# UPPER DEERFIELD TOWNSHIP SCHOOL DISTRICT COUNTY OF CUMBERLAND

AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS--FINANCIAL, COMPLIANCE AND PERFORMANCE

FOR THE FISCAL YEAR ENDED JUNE 30, 2023



UPPER DEERFIELD TOWNSHIP SCHOOL DISTRICT
Auditor's Management Report on Administrative
Findings - Financial, Compliance and Performance

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# AUDITOR'S MANAGEMENT REPORT ON ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

The Honorable President and Members of the Board of Education Upper Deerfield Township School District Seabrook, New Jersey 08302

We have audited, in accordance with auditing standards generally accepted in the United States of America and *Government Auditing Standards* issued by the Comptroller General of the United States, the basic financial statements of the Upper Deerfield Township School District, in the County of Cumberland, State of New Jersey, as of and for the fiscal year ended June 30, 2023, which were separately issued in the Annual Comprehensive Financial Report dated February 5, 2024.

As part of our audit, we also performed procedures required by the New Jersey Department of Education, and the findings and results thereof are disclosed on the following pages, as listed in the accompanying table of contents.

This report is issued in conjunction with the Annual Comprehensive Financial Report of the Upper Deerfield Township School District, for the fiscal year ended June 30, 2023, and is intended for the information of the School District's management and the New Jersey Department of Education. However, this report is a matter of public record and its distribution is not limited.

Respectfully submitted,

BOWMAN & COMPANY LLP Certified Public Accountants

Bowman & Company LLP

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& Consultants

Fred S. Caltabiano

Certified Public Accountant

Public School Accountant No. CS00238100

Woodbury, New Jersey February 5, 2024

# ADMINISTRATIVE FINDINGS - FINANCIAL, COMPLIANCE AND PERFORMANCE

# **SCOPE OF AUDIT**

The audit covered the financial transactions of the Board Secretary / School Business Administrator and the Treasurer of School Moneys, the activities of the Board of Education, and the records of the various funds under the auspices of the Board of Education.

# **ADMINISTRATIVE PRACTICES AND PROCEDURES**

# **Insurance**

Fire insurance coverage was carried in the amounts as detailed on Exhibit J-20, Insurance Schedule, contained in the School District's Annual Comprehensive Annual Financial Report (ACFR).

# Official Bonds (N.J.S.A. 18A: 17-26, 18A:17-32, 18A:13-13)

<u>Name</u>	<u>Position</u>	<u>Amount</u>
Dr. Frank Badessa	Board Secretary / School Business Administrator	\$ 100,000.00
Kim Fleetwood	Treasurer of School Moneys	300,000.00

There is a blanket dishonesty bond covering all other employees.

#### P.L.2020, c.44

Our audit procedures included an inquiry and subsequent review of health benefit data required per N.J.S.A.18A:16-13.3 (Chapter 44) submitted for the year under audit. The Chapter 44 summary report was reviewed for reasonableness and timeliness.

The data submitted did include all health benefit plans offered by the School District.

The School District data certification was completed by the chief school administrator. The School District Chapter 44 data was submitted timely.

If the data certification date reflects submission date later than 60 days after the end of the enrollment period: The original data submission did not require significant revision due to errors or omissions on the part of the district.

### **Tuition Charges**

A comparison of tentative tuition charges and actual certified tuition charges was made. The actual costs were less than estimated costs. The School District made a proper adjustment to the billings to sending districts for the decrease in per pupil costs in accordance with N.J.A.C. 6A:23A-17.1(f)3.

# FINANCIAL PLANNING, ACCOUNTING, AND REPORTING

#### **Examination of Claims**

Sampled claims paid during the fiscal year under audit did not indicate any reportable noncompliance with respect to signatures, certification, or supporting documentation.

# **Payroll Account**

The net salaries of sampled employees of the School District were deposited in the net payroll account. Employees' payroll deductions and the employer's share of fringe benefits were deposited in the payroll agency account.

Sampled payrolls were approved by the Superintendent and were certified by the President of the Board and the Board Secretary / School Business Administrator.

Sampled salary withholdings were promptly remitted to the proper agencies, including health benefit premium withholdings due to the general fund.

Sampled payrolls were delivered to the Board Secretary who then deposited with warrants in separate bank accounts for net payroll and withholdings.

## **Employee Position Control Roster**

A sample of the Employee Position Control Roster indicated that it was in satisfactory condition and was approved by the county office submission with the 2022-2023 budget review checklist.

### **Encumbrances and Accounts Payable**

A sample of outstanding issued purchase orders was made as of June 30 for proper classification of orders as encumbrances and accounts payable. Our sample did not indicate any reportable noncompliance with respect to classification of orders.

### Travel

Our procedures performed on travel expenditures during the fiscal year under audit did not indicate any reportable noncompliance.

### **Classification of Expenditures**

The coding of expenditures was tested for proper classification in accordance with N.J.A.C. 6A:23A-16.2(f) as part of our randomly sampled expenditure transactions. We also tested the coding of all expenditures included in our compliance and single audit sampling procedures. In addition, a sample was selected that specifically targeted administrative coding classifications to determine overall reliability and compliance with N.J.A.C. 6A:23A-8.3. Our samples did not indicate any reportable noncompliance with respect to classification of expenditures.

# **Board Secretary's Records**

Our audit of the financial and accounting records maintained by the Board Secretary indicated that they were in satisfactory condition.

# FINANCIAL PLANNING, ACCOUNTING, AND REPORTING (CONT'D)

# **Treasurer of School Moneys' Records**

Our audit of the financial and accounting records maintained by the Treasurer of School Moneys indicated that they were in satisfactory condition.

# **Pupil Transportation**

Our audit procedures included a sample of on-roll status reported in the 2022-23 District Report of Transported Resident Students (DRTRS). The information that was reported on the DRTRS was verified to the DRTRS Eligibility Summary Report without exception. The results of our procedures are presented in the schedule of audited enrollments.

We performed procedures over transportation related contracts and purchases. It appears the School District complied with proper bidding procedures and award of contracts.

# Elementary and Secondary Education Act (E.S.E.A.) as amended by the Every Student Succeeds Act (E.S.S.A.)

The E.S.E.A. financial exhibits are contained within the special revenue section of the ACFR. This section of the ACFR documents the financial position pertaining to the projects under Titles I, II and III of the Every Student Succeeds Act.

The audit of compliance for E.S.E.A. did not indicate any reportable noncompliance.

# Other Special Federal and / or State Projects

The School District's other special projects were approved as listed on exhibits K-3 and K-4 located in the ACFR.

Our audit of the federal and state funds on a sample basis indicated that obligations and expenditures were incurred during the fiscal year or project period for which the project was approved.

The financial exhibits are contained within the special revenue section of the ACFR. This section of the ACFR documents the financial position pertaining to the aforementioned other special projects.

The audit of compliance for other special projects did not indicate any reportable noncompliance.

#### **TPAF Reimbursement**

Our audit procedures included a sample of the biweekly reimbursements filed with the Department of Education for School District employees who are members of the Teachers' Pension and Annuity Fund. No exceptions were noted.

# TPAF Reimbursement to the State for Federal Salary Expenditures

The amount of the expenditure charged to the current year's final report(s) for all federal awards for the School District to reimburse the State for the TPAF/FICA payments made by the State on-behalf of the School District for those employees whose salaries are identified as being paid from federal funds was made prior to the end of the 90 day grant liquidation period required by the Office of Grants Management and N.J.S.A. 18A:66-90. The expenditure was inspected subsequent to the reimbursement and no exceptions were noted.

### SCHOOL PURCHASING PROGRAMS

# **Contracts and Agreements Requiring Advertisement for Bids**

N.J.S.A. 18A:18A-1 et seq. (Public School Contracts Law), the associated rules and related information on the statute, and the school contracts in general, are available on the following website:

https://www.state.nj.us/dca/divisions/dlgs/programs/lpcl.html

Current statute is posted on the New Jersey Legislature website at:

### http://www.njleg.state.nj.us/

The bid thresholds in accordance with N.J.S.A. 18A:18A-2 and 18A:18A-3(a) are \$44,000.00 (with a Qualified Purchasing Agent) and \$32,000.00 (without a Qualified Purchasing Agent), respectively. The law regulating bidding for public school student transportation contracts under N.J.S.A. 18A:39-3 is \$20,200.00 for 2022-23.

The School District's Board of Education has the responsibility of determining whether the expenditures in any category will exceed the statutory thresholds within the contract year. Where question arises as to whether any contract or agreement might result in violation of the statute, the solicitor's opinion should be sought before a commitment is made.

Based on the results of our audit, we did not note any individual payments, contracts, or agreements made for the performance of any work or goods or services, in excess of the statutory thresholds where there had been no advertising for bids in accordance with the provision of N.J.S.A. 18A:18A-4.

Resolutions were adopted authorizing the awarding of contracts or agreements for "Professional Services" per N.J.S.A. 18A:18A-5.

#### SCHOOL FOOD SERVICE

The school food service program was not selected as a major federal and / or State program. However, the program expenditures exceeded \$100,000.00 in federal and / or State support. Accordingly, we inquired of school management, or appropriate school food service personnel, as to whether the School Food Authority (SFA) had any Child Nutrition Program reimbursement overclaims or underclaims. No exceptions were noted.

We also inquired of school management, or appropriate school food service personnel, as to whether the SFA's expenditures of school food service revenues were limited to allowable direct and indirect costs. No exceptions were noted.

The statement of revenues, expenses, and changes in fund net position (ACFR exhibit B-5) does separate program and non-program revenue and program and non-program cost of goods sold.

Net cash resources did exceed three months average expenditures.

# Finding No. 2023-002 (ACFR Finding 2023-002)

The School District's Food Service Fund Net Cash Resources exceeded its three months average expenditures by \$265,492.54.

### Recommendation

That the School District develop a plan to reduce the Food Service Fund's Net Cash Resources below its three-month average expenditures.

Other exception noted.

#### Finding No. 2023-001 (ACFR Finding 2023-001)

Accounts receivable in the Food Service Fund was not successfully monitored.

#### Recommendation

That the School District improves the monitoring of the Food Service Fund accounts receivable.

# **STUDENT BODY ACTIVITIES**

Our audit of the financial and accounting records for student activities indicated that they were in satisfactory condition.

# **APPLICATION FOR STATE SCHOOL AID**

Our audit procedures included a sample of information reported in the October 14, 2022 Application for State School Aid (A.S.S.A.) for on-roll, private schools for the disabled, low-income, and bilingual. We also performed an inspection of the School District procedures related to its completion. The information on the A.S.S.A. was compared to the School District workpapers with exceptions. The information that was included on the workpapers was verified without exception. The results of our procedures are presented in the Schedule of Audited Enrollments.

The School District maintained workpapers on the prescribed State forms or their equivalent.

The School District has adequate written procedures for the recording of student enrollment data.

### **FACILITIES AND CAPITAL ASSETS**

Our audit of the financial and accounting records for facilities and capital assets indicated that they were in satisfactory condition.

#### **MISCELLANEOUS**

#### **Continuing Disclosure Agreements**

Not applicable - no outstanding bonds

# **Testing for Lead of All Drinking Water in Education Facilities**

The School District did comply with all the requirements of N.J.A.C. 6A:26-1.2 and 12.4 related to the testing for lead of all drinking water in educational facilities.

The School District submitted the annual Statement of Assurance to the Department of Education, pursuant to N.J.A.C. 6A:26-12.4(g).

#### **FOLLOW-UP ON PRIOR YEAR'S FINDINGS**

In accordance with *Government Auditing Standards*, our procedures included a review of all prior year recommendations. Corrective action had been taken on all prior year findings with the exception of the following, which is repeated in this year's recommendations noted as current year finding 2023-002:

#### Finding No. 2022-002

That the School District develop a plan to reduce the Food Service Fund's Net Cash Resources below its three-month average expenditures.

There were no Office of Fiscal Accountability and Compliance audit reports issued during the fiscal year ended June 30, 2023.

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# **ACKNOWLEDGMENT**

We received the complete cooperation of all of the officials of the School District and we greatly appreciate the courtesies extended to the members of the audit team.

Respectfully submitted,

Bowman & Company LLP

BOWMAN & COMPANY LLP Certified Public Accountants & Consultants

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Fred S. Caltabiano

Public School Accountant No.CS00238100

Schedule of Net Cash Resources
Net Cash Resources Did Exceed Three Months of Expenditures
Proprietary Funds - Food Service Fund
For the Fiscal Year Ended June 30, 2023

Net Cash Resources:		 Food Service B - 4/5	
ACFR B-4 B-4 B-4	Current Assets Cash & Cash Equivalents Accounts Receivable - State, Federal Accounts Receivable - Other Interfund Receivable	\$ 438,721.64 12,514.36 36,723.80 34,001.95	
ACFR B-4 B-4	Current Liabilities Less Accounts Payable Less Unearned Revenue	 (84,809.74) (4,725.96)	
	Net Cash Resources	\$ 432,426.05	(A)
Net Adjusted Total Operatin	ng Expense:		
B-5 B-5	Total Operating Expenditures Less Depreciation	\$ 584,513.05 (28,068.01)	
	Adjusted Total Operating Expense	\$ 556,445.04	(B)
Average Monthly Operating	յ Expense:		
	B / 10	\$ 55,644.50	(C)
Three Times Monthly Avera	ige:		
	3 X C	\$ 166,933.51	(D)
TOTAL IN BOX A LESS TOTAL IN BOX D NET	\$ 432,426.05 \$ 166,933.51 \$ 265,492.54		
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Seven	Six	_	_		_	-	
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Ten Eleven Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (15+CR.) Subtotal 4 4 4 - 4 4 4 - 4 4 5 Special Education-Elementary 1 1 1 1 1 1 1 5 Special Education-High School 1 1 1 1 1 1 5 Special Education-High School 2 2 2 - 2 2 2 Co. Voc Regular Co. Voc. Ft. Post Sec. Subtotal	Eight	1	1		1	1	
Eleven Tuelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)  Subtotal	Nine						
Twelve Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.) Subtotal 4 4 - 4 4 4 - 4 4 5 5 5 5 5 5 5 5 5 5 5	Ten						
Post-Graduate Adult H.S. (15+CR.) Adult H.S. (1-14CR.)  Subtotal 4 4 - 4 4  Special Education-Elementary 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1							
Adult H.S. (15+CR.) Adult H.S. (1-14CR.)  Subtotal 4 4 - 4 4 - 4 4 5  Special Education-Elementary 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1							
Adult H.S. (1-14CR.)  Subtotal 4 4 - 4 4 - 4 4 - 5 4 4 5 5 5 5 5 5 5 5							
Subtotal   4							
Special Education-Elementary	Adult H.S. (1-14CR.)						
Special Education-Middle School         1 <t< td=""><td>Subtotal</td><td>4</td><td>4</td><td></td><td>4</td><td>4</td><td></td></t<>	Subtotal	4	4		4	4	
Special Education-Middle School         1 <t< td=""><td>Special Education-Elementary</td><td>1</td><td>1</td><td></td><td>1</td><td>1</td><td></td></t<>	Special Education-Elementary	1	1		1	1	
Special Education-High School           Subtotal         2         2         -         2         2         -         2         2         -         2         2         -							
Co. Voc Regular         Co. Voc. Ft. Post Sec.         Subtotal       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       -       6       6       -       -       6       6       -       -       6       -       -       6       6       -       -       -       6       6       -       -       -       6       6       -       -       6       6       -       -       6       6       -       -       6       6       -       -       6       6       -	Special Education-High School						
Co. Voc. Ft. Post Sec.         Subtotal       -	Subtotal	2	2	-	2	2	_
Co. Voc. Ft. Post Sec.         Subtotal       -							
Subtotal         -         -         -         -         -         -         -         -         -         6         6         -         6         6         -         6         6         -							
Totals 6 6 - 6 6	Co. Voc. Ft. Post Sec.						
	Subtotal						
Demonstrate France	Totals	6	6	-	6	6	
	Develope Francis						

Military Connected Students						
Reported on						
A.S.S.A. as						
Military Connected	Sample for	Sample	Sample			
Students	Verification	Verified	<u>Errors</u>			
-	-	_	_			

# **EXCESS SURPLUS CALCULATION**

# REGULAR DISTRICT / N/A TO CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

# SECTION 1

2022-23 Total General Fund Expenditures Reported on ACFR Exhibit C-1 Increased by:	\$ 20,961,113.44 (B)
Transfer from Capital Outlay to Capital Projects Fund	(B1a)
Transfer from Capital Reserve to Capital Projects Fund	(B1b)
Transfer from General Fund to SRF for PreK-Regular	(B1c)
Transfer from General Fund to SRF for PreK-Inclusion	106,144.00 (B1d)
Decreased by:	
On-Behalf TPAF Pension & Social Security	3,823,080.58 (B2a)
Assets Acquired Under Capital Leases	(B2b)
Adjusted 2022-23 General Fund Expenditures [(B)+(B1s)-(B2s)]	\$ 17,244,176.86 (B3)
2% of Adjusted 2022-23 General Fund Expenditures	
[(B3) times .02]	\$ 344,883.54 (B4)
Enter Greater of (B4) or \$250,000	344,883.54 (B5)
Increased by: Allowable Adjustment *	<u>167,568.00</u> (K)
Maximum Unassigned Fund Balance [(B5) + (K)]	\$ 512,451.54 (M)
SECTION 2	
Total General Fund - Fund Balances at June 30, 2023	
(Per ACFR Budgetary Comparison Schedule, Ex. C-1)	\$ 5,141,321.28 (C)
Decreased by:	
Year-End Encumbrances	201,207.68 (C1)
Legally Restricted - Designated for Subsequent Year's Expenditures	(C2)
Legally Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures **	769,831.39 (C3)
Other Restricted Fund Balances ****  Assigned Fund Balance - Designated for Subsequent Year's Expenditures	1,624,100.21 (C4) 1,082,534.61 (C5)
Assigned Fund balance - Designated for Subsequent Teal's Expenditures	(C3)
Total Unassigned Fund Balance [(C)-(C1)-(C2)-(C3)-(C4)-(C5)]	<u>\$ 1,463,647.39</u> (U1)
SECTION 3	
Restricted Fund Balance - Excess Surplus *** [(U1)-(M)] IF NEGATIVE ENTER -0-	\$ 951,195.85 (E)
Recapitulation of Excess Surplus as of June 30, 2023	
Restricted - Excess Surplus - Designated for Subsequent Year's Expenditures **	\$ 769,831.39 (C3)
Restricted - Excess Surplus *** [(E)]	951,195.85 (E)
Total Excess Surplus [(C3)+(E)]	\$ 1,721,027.24 (D)
* ** * * **	````

#### **EXCESS SURPLUS CALCULATION (CONT'D)**

#### REGULAR DISTRICT / CHARTER SCHOOL / RENAISSANCE SCHOOL PROJECT

#### Footnotes:

- \* Allowable adjustment to expenditures on line K must be detailed as follows. This adjustment line (as detailed below) is to be utilized when applicable for:
  - (H) Federal Impact Aid. The passage of P.L.2015, c.46 amended N.J.S.A. 18A:7F-41 to permit a board of education to appropriate federal impact aid funds to establish or supplement a federal impact aid legal reserve in the general fund. Accordingly, the Federal Impact Aid adjustment to expenditures is limited to the portion of Federal Impact Aid Section 8002 and Section 8003 received during the fiscal year and recognized as revenue on the General Fund Budgetary Comparison Schedule, but not transferred to the Federal Impact Aid Reserve General (8002 or 8003) by board resolution during June 1 to June 30 of the fiscal year under audit. Amounts transferred to the reserve are captured on line (C4);
  - (I) Sale and Lease-back (Refer to the Audit Program Section II, Chapter 10);
  - (J1) Extraordinary Aid;
  - (J2) Additional Nonpublic School Transportation Aid;
  - (J3) Recognized current year School Bus Advertising Revenue; and
  - (J4) Family Crisis Transportation Aid.
  - (J5) Supplemental Stabilization Aid received April 2023 & Maintenance of Equity Aid received July 2023

#### **Detail of Allowable Adjustments**

Federal Impact Aid	\$ -	(H)
Sale & Lease-back		(I)
Extraordinary Aid	158,208.00	(J1)
Additional Nonpublic School Transportation Aid	9,360.00	(J2)
Current Year School Bus Advertising Revenue Recognized		(J3)
Family Crisis Transportation Aid		(J4)
Supplemental Stabilization Aid received April 2023 & Maintenance of Equity Aid received July 2023		(J5)
Total Adjustments [(H)+(I)+(J1)+(J2)+(J3)+(J4)+(J5)]	\$ 167,568.00	(K)

<sup>\*\*</sup> This amount represents the June 30, 2023 Excess Surplus (C3 above) and must be included in the Audit Summary Line 90031.

#### **Detail of Other Restricted Fund Balance**

Statutory restrictions:	
Approved unspent separate proposal	\$
Sale/lease-back reserve	<u></u>
Capital reserve	865,606.00
Maintenance reserve	653,938.00
Emergency reserve	
Tuition reserve	
School bus advertising 50% fuel offset reserve - current year	<u></u>
School bus advertising 50% fuel offset reserve - prior year	<u></u> _
Impact Aid General Fund Reserve (Sections 8002 and 8003)	
Impact Aid Capital Fund Reserve (Sections 8007 and 8008)	<u></u>
Other state/government mandated reserves	<u></u>
Restricted for Unemployment	104,556.21
[Other Restricted Fund Balance not noted above]****	
Total Other Restricted Fund Balance	\$ 1,624,100.21 (C

<sup>\*\*\*</sup> Amounts must agree to the June 30, 2023 ACFR and must agree to Audit Summary Line 90030.

<sup>\*\*\*\*</sup> Amount for Other Restricted Fund Balances must be detailed for each source. Use in the excess surplus calculation of any legal reserve that is not state mandated or that is not legally imposed by another type of government, such as the judicial branch of government, must have departmental approval. District requests should be submitted to the Office of School Finance prior to September 30.

Audit Recommendation Summary For the Fiscal Year Ended June 30, 2023

#### Recommendations:

1. Administrative Practices and Procedures

None

2. Financial Planning, Accounting and Reporting

None

3. School Purchasing Programs

None

4. School Food Service

### Finding No. 2023-001

That the School District improves the monitoring of the Food Service Fund accounts receivable.

# Finding No. 2023-002

That the School District develop a plan to reduce the Food Service Fund's Net Cash Resources below its three-month average expenditures.

5. Student Body Activities

None

6. Application for State School Aid

None

7. Facilities and Capital Assets

None

8. Miscellaneous

None

9. Follow-Up on Prior Year Findings

A review was performed on the prior year recommendations and corrective action was taken on all prior year findings, with the exception of the following, which is repeated in this year's recommendations:

# Finding No. 2022-002

That the School District develop a plan to reduce the Food Service Fund's Net Cash Resources below its three-month average expenditures.