EDUCATIONAL ADEQUACY REPORT

The School Funding Reform Act of 2008 (SFRA) requires that the Governor issue an Educational Adequacy Report (EAR) to the Legislature every three years, with recommendations for updating certain elements included in the formula. This document marks the third cycle of the Governor's recommendations according to the statutory requirement contained in N.J.S.A. 18A:7F-46(b).

According to the statute, the EAR must include updates pertaining to the following seven major components of the funding formula:

- 1. the base per pupil amount based upon the core curriculum content standards established pursuant to N.J.S.A. 18A:7F-46(a);
- 2. the per pupil amount for full-day preschool;
- 3. the weights for grade level, county vocational districts, at-risk pupils, bilingual pupils, and combination (at-risk and bilingual) pupils;
- 4. the cost coefficients for security aid and transportation aid;
- 5. the state average classification rate for general special education services pupils and for speech-only pupils;
- 6. the excess cost for general special education services pupils and for speech-only pupils; and
- 7. the extraordinary special education aid thresholds.

Much of the basis for the weights set forth in SFRA comes from a comprehensive school district model informed by input from panels of experts and practitioners. In assessing the components of the SFRA, the Department of Education (Department) updated the resources used in that model, along with the figures for the components listed above. In accordance with the SFRA, the following provides the three year update to major components of the funding formula and will hereinafter be referred to as the FY2020 EAR.

This administration recognizes there are aspects of the current funding formula that must be assessed beyond the scope of the seven elements defined in the EAR. In order to perform a comprehensive review, the Department of Education is now beginning an extensive outreach program to engage stakeholders, and to convene expert panels who will work over the course of several months to analyze all aspects of the formula.

SCHOOL FUNDING REFORM ACT UPDATE

1. Base Per Pupil Amount

The "base" per pupil amount was initially determined through results of Professional Judgment Panels (PJPs), which were convened to form the foundation of the funding formula, and subsequent advisory panels. All of the additional weights (grade level, at-risk, and bilingual) are applied to the base amount. Using the resources and staffing levels from the original model, the Department updated costs to develop the current base per pupil amount. The updates include changes to average salaries, employee benefits, and the application of the consumer price index (CPI)¹ to costs in the model.

To revise salaries, the Department used data from two sources, depending on the type of employee. The certificated staff data is reported by school districts each year and includes detailed information for all district employees holding a certificate, including salary, full-time equivalent (full-time, half-time, etc.), and area of certification. For positions included in the certificated staff data collection, the Department calculated the average (mean) salary using actual reported salaries for all full-time staff employed during the FY2018 school year – the most recent data available. The salaries for non-certificated positions were found using the May 2017 State Occupational Employment and Wage Estimates for New Jersey from the Bureau of Labor Statistics (BLS). Average salaries for all personnel were adjusted using the CPI to project FY2020 levels. The resultant salaries for FY2020, by personnel type, can be found in Attachment B, along with a comparison of the salaries applied in FY2009, FY2014, and FY2017.

Consistent with the original SFRA recommendations and the previous update for FY2017, health benefit costs were added to salaries for each personnel type. Health benefits were calculated using the average cost for participating in the School Employees' Health Benefits Program (SEHBP) in 2018. The final average cost of health benefits for FY2020, after adjusting for inflation, is \$27,648 for each employee. This is an increase from the FY2017 EAR when the estimated average benefit cost was \$21,987.

The FY2017 EAR included an adjustment for the P.L. 2011, Chapter 78 requirement for employees to contribute a specified portion of their health costs, in an amount ranging from a minimum of 1.5% of salary up to 35% of the health care premium. The contribution rate varies by type of plan, premium cost, and the individual's salary level.² Accordingly, the

¹ The CPI applied for all calculations, except utilities, is the combined New York and Philadelphia Urban Consumers index (CPI-U), as calculated by the New Jersey Department of Treasury. The rates applied for each fiscal year are shown in Attachment A.

² In applying the contribution rates to the model, the Department used the family coverage contribution rate. Contribution rates by type of coverage (family, single, or parent/child) are available on the New Jersey Department of the Treasury's webpage for health benefits information for active employees.

FY2017 EAR had reduced the cost of benefits for each staff member according to salary level. The model also assumed the district incurred a cost for every full-time employee.

The Department used the same assumptions for the FY2020 EAR, with one exception. When reviewing the data, the Department found a substantial decline in the participation rate of employees who are eligible to enroll in the State Employees' Health Benefits Program. According to the data, approximately 10% of active local education employees waive coverage and do not receive compensation for the waiver. Since this reduces the healthcare benefit costs for districts, the average cost was prorated to 90%. The average healthcare benefit cost applied in the model for the FY2020 EAR is \$24,884 (\$27,648 x 0.90).

Other employee benefits were determined using the latest actual rates (for FY2018), as published in The Department applied a workers' compensation rate of 10.61% for maintenance staff and a rate of 1.54% of salary for all other personnel, both of which were derived from the New Jersey Rate & Classification Handbooks. For non-certificated personnel, the Department applied a Public Employees' Retirement System (PERS) rate of 13.52% of salary and a Federal Insurance Contributions Act (FICA) rate of 6.20% of salary, which were found on the NJ Department of Treasury's Local Employer Pension Contributions webpage, and the Social Security Administration's (OASDI) Program Rates and Limits, respectively. Since the State pays each district's share of pension and FICA costs for certificated staff, these costs were not added to the benefit assumptions for certificated staff positions. Total benefits for each personnel type can be found in Attachment B. The table includes the costs from FY2009, FY2014, FY2017, and FY2020 for comparison.

The PJP model that generates the base per pupil amount (among other things) includes several cost components in addition to personnel. Some examples are: school-level resources such as supplies, professional development, and technology, as well as district-level resources such as security, utilities, and textbooks. Most of the non-personnel cost components were derived from panelists' estimates on a per-school, per-teacher, or per-student basis. In order to update the costs, the Department used the original PJP dollar amounts, which correspond to FY2006, and inflated for each year using the CPI⁴ to project FY2020 costs.

As shown in Table 1, the base per pupil amount for FY2009 was set at \$9,649 by the SFRA. The base cost established by the FY2014 EAR increased to \$11,009, largely due to inflation rates and increases in teacher salaries. In the subsequent review and FY2017 EAR, no change was recommended for the base because the updates to the model yielded a base cost that was actually lower than the FY2014 amount. The recommendation in this FY2020 EAR will grow the base cost by more than \$500 per student, a 5% increase from the earlier reports.

⁴ Utilities costs are inflated using the CPI-Energy, calculated using both New York and Philadelphia in the same manner used for the CPI-U calculation.

³ The FICA rate is 6.20% of salary up to \$128,400. None of the non-certificated staff have salaries that exceed this threshold. These are the anticipated rates for FY2018 according to current Federal law.

Table 1 Base Per Pupil Amounts

Fiscal Year	Base Amount (Elementary)
FY2009 (SFRA)	\$9,649
FY2014 EAR Recommendation	\$11,009
FY2017 EAR Recommendation	\$11,009
FY2019 State Aid Calculation	\$11,209
FY2020 EAR Recommendation	\$11,775

2. Preschool Per Pupil Amount

The foundation for Preschool education aid (PEA) in SFRA was determined using budgeted expenditures from districts that were already running preschool programs. The Department compiled district data to determine the average cost per pupil based on the type of school site. While this methodology has been highly regarded, the current method of funding does not allow for an update using the same methodology. Since the State provides 100% of preschool costs and districts spend the aid they receive, a calculation of expenditures will yield the current aid amount.

For the FY2020 EAR update, the Department reviewed current literature regarding preschool expenditures. The National Institute for Early Education Research (NIEER) publishes an annual report describing the status of preschool education across our nation. According to the publication "The State of Preschool 2017," the average State spending per child enrolled in preschool was only \$5,008 in 2017. By comparison, New Jersey ranked 2nd highest in fiscal support for preschool, reporting \$12,242 per child enrolled in preschool. Based on our observations of district expenditure and the literature on preschool costs, it is our recommendation that the Department fund preschool programs using the FY2017 per pupil funding levels, indexed by inflation.

Table 2 Preschool Per Pupil Amounts, by Provider

Fiscal Year	In District	Private Provider	Head Start
FY2009 (SFRA)	\$11,506	\$12,934	\$7,146
FY2014 EAR	\$12,788	\$14,375	\$7,943
FY2017 EAR	\$12,788	\$14,375	\$7,943
FY2020 EAR	\$13,209	\$14,848	\$8,204

⁵ NIEER's 2017 State Profile and other reports can be found on their <u>State of Preschool Yearbooks webpage</u>.

3. Weights for Grade Level, County Vocational School Districts, At-Risk Pupils, Bilingual Pupils, and Combination Pupils

The SFRA took into account the additional resources and services necessary for students with greater needs, assigning different weights to be applied to these students. The weighted enrollment, accounting for all such factors, is applied to the base cost (*see* Base Per Pupil Amount section). The additional weights are provided for each student who meets the criteria for the following five categories: (1) grade level; (2) county vocational school districts; (3) atrisk students (income-eligible for free or reduced price lunch); (4) bilingual or Limited English Proficient students; and (5) students who are both at-risk and bilingual (referred to as "combination students").

GRADE LEVEL WEIGHT

Updates to the cost components, as outlined in the previous Base Per Pupil Amount section, generate costs per pupil for students at the elementary, middle, and high school levels. As defined in the SFRA, the elementary weight applies to students in kindergarten⁶ through grade 5, the middle school weight applies to students in grades 6-8, and the high school weight applies to students in grades 9-12. While the base cost has fluctuated since the first year of SFRA (FY2009), the costs for middle and high school increased largely apace. The weight for elementary school students is still equivalent to the base cost (1.0), and the weight for middle school students recommended for FY2020 also remains constant since FY2009 (1.04). The high school weight was reduced from 1.17 to 1.16 in the FY2014 EAR, and the Department again recommends the 1.16 weight for FY2020, as shown in Table 3A.

Weight applied to Weight applied to Elementary Fiscal Year base for Middle base for High Base **School students School students** FY2009 (SFRA) 1.00 1.17 1.04 FY2014 EAR 1.00 1.04 1.16 **FY2017 EAR** 1.00 1.04 1.16 FY2020 EAR 1.00 1.04 1.16

Table 3A Grade Level Weights

COUNTY VOCATIONAL SCHOOL DISTRICT WEIGHT

The SFRA included an additional weight to be applied to students who attend a county vocational district. The methodology used for the FY2020 recommendation is identical to the FY2017 method. The calculation compares the base model cost per pupil for high school students (\$13,621) with comparable county vocational expenditures (\$16,610 per pupil). This method estimates the portion of actual expenditures that county vocational districts used for general education by excluding costs for special education, at-risk, and bilingual programs. The

⁶ For half-day kindergarten students, the SFRA applies a 0.5 weight to the base per pupil amount. Preschool disabled students are included in the elementary enrollment.

results show county vocational districts may need to spend, on average, 22% more per pupil than the model would suggest for a traditional high school student. The FY2020 recommendation and the previous years' weights are shown in Table 3B below.

Table 3B County Vocational Weights

Fiscal Year	Additional Weight for County Vocational students
FY2009 (SFRA)	0.31
FY2014 EAR	0.26
FY2017 EAR	0.25
FY2020 EAR	0.22

AT-RISK WEIGHT

The SFRA specifies at-risk weights, including a sliding scale based on each district's concentration of at-risk students, which exceed those derived from the PJP model. The PJP participants identified costs required to provide programs and services to at-risk students at certain concentration levels. In FY2009, the PJP-derived weights were 0.42 to 0.46.

Updating the cost of additional resources specified for at-risk students yields weights that range from 0.42 to 0.46, similar to the weights resulting from the original PJP process and those proposed in the FY2014 and FY2017 EAR recommendations. However, the legislature rejected the at-risk weights in both reports by concurrent resolution. As a result, the Department is recommending no change to the current at-risk weights of 0.47 to 0.57. The lower weight (0.47) applies to districts with at-risk rates of 20% and below, and the higher weight (0.57) applies to districts with at-risk rates of 60% and above. For those districts falling between 20% and 60% at-risk concentrations, the sliding scale described in the SFRA will be applied from 0.47 to 0.57. The history of the weights proposed in previous reports, along with the FY2020 EAR recommendations, are reflected in Table 3C.

Table 3C At-risk Weights by Low-Income Concentration

Fiscal Year	At-risk weight where low-income < or = 20%	At-risk weight where low-income rate = 40%	At-risk weight where low-income > or = 60%
FY2009 (SFRA)	0.47	0.52	0.57
FY2014 EAR	0.42	0.46	0.46
FY2017 EAR	0.41	0.46	0.46
FY2020 EAR	0.47	0.52	0.57

BILINGUAL WEIGHT

The SFRA specified a bilingual (or Limited English Proficient) weight of 0.50. Similar to the at-risk weights, the bilingual weight derived from the PJPs was slightly lower than the weight codified in the SFRA for FY2009, 0.47 compared with 0.50, respectively. Updating the PJP cost components using the latest available salary data and CPI increases resulted in a weight of 0.46 – the same weight that was proposed in the FY2017 EAR. Since the legislature also rejected the lower weights for Bilingual/LEP costs that were suggested in the previous EAR recommendations, the FY2020 EAR recommendation is to maintain the same current weight of 0.5, as shown in Table 3D below.

Table 3D Bilingual Weights

Fiscal Year	Additional Weight for Bilingual/LEP students
FY2009 (SFRA)	0.50
FY2014 EAR	0.46
FY2017 EAR	0.47
FY2020 EAR	0.50

AT-RISK AND BILINGUAL WEIGHT (COMBINATION STUDENTS)

In the SFRA, students who are both at-risk and bilingual receive the district's at-risk weight plus what is called the combination weight. Since there is some overlap in the resources described by the PJPs for at-risk-only students and bilingual-only students, the combination weight reflects only those resources in excess of those specified for at-risk-only students. As outlined above and utilizing the data from the PJP deliberative process, the cost components related to students with these characteristics were updated to reflect current costs. The updates show that the non-duplicated costs make up 21.119% of the total cost for LEP students. However, consistent with the decision to maintain SFRA weights for at-risk and bilingual students, the department is recommending that the weight for combination students remain at 0.1250 plus the district's at-risk weight. The historical weights and recommendation for FY2020 are reflected in Table 3E below.

Table 3E Combination Weights

Fiscal Year	Additional Weight for Bilingual/LEP students who also receive the At-risk weight
FY2009 (SFRA)	0.1250
FY2014 EAR	0.0981
FY2017 EAR	0.0990
FY2020 EAR	0.1250

4. Cost Coefficients for Security Aid and Transportation Aid

SECURITY AID

The SFRA created a two component security aid calculation. The first component is a per pupil security amount that applies to every student in the district. In addition, security aid includes a component that applies only to at-risk students. The at-risk security amount is based on a sliding scale that increases with the district's at-risk concentration, capping at concentrations of 40% and above. Because the security cost factors are based on the resources specified in the PJP model, the amounts were updated for salary, benefit, and CPI adjustments as described above.

Table 4A Security Per Pupil Amounts

Fiscal Year	Security for All students	Additional Security for At-risk
FY2009 (SFRA)	\$70	\$406
FY2014 EAR	\$75	\$428
FY2017 EAR	\$77	\$452
FY2020 EAR	\$83	\$495

TRANSPORTATION AID

Similar to security aid, the SFRA defines a two part transportation aid formula that includes a calculation for regular students and one for special education students. For each regular and special education student, respectively, the SFRA describes a base per pupil amount in addition to an average distance per mile amount. The SFRA also calls for the creation of an incentive factor which applies only to the regular student portion of the calculation, and is applied as a final adjustment after the other calculations in the formula have been completed. For the years prior and including the recommendation in the FY2014 EAR and the FY2017 EAR, the incentive factor multiplier (IF) was equal to one (1), which makes no adjustment. No change is recommended for FY2020.

The transportation aid amounts were not included in the PJP process, so the cost factors are continually updated according to CPI. The Department is recommending the continued use of the SFRA cost parameters, with the addition of a CPI increase. Table 4B outlines these changes.

Table 4B Transportation Aid Components

Fiscal Year	Regular per Pupil Base Amount	Regular Average per Mile	Special per Pupil Base Amount	Special Average per Mile
FY2009 (SFRA)	\$383.88	\$10.50	\$2,675.77	\$5.10
FY2014 EAR	\$426.65	\$11.67	\$2,973.90	\$5.67
FY2017 EAR	\$442.18	\$12.10	\$3,082.15	\$5.88
FY2020 EAR	\$456.74	\$12.50	\$3,183.58	\$6.08

5. State Average Classification Rate for General Special Education Services Pupils and for Speech-only Pupils

These formulas use the statewide average classification rates of general special education students and speech-only students multiplied by the district's total resident enrollment, then multiplied by the excess cost for the respective classification. For FY2020, the Department used October 2017 enrollments submitted to the Application for State School Aid (ASSA) system to determine the statewide average classification rates. The current average classification rate from October of 2017 for special education services is 15.40% (up from 14.92% used in the FY2017 EAR), and the Statewide average classification rate for speech-only students is 1.57% (down from 1.63% used in the FY2017 EAR). Table 5 shows the classification rates for each report since FY2009.

Table 5 Special Education and Speech Classification Rates

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Fiscal Year	Average Classification Rate for Special Education	Average Classification Rate for Speech-only
FY2009 (SFRA)	14.69%	1.90%
FY2014 EAR	14.78%	1.72%
FY2017 EAR	14.92%	1.63%
FY2020 EAR	15.40%	1.57%

6. The Excess Cost for General Special Education Services Pupils and for Speechonly Pupils

The excess cost for general special education is determined using actual expenditures for special education students from the 2017 Audit Summary, the most recent data available. Inclusive of all pertinent costs, such as districtwide and mainstreaming costs in addition to special education specific costs, the Department determined the total average expenditure for special education students for FY2020 to be \$31,076, up from \$28,681 reported in the FY2017 EAR. Backing out the weighted average base cost of \$12,464 yields a per pupil excess cost for general special education services pupils of \$18,612 for FY2020.

In contrast to the excess cost for general special education, the excess cost calculation for speech-only pupils is based upon the resources outlined by the PJP model for "mild" classification services. The cost components identified in the model were updated using CPI increases and actual salaries and resulted in a per pupil speech-only cost of \$1,220 for FY2020, up slightly from the FY2017 recommendation. The special education and speech-only costs are shown in Table 6.

Table 6 Special Education and Speech Per-Pupil Amounts

Fiscal Year	Excess Cost for Special Education students	Excess Cost for Speech-only students
FY2009 (SFRA)	\$10,897	\$1,082
FY2014 EAR	\$15,337	\$1,221
FY2017 EAR	\$17,034	\$1,159
FY2020 EAR	\$18,612	\$1,220

7. Extraordinary Special Education Aid Thresholds

Extraordinary special education aid provides assistance to districts for students needing educational services that incur a high cost to the district. In brief, extraordinary aid reimburses districts a portion of the eligible costs exceeding a given threshold for such high cost services.

In the FY2014 EAR, the Department proposed increases to the thresholds for each placement type by \$5,000. These higher thresholds were never implemented, however, and the original SFRA thresholds have been used each year since issuing the FY2014 EAR. The Department recommends continuing the use of the lower thresholds to ensure broad eligibility for extraordinary special education aid. Using the recommended thresholds will allow the Department to distribute extraordinary aid to offset high cost special education services in as many districts as possible. The recommended thresholds are shown in Table 7A.

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⁷ The "mild" classification category as used during the PJP process was defined as speech-only.

Table 7A Extraordinary Aid Thresholds

Fiscal Year	In-District Placement (90% funded)	Public Separate Placement (75% funded)	Private Placement (75% funded)
FY2009 (SFRA)	\$40,000	\$40,000	\$55,000
FY2014 EAR	\$45,000	\$45,000	\$60,000
FY2017 EAR	\$40,000	\$40,000	\$55,000
FY2020 EAR	\$40,000	\$40,000	\$55,000

ATTACHMENT A

New Jersey Consumer Price Index 2007-2018*

Year**	New Jersey CPI	New Jersey Energy CPI
2007	2.89%	3.61%
2008	3.34%	12.58%
2009	1.60%	-6.08%
2010	1.23%	-1.01%
2011	1.89%	8.24%
2012	2.63%	6.05%
2013	1.69%	-0.38%
2014	1.34%	-0.30%
2015	0.57%	-12.13%
2016	0.30%	-14.24%
2017	1.51%	3.47%
2018	1.45%	8.34%

^{*} The New Jersey CPI is the combined New York and Philadelphia Urban Consumers index (CPI-U), as calculated by the New Jersey Department of Treasury.

^{**}CPI is calculated using data from July of the previous year to June of the year identified.

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Lunchroom Alde	Parent Liasion	School Directors	Media Aides	Physical Therapist	Occupational Therapist	Self Contained/Pull-Out	Resource Teacher/In-Class	Speech Pathologists	Reading Specialists	Security Guard	Substitutes	Asst. Principal - High	Principal - High	Asst. Principal - Middle	Principal - Middle	Asst. Principal - Elementary	Principal - Elementary	Clerical/Data Entry	Instructional Aides	LDTC	Social Workers	Psychologists	Nurses	Counselors	Technology Specialists	Librarians	Other Teachers	Classroom Teachers	Salaries - School Level Personnel			_
16,168	28,808	120,064	38,603	82,455	77,023	70,206	70,206	79,451	82,608	31,976	130	119,098	142,745	113,169	135,930	108,665	129,833	42,256	28,095	87,665	79,302	80,803	75,417	78,858	59,682	78,912	70,206	70,206		Salary	Average	_
11,632	22,546	16,738	23,959	16,723	16,720	16,718	16,718	16,721	16,723	22,711	,	16,737	16,747	16,735	16,744	16,733	16,742	24,647	21,980	16,725	16,721	16,722	16,720	16,721	27,928	16,721	16,718	16,718		Benefits	Average	FY2014
27,799	51,354	136,802	62,561	99,177	93,743	86,924	86,924	96,173	99,331	54,687	130	135,835	159,492	129,904	152,674	125,398	146,574	66,903	50,075	104,389	96,024	97,525	92,136	95,579	87,610	95,633	86,924	86,924		plus Benefits	Total - Salary	_
1/,/52	25,388	118,041	41,532	71,229	71,693	68,794	68,794	72,696	77,309	30,791	127	116,590	139,444	111,522	132,029	105,921	128,095	40,596	27,149	81,307	75,712	75,712	72,222	76,171	56,027	74,750	68,794	68,794		Salary	Average	•
3,501	26,311	16,286	28,638	18,353	18,361	18,972	18,972	18,378	18,236	26,959	,	16,262	16,648	16,176	16,523	16,741	16,456	28,453	26,461	18,084	18,209	18,209	18,370	18,217	29,957	18,413	18,972	18,972		Benefits	Average	FY2017
21,253	52,699	134,327	70,170	89,583	90,054	87,766	87,766	91,075	95,545	57,750	127	132,851	156,092	127,698	148,551	122,662	144,551	69,050	53,610	99,391	93,922	93,922	90,592	94,388	85,985	93,163	87,766	87,766		plus Benefits	Total - Salary	_
18,583	33,4/1	123,358	39,613	76,602	76,691	73,122	73,122	75,675	83,687	32,691	122	122,977	149,159	117,951	139,732	112,396	136,512	43,299	30,060	85,134	80,798	79,670	76,772	78,985	67,282	78,849	73,122	73,122		Salary	Average	-
3,951	30,755	18,074	31,812	20,340	20,341	20,535	20,535	20,326	20,200	30,589		18,068	18,471	17,991	18,326	17,905	18,277	32,347	30,030	19,725	20,156	20,387	20,343	20,377	34,460	20,375	20,535	20,535		Benefits	Average	FY2020
22,534	64,226	141,432	71,425	96,942	97,032	93,657	93,657	96,001	103,888	63,280	122	141,045	167,630	135,941	158,058	130,301	154,788	75,646	60,090	104,859	100,954	100,058	97,115	99,362	101,742	99,224	93,657	93,657		plus Benefits	Total - Salary	_

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_		Salaries - Districtwide Level Personnel	Superintendent (Has No Asst Sup)	Superintendent (Has Asst Sup)	Assistant Superintendent	Assistants to the Superintendent	Business Administrator	Assistant Business Administrator	Purchasing Agent	Purchasing Clerk	Accountant	Facilities Manager	Business Clerks	Clerical/Data Entry	Technician	Programmer	Director	Supervisors	Coordinators	Salaries - Plant Maintenance & Operations Personnel	Head Custodians	Custodians	Maintenance	Grounds	Buildings/Grounds Supervisor
_	Average Salary	<u>inel</u>	165,953	205,694	165,281	61,985	131,702	79,021	75,313	42,948	87,831	119,555	43,370	42,256	59,682	88,934	134,433	119,555	88,588	erations Pers	46,926	29,792	44,235	29,728	54,601
FY2014	Average Benefits		16,756	16,772	16,756	28,361	16,742	17,907	30,871	24,777	33,228	16,738	24,856	24,647	27,928	33,436	16,743	16,738	16,725	<u>onnel</u>	28,872	24,424	28,173	24,407	30,864
_	Total - Salary plus Benefits		182,709	222,466	182,037	90,346	148,444	96,928	106,184	67,725	121,060	136,293	68,226	66,903	87,610	122,370	151,176	136,293	105,313		75,798	54,216	72,407	54,134	85,466
<u>-</u>	Average Salary		146,504	182,280	158,468	63,433	124,818	74,891	76,310	43,455	85,608	113,139	44,116	40,596	83,878	87,805	133,742	113,139	89,516		46,323	29,011	43,801	28,543	52,121
FY2017	Average Benefits		16,767	17,372	16,970	30,758	16,401	18,415	31,978	29,017	33,152	16,203	29,147	28,453	33,251	33,585	16,552	16,203	17,783		33,354	29,465	33,067	29,330	34,365
_	Total - Salary plus Benefits		163,272	199,652	175,438	94,191	141,219	93,306	108,289	72,472	118,760	129,343	73,263	69,050	117,129	121,390	150,294	129,343	107,299	ı	79,677	58,476	76,867	57,873	86,486
-	Average Salary		155,994	194,626	167,558	67,699	133,942	80,365	83,841	46,870	95,431	118,110	48,154	43,299	84,572	96,391	142,267	118,110	93,249		48,154	32,440	47,538	33,014	60,881
FY2020	Average Benefits		18,577	19,172	18,755	34,549	18,237	20,647	36,736	32,609	37,956	17,993	32,882	32,347	38,136	38,160	18,365	17,993	19,352		37,249	33,479	37,062	33,653	39,119
_	Total - Salary plus Benefits		174,571	213,797	186,312	102,248	152,179	101,012	120,577	79,478	133,387	136,103	81,035	75,646	122,708	134,551	160,632	136,103	112,602		85,403	65,919	84,600	66,667	100,000