

State of New Jersey

PHILIP D. MURPHY Governor DEPARTMENT OF HUMAN SERVICES DIVISION OF FAMILY DEVELOPMENT PO BOX 716 TRENTON, NJ 08625-0716 SARAH ADELMAN Commissioner

NATASHA JOHNSON Assistant Commissioner

TAHESHA L. WAY Lt. Governor

The following Decision is distributed for your information. This Decision has been made in consideration of the specific facts of this case. This Decision is not to be interpreted as establishing any new mandatory policy or procedure otherwise officially promulgated.

STATE OF NEW JERSEY DEPARTMENT OF HUMAN SERVICES

FINAL DECISION

OAL DKT. NO. HPW 09186-23 D.T.

AGENCY DKT. NO. S481774014 (MORRIS CO. OFFICE OF TEMP ASSISTANCE)

Petitioner challenges the correctness of an overissuance of Supplemental Nutrition Assistance Program ("SNAP") benefits. Respondent Agency asserts that for the period beginning August 2022, through November 2022, Petitioner received SNAP benefits to which she was not entitled, and which must be repaid. Because Petitioner appealed, the matter was transmitted to the Office of Administrative Law for a hearing. On October 24, 2023, the Honorable Andrew M. Baron, Administrative Law Judge ("ALJ"), held a telephonic plenary hearing, took testimony and admitted documents into evidence. On January 9, 2024, the ALJ issued an Initial Decision affirming in part, the Agency's determination to recoup the entire overissuance of SNAP benefits issued to Petitioner, and reversing the Agency's determination in part, finding that the Agency failed to exercise its legal authority to compromise the amount of the claim, and concluding that it would constitute a financial hardship for Petitioner to repay the amount in three years or less, if the amount owed to the Agency was not reduced.

Exceptions to the Initial Decision were received from the Agency on January 16, 2024.

As Assistant Commissioner, Division of Family Development ("DFD"), Department of Human Services, I have considered the ALJ's Initial Decision and following an independent review of the record, I hereby MODIFY the ALJ's Initial Decision, MODIFY the Agency determination, and REMAND to the Agency, based on the discussion below.

SNAP is designed to promote the general welfare and to safeguard the health and well-being of the population by raising the levels of nutrition among low-income households. See N.J.A.C. 10:87-1.1(a). In the instance of an overpayment of benefits, the Agency must recoup the overissuance. See N.J.A.C. 10:87-11.20. One type of overpayment which is subject to recoupment is one which results from "an action or failure to take action by the [Agency]," called an "Agency Error" ("AE"). See N.J.A.C. 10:87-11.20(e)(3). Repayment of overissuances may be sought for amounts going back six years prior to the time that the Agency becomes aware of the overpayment. See N.J.A.C. 10:87-11.20(f)(1)(i).

Here, the ALJ found that the Agency had met its burden in establishing, by a preponderance of the credible evidence, that Petitioner received an overissuance of SNAP benefits to which she was not



entitled. See Initial Decision at 3-4, 7. The record reflects that Petitioner's SNAP household was receiving SNAP benefits in October, 2022, when Petitioner's spouse became re-employed. Id. at 2. Petitioner immediately reported the change in household earned income to the Agency, but due to a delay in attributing the income to the household, which occurred following the onset of the COVID-19 pandemic and the ensuing backlog, Petitioner's SNAP benefits case remained open beyond the time of the household's actual eligibility. Id. at 3-4. The ALJ further found that, as the result of the AE, specifically due to the delay in terminating Petitioner's SNAP benefits and closing the household's SNAP benefits case, Petitioner received an overissuance of SNAP benefits in the amount of \$3,928.00, for the period beginning August, 2022, through November, 2022. Id. at 3-4, 7; see also Exhibit R-1 at 14, 21, and N.J.A.C. 10:87-9.5. Accordingly, the ALJ concluded that Petitioner was overissued SNAP benefits to which she was not entitled during the time period claimed, and as such, the Agency is entitled to recoup, and Petitioner must repay, the overissuance of SNAP benefits to which she was not eligible to receive. See Initial Decision at 7; see also N.J.A.C. 10:87-11.20(b), (e)(3). I agree.

The ALJ further concluded that, due Petitioner's particular financial circumstances presented through Petitioner's credible testimony, it would constitute a hardship for Petitioner to repay the full amount of \$3,928.00 to the Agency within three years, specifically, at the rate of \$111.00 per month. See Initial Decision at 4, 7; see also Exhibit R-1 at 15, 22 and N.J.A.C. 10:87-11.20(m)(1). The ALJ, therefore, ordered that the Respondent Agency and DFD determine a more appropriate amount to repay over time.

While I agree that the Agency is entitled to recoup the overissuance of SNAP benefits, pursuant to regulatory authority, the Agency may only compromise Petitioner's claim, or any portion of Petitioner's claim, if it can reasonably determine that Petitioner's household's economic circumstances dictate that the claim will not be paid in three years. See N.J.A.C. 10:87-11.20(m); see also 7 C.F.R. 273.18(e) (7). In its Exceptions, the Agency has expressed a willingness to compromise a portion of Petitioner's claim, but only if Petitioner meets the financial criteria, namely, if her current household monthly gross income is less than 200 percent of the Federal Poverty Level. See Agency Exceptions, dated January 12, 2024; see also DFD Claims Management Plan, p. 10 (revised October, 2021).

Accordingly, I am remanding this matter back to the Agency with the following instructions. The Agency shall consider whether Petitioner's claim is eligible for a compromise, which based on the Agency Exceptions, the Agency is already in the process of doing. In determining Petitioner's eligibility for a claim compromise, the Agency shall refer to all applicable regulatory authority, and the DFD Claims Management Plan. The Agency Exceptions reflect that Petitioner has provided the Agency with verification and information, and should further information be required, upon the Agency's request, Petitioner shall promptly provide same. The Initial Decision and the Agency determination are both modified to reflect these findings.

I ORDER and direct that the Agency proceed to recoup the overissuance.

Accordingly, the Initial Decision in this matter is MODIFIED, the Agency's determination is MODIFIED, and the matter is REMANDED to the Agency, as outlined above.

Officially approved final version. January 23, 2024

Natasha Johnson Assistant Commissioner

