Commissioner’s Annual Report to the Education Committees of the Senate and General Assembly on

Student Safety and Discipline in New Jersey Public Schools

July 1, 2019 to June 30, 2020

New Jersey Department of Education

100 River View Plaza, P.O. Box 500

Trenton, NJ 08625-0500
# State Board of Education

<table>
<thead>
<tr>
<th>Name</th>
<th>County</th>
</tr>
</thead>
<tbody>
<tr>
<td>Kathy Goldenberg</td>
<td>Burlington</td>
</tr>
<tr>
<td>Andrew J. Mulvihill</td>
<td>Sussex</td>
</tr>
<tr>
<td>Arcelio Aponte</td>
<td>Middlesex</td>
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<tr>
<td>Mary Beth Berry</td>
<td>Hunterdon</td>
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<tr>
<td>Elaine Bobrove</td>
<td>Camden</td>
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<tr>
<td>Fatimah Burnam-Watkins</td>
<td>Union</td>
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<tr>
<td>Ronald K. Butcher</td>
<td>Gloucester</td>
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<tr>
<td>Jack Fornaro</td>
<td>Warren</td>
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<tr>
<td>Mary Elizabeth Gazi</td>
<td>Somerset</td>
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<tr>
<td>Nedd James Johnson, Ed.D</td>
<td>Salem</td>
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<tr>
<td>Ernest P. Lepore</td>
<td>Hudson</td>
</tr>
<tr>
<td>Joseph Ricca, Jr., Ed.D</td>
<td>Morris</td>
</tr>
<tr>
<td>Sylvia Sylvia-Cioffi</td>
<td>Monmouth</td>
</tr>
</tbody>
</table>

Angelica Allen-McMillan, Ed.D.  
Acting Commissioner  
Secretary
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Executive Summary

Annually, the Department of Education (Department) collects data from school districts across the state on disciplinary infractions and their consequences. These data are analyzed in a state-level report developed by the Department for the Governor and the Legislature to fulfill the requirements of the Public School Safety Law N.J.S.A. 18A:17-46 through 48. This report includes statewide data on incidents of school violence, harassment, intimidation and bullying and school suspensions as well as related professional development for educators. School districts can use both statewide data and their local data to evaluate the efficacy of efforts to maintain a positive school climate, foster social emotional learning, and provide interventions for students who exhibit patterns of violating school conduct policies.

Beginning with the 2017-18 school year, the Department migrated to a new reporting system, the Student Safety Data System (SSDS), which includes improved definitions, new reporting fields, and updated guidance for reporting incidents. Data from both the 2018-19 and 2017-18 school years should be considered baseline years since school districts continued to align local systems with the SSDS to reflect new data elements and improve data accuracy.

Among reported incidents in 2019-20:

- School personnel reported incidents to the police on 4,995 occasions, 2,315 of which were mandatory referrals, leading to 894 student school-related arrests.
- Most HIB incidents occurred on school grounds, with 58 percent in middle schools.
- Schools reported 18,896 HIB trainings and 26,856 HIB programs in 2019-20.
- Asian and black students were more likely than students of other races to be targets of HIB due to their race, while students with disabilities were more likely to be targeted for their disabilities and females were more likely to be targeted for their gender or gender identity and expression.
- 39,646 students were suspended from school during the school year on at least one occasion.
- 616 students were removed from school and sent to another school or other education program, and 16 students were expelled from school and no longer received educational services.

- Males were more likely to be suspended than females, black students more likely than students of other races, and high school students more likely than students in other grade levels.

The *Student Safety and Discipline Report* also reflects the Department’s initiatives to assist schools with implementing Social Emotional Learning competencies, positive approaches to discipline, and improving school climate and culture. These research-based approaches are intended to create a positive school climate where strategies, direct instruction, and interventions result in reduced incidents of HIB and school violence.
Introduction

This report presents information provided by New Jersey public schools on disciplinary infractions and their consequences for the 2019-20 school year to the Student Safety Data System (SSDS). The information is presented annually by the New Jersey Department of Education to the Governor and Legislature to fulfill the requirements of the Public School Safety Law N.J.S.A. 18A:17-46 through 48. Districts are encouraged to review their incidents in comparison to state-level results and consider whether proactive steps are needed to improve school climate and student safety.

The SSDS was available for the first time in the 2017-18 school year. The system replaced both the Electronic Violence and Vandalism Reporting System (EVVRS) and the Harassment, Intimidation, and Bullying – Investigations, Trainings, and Programs (HIB-ITP) system. The Department anticipated that districts would improve data reporting with the new system but expected fluctuations in reporting as schools and districts adjusted to the new system, which includes updates to definitions and reporting guidance from previous years’ reports. Guidance and training documents regarding what is reported to the SSDS are available on the SSDS homepage. Data from the 2017-18 and 2018-19 reports should be considered baseline years and should not be compared to prior-year data. Additionally, best practice dictates that data include at least three years of information before trends are analyzed. While this report does represent the third year of data from the SSDS, due to school closures related to COVID-19, the overall number of reported incidences decreased and, therefore, comparing this data to previous years is not recommended.

The SSDS collects incidents of violence, vandalism, weapons, substance use, and harassment, intimidation and bullying (HIB), as well as HIB trainings and programs. In addition, the system collects details on all allegations of HIB, along with all student suspensions and other removals from school, as well as reports to the police and arrests.
Key Findings

SSDS Incidents

School districts in New Jersey reported 18,576 incidents of violence, vandalism, weapons, substance use, and harassment, intimidation and bullying in the 2019-20 school year. This is a unique count of incidents. As in the chart below, as well as other charts in this report, a single incident may consist of more than one incident type (e.g., an incident may involve both a threat and violence). Violence and weapons offenses were found in both high schools and middle schools, substance offenses and other incidents leading to removal primarily occur in high schools, and HIB incidents were more likely to occur in middle school than in high school or elementary school.

Note for screen reader users: The alt text for each graph lists the type of graph and a high-level summary. All content from the graphs, including all data points, is presented as lists or text immediately following the image for the graph.

Figure 1. Incidents by Category

<table>
<thead>
<tr>
<th>Category</th>
<th>Incidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Violence</td>
<td>8,541</td>
</tr>
<tr>
<td>Harassment, Intimidation, Bullying (HIB)</td>
<td>4,625</td>
</tr>
<tr>
<td>Substances</td>
<td>3,382</td>
</tr>
<tr>
<td>Vandalism</td>
<td>1,273</td>
</tr>
<tr>
<td>Weapons</td>
<td>535</td>
</tr>
</tbody>
</table>

Note: Figure 1 shows the number of incidents reported by type. A single incident may consist of more than one incident type.
Figure 2. Incidents of Violence

Note: Figure 2 the number of incidents reported by violence type. A single incident may consist of more than one violence type.

Figure 3. Incidents of Weapons

Note: Figure 3 shows the number of incidents reported by weapon type and mode. A single incident may consist of more than one weapon type and mode.
Figure 4. Incidents of Vandalism

- Damage to Property: 544
- Theft: 487
- False Public Alarm: 141
- Computer Trespass: 43
- Trespassing: 46
- Arson: 26

Note: Figure 4 shows the number of incidents reported by vandalism type. A single incident may consist of more than one vandalism type.
**Figure 5. Incidents of Substances**

<table>
<thead>
<tr>
<th>Substance Type</th>
<th>Incidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Marijuana</td>
<td>2,645</td>
</tr>
<tr>
<td>Drug Paraphernalia</td>
<td>491</td>
</tr>
<tr>
<td>Undetermined</td>
<td>266</td>
</tr>
<tr>
<td>Alcohol</td>
<td>204</td>
</tr>
<tr>
<td>Unauthorized Over-the-Counter Drug</td>
<td>168</td>
</tr>
<tr>
<td>Unauthorized Prescription Drugs</td>
<td>68</td>
</tr>
<tr>
<td>Designer/Synthetic Drugs</td>
<td>14</td>
</tr>
<tr>
<td>Cocaine/Crack</td>
<td>8</td>
</tr>
<tr>
<td>Heroin</td>
<td>2</td>
</tr>
<tr>
<td>Steroids</td>
<td>0</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Type</th>
<th>Incidents</th>
</tr>
</thead>
<tbody>
<tr>
<td>Substance Use</td>
<td>2,409</td>
</tr>
<tr>
<td>Substance Possession</td>
<td>1,485</td>
</tr>
<tr>
<td>Substance Sale/Distribution</td>
<td>68</td>
</tr>
</tbody>
</table>

Note: Figure 5 shows the number of incidents reported by substance type and mode. A single incident may consist of more than one substance type and mode.
School Police Reports

During the 2019-20 school year, school personnel reported incidents to the police on 4,995 occasions. In 482 instances, reports involved student infractions that did not fit into a category of violence, weapons, vandalism, substance, or HIB. Of all reports to police, 2,315 were mandatory referrals, or school-related incidents required to be reported to law enforcement per New Jersey statute or regulation. This includes incidents involving firearms or knives, assaults with weapons, assaults on staff members, criminal threats, sexual assault, controlled dangerous substance possession, and bias-related incidents. In addition, 894 student arrests occurred at school. Male offenders were more likely to be arrested than females for incidents reported to SSDS, high school students more likely than students in other grade levels, and students with disabilities more likely than students without disabilities.
Figure 7. School-Related Reports to Police

<table>
<thead>
<tr>
<th>Type</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Violence</td>
<td>1,782</td>
</tr>
<tr>
<td>Substances</td>
<td>1,535</td>
</tr>
<tr>
<td>Other Incident Leading to Removal</td>
<td>482</td>
</tr>
<tr>
<td>HIB</td>
<td>563</td>
</tr>
<tr>
<td>Weapons</td>
<td>339</td>
</tr>
<tr>
<td>Vandalism</td>
<td>294</td>
</tr>
</tbody>
</table>

Totals:
- Total reports to police: 4,995
- Total reports leading to mandatory referrals: 2,315

Note: More than one offender may be arrested per incident, and one student may be arrested more than one time per school year.
HIB Investigations and Confirmed Incidents

There were 12,043 HIB investigations during the 2019-20 school year. Though suspensions are common, schools often report other disciplinary actions for HIB offenders rather than removing the student from school. Student counseling for both offenders and victims is the most common remedial action.

Figure 8. HIB Investigations

<table>
<thead>
<tr>
<th>Description</th>
<th>Number</th>
</tr>
</thead>
<tbody>
<tr>
<td>Total Investigations</td>
<td>12,043</td>
</tr>
<tr>
<td>Number of Total Investigations Completed within the Required 10 Days</td>
<td>11,298</td>
</tr>
<tr>
<td>Number of Total Investigations Determined to be HIB</td>
<td>4,625</td>
</tr>
</tbody>
</table>

Figure 9. HIB Incident Location

- On School Grounds: 79%
- Off School Grounds: 13%
- Both On and Off School Grounds: 8%
Figure 10. HIB Mode

- Verbal: 3,677
- Physical: 943
- Electronic: 941
- Gesture: 361
- Written: 285

Figure 11. HIB Effect

- Insulted or Demeaned Student(s): 3,833
- Offender Knew Would Cause Harm: 2,328
- Hostile Environment by Causing Harm: 2,132
- Interfered with Education: 2,054
- Victim in Fear: 1,583

Figure 12. HIB Disciplinary Actions

- Suspension: 2,419
- Removal to Other Education Program: 41
- Expulsion: 2
- Other Discipline: 1,742

Suspension: 2,419
Removal to Other Education Program: 41
Expulsion: 2
Other Discipline: 1,742
Figure 13. HIB Remedial Actions

- **Peer Support Group**
  - Victims: 155
  - Offenders: 118

- **Intervention & Referral Services**
  - Victims: 74
  - Offenders: 219

- **Referral for Therapy/Treatment**
  - Victims: 192
  - Offenders: 352

- **Restorative Practices**
  - Victims: 454
  - Offenders: 957

- **Other**
  - Victims: 1,062
  - Offenders: 1,800

- **Parent Conference**
  - Victims: 1,982
  - Offenders: 2,443

- **Student Counseling**
  - Victims: 3,716
  - Offenders: 3,490
Nature of HIB

Thirty-eight percent of HIB investigations led to confirmed HIB incidents. Cases involving certain protected categories were more likely to be affirmed, including gender (71%), ancestry (72%), sexual orientation (68%) or race (69%). Asian and Black students were more likely than students of other races to be targets of HIB due to their race. Students with disabilities were more likely to be targeted for their disabilities and females were more likely to be targeted for their gender or gender identity and expression.

Figure 14. HIB Investigations and HIB Confirmed by HIB Nature

<table>
<thead>
<tr>
<th>Nature</th>
<th>Investigations</th>
<th>Confirmed</th>
</tr>
</thead>
<tbody>
<tr>
<td>Race</td>
<td>1,301</td>
<td>899</td>
</tr>
<tr>
<td>Gender</td>
<td>908</td>
<td>646</td>
</tr>
<tr>
<td>Sexual Orientation</td>
<td>930</td>
<td>630</td>
</tr>
<tr>
<td>Disability</td>
<td>821</td>
<td>528</td>
</tr>
<tr>
<td>Ancestry</td>
<td>273</td>
<td>196</td>
</tr>
<tr>
<td>Religion</td>
<td>185</td>
<td>128</td>
</tr>
<tr>
<td>Other</td>
<td>4,111</td>
<td>2,451</td>
</tr>
<tr>
<td>No Identified Nature</td>
<td>3,516</td>
<td></td>
</tr>
</tbody>
</table>

Pursuant to N.J.S.A. 18A:37-14, an HIB incident must be reasonably perceived as being motivated either by any actual or perceived characteristic, such as race, color, religion, ancestry, national origin gender, sexual orientation, gender identity and expression, or a mental, physical or sensory disability, or any other distinguishing characteristic (e.g., weight, social status, skin blemishes, etc.)
Figure 15. HIB Nature of Bullying Incident

- Race: 899
- Gender: 646
- Sexual Orientation: 630
- Disability: 528
- Ancestry: 196
- Religion: 128
- Other: 2,451

Figure 16. HIB Target by Race of Students and Nature of Bullying

<table>
<thead>
<tr>
<th>Race</th>
<th>Other factors*</th>
</tr>
</thead>
<tbody>
<tr>
<td>Asian or Pacific Islander</td>
<td>66%</td>
</tr>
<tr>
<td>Black</td>
<td>64%</td>
</tr>
<tr>
<td>Two or More Races</td>
<td>70%</td>
</tr>
<tr>
<td>American Indian</td>
<td>70%</td>
</tr>
<tr>
<td>Latino/a</td>
<td>90%</td>
</tr>
<tr>
<td>White</td>
<td>93%</td>
</tr>
</tbody>
</table>

*Other Factors: e.g., color, religion, ancestry, national origin, gender, sexual orientation, gender identity and expression, or a mental, physical or sensory disability, or any other distinguishing characteristic (e.g., weight, social status, skin blemishes, etc.)
Figure 17. HIB Target by Student ELL Status and Nature of Bullying

*Other Factors: e.g., color, religion, national origin, gender, sexual orientation, gender identity and expression, or a mental, physical or sensory disability, or any other distinguishing characteristic (e.g., weight, social status, skin blemishes, etc.)

**English language learners (ELLS): ELLs are students for whom English is not his/her native or first language.
**Other factors**: e.g., race, color, religion, national origin gender, sexual orientation, gender identity and expression or any other distinguishing characteristic (e.g., weight, social status, skin blemishes, etc.)

**IDEA**: The Individuals with Disabilities Education Act (IDEA) is a law that makes available a free appropriate public education to eligible children with disabilities and ensures special education and related services to those children.

**Section 504**: Section 504 of the Rehabilitation Act of 1973 provides for formal plans that support students with disabilities in school.

**Other Factors**: e.g., race, color, religion, ancestry, national origin, sexual orientation or a mental, physical or sensory disability, or by any other distinguishing characteristic (e.g., weight, social status, skin blemishes, etc.)
HIB Trainings

Schools reported 18,896 HIB trainings in 2019-20. Most districts offered at least one training on the district’s HIB policy with bullying prevention instruction (86%) and most offered at least one training to key school staff members (95%), other school staff (95%), and district staff (89%).

Figure 20. Districts offering one or more HIB Trainings by Attendee Type

<table>
<thead>
<tr>
<th>Attendee Type</th>
<th>Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Key School Staff (Administrators, Anti-Bullying Specialists, Teachers)</td>
<td>643</td>
</tr>
<tr>
<td>Other School Staff (Substitute Staff, Other School Staff)</td>
<td>641</td>
</tr>
<tr>
<td>District Level Staff (Anti-Bullying Coordinators, Administrators, Board of Education Members)</td>
<td>599</td>
</tr>
<tr>
<td>Students</td>
<td>426</td>
</tr>
<tr>
<td>Other Community (Volunteers, Parents)</td>
<td>548</td>
</tr>
<tr>
<td>Other (Contracted Services Providers, Other)</td>
<td>361</td>
</tr>
</tbody>
</table>
Figure 21. Districts offering one or more HIB Trainings by Training Type

- **Policy and Prevention**: 580
- **Other**: 525
- **School Climate and Culture Improvement**: 423
- **Characteristics of Those At-Risk for HIB**: 388
- **Policy Only**: 385
- **HIB Prevention**: 377
- **Conflict Resolution**: 350
- **Peer Relationships or Peer Social Norms**: 348
- **Social Skills/Relationship Improvement**: 340
- **Social Norms**: 331
- **HIB Intervention**: 318
- **Suicide Prevention Related to HIB**: 314
- **Anti-Bullying Bill of Rights Act**: 307
- **Cyberbullying**: 300
- **School-Home-Community Partnerships**: 291
- **Pro-Social Strategies for Bystanders**: 289
- **HIB Consequences**: 270
- **HIB Remediation**: 259
- **Use of Data for HIB Prevention**: 235
- **Parent Involvement in HIB Cases**: 196
HIB Programs

Schools reported 26,856 HIB programs in 2019-20. Most districts offered programs addressing various schoolwide conditions, especially morale in the school community (84%) and the emotional environment of the school (83%). Districts primarily offered these programs to students (88%) and key school staff (86%).

Figure 22. Number of districts offering one or more HIB Program by Program Goal

<table>
<thead>
<tr>
<th>Program Goal</th>
<th>Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Morale in the School Community</td>
<td>542</td>
</tr>
<tr>
<td>Emotional Environment</td>
<td>557</td>
</tr>
<tr>
<td>Student Relationships</td>
<td>559</td>
</tr>
<tr>
<td>Safety</td>
<td>517</td>
</tr>
<tr>
<td>Teaching and Learning</td>
<td>516</td>
</tr>
<tr>
<td>Physical Environment</td>
<td>472</td>
</tr>
<tr>
<td>Parental Support</td>
<td>404</td>
</tr>
</tbody>
</table>

Figure 23. Districts offering one or more HIB Programs by Attendee Type

<table>
<thead>
<tr>
<th>Attendee Type</th>
<th>Districts</th>
</tr>
</thead>
<tbody>
<tr>
<td>Students</td>
<td>563</td>
</tr>
<tr>
<td>Key School Staff (Administrators, Anti-Bullying Specialists, Teachers)</td>
<td>542</td>
</tr>
<tr>
<td>Other School Staff (Substitute Staff, Other School Staff)</td>
<td>359</td>
</tr>
<tr>
<td>Community (Volunteers, Parents)</td>
<td>428</td>
</tr>
<tr>
<td>District Level Staff (Anti-Bullying Coordinators, Administrators, Board of Education Members)</td>
<td>434</td>
</tr>
<tr>
<td>Other (Contracted Services Providers, Other)</td>
<td>326</td>
</tr>
</tbody>
</table>
Disciplinary Actions

During the 2019-10 school year, 39,646 students were suspended from school on at least one occasion. Of the 39,646 students, 26,058 received one or more out-of-school suspension and 19,790 received one or more in-school suspensions. Among suspended students, most were suspended only once and for less than one week of school during the year, but many were suspended multiple times and for multiple days. In addition, 616 students were removed from school and sent to another school or other education program, and 16 students were expelled from school and no longer received educational services. Males were more likely to be suspended than females, black students more likely than students of other races, and high school students more likely than students in other grade levels.

Figure 24. Students Removed from School by Type of Removal

<table>
<thead>
<tr>
<th>Type of Removal</th>
<th>Count</th>
</tr>
</thead>
<tbody>
<tr>
<td>Any Suspension*</td>
<td>39,646</td>
</tr>
<tr>
<td>Out-of-School Suspension*</td>
<td>26,058</td>
</tr>
<tr>
<td>In-School Suspension</td>
<td>19,790</td>
</tr>
<tr>
<td>Removal to Other Education Program</td>
<td>616</td>
</tr>
<tr>
<td>Expulsion</td>
<td>16</td>
</tr>
</tbody>
</table>

*Any Suspension*: These counts include students with disabilities who received unilateral removals or removals by a hearing officer.
Figure 25. Students Suspended by Total Number of Days Suspended during Year Update

- 1 day: in school 1,116; out of school 686
- 2 days: in school 466; out of school 603
- 3 days: in school 242; out of school 449
- 4 days: in school 104; out of school 332
- 5 days: in school 83; out of school 222
- 6 to 10 days: in school 116; out of school 413
- 11 to 15 days: in school 20; out of school 71
- 16 to 20 days: in school 1; out of school 39
- More than 20 days: in school 3; out of school 30

Figure 26. Student Suspension Rate by Offender Type Update

- Gender:
  - Male: 5.2%
  - Female: 2.4%
- Race:
  - Black: 9.1%
  - Two or more races: 3.7%
  - Latino/a: 3.8%
  - American Indian: 3.3%
  - White: 2.7%
  - Asian, Pacific Islander: 1.1%
- Grade:
  - 9th-12th: 7.1%
  - 6th-8th: 5.9%
  - 3rd-5th: 1.8%
  - PK-2nd: 0.4%
Initiatives to Improve School Safety

Department’s Response

The Department’s mission to ensure all of New Jersey’s 1.4 million students have equitable access to high quality education and achieve academic excellence recognizes the importance of safe and nurturing learning environments to support positive student outcomes. The 2019-2020 school year presented new challenges for the Department and our educational systems at large. Despite these challenges, the Department maintained its efforts to support districts in identifying programs, practices, and other resources which improve school climate and social and emotional development for students and educators. Some examples of this work include the Department’s ongoing focus on promoting social emotional learning, providing tools and training for improving school climate and positive behavioral supports, increasing public data reporting using the SSDS, and expanding resources for New Jersey’s tiered system of supports initiative, NJTSS.

Over the 2019-2020 school year, the Department supported districts in providing accurate reporting, and has staff dedicated to responding to inquiries related to the SSDS. Further, the Department provided guidance to districts on navigating and populating the SSDS. In response to the COVID-19 pandemic, the Department provided districts with explicit instructions detailing how discipline incidents and required trainings were to be reported during the provision of remote instruction.

Data Transparency and Quality

Each year, the Department issues School Performance Reports, required by the Every Student Succeeds Act (ESSA), that provide educators, families, and community members with data school and district teams can use to identify areas of strength and areas in need of improvement. New Jersey School Performance Reports contain information on the school’s reported violence, vandalism, weapons offenses, substance offenses, and HIB incidents. Beginning in 2018-19, the School Performance Reports were enhanced to include additional
data from the Student Safety Data System including in-school suspensions, out-of-school suspensions, expulsions, school-related arrests, referrals to law enforcement, incidents of violence, and incidents of bullying and harassment.

New Jersey School Performance Reports provide information as collected through the SSDS that has not been reported prior to 2017-18. These data give educators, families, and community members key information for identifying school strengths and needs for school and district improvement planning. Reporting more data is also responsive to issues of current concern, such as race disparities in discipline reporting and reports to law enforcement.

The Department is undertaking additional steps to support school districts with the reporting and use of the data contained within this report. Specifically, the Office of Fiscal and Data Services (OFDS) plans to notify, via written correspondence, all local education agencies (LEAs) that reported “zero” incidents and “zero” HIB trainings and HIB programs in the SSDS for the 2019-20 school year and provide technical assistance to district staff regarding practices to improve data accuracy.

Anti-Bullying Bill of Rights Act (ABR) Implementation

To support schools in enhancing implementation of the ABR, Chapter 16 of the New Jersey Administrative Code focuses on programs to support student development and includes the regulations detailing the requirements placed on schools and districts through the ABR. The regulations require both public schools and Approved Private Schools for Students with Disabilities (APSSD) to report incidents or alleged incidents of bullying involving a student. In addition, the regulations offer schools, districts and APSSDs guidance when there are incidents or allegations of bullying that occur involving both school districts and APSSDs. The regulations ensure all students have the opportunity to achieve academic and behavioral success in safe and supportive learning environments.

The Department’s 21 county offices of education oversee and support the district’s implementation of the ABR. The county offices do this through a variety of ways, including convening county-wide meetings of the district Anti-Bullying Coordinators, to encourage dialogue and professional development around ways to improve school climate and address
HIB incidents. Further, through the ABR, the county offices are charged with investigating
district compliance with the ABR, and depending on the outcome of the investigation,
corrective actions may be required, which can improve school climate and culture and reduce
incidents of HIB. The county offices regularly communicate with districts and constituents,
including victims and offenders of HIB, to assist in the improvement of school climate which can
result in the reduction of incidents of HIB through education. The Department will continue to
provide school districts with guidance, resources, and technical assistance in implementing the
ABR.

**Recess Law and Restorative Justice**

Beginning in the 2019-2020 school year, public school districts were required to provide
a daily recess period of at least 20 minutes for students in grades kindergarten through five.
Students can only be denied recess as a consequence of violating the district’s code of student
conduct. If a student is denied recess, the student shall be provided restorative justice activities
during the recess period. “Restorative justice activities” are defined as activities designed to
improve the socio-emotional and behavioral responses of students through the use of more
appropriate, and less punitive, interventions thereby establishing a more supportive and
inclusive school culture. When implemented with fidelity, restorative justice activities can
support schools and districts in satisfying the requirements of N.J.A.C. 16A: 16-7.1 which state
that the code of student conduct establishes standards, policies and procedures for positive
student development and student behavioral expectations. Resources regarding restorative
practices are available in the [New Jersey Department of Education’s School Climate Strategy
Resource Guide](#).

**New Jersey Quality Single Accountability Continuum**

The New Jersey Quality Single Accountability Continuum (QSAC) is the Department’s
monitoring and district self-evaluation system for public school districts. The system shifts the
monitoring and evaluation focus from compliance to assistance, capacity-building and
improvement. It is a single comprehensive accountability system that consolidates and
incorporates the monitoring requirements of applicable state laws and programs and
complements federally required improvements. The regulations governing QSAC, N.J.A.C.
6A:30, are reviewed every five years. The most recent re-adoption in the fall of 2017 includes indicators that clarify the requirements for districts related to bullying to be more robust, thus accounting for a greater number of points for a school’s overall QSAC score.

The language of the indicator states, “The school district implements a process to ensure the school safety/school climate team in each school, with support from the CSA (Chief School Administrator):

(1). reviews and takes action to strengthen school climate policies;  
(2). educates the community, including students, teachers, staff, and parents, to prevent HIB;  
(3). provides professional development opportunities that address effective practices of successful school climate programs or approaches; and  

Further, NJQSAC requires that school districts have policies and procedures in place to ensure a coordinated system for planning, delivering, measurement and modification of intervention and referral services. The county review also includes a discussion around the implementation, evaluation and effectiveness of the intervention and referral services in each school building that address, learning, behavioral and health needs of all students. By reviewing the policies and procedures with school districts, it provides an opportunity for the county offices to support districts in the area of school climate and culture and addressing individual student needs.

**Social and Emotional Learning (SEL)**

The Department strongly believes in the importance of social and emotional learning (SEL) in schools and recognizes the research that students who were taught SEL skills were less likely to have conduct problems and engage in substance abuse. The Department continues to provide support for the implementation of SEL in schools and the integration of the NJ SEL
Competencies and Sub-Competencies. The Department is finalizing five modules to support the implementation of the NJ SEL Competencies of self-awareness, self-management, social awareness, responsible decision-making, and relationship skills. The modules can be used by individual educators seeking to integrate SEL into their classrooms or during professional learning communities (PLCs), where teams of educators can learn alongside one another on how to best integrate SEL into their classrooms. Each module includes a facilitator’s guide and resources that support the content being presented.

This year the Department hosted an “Unconference”, where educators throughout New Jersey were invited to share effective SEL practices implemented in their districts. The Department provided this opportunity to schools identified as requiring targeted or comprehensive support as defined by New Jersey’s State ESSA Plan. The sessions were well received, and the day culminated with districts drafting commitment statements to implement new strategies that promote improved social and emotional competence for their students. The Office of the Comprehensive Support Network intends to continue providing districts support in implementing plans to increase the availability of quality SEL for students.

In addition to professional development, the Department recognized the need for districts to tailor SEL programming to the context of their local community. The Department has highlighted schools through various mediums (Lighthouse District Initiative, social media, weekly broadcasts) that embed schoolwide activities that emphasize the SEL competencies, integrate SEL skills in classroom instruction, and incorporate SEL in their efforts to build positive school climates.

Over the last year, the Department has released guidance encouraging districts to prioritize the social and emotional well-being of their staff and students. In *The Road Back*, the Department dedicated a section to SEL and school climate to provide recommendations for schools to consider in response to the increased trauma schools may encounter due to the COVID-19 pandemic. The guidance included actions to consider at the time the guidance was released, before reopening schools for the 2020-2021 school year, and at the start of the school 2020-2021 school year. The overall sentiment of the guidance is to emphasize the importance
of students and staff needing to feel cared for, reengaged, and acclimated to the school community for instruction and learning to occur most effectively.

The Department continues to collaborate with Rutgers, The State University of New Jersey, in the facilitation of the School Climate Transformation Project (SCTP). Over the 2019-2020 school year the SCTP continued to provide consultation and technical assistance to 43 project schools in their efforts to improve their school climates. In the Spring of 2020, the SCTP team responded to emerging needs of the project schools and hosted community sessions focused on supporting social-emotional needs that emerged when schools were closed at the start of the COVID-19 pandemic. The SCTP team, in collaboration with the Department, continues to support schools in responding to school climate and social-emotional needs as schools continue to respond to the COVID-19 pandemic. The SCTP team recently developed a modified survey instrument to support schools in identifying priority needs to maintain a positive school climate while operating remotely.

**School Climate Improvement**

The Department has been active in supporting school climate improvement and proactively addressing student behavior by implementing the New Jersey Positive Behavior Supports in Schools (NJ PBSIS) initiative. NJ PBSIS provides comprehensive professional development to support the implementation of tiered interventions for a range of school intervention needs including conduct, behavior and social and emotional wellness.

In the summer of 2019, the Department entered a new three-year memorandum of understanding (MOU) with the Graduate School of Applied and Professional Psychology at Rutgers University to continue the School Climate Transformation Project (SCTP). The MOU includes activities dedicated to improving the New Jersey School Climate Survey, developing new tools and resources to support schools in their school climate improvement efforts, and highlighting effective school climate improvement efforts underway in select project schools.
Currently, there are 43 schools participating in the project spanning all regions in the State. During the three years of project participation, schools receive tailored consultative services and training from SCTP staff to effectively apply a six-step school climate change process. Schools participating in the project utilize the New Jersey School Climate Survey to assess the conditions for learning, and in response, develop and implement school climate improvement plans to address specific needs.

**New Jersey Tiered System of Supports (NJTSS)**

The [NJTSS](#), New Jersey’s model of a multi-tiered system of supports, is a framework for prevention, intervention and enrichment designed to improve results for all children, maximizing all students’ receipt of effective instruction that is based on their skill needs. In addition, it is a mechanism to reduce unnecessary referrals for special education and to enhance the range of opportunities for students with IEPs to be educated alongside their general education peers. The Department, in collaboration with Rutgers University, developed tools for districts to use to implement this tiered approach to prevention, intervention and enrichment in academics as well as behavior. Screening protocols and expansion of Tier 1 instructional strategies moved schools toward an integrated approach to supporting all students. Intensive, high-quality professional learning conducted by the Rutgers University project implementation team increased knowledge and capacity of state-level staff for empowering educators to apply the principles of improvement science and to use data to enhance services to students. Intensive, research-based coaching by project staff enhanced knowledge of district and school personnel in early reading development and essential components of the NJTSS, which aligns with most models of response to intervention (RTI) and MTSS.

A partnership that included the State Parent Advocacy Network (SPAN), project partners on family engagement, and NJDOE staff representing federal programs (Title 1, Title 3, and 21st century Afterschool Programs) and other NJDOE Department staff responsible for engaging families in school activities resulted in the development of an online tool for school leadership teams to utilize to assess and improve family and school partnerships.
The Department transitioned to new leadership during this project period. Project activities and goals, however, align with the new vision of promoting fairness and equity for all students and strengthening teaching, leading and learning in all schools across the state.

Department’s Future Objectives

The Department will continue to support the initiatives and programs which provide districts with the necessary tools to address incidents of HIB and safety within schools, which include revising and updating the New Jersey School Climate Survey, promoting quality social and emotional learning, and advancing the New Jersey Tiered Systems of Supports (NJTSS) initiative.

In October 2020, the Interagency Task Force to Combat Youth Bias (Interagency Task Force), released *An Anti-Bias Vision for the Next Generation* (YBTF Report). The Interagency Task Force was created through an Executive Order signed by then Acting Governor Sheila Oliver in response to the alarming rates of bias incidents among New Jersey youth. The YBTF Report includes 27 recommendations to be implemented by numerous state agencies to ultimately reduce youth bias incidents in New Jersey. The Department is initiating efforts to implement the recommendations under its jurisdiction.

Over the next year, the Department, in partnership with Rutgers University, will begin developing on online school improvement platform. The platform incorporates the New Jersey School Climate Survey, which is designed to be disseminated to staff, students, and caregivers. After collecting the survey responses, the platform applies algorithms and guides districts in selecting school climate improvement strategies that best address the needs indicated by their school climate data. The platform will interact with users and identify areas of increased vulnerability based on the survey responses. Users will be able to develop comprehensive school climate improvement plans and progress reports all within the platform, which will likely improve data quality and encourage data-informed decision-making. As the platform continues to develop, the Department will rely on feedback solicited from districts across the State and school climate experts to refine the tool before its publicly available for all New Jersey schools.

Through the use of its Federal relief money, the Department has intensified its efforts to support the mental health and well-being of students and educators. The Department
designated $30 million from the State set-aside Elementary and Secondary School Emergency Relief (ESSER II) funds for the provision of mental health services and supports. These funds will support schools in building a continuum of school-based mental health services and supports for students and educators, in coordination with existing county and local services. Allocations for these funds were based upon total LEA enrollment with a minimum of $45,000 per LEA. Each LEA will spend at least 10% of the allocation on professional development that supports the provision of school-based mental health supports and services. The remaining amount can be invested in the further development of mental health supports and services within the school district and/or partnerships with community agencies to ensure that additional programming and supports can be provided to students, educators, and families.

In addition, the Department designated $48 million from the American Rescue Plan (ARP ESSER) State set-aside funds for the Multi-Tiered System of Support (MTSS) Mental Health Support Staffing grant. Under this grant, LEAs will be required to allocate funds to develop and implement Tier II (targeted, small group interventions) and Tier III (intensive interventions) services in accordance with a multi-tiered system of supports framework that addresses students’ and educators’ mental health and social emotional needs through the hiring of staff, contracting with service providers, and/or providing professional development in effective implementation of Tier II and Tier III services.

Allocations for this grant will be made via a formula that assesses an LEA’s need to enhance its mental health support services based on four indicators:

- Each LEA’s average rate of chronic absenteeism over the last two years;
- Each LEA’s average suspension rate over the last two years;
- Each LEA’s average rate of violent incidents reported to the DOE over the last two years; and
- Each LEA’s average rate of substance abuse incidents reported to the DOE over the last two years.

The entirety of the allocation will be designed to increase access to school-based mental health supports and services for students by building or enhancing a tiered intervention model of
comprehensive school-based mental health supports and services that are sustainable after the life of the grant.

The Department acknowledges that due to school closures related to COVID-19 the data collected in this year’s SSDS report may not portray the disciplinary rates typical of a traditional school year. Over the next year, the Department will improve upon its supports for implementing school climate improvement strategies in remote and hybrid settings as well as continue to consult with partners in higher education and national experts to inform strategies for maintaining and improving school climates.