#### PRELIMINARY OFFICIAL STATEMENT DATED OCTOBER 15, 2025

NEW ISSUE - BOOK-ENTRY ONLY

RATINGS: Fitch: "A" KBRA: "A" Moody's: "A1"

S&P: "A" (See "RATINGS" herein)

# \$1,500,000,000\* NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY TRANSPORTATION PROGRAM BONDS

2025 SERIES AA

**Dated: Date of Delivery** 

Maturity Date: June 15, as set forth on the inside front cover

This Official Statement has been prepared by the New Jersey Transportation Trust Fund Authority (the "Authority") to provide information on its \$1,500,000,000\* Transportation Program Bonds, 2025 Series AA (the "2025 Series AA Bonds").

Tax Matters:

In the opinion of Bond Counsel, under existing statutes, regulations, rulings and court decisions, and assuming compliance by the Authority with certain requirements described in "TAX MATTERS" herein, interest on the 2025 Series AA Bonds is not includable in gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Internal Revenue Code of 1986, as amended (the "Code"), and is not treated as a preference item under Section 57 of the Code for purposes of calculating the federal alternative minimum tax imposed on individuals. However, such interest is taken into account in determining the "adjusted financial statement income" (as defined in Section 56A of the Code) of "applicable corporations" (as defined in Section 59(k) of the Code) for purposes of calculating the alternative minimum tax imposed on such corporations. Bond Counsel is also of the opinion that, under existing law, interest on the 2025 Series AA Bonds and any gain realized on the sale thereof are not includable in gross income under the New Jersey Gross Income Tax Act, as amended. See "TAX MATTERS" herein.

Redemption:

The 2025 Series AA Bonds are subject to redemption prior to maturity as described herein. See "DESCRIPTION OF THE 2025 SERIES

AA BONDS - Redemption Provisions" herein.

Security:

The 2025 Series AA Bonds are special obligations of the Authority, secured primarily by payments made by the State of New Jersey (the "State") to the Authority under an agreement entitled: "Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds" dated as of January 9, 2019 (the "State Contract"), as may be amended from time to time, among the Treasurer of the State, the Commissioner of the New Jersey Department of Transportation and the Authority. THE OBLIGATION OF THE STATE TO MAKE PAYMENTS UNDER THE STATE CONTRACT IS SUBJECT TO AND DEPENDENT UPON APPROPRIATIONS BEING MADE FROM TIME TO TIME BY THE NEW JERSEY STATE LEGISLATURE (THE "STATE LEGISLATURE") FOR SUCH PURPOSE. THE STATE LEGISLATURE HAS NO LEGAL OBLIGATION TO MAKE ANY SUCH APPROPRIATIONS. See "SOURCES OF PAYMENT AND SECURITY FOR THE 2025 SERIES AA BONDS" herein.

The 2025 Series AA Bonds shall not, in any way, be a debt or liability of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution (as defined herein)) and shall not create or constitute an indebtedness, liability or obligation of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) or be or constitute a pledge of the faith and credit of the State or any political subdivision thereof. The Authority has no taxing power.

Purposes:

The 2025 Series AA Bonds are being issued for the purposes of: (i) paying State Transportation System Costs (as defined herein), and (ii) paying the costs of issuance of the 2025 Series AA Bonds. See "PLAN OF FINANCE" and "ESTIMATED SOURCES AND USES OF FUNDS" herein.

Interest Rates

and Yields: As shown on the inside front cover.

Interest Payment

Dates: Interest on the 2025 Series AA Bonds is payable on June 15 and December 15, commencing December 15, 2025.

Denominations: The 2025 Series AA Bonds will be issued in denominations of \$5,000 or any integral multiple in excess thereof.

Trustee: U.S. Bank Trust Company, National Association, Edison, New Jersey.

Issuer Contact: Office of Public Finance, New Jersey Department of the Treasury (609) 984-4888.

Book-Entry Only: The Depository Trust Company ("DTC").

This cover page contains certain information for quick reference only. Investors should read this entire Official Statement to obtain information essential to the making of an informed investment decision.

The 2025 Series AA Bonds are offered when, as and if issued and subject to the receipt of the approving legal opinion of Chiesa Shahinian & Giantomasi PC, Roseland, New Jersey, Bond Counsel to the Authority. Certain legal matters will be passed upon for the Authority by the Attorney General of the State, and for the Underwriters by their counsel Eckert Seamans Cherin & Mellott, LLC, Philadelphia, Pennsylvania and Princeton, New Jersey. The 2025 Series AA Bonds in definitive form are expected to be available for delivery through DTC on or about October 30, 2025.

#### J.P. Morgan

**BofA Securities Barclavs Academy Securities** Blaylock Van, LLC

**Loop Capital Markets RBC Capital Markets** Cabrera Capital Markets LLC

Janney Montgomery Scott

Mischler Financial Group, Inc.

Siebert Williams Shank & Co., LLC

<sup>\*</sup> Preliminary, subject to change.

# MATURITIES, PRINCIPAL AMOUNTS, INTEREST RATES, YIELDS, PRICES AND CUSIP NUMBERS

# \$1,500,000,000\* NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY TRANSPORTATION PROGRAM BONDS 2025 SERIES AA

#### \$689,910,000\* Serial Bonds

Maturity Date* (June 15)	Principal <u>Amount*</u>	Interest <u>Rate</u>	<u>Yield</u>	<b>Price</b>	CUSIP No.**
2030	\$29,165,000				
2031	\$30,620,000				
2032	\$32,150,000				
2033	\$33,760,000				
2034	\$35,445,000				
2035	\$37,220,000				
2036	\$39,080,000				
2037	\$41,035,000				
2038	\$43,085,000				
2039	\$45,240,000				
2040	\$47,505,000				
2041	\$49,880,000				
2042	\$52,370,000				
2043	\$54,990,000				
2044	\$57,740,000				
2045	\$60,625,000				
\$353,515,000*	% Term Bond due	June 15, 2050* 1	to yield%	price	CUSIP**
\$456,575,000*	% Term Bond due	June 15, 2055* 1	to yield%	price	CUSIP**

<sup>\*</sup> Preliminary, subject to change.

<sup>\*\*</sup> CUSIP is a registered trademark of the American Bankers Association. CUSIP numbers are provided by CUSIP Global Services, which is managed by FactSet Research Systems, Inc. on behalf of the American Bankers Association. The CUSIP numbers listed above are being provided solely for the convenience of Bondholders only at the time of issuance of the 2025 Series AA Bonds and the Authority does not make any representation with respect to such numbers or undertake any responsibility for their accuracy now or at any time in the future. The CUSIP number for a specific maturity is subject to being changed after the issuance of the 2025 Series AA Bonds as a result of various subsequent actions including, but not limited to, a refunding in whole or in part of such maturity or as a result of the procurement of secondary market portfolio insurance or other similar enhancement by investors that is applicable to all or a portion of certain maturities of the 2025 Series AA Bonds.

THE ORDER AND PLACEMENT OF MATERIALS IN THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, ARE NOT TO BE DEEMED TO BE A DETERMINATION OF RELEVANCE, MATERIALITY OR IMPORTANCE, AND THIS OFFICIAL STATEMENT, INCLUDING THE APPENDICES, MUST BE CONSIDERED IN ITS ENTIRETY. THE OFFERING OF THE 2025 SERIES AA BONDS IS MADE ONLY BY MEANS OF THIS ENTIRE OFFICIAL STATEMENT.

No dealer, broker, salesman or other person has been authorized to give any information or to make any representations other than as contained in this Official Statement in connection with the offering of the 2025 Series AA Bonds and, if given or made, such other information or representations must not be relied upon as having been authorized by the Authority. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any offer, solicitation or sale of the 2025 Series AA Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale. Certain information contained herein has been obtained from the State and other sources which are believed to be reliable. However, it is not guaranteed as to accuracy or completeness, and it is not to be construed as a representation of the Authority. The information and expressions of opinion herein are subject to change without notice and neither the delivery of this Official Statement nor any sales made hereunder shall, under any circumstances, create any implication that there has been no change in such information since the date thereof. The information in this Official Statement concerning The Depository Trust Company ("DTC") and DTC's book-entry system has been obtained from DTC, and the Authority takes no responsibility for the accuracy thereof. Such information has not been independently verified by the Authority and the Authority makes no representation as to the accuracy or completeness of such information.

There follows in this Official Statement certain information concerning the Authority, together with descriptions of the terms of the 2025 Series AA Bonds, the principal documents related to the security for the 2025 Series AA Bonds and certain applicable laws. All references herein to laws and documents are qualified in their entirety by reference to such laws, as in effect, and to each such document as such document has been or will be executed and delivered on or prior to the date of issuance of the 2025 Series AA Bonds, and all references to the 2025 Series AA Bonds are qualified in their entirety by reference to the definitive form thereof and the information with respect thereto contained in the Resolution (as defined herein).

The 2025 Series AA Bonds have not been registered under the Securities Act of 1933, as amended, and the Resolution has not been qualified under the Trust Indenture Act of 1939, as amended, in reliance upon certain exemptions contained in such federal laws. In making an investment decision, investors must rely upon their own examination of the 2025 Series AA Bonds and the security therefor, including an analysis of the risks involved. The 2025 Series AA Bonds have not been recommended by any federal or state securities commission or regulatory authority. The registration, qualification or exemption of the 2025 Series AA Bonds in accordance with applicable provisions of securities laws of the various jurisdictions in which the 2025 Series AA Bonds have been registered, qualified or exempted cannot be regarded as a recommendation thereof. Neither such jurisdictions nor any of their agencies have passed upon the merits of the 2025 Series AA Bonds or the adequacy, accuracy or completeness of this Official Statement. Any representation to the contrary may be a criminal offense.

This Official Statement is not to be construed as a contract or agreement between the Authority and the purchasers or holders of the 2025 Series AA Bonds.

References to website addresses presented herein are for informational purposes only and may be in the form of a hyperlink solely for the reader's convenience. Unless specified otherwise, such websites and the information or links contained therein are not incorporated into, and are not part of, this Official Statement for purposes of, and as that term is defined in, Securities and Exchange Commission Rule 15c2-12.

This Official Statement contains statements which, to the extent they are not recitations of historical fact, constitute "forward looking statements." In this respect, the words "estimate," "project," "anticipate," "expect," "intend," "believe" and similar expressions are intended to identify forward looking statements. A number of important factors affecting the Authority and its programs could cause actual results to differ materially from those stated in the forward-looking statements.

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# OFFICIAL STATEMENT relating to

# \$1,500,000,000\* NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY TRANSPORTATION PROGRAM BONDS 2025 SERIES AA

#### **INTRODUCTION**

The purpose of this Official Statement (which includes the cover page, the inside cover page and the Appendices hereto) is to set forth certain information concerning the New Jersey Transportation Trust Fund Authority (the "Authority") and its \$1,500,000,000\* Transportation Program Bonds, 2025 Series AA (the "2025 Series AA Bonds").

The Authority was created by the State of New Jersey (the "State") in 1984 pursuant to the New Jersey Transportation Trust Fund Authority Act of 1984, as amended and supplemented, constituting N.J.S.A. 27:1B-1 et seq. (the "Act"), to provide a stable, predictable funding mechanism for transportation system improvements undertaken by the New Jersey Department of Transportation (the "Department"). Transportation system improvements financed by the Authority include expenditures for the planning, acquisition, engineering, construction, repair, maintenance and rehabilitation of public facilities for ground, water or air transportation of people or goods. The Authority also finances State aid to counties and municipalities for transportation system improvements.

The Authority is governed by seven members, including the Commissioner of the New Jersey Department of Transportation (the "Commissioner") and the Treasurer of the State (the "State Treasurer"), both of whom serve as ex-officio members.

The Act, among other things, provides for (i) the funding of transportation projects and (ii) the issuance of bonds, notes or other obligations, including subordinated obligations, by the Authority. The Act, as amended by L. 2016, c. 56, enacted on October 14, 2016 (the "2016 Legislation"), authorized the issuance of new money Transportation Program Bonds for the period commencing on the day that Assembly Concurrent Resolution No. 1 of 2015, an amendment to Article VIII, Section II, paragraph 4 of the New Jersey State Constitution (the "State Constitution"), took effect (December 8, 2016), and ending June 30, 2024, in an amount not in excess of \$12,000,000,000. The 2016 Legislation was amended by L. 2024, c.7 (the "2024 Legislation").

The 2024 Legislation extends and increases the Authority's existing authorization to issue transportation program bonds as are necessary to fund the Annual Transportation Capital Program from its former maximum level of \$12,000,000,000, which authorization expired on June 30, 2024, to its current funding maximum level of \$15,600,000,000 through June 30, 2029. The issuance of bonds, notes or other obligations, including subordinated obligations, of the Authority for refunding purposes is not subject to the foregoing limit; except that, pursuant to the 2024 Legislation, any net premiums received in connection with the issuance of Transportation Program Bonds during such period (whether for new money purposes or for refunding purposes) shall count against any limitation as to the amount of new money Transportation Program Bonds the Authority may issue during such period. See "STATUTORY DEBT ISSUANCE LIMITATIONS" herein.

<sup>\*</sup> Preliminary, subject to change.

The Act, as amended by L. 2012, c. 13, effective on June 29, 2012 (the "2012 Legislation"), provides that the payment of debt service on Transportation Program Bonds and any agreement securing such Transportation Program Bonds shall be paid solely from revenues dedicated pursuant to the State Constitution, including Article VIII, Section II, paragraph 4 (the "Constitutionally Dedicated Revenues"), and deposited into the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds (the "Subaccount for Debt Service for Transportation Program Bonds") established pursuant to the Act. See "SOURCES OF PAYMENT AND SECURITY FOR THE 2025 SERIES AA BONDS – Constitutional Dedication of Certain State Revenues" herein.

To implement the financing arrangement provided for by the 2012 Legislation, the Authority adopted its 2012 Transportation Program Bond Resolution (the "2012 Transportation Program Bond Resolution") on October 26, 2012, and the Authority, the State Treasurer and the Commissioner entered into the "Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds," dated as of December 4, 2012, as amended and restated in its entirety by an agreement entitled "Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with Respect to Transportation Program Bonds," dated as of January 9, 2019, as may be further amended from time to time (as amended and restated, the "State Contract").

The Act provides that no refunding bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal amount of and interest on the refunding bonds is less than the present value of the aggregate principal amount of and interest on the outstanding bonds to be refinanced, with present value computed using a discount rate equal to the yield of those refunding bonds, and yield computed using an actuarial method based upon a 360-day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those refunding bonds. The issuance of refunding bonds is also subject to the approval of the Joint Budget Oversight Committee (the "JBOC") of the New Jersey State Legislature (the "State Legislature").

The Authority is issuing the 2025 Series AA Bonds for the purposes of: (i) paying State Transportation System Costs (as defined herein), and (ii) paying the costs of issuance of the 2025 Series AA Bonds. See "PLAN OF FINANCE" and "ESTIMATED SOURCES AND USES OF FUNDS" herein.

The 2025 Series AA Bonds are being issued pursuant to the Act and the 2012 Transportation Program Bond Resolution, as amended and supplemented, including by the Seventeenth Supplemental Transportation Program Bond Resolution, adopted on September 18, 2025 (the "Seventeenth Supplemental Resolution") and a series certificate of the Authority to be dated as of the date of sale of the 2025 Series AA Bonds (the "Series Certificate"). The Authority's 2012 Transportation Program Bond Resolution, as amended and supplemented, including by the Seventeenth Supplemental Resolution and the Series Certificate, and as the same may be amended and supplemented from time to time, are collectively referred to herein as the "Resolution" or "Program Bond Resolution." Bonds issued under the Resolution are, pursuant to the Resolution, designated as "Transportation Program Bonds." U.S. Bank Trust Company, National Association, Edison, New Jersey, has been appointed as trustee (the "Trustee") and paying agent (the "Paying Agent") by the Authority for obligations issued under the Resolution, including the 2025 Series AA Bonds.

The Resolution constitutes a contract between the Authority and the holders of the bonds issued and outstanding thereunder. All such bonds issued pursuant to the Resolution, including the 2025 Series AA Bonds, are referred to collectively as the "Bonds." All capitalized terms used but not defined in this Official Statement shall have the meanings given to them in the Resolution. See APPENDIX II — "COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION."

The 2025 Series AA Bonds offered hereby are the seventeenth Series of Bonds (or notes, as applicable), to be issued under the Resolution and will be secured on a parity with all Bonds previously issued under the Resolution (the "Prior Program Bonds"), and with all Bonds to be issued from time to time under the Resolution.

As of June 30, 2025, the aggregate principal amount of Prior Program Bonds Outstanding was \$9,612,850,000. After the issuance of the 2025 Series AA Bonds, the Authority will have \$\_\_\_\_\_\_ in aggregate principal amount of Bonds Outstanding issued under the Resolution.

The 2025 Series AA Bonds are secured by the Pledged Property (as defined in the Resolution) which consists primarily of revenues received by the Authority from the State pursuant to the Act and the State Contract (as defined herein). The payment of all such revenues to the Authority is subject to and dependent upon appropriations being made from time to time by the State Legislature. However, the State Legislature has no legal obligation to make any such appropriations. The 2025 Series AA Bonds will be secured on parity with all Bonds issued and to be issued from time to time under the Resolution. See "SOURCES OF PAYMENT AND SECURITY FOR THE 2025 SERIES AA BONDS - Property Pledged to the 2025 Series AA Bonds; the State Contract; the Act; the Resolution" herein.

As of June 30, 2025, the Authority also had outstanding \$7,252,405,985 in aggregate principal amount of its Transportation System Bonds (the "Outstanding Prior Bonds") issued under its 1995 Transportation System Bond Resolution, as amended and supplemented (the "Prior Bond Resolution"). All bonds issued under the Prior Bond Resolution are collectively referred to herein as "Prior Bonds."

All Prior Bonds are payable from the Constitutionally Dedicated Revenues, which are also the source of payment for the Transportation Program Bonds, and the Prior Bonds also benefit from certain statutorily dedicated revenues which may not be used to pay debt service on Transportation Program Bonds. It is anticipated that no further bonds will be issued under the Prior Bond Resolution other than Refunding Bonds (as such term is defined therein). Bonds issued by the Authority to finance future State Transportation System Costs are expected to be issued as either (i) Transportation Program Bonds under the Program Bond Resolution or (ii) Federal Highway Reimbursement Notes.

All references in this Official Statement to the Act and the Resolution are qualified in their entirety by reference to the complete text of the Act and the Resolution, copies of which are available from the Authority, and all references to the 2025 Series AA Bonds are qualified in their entirety by reference to the definitive forms thereof and the provisions with respect thereto contained in the Resolution. SEE APPENDIX II – "COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION" and APPENDIX III – "COPY OF THE STATE CONTRACT" herein.

#### **DESCRIPTION OF THE 2025 SERIES AA BONDS**

#### General

The Resolution, the State Contract and all provisions thereof are incorporated by reference in the text of the 2025 Series AA Bonds. Copies of the Resolution, including the full text of the form of the 2025 Series AA Bonds, and the State Contract are on file at the principal corporate trust office of the Trustee and are available there for inspection and copying. The following is a summary of certain provisions of the 2025 Series AA Bonds and is qualified by reference thereto.

#### The 2025 Series AA Bonds

The 2025 Series AA Bonds will be dated their date of delivery and will mature on the dates and in the principal amounts shown on the inside cover of this Official Statement. The 2025 Series AA Bonds will be issued in denominations of \$5,000 or any integral multiple thereof (an "Authorized Denomination") and will bear interest at the rates shown on the inside cover of this Official Statement, payable initially on December 15, 2025, and semiannually thereafter on June 15 and December 15 in each year, until maturity or prior redemption. Interest will be payable by the Trustee to those registered owners of the applicable 2025 Series AA Bonds whose names appear on the bond register as of the fifteenth (15th) day next preceding each June 15 and December 15 (the "Record Date"). Interest on the 2025 Series AA Bonds will be computed on the basis of a 360-day year consisting of twelve 30-day months.

The principal and redemption price of the 2025 Series AA Bonds will be payable upon presentation and surrender of the 2025 Series AA Bonds at the corporate trust office of the Trustee designated by the Trustee. Interest on the 2025 Series AA Bonds will be payable by check mailed to the registered owners thereof. However, interest on the 2025 Series AA Bonds will be paid to any owner of \$1,000,000 or more in aggregate principal amount of 2025 Series AA Bonds by wire transfer to a wire transfer address within the continental United States upon the written request of such owner received by the Trustee not less than five (5) days prior to the Record Date.

The Depository Trust Company ("DTC") will act as securities depository for the 2025 Series AA Bonds. So long as DTC or its nominee is the registered owner of the 2025 Series AA Bonds, payments of the principal of and interest on the 2025 Series AA Bonds will be made by the Paying Agent directly to DTC or its nominee, Cede & Co., which will in turn remit such payments to DTC Participants, which will in turn remit such payments to the Beneficial Owners of the 2025 Series AA Bonds. See APPENDIX VI – "BOOK-ENTRY ONLY SYSTEM."

The 2025 Series AA Bonds will be issued in the form of a fully registered certificate for each maturity of the 2025 Series AA Bonds and, if applicable, each interest rate within a maturity of the 2025 Series AA Bonds, with such certificates being in the aggregate principal amount of the 2025 Series AA Bonds, and when issued, will be registered in the name of Cede & Co., as nominee of DTC. See APPENDIX VI – "BOOK-ENTRY ONLY SYSTEM."

#### Redemption Provisions\*\*

<u>Optional Redemption</u>. The 2025 Series AA Bonds maturing on or after June 15, 2036, are subject to optional redemption prior to maturity at the option of the Authority, at any time on or after December 15, 2035, either in whole or in part, from maturities, and, where applicable, interest rates within maturities, selected by the Authority at a Redemption Price equal to 100% of the principal amount of the 2025 Series AA Bonds being redeemed, plus accrued interest thereon to the redemption date.

<u>Mandatory Sinking Fund Redemption</u>. The 2025 Series AA Bonds maturing on June 15, 2050, and on June 15, 2055, are subject to mandatory sinking fund redemption prior to maturity, in part, on June 15 in each of the years and in the respective principal amounts set forth below, at a Redemption Price equal to 100% of the principal amount being redeemed, plus accrued interest, if any, to the date of redemption, from mandatory Sinking Fund Installments:

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<sup>\*\*</sup> Preliminary, subject to change.

Bonds Stated to Mature on June 15, 2050\*

<u>Year</u>	Principal Amount**
2046	\$63,660,000
2047	\$67,000,000
2048	\$70,520,000
2049	\$74,220,000
$2050^*$	\$78,115,000
*Final maturity.	

Bonds Stated to Mature on June 15, 2055\*

Year	Principal Amount**
2051	\$ 82,215,000
2052	\$ 86,535,000
2053	\$ 91,075,000
2054	\$ 95,860,000
$2055^{*}$	\$ 100,890,000
*Final maturity.	

<u>Selection of 2025 Series AA Bonds to be Redeemed.</u> If less than all 2025 Series AA Bonds are called for redemption, the Authority will select the maturity or maturities of the 2025 Series AA Bonds to be redeemed. If less than all of the 2025 Series AA Bonds of like maturity shall be called for prior redemption, the particular 2025 Series AA Bonds or portions of 2025 Series AA Bonds to be redeemed shall be selected at random by the Trustee in such manner as the Trustee in its discretion may deem fair and appropriate. However, the portion of any 2025 Series AA Bond to be redeemed shall be in the principal amount of \$5,000 or any multiple thereof, and in selecting 2025 Series AA Bonds for redemption, the Trustee is required to treat each such 2025 Series AA Bond as representing that number of 2025 Series AA Bonds which is obtained by dividing the principal amount of such 2025 Series AA Bond by \$5,000. While the 2025 Series AA Bonds are in book-entry only form, DTC's practice is to determine by lot the amount of the interest of each Direct Participant (as such term is defined in APPENDIX VI) to be redeemed.

Adjustment of Sinking Fund Installments Upon Redemption of Bonds. Upon any purchase or redemption (other than mandatory sinking fund redemption) of the 2025 Series AA Bonds of any maturity for which sinking fund redemption provisions shall have been established, there shall be credited toward each such sinking fund installment thereafter to become due, unless otherwise directed by the Authority, an amount bearing the same ratio to such sinking fund installment as the total principal amount of such 2025 Series AA Bonds so purchased or redeemed bears to the total amount of all such sinking fund installments to be so credited.

#### **Notice of Redemption**

When the Trustee shall receive notice from the Authority of its election or direction to redeem 2025 Series AA Bonds, and when redemption of 2025 Series AA Bonds is authorized or required, the Trustee shall give notice, in the name of the Authority, of the redemption of such 2025 Series AA Bonds, which notice shall specify the maturities (and, if applicable, interest rate within a maturity) of the 2025 Series AA Bonds to be redeemed, the redemption date and the place or places where amounts due upon such redemption will be payable and, if less than all of the 2025 Series AA Bonds of any like maturity are to be redeemed, the letters and numbers or other distinguishing marks of such 2025 Series AA Bonds so to be

<sup>\*\*</sup> Preliminary, subject to change.

redeemed, and, in the case of 2025 Series AA Bonds to be redeemed in part only, such notice shall also specify the respective portions of the principal amount thereof to be redeemed. Such notice shall further state that on such date there shall become due and payable upon each 2025 Series AA Bond to be redeemed the Redemption Price thereof, or the Redemption Price of the specified portions of the principal thereof in the case of 2025 Series AA Bonds to be redeemed in part only, together with interest accrued to the redemption date, and that from and after such date interest thereon shall cease to accrue and be payable. Such notice shall be mailed by the Trustee, postage prepaid, not less than twenty-five (25) days prior to the redemption date, to the registered owners of any 2025 Series AA Bonds or portions of 2025 Series AA Bonds which are to be redeemed, at their last addresses, if any, appearing upon the registry books. Failure of the registered owner of any 2025 Series AA Bonds which are to be redeemed to receive any notice shall not affect the validity of the proceedings for the redemption of the 2025 Series AA Bonds.

If at the time of the mailing of notice of redemption, the Authority shall not have deposited with the Trustee or the Paying Agent, as applicable, moneys sufficient to redeem all the 2025 Series AA Bonds called for redemption, such notice shall state that it is conditional and subject to the deposit of the redemption moneys with the Trustee or the Paying Agent, as applicable, on the Redemption Date, and such notice shall be of no effect unless such moneys are so deposited.

So long as DTC is acting as securities depository for the 2025 Series AA Bonds, all notices of redemption required to be given to the registered owners of the 2025 Series AA Bonds will be given to DTC.

#### Mandatory Tender for Purchase in Lieu of Optional Redemption

Whenever any 2025 Series AA Bonds are subject to redemption at the option of the Authority, the Authority may, upon written notice to the Trustee and the delivery of an opinion of Bond Counsel that such action will not adversely affect the tax-exempt status of any Outstanding 2025 Series AA Bonds, elect to call such 2025 Series AA Bonds for mandatory tender for purchase in lieu of optional redemption at a purchase price equal to the then applicable Redemption Price of such 2025 Series AA Bonds. The Authority shall give written notice to the Trustee of its election not less than two (2) Business Days prior to the date on which the Trustee is required to give notice of such mandatory tender for purchase to the Bondholders (or such shorter period as shall be acceptable to the Trustee). The provisions of the Resolution or any Supplemental Resolution or Series Certificate applicable to the redemption of 2025 Series AA Bonds at the option of the Authority shall also apply to a mandatory tender for purchase of such 2025 Series AA Bonds in lieu of optional redemption at the Authority's election.

#### **Book-Entry Only System**

The information in APPENDIX VI – "BOOK-ENTRY ONLY SYSTEM" concerning DTC and DTC's book-entry system has been obtained from sources that the Authority believes to be reliable, but the Authority takes no responsibility for the accuracy thereof.

Neither the DTC Participants nor the Beneficial Owners (as such terms are defined in APPENDIX VI – "BOOK-ENTRY ONLY SYSTEM") should rely on such information with respect to such matters but should instead confirm the same with DTC or the DTC Participants, as the case may be.

THE AUTHORITY, THE TRUSTEE, AND THE PAYING AGENT CANNOT AND DO NOT GIVE ANY ASSURANCES THAT DTC WILL DISTRIBUTE TO THE DIRECT PARTICIPANTS OR THAT THE DIRECT PARTICIPANTS OR THE INDIRECT PARTICIPANTS WILL DISTRIBUTE TO THE BENEFICIAL OWNERS OF THE 2025 SERIES AA BONDS, (I) PAYMENTS OF PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THE 2025 SERIES AA BONDS, (II) CERTIFICATES

REPRESENTING AN OWNERSHIP INTEREST OR OTHER CONFIRMATION OF BENEFICIAL OWNERSHIP INTEREST IN 2025 SERIES AA BONDS OR (III) NOTICES SENT TO DTC OR CEDE & CO., ITS NOMINEE, AS THE HOLDER OF THE 2025 SERIES AA BONDS, OR THAT THEY WILL DO SO ON A TIMELY BASIS OR THAT DTC, DIRECT PARTICIPANTS OR INDIRECT PARTICIPANTS WILL SERVE AND ACT IN THE MANNER DESCRIBED IN APPENDIX VI TO THIS OFFICIAL STATEMENT. NEITHER THE AUTHORITY, THE TRUSTEE NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATIONS TO ANY DIRECT PARTICIPANTS, ANY PERSON CLAIMING A BENEFICIAL OWNERSHIP INTEREST IN THE 2025 SERIES AA BONDS UNDER OR THROUGH DTC OR ANY DIRECT PARTICIPANT, OR ANY OTHER PERSON WHICH IS NOT SHOWN ON THE BOND REGISTER OF THE AUTHORITY KEPT BY THE TRUSTEE AS BEING A 2025 SERIES AA BONDHOLDER.

NEITHER THE AUTHORITY, THE TRUSTEE NOR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION, EITHER SINGULARLY OR JOINTLY, TO DTC PARTICIPANTS, TO INDIRECT PARTICIPANTS, OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DTC PARTICIPANT, OR ANY INDIRECT PARTICIPANT; (II) ANY NOTICE THAT IS PERMITTED OR REQUIRED TO BE GIVEN TO THE OWNERS OF THE 2025 SERIES AA BONDS UNDER THE RESOLUTION; (III) THE SELECTION BY DTC OR ANY DTC PARTICIPANT OF ANY PERSON TO RECEIVE PAYMENT IN THE EVENT OF A PARTIAL REDEMPTION OF THE 2025 SERIES AA BONDS; (IV) THE PAYMENT BY DTC OR ANY DTC PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OR REDEMPTION PREMIUM, IF ANY, OR INTEREST DUE WITH RESPECT TO THE 2025 SERIES AA BONDS; (V) ANY CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE OWNER OF 2025 SERIES AA BONDS; OR ANY OTHER MATTER.

SO LONG AS CEDE & CO., AS NOMINEE FOR DTC, IS THE REGISTERED OWNER OF ALL OF THE 2025 SERIES AA BONDS, REFERENCES HEREIN TO THE OWNERS, HOLDERS, OR REGISTERED OWNERS OF THE 2025 SERIES AA BONDS (OTHER THAN UNDER THE CAPTIONS "TAX MATTERS" AND "CONTINUING DISCLOSURE" HEREIN) SHALL MEAN CEDE & CO. AND SHALL NOT MEAN THE BENEFICIAL OWNERS OF THE 2025 SERIES AA BONDS.

In the event that the 2025 Series AA Bonds are no longer subject to the book-entry only system, the Authority shall immediately advise the Trustee in writing of the procedures for transfer of such 2025 Series AA Bonds from such book-entry only form to a fully registered form. Thereafter, bond certificates will be printed and delivered as described in the Resolution and Beneficial Owners will become the registered owners of the 2025 Series AA Bonds.

### SOURCES OF PAYMENT AND SECURITY FOR THE 2025 SERIES AA BONDS

#### Property Pledged to the 2025 Series AA Bonds; the State Contract; the Act; the Resolution

The 2025 Series AA Bonds are payable and secured under the Resolution on parity with the Prior Program Bonds and all other Bonds to be issued from time to time thereunder. All Bonds issued under the Resolution are special obligations of the Authority payable solely from the property pledged to their payment as hereinafter described. Pursuant to the Resolution, all of such property is pledged and assigned as security for the payment of the principal of and interest on the Bonds as well as (i) the Authority's reimbursement obligations or scheduled swap payments with respect to any Financing Facility (which include Swap Agreements and reimbursement agreements for credit facilities) which it may obtain in connection with the issuance of any Series of Bonds and (ii) any Subordinated Debt which may be issued under the Resolution. Currently, there is no Subordinated Debt or Financing Facilities outstanding under

the Resolution. The Resolution provides that all Pledged Property shall immediately become subject to the lien of said pledge without any physical delivery thereof or further act, and that such lien shall be valid and binding against all persons having claims of any kind in tort, contract or otherwise against the Authority. See APPENDIX II — "COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION — Section 501 – The Pledge Effected by the Resolution" herein.

Pursuant to the Resolution, the "Pledged Property" consists of:

- (i) with respect to the Bond Payment Obligations and, to the extent provided in any Supplemental Resolution or Series Certificate authorizing a Series of Bonds which is to be secured, in whole or in part, by, or payable, in whole or in part, from, a Financing Facility, the applicable Financing Facility Payment Obligations, the State Contract, the Revenues and Funds, other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund, including Investment Securities held in any such Fund under the Resolution, together with all proceeds and revenues of the foregoing and all of the Authority's right, title and interest in and to the foregoing, and all other moneys, securities or funds pledged for the payment of the Bonds in accordance with the terms and provisions of the Resolution,
- (ii) with respect to any Series of Bonds in connection with which the Authority has obtained a Financing Facility, and to the extent provided in the applicable Supplemental Resolution or Series Certificate, the applicable Financing Facility and Financing Facility Revenues and all moneys from time to time held in any applicable subaccount within the Program Debt Service Fund, and
- (iii) with respect to any Subordinated Debt, the amounts, if any, on deposit from time to time in the Program Subordinated Debt Fund and available for such payment.

Under the Resolution, "Revenues" means: (i) all amounts appropriated and paid to the Authority from the State Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds in the State General Fund pursuant to the Act, (ii) all amounts appropriated and paid to the Authority by the State Treasurer pursuant to the State Contract, (iii) all Swap Revenues, and (iv) interest received or to be received on any moneys or securities held pursuant to the Resolution and paid or required to be paid into the Transportation Program Improvement Fund – Non Proceeds Account; provided, however, that the term "Revenues" does not include Financing Facility Revenues, which are all amounts received by the Authority or the Trustee pursuant to any Financing Facility, or "Revenues" as defined in any other resolution of the Authority. "Funds" constituting the Pledged Property are any Funds established pursuant to the Resolution, including any moneys or Investment Securities held therein, other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund.

Pursuant to the Act, the Authority, the State Treasurer and the Commissioner entered into the State Contract. The State Contract implements the financing and funding arrangements contemplated by the Act with respect to the Authority's Transportation Program Bonds. See APPENDIX III — "COPY OF THE STATE CONTRACT" herein.

All payments by the State to the Authority are subject to and dependent upon appropriations being made from time to time by the State Legislature for the purposes of the Act. See APPENDIX I attached hereto for a summary of certain financial and other information relating to the State. The State Legislature has always made appropriations in previous Fiscal Years in amounts sufficient to pay debt service on the Bonds, the Prior Bonds and all other obligations of the Authority issued under the Resolution or the Prior Bond Resolution. However, the State Contract does not legally obligate the State Legislature to appropriate moneys sufficient to pay amounts when due on the 2025 Series AA Bonds or otherwise due under the State Contract. Thus, although the Resolution provides for the remedy of specific performance to require the

Authority to perform its covenants in the Resolution (including its covenants relating to the State Contract), there are no remedies available to the Bondholders in the event that the State Legislature does not appropriate sufficient funds to make payments when due under the State Contract.

#### **Event of Non-Appropriation**

An "Event of Non-Appropriation" shall be deemed to have occurred under the Resolution if the State Legislature shall fail to appropriate funds to the Authority for any Fiscal Year in an amount sufficient to pay when due the Authority's Bond Payment Obligations and Financing Facility Payment Obligations coming due in such Fiscal Year.

The Resolution provides that, notwithstanding anything contained therein to the contrary, a failure by the Authority to pay when due any Bond Payment Obligations, Swap Payment Obligations or Financing Facility Payment Obligations required to be made under the Resolution or the Bonds, or a failure by the Authority to observe and perform any covenant, condition or agreement on its part to be observed or performed under the Resolution or the Bonds, resulting from the occurrence of an Event of Non-Appropriation shall not constitute an Event of Default under the Resolution.

Upon the occurrence of an Event of Non-Appropriation (or the failure by the Authority to pay the principal or Redemption Price of and interest on any Series of Bonds or notes resulting from such Event of Non-Appropriation), the Trustee on behalf of the Holders of the applicable Series of Bonds or notes has no remedies. The Trustee may not accelerate Bonds or notes. The Authority has no obligation to pay any Bond Payment Obligations or Financing Facility Payment Obligations with respect to which an Event of Non-Appropriation has occurred. However, the Authority would remain obligated to pay such Bond Payment Obligations and Financing Facility Payment Obligations, with interest thereon at the rate in effect with respect to the applicable Series of Bonds or notes, and all future Bond Payment Obligations and Financing Facility Payment Obligations, to the extent State appropriations are subsequently made for such purposes.

If an Event of Non-Appropriation shall occur and be continuing, and provided that there shall not have occurred and then be continuing any Event of Default, the Trustee shall apply the Pledged Property, including all moneys, securities, funds and Revenues received by the Trustee pursuant to any right given or action taken under the provisions of the Resolution, together with all Funds held by the Trustee under the Resolution (other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund), as follows and in the following order of priority:

- (i) to the payment of the reasonable and proper fees (including reasonable attorney's fees), charges, expenses and liabilities of the Fiduciaries;
- (ii) to the payment of the interest and principal or Redemption Price then due on the Bonds and Financing Facility Payment Obligations, as follows:

First: To the payment of interest then due on the Bonds and Parity Financing Facility Obligations in the order of the maturity of the installments thereof then due, and, if the amount available shall not be sufficient to pay in full any installment or installments of interest or Parity Financing Facility Obligations maturing on the same date, then to the payment thereof ratably, according to the amounts due thereon, without priority or preference of any Bond or Parity Financing Facility Obligation over any other;

Second: To the payment of the unpaid principal or Redemption Price of any Bonds and Parity Financing Facility Obligations which shall have become due, whether at maturity or by call for redemption, in the order of their due dates, and, if the amount available shall not be sufficient to pay in full all Bonds or Parity Financing Facility Obligations due on any date, then to the payment thereof ratably, according to the

amounts due in respect of each Bond or Parity Financing Facility Obligation, without any priority or preference over any other; and

Third: To the payment to any Financing Facility Provider of any Subordinated Financing Facility Payment Obligation then due and, if the amounts available are insufficient to pay in full all Subordinated Financing Facility Payment Obligations, then to the payment thereof ratably, without preference or priority of any Subordinated Financing Facility Payment Obligation over any other.

Notwithstanding the foregoing, to the extent provided in the applicable Supplemental Resolution or Series Certificate, Financing Facility Revenues shall be applied to the payment of principal or Redemption Price of, and interest on, the Bonds to which such Financing Facility relate, and amounts which would otherwise be paid to the holders of such Bonds shall be paid to the applicable Financing Facility Provider.

#### **Statutory Dedication of Certain State Revenues**

The Act, as amended by Section 5 of the 2016 Legislation, provides that during each Fiscal Year in which the Authority has Bonds outstanding, the State Treasurer shall, to the extent appropriated by the State Legislature, credit to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds, a portion of the revenues derived from the following as determined by the State Treasurer:

- (a) an amount equivalent to all revenue derived from the collection of the tax imposed on the sale of motor fuels pursuant to Chapter 39 of Title 54 of the Revised Statutes (the "Motor Fuels Tax"), as provided in Article VIII, Section II, paragraph 4 of the State Constitution, plus
- (b) an amount equivalent to the revenue derived from the tax imposed on the sale of petroleum products pursuant to L. 1990, c. 42 (C. 54:15B-1 et seq.), as provided in Article VIII, Section II, paragraph 4 of the State Constitution, plus
- (c) an amount equivalent to the revenue derived from the tax imposed under the "Sales and Use Tax Act," L. 1966, c. 30 (C. 54:32B-1 et seq.) on the sale of new motor vehicles, provided that such amount shall not be less than \$200,000,000 for any Fiscal Year, as provided in Article VIII, Section II, paragraph 4 of the State Constitution.

The Act further provides that, subject to appropriations being made from time to time by the State Legislature for the purposes of the Act, the State Treasurer shall pay to the Authority, no later than the fifth (5th) business day of the month following the month in which a credit has been made, the amounts credited to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds, and further provided that the revenues deposited into the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds shall consist solely of revenues which are dedicated pursuant to the State Constitution, including Article VIII, Section II, paragraph 4, and paragraphs (a), (b) and (c) above.

In accordance with the Act, the Authority, the State Treasurer and the Commissioner entered into the State Contract, which provides for the payments of these revenues to the Authority, subject to appropriations being made by the State Legislature for the purposes of the Act. The State Contract further provides that in addition to all other amounts to be credited to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds, there shall be credited to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds in

each Fiscal Year any additional amounts from the Sales and Use Tax necessary to secure and provide for the payment of the Transportation Program Bonds, notes or other obligations issued under the Resolution. See "SOURCES OF PAYMENT AND SECURITY FOR THE 2025 SERIES AA BONDS – Constitutional Dedication of Certain State Revenues" below and APPENDIX III – "COPY OF THE STATE CONTRACT" hereto.

#### **Constitutional Dedication of Certain State Revenues**

Assembly Concurrent Resolution No. 1 of 2015, which was passed by the State General Assembly and State Senate on January 11, 2016 and approved by the voters of the State in the November 2016 general election, amended Article VIII, Section II, paragraph 4 of the State Constitution to provide as follows:

There shall be credited to a special account in the General Fund the following:

- A. for each Fiscal Year commencing on and after July 1, 2007 through the Fiscal Year commencing on July 1, 2015, an amount equivalent to the revenue derived from \$0.105 per gallon from the tax imposed on the sale of motor fuels pursuant to Chapter 39 of Title 54 of the Revised Statutes, and for each Fiscal Year thereafter, an amount equivalent to all revenue derived from the collection of the tax imposed on the sale of motor fuels pursuant to Chapter 39 of Title 54 of the Revised Statutes or any other subsequent law of similar effect;
- B. for the Fiscal Year 2001 an amount not less than \$100,000,000 derived from the State revenues collected from the tax on the gross receipts of the sale of petroleum products imposed pursuant to L. 1990, c. 42 (C. 54:15B-1 et seq.), as amended and supplemented, or any other subsequent law of similar effect, for each Fiscal Year from Fiscal Year 2002 through Fiscal Year 2016 an amount not less than \$200,000,000 derived from those revenues, and for each Fiscal Year thereafter, an amount equivalent to all revenue derived from the collection of the tax on the gross receipts of the sale of petroleum products imposed pursuant to P.L.1990, c.42 (C.54:15B-1 et seq.) as amended and supplemented, or any other subsequent law of similar effect; and
- C. for the Fiscal Year 2002 an amount not less than \$80,000,000 from the State revenue collected from the State tax imposed under the "Sales and Use Tax Act," pursuant to L. 1966, c. 30 (C. 54:32B-1 et seq.), as amended and supplemented, or any other subsequent law of similar effect, for the Fiscal Year 2003 an amount not less than \$140,000,000 from those revenues, and for each Fiscal Year thereafter an amount not less than \$200,000,000 from those revenues; provided, however, the dedication and use of such revenues as provided in this paragraph shall be subject and subordinate to (i) all appropriations of revenues from such taxes made by laws enacted on or before December 7, 2006 in accordance with Article VIII, Section II, paragraph 3 of the State Constitution in order to provide the ways and means to pay the principal and interest on bonds of the State presently outstanding or authorized to be issued under such laws or (ii) any other use of those revenues enacted into law on or before December 7, 2006.

These amounts shall be appropriated from time to time by the State Legislature, only for the purposes of paying or financing the cost of planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of the transportation system in the State and it shall not be competent for the State Legislature to borrow, appropriate or use these amounts or any part thereof for any other purpose, under any pretense whatsoever. (See Article VIII, Section II, paragraph 4 of the State Constitution).

The above provision of the State Constitution does not require that the constitutionally dedicated amounts be appropriated to the Authority and any such amounts not appropriated to the Authority can be used by the State to pay the costs of various transportation system related projects in the State, including

the payment of debt service on any indebtedness issued to finance the costs of such projects. However, pursuant to the Act, any contract, such as the State Contract, providing for the payment of Transportation Program Bonds and securing such Transportation Program Bonds, shall provide that such payment shall be made solely from revenues dedicated pursuant to Article VIII, Section II, paragraph 4 of the State Constitution. Pursuant to the State Contract, the State Treasurer must, subject to appropriation by the State Legislature, credit to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds and pay to the Authority, a portion of an amount equivalent to the revenues derived from the dedicated amount of the Motor Fuels Tax and a portion of the dedicated amounts of the other taxes described in clauses B and C above.

For information about the amount of revenues derived from these constitutionally dedicated sources, see APPENDIX I - "FINANCIAL RESULTS AND ESTIMATES - Revenues."

#### **State Appropriations and Legislation**

Although the State Legislature has always made appropriations to the Authority in each Fiscal Year in amounts sufficient to timely pay the debt service on all of the Authority's outstanding indebtedness coming due in such Fiscal Year under the Resolution and the Prior Bond Resolution, the State Legislature, in several Fiscal Years, has made appropriations to the Authority which were less than the minimum amounts specified for such Fiscal Year in the "Second Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act," dated as of June 1, 2006 (as amended and restated by the "Third Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act," dated as of December 4, 2012, as amended and restated by the "Fourth Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act," dated as of October 3, 2018) with respect to Transportation System Bonds, by and among the Authority, the State Treasurer and the Commissioner.

For Fiscal Year 2026 which began on July 1, 2025, the State Legislature appropriated \$733,602,000 to the Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds and \$793,192,000 to the Transportation Trust Fund Account – Subaccount for Debt Service for Prior Bonds. The combined amount is expected to be sufficient to pay the debt service on all of the outstanding indebtedness under the Program Bond Resolution and under the Prior Bond Resolution coming due in such Fiscal Year.

There can be no assurance that, in the event the State experiences financial difficulty, or the adoption of the annual appropriations act is delayed or is subsequently amended, or for any other reason, the State Legislature will appropriate sufficient funds in the future to enable the Authority to timely pay the principal of or interest on the Outstanding Transportation Program Bonds of the Authority, including the 2025 Series AA Bonds. In addition, any appropriation is subject to the availability of funds. See APPENDIX I – "STATE FINANCES – Budget and Appropriation Process."

As noted in Footnote 1 to the table under the heading "DEBT SERVICE SCHEDULE – PRIOR BONDS" herein, the debt service payable on the New Jersey Economic Development Authority's Transportation Project Sublease Revenue and Revenue Refunding Bonds (New Jersey Transit Corporation Projects) 2017 Series, the New Jersey Economic Development Authority's NJ Transit Transportation Project Bonds, 2020 Series A, and the New Jersey Economic Development Authority's NJ Transit Transportation Project Bonds, 2022 Series A (Portal North Bridge Project) is also payable from funds appropriated to the Authority and the Transportation Trust Fund Account -- Subaccount for Capital Reserves.

Statutes concerning taxes, including the sales and use tax, motor fuels taxes and petroleum products gross receipts taxes, which appropriated funds to pay principal of and interest on the Authority's Bonds, are subject to amendment or repeal by the State Legislature at any time.

Pursuant to N.J.S.A. 54:15B-3(a)(2)(a), the Petroleum Products Gross Receipts Tax is imposed on the gross receipts from the first sale of gasoline, blended fuel that contains gasoline or is intended for use as gasoline, liquefied petroleum gas and aviation fuel at a rate of 4.0 cents per gallon, which rate is fixed and is not subject to adjustment (the "Gasoline PPGR Tax"). Pursuant to N.J.S.A. 54:15B-3(a)(2)(b), the Petroleum Products Gross Receipts Tax is imposed on the gross receipts from the first sale of diesel fuel, blended fuel that contains diesel fuel or is intended for use as diesel fuel, and kerosene, other than aviation grade kerosene, at a rate of 4.0 cents per gallon, before July 1, 2017 (the "Original Diesel Fuel PPGR Tax," and together with the Gasoline PPGR Tax, the "Original PPGR Tax") and at a rate of 8.0 cents per gallon on and after July 1, 2017 (the "Diesel Fuel PPGR Tax"), which rate is fixed and is not subject to adjustment.

Chapter 57, which was adopted in October 2016 and amended N.J.S.A. 54:15B-1 et seq., was amended by the 2024 Legislation. Chapter 57 imposed a new separate tax on "highway fuel" (the "Highway Fuels PPGR Tax"), which became a component of the Petroleum Products Gross Receipts Tax, of 22.6 cents per gallon on gasoline and 22.7 cents per gallon on diesel fuel. For purposes of Chapter 57, "highway fuel" is defined to mean gasoline, blended fuel that contains gasoline or is intended for use as gasoline, liquefied petroleum gas, diesel fuel, blended fuel that contains diesel fuel or is intended for use as diesel fuel, and kerosene, other than aviation grade kerosene. Chapter 57 at the time of its original enactment in October 2016 provided that, for Fiscal Year 2018 and each Fiscal Year thereafter through and including Fiscal Year 2026, the rate at which the Highway Fuels PPGR Tax is imposed is required to be adjusted annually so that total revenue derived by the State from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax in each such Fiscal Year will not exceed a capped amount, as adjusted, determined in accordance with the provisions of Chapter 57 (the "Cap Amount"). In order to implement such annual adjustment of the Highway Fuels PPGR Tax rate, on or before August 15 of each Fiscal Year following Fiscal Year 2017, the State Treasurer and the Legislative Budget and Finance Officer were required to determine the total revenue derived by the State from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax collected in the prior Fiscal Year (the "Prior Year Total Revenues"). On the basis of such Prior Year Total Revenues, and in consultation with the Legislative Budget and Finance Officer, the State Treasurer then determined the Highway Fuels PPGR Tax rate to be imposed in the current Fiscal Year which was expected to result in the total revenue derived by the State from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax collected in such current Fiscal Year being equal to the Cap Amount. Pursuant to Chapter 57, the Highway Fuels PPGR Tax rate so determined by the State Treasurer, in consultation with the Legislative Budget and Finance Officer, became effective on October 1 of the then current Fiscal Year, without the need for any further legislative action. Additionally, if the amount of the Prior Year Total Revenues for any prior Fiscal Year exceeded the Cap Amount for such prior Fiscal Year, the Cap Amount for the succeeding Fiscal Year would be decreased by the amount of such excess for the purposes of establishing the Highway Fuels PPGR Tax rate for such succeeding Fiscal Year. If the amount of the Prior Year Total Revenues for any prior Fiscal Year was less than the Cap Amount for such prior Fiscal Year, the Cap Amount for the succeeding Fiscal Year would be increased by the amount of such shortfall for the purposes of establishing the Highway Fuels PPGR Tax rate for such succeeding Fiscal Year.

On September 1, 2023, the State Treasurer announced that, as a result of a projected shortfall in revenues collected from the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax in Fiscal Year 2023, the Cap Amount for Fiscal Year 2024 would be \$1,961,000,000 and that the Highway Fuels PPGR Tax rate for Fiscal Year 2024 which became effective on October 1, 2023, would be 27.8 cents per gallon, an increase of 0.9 cents per gallon over the then current Fiscal Year 2023 rate.

The 2024 Legislation amended Chapter 57, by revising the Highway Fuels PPGR Tax by setting the Cap Amount for Fiscal Years 2025 to 2029 as follows:

- (a) for Fiscal Year 2025, \$2,032,000,000;
- (b) for Fiscal Year 2026, \$2,115,000,000;
- (c) for Fiscal Year 2027, \$2,199,000,000;
- (d) for Fiscal Year 2028, \$2,282,000,000; and
- (e) for Fiscal Year 2029, \$2,366,000,000.

Pursuant to the 2024 Legislation, for Fiscal Years 2025 to 2029, if the actual amount of the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax collected for a fiscal year is less than the Cap Amount for the fiscal year, the Highway Fuels PPGR Tax for the succeeding fiscal year shall be increased by the amount of the shortfall. Similarly, if the actual amount of the Motor Fuels Tax, the Original PPGR Tax and the Highway Fuels PPGR Tax collected for a fiscal year is greater than the Cap Amount for that fiscal year, the Highway Fuels PPGR Tax for the succeeding fiscal year shall be decreased by the amount of the excess collected.

The 2024 Legislation also amended Chapter 57 to revise the date to implement such annual adjustment of the Highway Fuels PPGR Tax rate, to on or before November 15 of each State Fiscal Year beginning in Fiscal Year 2025, and the Highway Fuels PPGR Tax rate so determined by the State Treasurer, in consultation with the Legislative Budget and Finance Officer, would become effective on January 1 of the then current Fiscal Year, without the need for any further legislative action. The following chart is a summary of the cents per gallon tax rate for the Motor Fuels Tax, the Gasoline PPGR Tax, the Diesel Fuel PPGR Tax and the Highway Fuels PPGR Tax as of January 1, 2025:

# Highway Fuel Tax Rates (cents per gallon) As of January 1, 2025

Tax Rate	<b>Gasoline</b>	<b>Diesel Fuel</b>
Motor Fuels Tax	\$0.105	\$0.135
Petroleum Products Gross Receipts Tax (imposed pursuant to N.J.S.A. 54:15B-3(a)(2)(a) & (b)	0.040	0.08
Highway Fuels PPGR Tax	0.304	0.304
T	OTAL: \$0.449	\$0.519

The 2024 Legislation also created a new additional annual fee for zero emission vehicles to be credited to the Transportation Trust Fund Account – Subaccount for Capital Reserves. Pursuant to the 2024 Legislation, unless dedicated pursuant to the State Constitution, no portion of these revenues shall be appropriated to pay debt service on Transportation System Bonds, Transportation Program Bonds or any other bonds, notes or other obligations, including subordinated obligations of the Authority.

#### **State General Taxing Power Not Pledged**

Pursuant to the Act and the Resolution, the 2025 Series AA Bonds shall be special obligations of the Authority and shall not be in any way a debt or liability of the State or any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) and shall not create or constitute any indebtedness, liability or obligation of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) or be or constitute a pledge of the faith and credit

of the State or of any political subdivision thereof. The Authority has no taxing power. All bonds, notes or other obligations of the Authority issued under the Resolution, unless funded or refunded by bonds, notes or other obligations of the Authority, shall be payable solely from the Pledged Property under the Resolution.

#### **Flow of Funds**

Pursuant to the Resolution, all Revenues are required to be promptly deposited by the Authority as received into the Non Proceeds Account of the Transportation Program Improvement Fund. The Authority is required to pay, transfer or credit to the Trustee, for deposit in the following Funds and Accounts, on the following dates and in the following order of priority the amounts set forth below, but only to the extent the amount in the Non Proceeds Account of the Transportation Program Improvement Fund shall be sufficient therefor:

- (1) On or before each Payment Date with respect to each Series of Bonds, for deposit in the Program Debt Service Fund, the amount, if any, required so that the balance in said Fund shall equal the amount of Debt Service on all Series of Bonds coming due on such Payment Date.
- (2) On or before the due dates thereof, for deposit in the Program Debt Service Fund, the amount of any Financing Facility Payment Obligations.
- (3) On or before the due dates thereof, and subject and subordinate at all times to the payments, credits or transfers required as described in paragraphs 1 and 2 above, for deposit in the Program Subordinated Debt Fund, the amount of any principal, prepayment or Redemption Price, interest or other amounts payable in connection with any Subordinated Debt, including swap termination payments, if any.

#### **Certain Covenants of the State and the Authority**

Pursuant to the Act, the State has covenanted (i) that it will not limit or alter the rights or powers of the Authority in any way that would jeopardize the interests of the holders of the bonds, notes or other obligations of the Authority, (ii) that it will not inhibit or prevent performance or fulfillment by the Authority of the terms of any agreements made with the holders of the bonds, notes or other obligations of the Authority, and (iii) that it will not prevent the Authority from obtaining sufficient revenues which, together with other available funds, shall be sufficient to meet all expenses of the Authority and fulfill the terms of any agreement made with the holders of the bonds, notes or other obligations of the Authority, together with the interest thereon, interest on any unpaid installments of interest and all costs and expenses in connection with any action or proceeding by or on behalf of the holders of the bonds, notes or other obligations of the Authority, together with interest thereon, are fully met and discharged or provided for. However, the Act further provides that the failure of the State to appropriate moneys for any purpose of the Act shall not be deemed or construed to be a violation of these covenants.

Under the Resolution, the Authority has covenanted with the Bondholders that it will collect and forthwith cause to be deposited with a Depository in the Non Proceeds Account of the Transportation Program Improvement Fund all amounts, if any, payable to it pursuant to the State Contract and that it will not consent or agree to or permit any amendment, change or modification to the State Contract which would reduce the amounts payable to the Authority or extend the times when such payments are to be made thereunder. In addition, the Resolution provides that the Trustee, as the assignee of the Authority, shall enforce the provisions of the State Contract and agreements thereunder. The Authority has also covenanted to pay, but solely from the Pledged Property, the Debt Service coming due on the Bonds in each year in which Bonds issued by the Authority are outstanding.

#### **Refunding Bonds**

One or more series of Refunding Bonds may be issued at any time, in accordance with the requirements of the Act, to refund any or all Outstanding Bonds. Such Refunding Bonds shall be issued in a principal amount sufficient, together with other moneys available therefor, to accomplish such refunding and to make the deposits in the Funds and Accounts under the Resolution required by the provisions of the Supplemental Resolution authorizing such Refunding Bonds. The Act provides that no Refunding Bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal of and interest on the refunding bonds is less than the present value of the aggregate principal of and interest on the outstanding bonds to be refinanced, with present value to be computed using a discount rate equal to the yield of those Refunding Bonds, and yield shall be computed using an actuarial method based upon a 360- day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those Refunding Bonds. Any decision by the Authority to issue Refunding Bonds must be approved by the JBOC of the State Legislature. See "STATUTORY DEBT ISSUANCE LIMITATIONS" herein and APPENDIX II — "COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION."

#### **Prior Bonds**

As of June 30, 2025, the Authority had outstanding \$7,252,405,985 in aggregate principal amount of its Prior Bonds issued under the Prior Bond Resolution. All Prior Bonds are payable from the Constitutionally Dedicated Revenues, which are also the source of payment for the Transportation Program Bonds, as well as certain statutorily dedicated revenues which may not be used to pay debt service on Transportation Program Bonds.

#### Amendments to the Resolution

Pursuant to the Program Bond Resolution, any modification or amendment of the Resolution and of the rights and obligations of the Authority and of the Holders of the Bonds thereunder, in any particular, may be made by a Supplemental Resolution with the written consent of (a) the Holders of at least a majority in principal amount of the Bonds Outstanding at the time such consent is given who are affected by the proposed modification or amendment; provided, however, that if such modification or amendment will, by its terms, not take effect so long as any Bonds of any specified like Series and maturity remain Outstanding, the consent of the Holders of such Bonds shall not be required and such Bonds shall not be deemed to be Outstanding for the purpose of any calculation of Outstanding Bonds and (b) any Financing Facility Provider the consent of which is required by the applicable Financing Facility. For the purpose of this provision, a Series shall be deemed to be affected by a modification or amendment of the Resolution if the same adversely affects or diminishes the rights of the Holders of Bonds of such Series. In the case of amendments or modifications to the Resolution which are to take effect simultaneously with the issuance or remarketing of Bonds of one or more Series and which amendments or modifications are disclosed in the official statement or other offering document for such Series, purchasers of such Bonds shall be deemed to have consented to such amendments or modifications by virtue of their having purchased such Bonds and the written consents of such purchasers shall not be required. In addition, brokers, dealers and municipal securities dealers that purchase Bonds with a view to distribution may vote the Bonds which they purchase if, and only if, the official statements or other offering documents for all existing Bonds at the time Outstanding under the Resolution expressly disclosed that brokers, dealers and municipal securities dealers that purchase Bonds with a view to distribution may vote the Bonds which they purchase.

Notwithstanding the foregoing, no modification or amendment of the Resolution shall permit a change in the terms of redemption (including sinking fund installment) or maturity of the principal of any

Outstanding Bond or of any installment of interest thereon or a reduction in the principal amount or the Redemption Price thereof or in the rate of interest thereon without the consent of the Holder of such Bond, or shall reduce the percentages or otherwise affect the classes of Bonds the consent of the Holders of which is required to effect any such modification or amendment, or shall change or modify any of the rights or obligations of any Fiduciary without its written assent thereto, or shall permit a change in the terms of redemption or prepayment of any Subordinated Debt or the payment of interest thereon or any other amount payable in connection therewith without the consent of the holder of such Subordinated Debt.

#### STATUTORY DEBT ISSUANCE LIMITATIONS

## **Transportation Program Bonds - New Money Bonds**

#### **Refunding Bonds**

The issuance by the Authority of bonds, notes or other obligations, including subordinated obligations, for refunding purposes is not subject to the limitations described in the preceding paragraph, except that, pursuant to the 2024 Legislation, any net premiums received in connection with the issuance of Transportation Program Bonds issued for refunding purposes shall count against the limitations described in the preceding paragraph with respect to the issuance of Transportation Program Bonds for new money purposes.

The Act provides that no refunding bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal amount of and interest on the refunding bonds is less than the present value of the aggregate principal amount of and interest on the Outstanding Bonds to be refinanced, with present value computed using a discount rate equal to the yield of those refunding bonds, and yield computed using an actuarial method based upon a 360-day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those refunding bonds. The Act further provides that upon the decision by the Authority to issue refunding bonds, and prior to the sale of those refunding bonds, the Authority shall transmit to JBOC a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the Authority relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the Authority to issue and sell the refunding bonds at public or private sale and the reasons therefor.

#### **Prior Bonds – New Money Bonds**

As of the date hereof, there is no remaining unused statutory debt cap under the Act, as amended by L. 2006, c. 3, for the Prior Bonds (except for a nominal amount representing the amount thereof in excess

of the nearest integral multiple of \$5,000). Accordingly, under the Act, only refunding bonds may be issued under the Prior Bond Resolution.

# **Prior Bonds – Refunding Bonds**

The Act provides that no refunding bonds shall be issued unless the Authority shall first determine that the present value of the aggregate principal amount of and interest on the refunding bonds is less than the present value of the aggregate principal amount of and interest on the outstanding bonds to be refinanced, with present value computed using a discount rate equal to the yield of those refunding bonds, and yield computed using an actuarial method based upon a 360-day year with semiannual compounding and upon the prices paid to the Authority by the initial purchasers of those refunding bonds. The Act further provides that upon the decision by the Authority to issue refunding bonds, and prior to the sale of those refunding bonds, the Authority shall transmit to JBOC a report that a decision has been made, reciting the basis on which the decision was made, including an estimate of the debt service savings to be achieved and the calculations upon which the Authority relied when making the decision to issue refunding bonds. The report shall also disclose the intent of the Authority to issue and sell the refunding bonds at public or private sale and the reasons therefor.

#### PLAN OF FINANCE

The 2025 Series AA Bonds are being issued for the purposes of (i) paying State Transportation System Costs, and (ii) paying the costs of issuance of the 2025 Series AA Bonds. A portion of the proceeds of the 2025 Series AA Bonds will be deposited into the Proceeds Account of the Transportation Program Improvement Fund established under the Resolution and applied to the payment of State Transportation System Costs. See "THE TRANSPORTATION SYSTEM IMPROVEMENTS" herein for a description of transportation system improvements.

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## ESTIMATED SOURCES AND USES OF FUNDS

The estimated sources and uses of funds in connection with the issuance of the 2025 Series AA Bonds are expected to be as set forth below:

# **Sources of Funds:**

Par Amount of 2025 Series AA Bonds	. \$ 1,500,000,000.00*
Original Issue Discount	. (\$
Premium	. \$
Total Sources of Funds	· <u>\$</u>
Uses of Funds:	
Deposit to Proceeds Account of the Transportation Program	
Improvement Fund	. \$
Costs of Issuance <sup>1</sup>	. \$
Underwriters' Discount	. \$
Total Uses of Funds	· <u>\$</u>

<sup>\*</sup> Preliminary, subject to change.

<sup>1</sup> Includes bond ratings, printing, legal fees, Trustee fees, and other expenses relating to the issuance and sale of the 2025 Series AA Bonds.

## DEBT SERVICE SCHEDULE – TRANSPORTATION PROGRAM OBLIGATIONS

The following table sets forth the debt service requirements in each Fiscal Year for the Bonds issued and Outstanding under the Resolution, including the 2025 Series AA Bonds.

Fiscal Year	Outstanding Bonds Debt Service <sup>1</sup>	2025 Series AA Bonds Debt Service	Aggregate Debt Service <sup>1</sup>
2026	\$ 671,468,707		
2027	496,641,631		
2028	496,633,131		
2029	540,584,131		
2030	609,879,881		
2031	613,436,894		
2032	716,058,194		
2033	711,932,756		
2034	667,412,769		
2035	722,370,619		
2036	715,403,494		
2037	732,266,306		
2038	691,406,756		
2039	736,731,456		
2040	837,929,050		
2041	896,289,538		
2042	1,097,971,025		
2043	741,747,588		
2044	639,098,288		
2045	546,230,688		
2046	488,476,513		
2047	491,067,888		
2048	490,872,369		
2049	447,824,750		
2050	423,112,000		
2051	104,146,988		
2052	104,146,556		
2053	104,147,106		
2054	104,148,438		
2055	104,144,713		
Total†	<u>\$16,743,580,220</u>		

<sup>&</sup>lt;sup>1</sup> Includes debt service payments made and to be made in Fiscal Year 2026.

<sup>&</sup>lt;sup>†</sup> Totals may not add due to rounding.

#### **DEBT SERVICE SCHEDULE – PRIOR BONDS**

The following table sets forth the debt service requirements for the Outstanding Prior Bonds under the Prior Bond Resolution and certain related obligations in each Fiscal Year.

Fiscal Year	Total Gross <u>Debt Service*†</u>
2026	\$ 793,185,502
2027	970,402,877
2028	972,502,677
2029	930,734,477
2030	891,929,977
2031	888,372,602
2032	1,123,349,776
2033	1,127,470,826
2034	1,171,992,701
2035	1,117,024,676
2036	1,124,003,751
2037	1,107,137,777
2038	1,148,001,746
2039	1,102,674,256
2040	1,001,481,501
2041	943,118,640
2042	228,597,518
2043	81,829,250
2044	81,830,538
2045	81,828,094
2046	37,800,906
2047	37,798,606
2048	37,801,231
2049	37,803,375
2050	37,800,000
2051	37,802,250
2052	37,801,000
2053	37,802,000
Total <sup>††</sup>	<u>\$17,189,878,531</u>

<sup>\*</sup> Includes debt service on bonds issued by the Authority and on the New Jersey Economic Development Authority's Transportation Project Sublease Revenue and Revenue Refunding Bonds (New Jersey Transit Corporation Projects), 2017 Series, and the New Jersey Economic Development Authority's NJ Transit Transportation Project Bonds, 2020 Series A and NJ Transit Transportation Project Bonds, 2022 Series A (Portal North Bridge Project), which debt service is payable from funds appropriated to the Authority and the Transportation Trust Fund Account – Subaccount for Capital Reserves.

<sup>&</sup>lt;sup>†</sup> Totals are not adjusted for federal cash subsidy for Build America Bonds.

<sup>††</sup> Total may not add due to rounding.

#### THE NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY

#### **Legal Authority and Responsibilities**

The Authority is a public body corporate and politic, with corporate succession, constituted as an instrumentality of the State organized and existing under and pursuant to the Act. For the purpose of complying with Article V, Section IV, paragraph 1 of the State Constitution, the Authority is allocated within, but is independent of any supervision or control by, the Department. The purpose of the Authority is to provide the payment for and financing of all or a portion of the costs incurred by the Department for the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of the State's transportation system, including, without limitation, (i) the State's share (which may include State advances with respect to any Federal share) under Federal aid highway laws of the costs of planning, acquisition, engineering, construction, repair, resurfacing and rehabilitation of public highways, (ii) the State's share (which may include State advances with respect to any Federal share) of the costs of planning, acquisition, engineering, construction, reconstruction, repair, permitted maintenance and rehabilitation of public transportation projects and other transportation projects in the State, and (iii) State aid to counties and municipalities for transportation projects (collectively, the "State Transportation System Costs").

Under the Act, the Commissioner is also authorized to enter into agreements with public or private entities for the loan of federal funds appropriated to the Department for the purpose of financing all, or a portion of, the costs incurred for the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of a transportation project by that public or private entity.

Pursuant to the Act, the Commissioner may from time to time (but not more frequently than monthly) certify to the Authority an amount necessary to fund payments made, or anticipated to be made, by or on behalf of the Department from legislative appropriations to the Department of Authority funds. Under the Act, the Authority is obligated to provide such amount from its revenues or other funds, including proceeds of Bonds. The Act directs the Authority, within fifteen (15) days of receipt of the Commissioner's certificate, to transfer funds to the State Treasurer for deposit in a special fund maintained by the State Treasurer (the "Special Transportation Fund") in an amount equal to the amount so certified by the Commissioner. Expenditures from the Special Transportation Fund may be made on behalf of the Department only pursuant to project-specific legislative appropriations. The Department currently provides such certificates on a monthly basis, when cash is necessary for disbursements for transportation system improvements, to attempt to minimize the amounts maintained in the Special Transportation Fund. The Special Transportation Fund is not pledged as security for obligations issued by the Authority under the Resolution.

#### **Membership and Officers of the Authority**

The Act provides that the Authority shall consist of seven members as follows: the Commissioner and the State Treasurer, who are members ex-officio, and five public members. Three of the public members are appointed by the Governor of the State (the "Governor"), with the advice and consent of the State Senate, one of whom must represent the interests of trade unions that work on the construction of public highways and another of whom must represent the interests of owners of firms that are eligible to submit bids for the construction of public highways. The two remaining public members also are appointed by the Governor, one upon the recommendation of the President of the State Senate and the other upon the recommendation of the Speaker of the State General Assembly. The public members serve a four-year term; provided, however, that the public member appointed by the Governor upon recommendation of the Speaker of the State General Assembly serves a two-year term. Each public member holds office for the term of the member's appointment and until a successor has been appointed and qualified. A member shall

be eligible for reappointment. No more than four members of the Authority may be of the same political party. All members of the Authority serve without compensation but may be reimbursed for their actual expenses necessarily incurred in the discharge of their official duties.

The Act provides that the Commissioner shall serve as Chairperson of the Authority and that the members of the Authority annually shall elect one of their members as Vice Chairperson. The members of the Authority also elect a secretary and a treasurer who need not be members of the Authority, and the same person may be elected to serve as both secretary and treasurer.

The present members of the Authority are:

Francis K. O'Connor: *ex-officio*, Chairperson; Commissioner of the New Jersey Department of Transportation.

Elizabeth Maher Muoio: ex-officio; Treasurer of the State of New Jersey.

Gregory Lalevee: Vice Chairperson; Statutory Representative of Interest of Trade Unions; Public Member.

David Rible: Executive Director of the Utility and Transportation Contractors Association; Statutory Representative of Interest of Firm Owners; Public Member.

Nelson Ferreira: President & Chief Executive Officer of Ferreira Construction Company, Inc., Statutory Representative of a Transportation Firm; Public Member.

Jack Kocsis, Jr.: Chief Executive Officer of the Associated Construction Contractors of New Jersey; Public Member.

Khalid Anjum: Chief Innovation Officer of Middlesex County, New Jersey; Public Member.

#### The officers of the Authority are:

Charles Maciejunes: Executive Director; Chief Financial Officer, New Jersey Department of Transportation.

David Moore: Treasurer; Director, Office of Public Finance, New Jersey Department of the Treasury.

Anthony Longo: Assistant Treasurer; Deputy Director, Office of Public Finance, New Jersey Department of the Treasury.

Naileen Rodriguez: Comptroller; Division of Budget, New Jersey Department of Transportation.

Raquel Del Valle: Secretary; Division of Procurement, New Jersey Department of Transportation.

Kimberly Minter: Assistant Secretary; Division of Procurement, New Jersey Department of Transportation.

#### **Powers of the Authority**

Under the terms of the Act, the powers of the Authority are vested in the members thereof in office and four members of the Authority shall constitute a quorum at any meeting thereof. No vacancy in the membership of the Authority shall impair the right of a quorum of the members to exercise all the powers and perform all the duties of the Authority. Action may be taken and motions adopted by the Authority at any meeting thereof by the affirmative vote of at least four members of the Authority. No action taken by the Authority at any meeting shall have force or effect until fifteen (15) days after a true copy of the minutes of such meeting has been delivered by and under the certification of the secretary of the Authority to the Governor, unless during such fifteen (15) day period the Governor (i) vetoes such action, in which case such action shall not become effective, or (ii) approves in writing the same or any part thereof, in which case the action becomes effective upon such approval.

In addition to the power to enter into the contracts with the State described under the heading "SOURCES OF PAYMENT AND SECURITY FOR THE 2025 SERIES AA BONDS — Property Pledged to the 2025 Series AA Bonds; the State Contract; the Act; the Resolution" herein, the Authority has (among others) the following powers:

- (i) to borrow money and issue its bonds, notes and other obligations and to secure the same by its revenues and other funds and to otherwise provide for and secure the payment thereof, and to provide for the refunding thereof;
- (ii) to issue subordinated indebtedness and to enter into revolving credit agreements, lines of credit, letters of credit, reimbursement agreements, interest rate exchange agreements, insurance contracts, surety bonds, bond purchase agreements and other security agreements;
- (iii) subject to any agreements with holders of its bonds, notes or other obligations, to invest any moneys not required for immediate use, including proceeds from the sale of bonds, notes or other obligations, at the discretion of the Authority, in such obligations, securities and other investments as the Authority shall deem prudent;
- (iv) in its own name, or in the name of the State or, in the name of New Jersey Transit Corporation ("NJ Transit"), to apply for and receive and accept appropriations or grants of property, money, services or reimbursements for money previously spent and other assistance made available to it by or from any person, government agency, public authority or any public or private entity whatever for any lawful corporate purpose of the Authority;
- (v) subject to any agreement with holders of its bonds, notes or other obligations, to purchase bonds, notes or other obligations of the Authority out of any funds or moneys of the Authority available therefor, and to hold, cancel or resell the bonds, notes or other obligations; and
- (vi) to acquire, lease as lessee or lessor, hold and dispose of real and personal property or any interest therein in the exercise of its powers and the performance of its duties under the Act.

No resolution or other action of the Authority providing for the issuance of the bonds, refunding bonds or other obligations shall be adopted by the Authority, or otherwise made effective, without prior written approval of the Governor and the State Treasurer. Any decision by the Authority to issue refunding bonds must be approved by JBOC.

#### THE TRANSPORTATION SYSTEM IMPROVEMENTS

The transportation system (which includes but is not limited to, highways, roads, bridges, public transit facilities, pedestrian and bicycle trails, railroad rights-of-way, airports and intermodal facilities) of the State is among the most heavily used in the United States. The Department is implementing transportation system improvements which are expected to enable the State to construct, modernize, reconstruct, rehabilitate and maintain a safe, balanced, sound and efficient transportation system necessary for the well-being of the State's citizens. The State's commitment to the payment for and the financing of the transportation system improvements in a stable fashion is intended to ensure a predictable and continuing public investment in the State's transportation system.

Pursuant to the Act, the transportation system improvements encompass the planning, acquisition, engineering, construction, reconstruction, repair, capital maintenance assistance, maintenance, operations, resurfacing and rehabilitation and improvement of, and acquisition of easements and rights-of-way with respect to, the transportation system, and any equipment, facility or property useful and related to the provision of any ground, waterborne or air transportation for the movement of people and goods. The transportation system improvements also include State aid to counties and municipalities for local transportation system improvements.

Improvements undertaken by the Department are to be funded primarily by a combination of Federal moneys, Authority funds and funds from the Port Authority of New York and New Jersey and from the New Jersey Turnpike Authority. Pursuant to legislative directive, the Authority is responsible for funding that portion of the State's share of these improvements which are not provided by other sources. Pursuant to the Act, the Authority is required to minimize debt incurrence by first relying on appropriations and other revenues available to the Authority before incurring debt to meet its statutory purposes.

#### THE NEW JERSEY DEPARTMENT OF TRANSPORTATION

#### **The State Transportation System**

New Jersey's transportation system consists of approximately 2,330 centerline miles of state highways maintained by the Department, 374 centerline miles maintained by independent state toll road authorities, 35,540 centerline miles maintained by county and municipal governments, and 542 center line miles maintained by other private and public entities. Approximately 6,830 bridges are located throughout the State, of which 2,600 are maintained by the Department, 104 are owned by NJ Transit, 1,333 are owned by independent state toll road authorities, 2,712 are owned by counties and municipalities and the remainder are owned by other private and public entities.

The State's transportation system also consists of commuter rail, light rail, and bus lines in the State, which are principally operated by NJ Transit. Covering a service area of 5,325 square miles, NJ Transit is one of the nation's largest providers of bus, rail and light rail transit, linking major points in New Jersey, New York and Philadelphia. NJ Transit operates a fleet of over 2,292 buses, 1,291 locomotives and rail cars, and 20 light rail cars. NJ Transit also provides more than 583 buses for local and community service. Riders took over 222 million unlinked trips in Fiscal Year 2024 on 263 bus routes, 12 heavy rail lines, and three light rail lines.

NJ Transit also provides connections to other transit systems. At New York's Penn Station, connections are available from NJ Transit lines to Amtrak, the Long Island Railroad and the New York City subway lines. In Trenton, riders can transfer to Southeastern Pennsylvania Transportation Authority ("SEPTA") and Amtrak trains. Hoboken Terminal and Newark Penn Station are transfer points to the Port Authority Trans-Hudson ("PATH") trains to Jersey City and New York City. At Lindenwold in Camden County, the Atlantic City Rail Line operated by NJ Transit connects with New Jersey-Pennsylvania Port

Authority Transportation Company ("PATCO") rapid transit services to Camden and Philadelphia and with Amtrak trains.

# Organization

The State has an integrated approach to all transportation needs. The Department's responsibilities have steadily changed since its establishment in 1966, with emphasis shifting from primarily highway-related programs to a balanced concern for highways and the preservation and improvement of rail and bus transportation. The Department is responsible for the maintenance and improvement of all State highways and bridges, the provision of assistance to counties and municipalities and the overall planning and coordination of the State's transportation system. The Department also reviews the operations of NJ Transit. Although NJ Transit is self-regulating as to fares and levels of service which it operates or supports, with the exception of interstate bus service, the Department retains certain regulatory control over safety and maintenance. The Department's mission is to provide for the movement of people and goods with a commitment to safety, excellence, efficiency, the environment and its customers-the citizens of the State.

The Department is headed by a Commissioner appointed by and directly responsible to the Governor for fulfilling the purposes and supervising the activities of the Department. The Commissioner is responsible for all policies and directives of the Department and serves as Chairperson of the Authority and of NJ Transit. A Deputy Commissioner, a Chief of Staff, and several Assistant Commissioners assist the Commissioner in managing the Department.

The Deputy Commissioner is responsible for the day-to-day operations of the Department, enabling the Commissioner to better balance his or her time in his or her roles as Chief Executive Officer of the Department, Chairperson of the Authority and of NJ Transit, and an ex-officio member of each of the State transportation authorities.

The Chief of Staff is responsible for legislative relations, communications, and customer advocacy.

The Assistant Commissioner of Administration is responsible for planning and implementation of human resource strategy, plan facilities and support services.

The Chief Financial Officer's areas of responsibility include budget, accounting and external auditing, information systems and procurement. The Chief Financial Officer provides general oversight of the Department's financial affairs, ensures that financial transactions are in compliance with State and Federal regulations and implements sound financial management principles. In addition, as the Chief Financial Officer, acts as Executive Director of the Authority.

The Assistant Commissioner for Local Resources and Community Development is responsible for local aid, economic development, environmental resources, grant administration, aeronautics, major access, outdoor advertising and concept development.

The Assistant Commissioner of Statewide Planning, Safety and Capital Investment is responsible for capital investment program coordination, statewide planning and highway safety. This area is responsible for the development of the Statewide Transportation Capital Investment Strategy, the Annual Capital Program and the Statewide Transportation Improvement Program.

The Assistant Commissioner for Capital Program Management ("CPM") is responsible for the development and delivery of the Department's annual Capital Program to ensure that program objectives, project commitments and schedules are met. CPM is comprised of seven divisions: Construction Services and Materials, Project Management, Right of Way and Access Management, Capital Program Support, Highway and Traffic Design, and Bridge Engineering and Infrastructure Management and Maritime Resources. This includes oversight of all aspects of: project management, environmental services, property

acquisition, design, quality assurance, and construction management for all active projects. CPM is also responsible for a number of other engineering functions that are ancillary to the delivery of the Capital Program including: pavement management, the "Good Neighbor" landscaping program, railroad grade crossing safety programs, the Wireless Communications License Program, and statewide compliance with National Bridge Inspection Standards.

The Assistant Commissioner of Operations is responsible for maintenance and operation of the State highway system, including snow and ice removal, emergency patrols, intelligent transportation systems and the equipment fleet and regional maintenance yards. The Assistant Commissioner coordinates the traffic operations centers and incident management services provided by the Department and the State's independent toll road authorities. The Assistant Commissioner is also responsible for the Department's physical plant facilities.

NJ Transit maintains its own financial management and accounting systems, in accordance with its statutory powers and in conformity with general State practices and Federal requirements. As a general practice, NJ Transit draws funds appropriated by the State on a periodic basis and administers its own investments and disbursements. NJ Transit's finances are audited annually by an independent auditor and are reported to the State Legislature.

#### LEGALITY FOR INVESTMENT

The Act provides that the State and all public officers, governmental units and agencies thereof, all banks, trust companies, savings banks and institutions, building and loan associations, savings and loan associations, investment companies and other persons carrying on a banking business, all insurance companies, insurance associations and other persons carrying on an insurance business, and all executors, administrators, guardians, trustees and other fiduciaries may legally invest any sinking funds, moneys or other funds belonging to them or within their control in any bonds or notes issued pursuant to the Act, and such bonds or notes shall be authorized security for any and all public deposits.

#### LITIGATION

There is no litigation of any nature now pending, or, to the knowledge of the Authority, threatened, restraining or enjoining the issuance, sale, execution or delivery of the 2025 Series AA Bonds, or the contemplated uses of the proceeds of the 2025 Series AA Bonds, or in any way contesting or affecting the validity of the 2025 Series AA Bonds, the State Contract, the Act or any proceedings of the Authority or the State taken with respect to the issuance, sale, execution or delivery thereof, or the pledge or application of any moneys or security provided for the payment of the 2025 Series AA Bonds or the existence or powers of the Authority or the State Contract or the title of any officers or members of the Authority to their respective positions.

#### **CERTAIN LEGAL MATTERS**

Legal matters related to the authorization, execution, issuance and delivery of the 2025 Series AA Bonds are subject to the approval of Chiesa Shahinian & Giantomasi, PC, Roseland, New Jersey, Bond Counsel to the Authority ("Bond Counsel"). The opinion of Bond Counsel will be delivered with the 2025 Series AA Bonds substantially in the form included in this Official Statement as APPENDIX V. Certain legal matters in connection with the 2025 Series AA Bonds will be passed upon for the Authority by the Attorney General of the State, and for the Underwriters by their counsel, Eckert Seamans Cherin & Mellott, LLC, Philadelphia, Pennsylvania and Princeton, New Jersey.

#### TAX MATTERS

# Exclusion of Interest on the 2025 Series AA Bonds from Gross Income for Federal Income Tax Purposes.

The Internal Revenue Code of 1986, as amended (the "Code") imposes certain requirements that must be met on a continuing basis subsequent to the issuance and delivery of the 2025 Series AA Bonds in order that interest on the 2025 Series AA Bonds will be and remain excluded from the gross income of the owners thereof for federal income tax purposes under Section 103 of the Code. In its Tax Regulatory Agreement (the "Tax Certificate") dated the date of issuance and delivery of the 2025 Series AA Bonds, the Authority represents that the Authority expects and intends to be able to comply with, and will, to the extent permitted by law, comply with, the provisions and procedures set forth in the Tax Certificate and will do and perform all acts and things necessary or desirable in order to ensure that interest on the 2025 Series AA Bonds will be and remain excluded from the gross income of the owners thereof for federal income tax purposes. Failure of the Authority to comply with the requirements of the Code may cause interest on the 2025 Series AA Bonds to be included in gross income of the owners thereof, retroactive to the date of issuance of the 2025 Series AA Bonds. Bond Counsel has relied upon the representations made in the Tax Certificate and has assumed continuing compliance by the Authority with all applicable federal tax law requirements in rendering its opinions with respect to the exclusion of interest on the 2025 Series AA Bonds from gross income of the owners thereof for federal income tax purposes. Based upon the foregoing, Bond Counsel is of the opinion that, pursuant to the applicable provisions of the Code and related regulations, rulings and judicial decisions as in effect and construed on the date of initial delivery of the 2025 Series AA Bonds, interest on the 2025 Series AA Bonds is not includable in gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code and is not treated as a preference item under Section 57 of the Code for purposes of computing the federal alternative minimum tax imposed on individuals. However, such interest is taken into account in determining the "adjusted financial statement income" (as defined in Section 56A of the Code) of "applicable corporations" (as defined in Section 59(k) of the Code) for purposes of computing the alternative minimum tax imposed on such corporations.

[Under Section 171(a)(2) of the Code, no deduction is allowed for the amortizable bond premium (determined in accordance with Section 171(b) of the Code) on tax-exempt bonds. Under Section 1016(a)(5) of the Code, however, an adjustment must be made to the owner's basis in such bond to the extent of any amortizable bond premium that is disallowable as a deduction under Section 171(a)(2) of the Code.]

#### **Certain Federal Tax Consequences Relating to the 2025 Series AA Bonds**

Although interest on the 2025 Series AA Bonds is excluded from gross income of the owners thereof for federal income tax purposes, the accrual or receipt of interest on the 2025 Series AA Bonds may otherwise affect the federal income tax liability of the recipient. The nature and extent of these other tax consequences will depend upon the recipient's particular tax status and other items of income or deduction. Bond Counsel expresses no opinion regarding any federal tax consequences other than as expressly set forth herein. Prospective purchasers of the 2025 Series AA Bonds are advised to consult their own tax advisors as to the tax consequences of purchasing or holding the 2025 Series AA Bonds.

The Internal Revenue Service (the "Service") has an ongoing program of auditing state and local government obligations, which may include randomly selecting bond issues for audit, to determine whether interest paid to the holders thereof is properly excludable from gross income for federal income tax purposes. It cannot be predicted whether the 2025 Series AA Bonds will be audited. If an audit is commenced, under current Service procedures, the holders of the 2025 Series AA Bonds may not be permitted to participate in the audit process. The commencement of an audit could adversely affect the value and liquidity of the 2025 Series AA Bonds until the audit is concluded, regardless of the ultimate outcome.

#### **New Jersey Gross Income Tax**

In the opinion of Bond Counsel, interest on and any gain realized on the sale of the 2025 Series AA Bonds are not includable in gross income under the existing New Jersey Gross Income Tax Act.

#### **Future Events**

Tax legislation, administrative action taken by tax authorities, and court decisions at the federal level may adversely affect the exclusion from gross income of interest on the 2025 Series AA Bonds for federal income tax purposes, and tax legislation, administrative action taken by tax authorities and court decisions at the State level may adversely affect the exclusion of interest on and any gain realized on the sale of the 2025 Series AA Bonds under the existing New Jersey Gross Income Tax Act, and any such legislation, administrative action or court decisions could adversely affect the market value or marketability of the 2025 Series AA Bonds. Bond Counsel is rendering its opinions under existing law as of the issue date of the 2025 Series AA Bonds and assumes no obligation to update its opinion after the issue date to reflect any future action, fact or circumstance, or change in law or interpretation thereof, or otherwise.

ALL PURCHASERS OF THE 2025 SERIES AA BONDS SHOULD CONSULT WITH THEIR OWN TAX ADVISORS REGARDING ANY CHANGES IN THE STATUS OF PENDING OR PROPOSED FEDERAL OR NEW JERSEY STATE TAX LEGISLATION, ADMINISTRATIVE ACTIONS TAKEN BY TAX AUTHORITIES, OR COURT DECISIONS.

ALL PURCHASERS OF THE 2025 SERIES AA BONDS SHOULD CONSULT WITH THEIR OWN TAX ADVISORS IN ORDER TO UNDERSTAND THE IMPLICATIONS OF THE CODE.

#### **CONTINUING DISCLOSURE**

Upon the issuance and delivery of the 2025 Series AA Bonds, the Authority and the State Treasurer will enter into an agreement (the "Continuing Disclosure Agreement") with the Trustee, as dissemination agent, for the benefit of the holders of the 2025 Series AA Bonds, to comply with the secondary market disclosure requirements of the United States Securities and Exchange Commission's Rule 15c2-12. Pursuant to the Continuing Disclosure Agreement, the State Treasurer will covenant to provide certain financial information and operating data relating to the State, to the Municipal Securities Rulemaking Board ("MSRB") through its Electronic Municipal Market Access system ("EMMA"). Further, the Authority will covenant to provide notices of the occurrence of certain enumerated events. The Trustee shall file such information on behalf of the State Treasurer and such notices on behalf of the Authority with the MSRB. The Trustee may meet the continuing disclosure filing requirements described above by providing such information to the MSRB or by complying with any other procedure that may be authorized by the United States Securities and Exchange Commission. The specific nature of the information to be contained in the Treasurer's Annual Report (as such term is defined in the Continuing Disclosure Agreement) or the notices of enumerated events is described in the form of the Continuing Disclosure Agreement set forth in APPENDIX IV hereto.

For the Fiscal Year ended June 30, 2021, the Treasurer's Annual Report was due to the MSRB no later than March 15, 2022, in connection with the State's general obligation bonds. On March 15, 2022, the State filed a notice of failure to provide annual information on EMMA that the State of New Jersey Annual Comprehensive Financial Report ("ACFR") would not be filed by March 15, 2022, but would be filed as soon as available. The ACFR was filed on EMMA on May 25, 2022.

For the Fiscal Year ended June 30, 2021, the Treasurer's Annual Report was due to the MSRB no later than April 1, 2022 in connection with the State's subject-to-appropriation bonds. On April 1, 2022, the State filed a notice of failure to provide annual information on EMMA that the ACFR would not be

filed by April 1, 2022, but would be filed as soon as available. The ACFR was filed on EMMA on May 25, 2022.

For the Fiscal Year ended June 30, 2020, in connection with the then outstanding New Jersey Economic Development Authority (the "NJEDA"), Cigarette Tax Revenue Refunding Bonds, Series 2012 (the "NJEDA Cigarette Tax Bonds"), the Treasurer's Annual Report for the NJEDA Cigarette Tax Bonds for Fiscal Year 2020 due on April 1, 2021, was posted to EMMA on April 5, 2021, and a failure to file notice was not filed on EMMA. In addition, the Total Cigarette Tax revenues received by the State for the third and fourth calendar quarters of 2021 were not submitted to EMMA and a failure to file notice was not filed on EMMA. On February 4, 2022, the trustee for the NJEDA Cigarette Tax Bonds filed a notice on EMMA of the defeasance of all outstanding NJEDA Cigarette Tax Bonds by the NJEDA.

For Fiscal Year ended June 30, 2022, the Treasurer's Annual Report was due to the MSRB no later than March 15, 2023 in connection with the State's General Obligation Bonds, Series 2013. On March 14, 2023, the State filed a notice that the ACFR for the Fiscal Year ended June 30, 2022 would not be filed by March 15, 2023. The ACFR was filed on April 10, 2023. The General Obligation Bonds, Series 2013 were defeased on November 20, 2023, and are no longer outstanding.

On March 3, 2022, Moody's upgraded the Authority's Transportation System Bonds, Transportation Program Bonds, and Federal Highway Reimbursement Revenue Notes from Baa1 to A3. A notice of the upgrade was posted to EMMA on March 23, 2022, fourteen (14) business days after the upgrade, and such notice was not linked to the CUSIP numbers for the Federal Highway Reimbursement Revenue Notes. The notice of upgrade has since been linked to the Federal Highway Reimbursement Revenue Notes.

On December 22, 2022, the State Treasurer provided notice on EMMA of a June 16, 2022 ratings downgrade by S&P with respect to the NJEDA's Motor Vehicle Surcharge Revenue Bonds to "BBB". The notice was posted on EMMA on December 23, 2022.

The State Treasurer and the Authority have become aware of certain facts that they do not consider to be material but that are disclosed below for the benefit of the holders and Beneficial Owners of its Bonds.

Some information that was made available in a timely manner on EMMA may not have been linked to all relevant CUSIP numbers. In addition, filings with respect to certain bond insurer ratings changes were either posted late or the filings were not posted at all. The State Treasurer and the Authority are not always made aware of or may not have received notices from the rating agencies or the bond insurers of changes in the bond insurers' ratings. Such bond insurer ratings changes may or may not have had an effect on the ratings of the Bonds.

#### **UNDERWRITING**

The following two sentences have been furnished by J.P. Morgan Securities LLC ("JPMS") for inclusion in this Official Statement. JPMS, an underwriter of the 2025 Series AA Bonds, has entered into negotiated dealer agreements (each, a "Dealer Agreement" and together, the "Dealer Agreements") with each of Charles Schwab & Co., Inc. ("CS&Co.") and LPL Financial LLC ("LPL") for the retail distribution of certain securities offerings at the original issue prices. Pursuant to each Dealer Agreement, each of CS&Co. and LPL may purchase 2025 Series AA Bonds from JPMS at the original issue price less a negotiated portion of the selling concession applicable to any 2025 Series AA Bonds that such firm sells.

The Authority has not been furnished with any documents related to the CS&Co Dealer Agreement or the LPL Dealer Agreement mentioned in the immediately preceding paragraph and makes no representations of any kind with respect thereto. The Authority is not a party to the CS&Co Dealer Agreement or the LPL Dealer Agreement and has not entered into any agreement or arrangement with CS&Co. and LPL with respect to the offering and sale of the 2025 Series AA Bonds.

The following three sentences have been furnished by BofA Securities, Inc., an underwriter of the 2025 Series AA Bonds ("BofA") for inclusion in this Official Statement. BofA has entered into a distribution agreement (the "MLPF&S Distribution Agreement") with its affiliate Merrill Lynch, Pierce, Fenner & Smith Incorporated ("MLPF&S"). As part of this arrangement, BofA Securities, Inc. may distribute securities to MLPF&S, which may in turn distribute such securities to investors through the financial advisor network of MLPF&S. As part of this arrangement, BofA Securities, Inc. may compensate MLPF&S as a dealer for their selling efforts with respect to the 2025 Series AA Bonds.

The Authority has not been furnished with any documents related to the MLPF&S Distribution Agreement mentioned in the immediately preceding paragraph and makes no representations of any kind with respect thereto. The Authority is not a party to the MLPF&S Distribution Agreement and has not entered into any agreement or arrangement with MLPF&S with respect to the offering and sale of the 2025 Series AA Bonds.

The following three sentences have been furnished by RBC Capital Markets, LLC ("RBCCM"), an underwriter of the 2025 Series AA Bonds, for inclusion in this Official Statement. RBCCM has entered into a distribution arrangement (the "CNS Distribution Agreement") with its affiliate City National Securities, Inc. ("CNS"). As part of this arrangement, RBCCM may distribute municipal securities to investors through the financial advisor network of CNS. As part of this arrangement, RBCCM may compensate CNS for its selling efforts with respect to the 2025 Series AA Bonds.

The Authority has not been furnished with any documents related to the CNS Distribution Agreement mentioned in the immediately preceding paragraph and makes no representations of any kind with respect thereto. The Authority is not a party to the CNS Distribution Agreement and has not entered into any agreement or arrangement with CNS with respect to the offering and sale of the 2025 Series AA Bonds.

#### **RATINGS**

Fitch Ratings ("Fitch"), Kroll Bond Rating Agency ("KBRA"), Moody's Investors Service, Inc. ("Moody's") and S&P Global Ratings, a division of Standard & Poor's Financial Services LLC ("S&P") have assigned municipal bond ratings of "A," "A," "A1" and "A" respectively, to the 2025 Series AA Bonds.

Such ratings reflect only the views of each organization, and an explanation of the significance of such ratings can only be obtained from Fitch, KBRA, Moody's and S&P. There is no assurance that these ratings will remain in effect for any given period of time or that they will not be revised downward or withdrawn entirely by Fitch, KBRA, Moody's and S&P if, in the judgment of these rating agencies,

circumstances so warrant. Any such downgrade revision or withdrawal of such ratings may have an adverse effect on the market price of the 2025 Series AA Bonds.

#### **MISCELLANEOUS**

Copies of the Resolution may be obtained upon request from the Office of Public Finance, New Jersey Department of the Treasury, P.O. Box 005, Trenton, New Jersey 08625.

This Official Statement is distributed in connection with the sale and issuance of the 2025 Series AA Bonds and may not be reproduced or used as a whole or in part, for any other purpose. This Official Statement has been duly authorized and approved by the Authority and duly executed and delivered on its behalf by the official signing below.

Any statements in this Official Statement involving matters of opinion, projections or estimates, whether or not expressly so stated, are intended as such and not as representations of fact. No representation is made that any of such statements will be realized. The agreements of the Authority are fully set forth in the Resolution in accordance with the Act and this Official Statement is not to be construed as a contract or agreement between the Authority and the purchasers or owners of any 2025 Series AA Bonds.

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By:	
	Name: Charles Maciejunes
	Title: Executive Director



#### APPENDIX I

FINANCIAL AND OTHER INFORMATION RELATING TO THE STATE OF NEW JERSEY



DATED: October 14, 2025

## FINANCIAL AND OTHER INFORMATION RELATING TO THE STATE OF NEW JERSEY

This Appendix I speaks only as of its date and contains information supplied by the State that a prospective investor might consider in reaching a decision to invest in securities of the State or securities issued by governmental authorities that are secured by amounts subject to appropriations by the State Legislature. Nothing contained in this Appendix I shall create any implication that there has been no change in the affairs of the State since the date hereof.

All quotations from and summaries and explanations of provisions of laws of the State contained in this Appendix I do not purport to be complete and are qualified in their entirety by reference to the official compilation of State laws.

All estimates and assumptions of financial and other information set forth in this Appendix I are and will be based on information available as of its date, are believed to be reasonable, and are not to be construed as assurances of actual outcomes. All estimates of future performance or events constituting "forward-looking statements" set forth in this Appendix I may or may not be realized because of a wide variety of economic and other circumstances. Included in such forward-looking statements are budgetary numbers and other information for the most recent past and current fiscal years.

From time to time, State officials or representatives of State governmental authorities may issue statements or reports, post information on websites, or otherwise make public information that contains predictions, projections or other information relating to the State's financial condition, including potential operating results for the current fiscal year and for future fiscal years, that may vary materially from the information provided in this Appendix I. In addition, such officials and authorities as well as other persons and groups, with or without official State governmental approval and cooperation, may undertake studies and analyses, whether or not designed to be made public, which may contain information regarding the State and its financial condition which differs significantly from the information provided herein or on which the information provided herein is based. Such statements, reports and information are not part of this Appendix I or the Official Statement to which this Appendix I is appended and should not be relied upon by investors and other market participants.

To the extent the State determines it is necessary or appropriate to revise, update or supplement the information contained in this Appendix I, the State will prepare and make public supplements to this Appendix I. Investors and other market participants should refer to subsequent Official Statements containing updates to this Appendix I or filings with the Electronic Municipal Market Access System of the Municipal Securities Rulemaking Board ("MSRB") for official revisions, updates or supplements to the information contained in this Appendix I. In determining the appropriate information concerning the State to be relied upon in making an investment decision, investors and other market participants should refer only to this Appendix I and official supplements thereto provided by the State.

The Annual Comprehensive Financial Report for the twelve months ending June 30, 2024, including Management's Discussion and Analysis (the "2024 ACFR"), has been separately filed with the MSRB and is incorporated by specific reference herein and is considered to be part of this Appendix I. The State has also placed a copy of the 2024 ACFR on the following website at <a href="https://www.nj.gov/treasury/omb">www.nj.gov/treasury/omb</a>. No statement on that website or any other website is incorporated by reference herein.

Although the State has prepared the information on the above website for the convenience of those seeking that information, no decision in reliance upon that information should be made. Typographical or other errors may have occurred in converting the original source documents to their digital format, and the State assumes no liability or responsibility for errors or omissions contained on any website. Further, the State disclaims any duty or obligation to update or maintain the availability of the information contained on any website or any responsibility or liability for any damages caused by viruses contained within the electronic files on any website. The State also assumes no liability or responsibility for any errors or omissions or for any update to dated information contained on any website.



## APPENDIX I FINANCIAL AND OTHER INFORMATION RELATING TO THE STATE OF NEW JERSEY

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#### OVERVIEW OF THE STATE'S FINANCIAL CONDITION

#### **Recent Fiscal Years**

New Jersey's revenues stabilized in Fiscal Year 2025, after experiencing two years of relatively flat revenue performance. Following a revenue decline of 1.1 percent in Fiscal Year 2023 and low growth of 1.9 percent in Fiscal Year 2024, Fiscal Year 2025 revenue is expected to rise by an estimated 4.6 percent. The State continues to maintain historically high fund balance levels. As of June 30, 2025, the State's combined ending fund balance is an estimated \$8.452 billion. Substantial year-end balances have been a defining fiscal characteristic of the State's post-pandemic fiscal years, compared to the pre-pandemic period.

#### Fiscal Year 2026 Appropriations Act

The Fiscal Year 2026 Appropriations Act anticipates that revenues will grow to \$57.309 billion, an increase of about \$1.8 billion, or 3.3 percent above the estimated revenues for Fiscal Year 2025. The State's revenue forecast generally assumes the consensus forecast of moderating economic growth, slow growth in personal income and consumer spending, easing price inflation, and stability in the real estate market. These factors are expected to produce more modest revenue growth than in the prior fiscal year. The Fiscal Year 2026 forecast includes the second year of the Corporate Transit Fee, intended to sustain the commuter mass transit network run by New Jersey Transit, and a number of newly enacted tax policy changes that raise around \$600 million.

The Fiscal Year 2026 Appropriations Act, along with enacted supplemental appropriations, appropriates, in aggregate, approximately \$58.782 billion. These appropriations are mostly supported by projected revenues for Fiscal Year 2026 of \$57.309 billion, but will also be supported by a projected partial drawdown of the State's fund balance of approximately \$1.5 billion. The Fiscal Year 2026 Appropriations Act projects an ending fund balance for the State as of June 30, 2026, of approximately \$6.747 billion, a decline from Fiscal Year 2025's projected ending fund balance of \$8.452 billion.

#### **State's Structural Balance**

As noted, the Fiscal Year 2026 Appropriations Act relies on a drawdown of \$1.5 billion from its fund balance. This would continue the post-pandemic trend of the State requiring a substantial drawdown of its fund balance, which results in a reduction in fund balance from \$10.5 billion to \$6.747 billion in three fiscal years. While the State continues to enjoy a robust fund balance even with these drawdowns, if the State does not experience an increase in revenues or decrease in spending, the State may need to address the difference between its revenues and expenditures in future fiscal years to avoid further reductions in its fund balance.

#### **Actual Revenues and Expenditures may Materially Differ from Assumptions**

The Fiscal Year 2026 Appropriations Act depends on numerous assumptions that the State makes with respect to its revenues and expenditures. Each Fiscal Year, the actual results of revenues and expenditures differs from the annual appropriations act and, in some Fiscal Years, they may differ materially. See "FINANCIAL RESULTS AND ESTIMATES" below for a description of the State's revenues, appropriations and other matters, including a description of assumptions the State makes concerning the revenues and expenditures contained in the Fiscal Year 2026 Appropriations Act.

#### CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS

The New Jersey State Constitution (the "State Constitution") provides for a bicameral State Legislature which meets in biennial sessions. Members of the State Senate are elected to terms of four years, except for the election following a decennial census, in which case the election is for a term of two years. Members of the General Assembly are elected to terms of two years. Both the Governor and the Lieutenant Governor are elected to terms of four years each.

#### **Budget Limitations**

The State Constitution provides, in part, that no money shall be drawn from the State Treasury but for appropriations made by law and that no law appropriating money for any State purpose shall be enacted if the appropriations contained therein, together with all prior appropriations made for the same fiscal period, shall exceed the total amount of the revenue on hand and anticipated to be available to meet such appropriations during such fiscal period, as certified by the Governor (Article VIII, Sec. 2, para. 2) (the "Appropriations Clause"). In addition to line-item appropriations for the payment of debt service on bonds, notes or other obligations which are subject to appropriation, beginning in Fiscal Year 2005, the annual Appropriations Act contains a general language provision which appropriates such additional amounts necessary to pay such debt service obligations subject to the approval of the Budget Director (defined below). For bonds which must be paid for from constitutionally-dedicated sources, such supplemental appropriations would need to be from constitutionally-dedicated revenues. (For general information regarding the budget process, see "STATE FINANCES — Budget and Appropriation Process" herein; for the application of the budget process for Fiscal Year 2026, see "FINANCIAL RESULTS AND ESTIMATES" herein.)

#### **Debt Limitations**

The State Constitution further provides, in part, that the State Legislature shall not, in any manner, create in any fiscal year a debt or liability of the State, which, together with any previous debts or liabilities, shall exceed at any time one percent of the total appropriations for such year, unless the same shall be authorized by a law for some single object or work distinctly specified therein. No such law shall take effect until it shall have been submitted to the people at a general election and approved by a majority of the legally qualified voters voting thereon; provided, however, no such voter approval is required for any such law authorizing the creation of a debt for a refinancing of all or any portion of the outstanding debts or liabilities of the State, so long as such refinancing shall produce a debt service savings. Furthermore, any funds raised under these authorizations must be applied only to the specific object stated therein. The State Constitution provides as to any law authorizing such debt: "Regardless of any limitation relating to taxation in this Constitution, such law shall provide the ways and means, exclusive of loans, to pay the interest of such debt or liability as it falls due, and also to pay and discharge the principal thereof within thirty-five years from the time it is contracted; and the law shall not be repealed until such debt or liability and the interest thereon are fully paid and discharged." This constitutional requirement for voter approval does not apply to the creation of debts or liabilities for purposes of war, or to repel invasion, or to suppress insurrection or to meet emergencies caused by disaster or act of God (Article VIII, Sec. 2, para. 3) (the "Debt Limitation Clause").

The Debt Limitation Clause was amended by the voters on November 4, 2008 (the "Lance Amendment"). The Lance Amendment provides that, beginning after the effective date of the amendment, the State Legislature is prohibited from enacting any law that creates or authorizes the creation of a debt or liability of an autonomous State corporate entity, which debt or liability has a pledge of an annual appropriation as the means to pay the principal of and interest on such debt or liability, unless a law authorizing the creation of that debt or liability for some single object or work distinctly specified therein shall have been submitted to the people and approved by a majority of the legally qualified voters of the State voting thereon at a general election. The Lance Amendment does not require voter approval for any such law providing the means to pay the principal of and interest on such debt or liability subject to appropriations of an independent non-State source of revenue paid by third persons for the use of the single object or work thereof, or from a source of State revenue otherwise required to be appropriated pursuant to another provision of the State Constitution. Furthermore, voter approval is not needed for any law providing for the refinancing of all or a portion of any outstanding debts or liabilities of the State or of an autonomous State corporate entity provided that such law requires that the refinancing produces debt service savings, or for any law authorizing the issuance of general obligation bonds to meet an emergency caused by a disaster.

#### **Judicial Decisions**

Pursuant to the Debt Limitation and the Appropriation Clauses described above, the State has issued various types of debt instruments. Under the Debt Limitation Clause, the State issues "General Obligation Bonds" pursuant to separate bond acts approved by the voters at a general election. The faith and credit of the State is pledged for the payment of such General Obligation Bonds. In addition, over the past fifty years, legislation has been enacted from time to time which provides for the issuance of obligations by various independent authorities, the debt service on which is paid by annual appropriations made by the State Legislature ("State Appropriation Obligations").

In December 2000, a challenge was brought seeking a declaration that legislative programs authorizing State Appropriation Obligations violated the Debt Limitation Clause. In 2002, the New Jersey Supreme Court's first ruling in this matter ("Lonegan I") was limited solely to the issuance of State Appropriation Obligations by the New Jersey Economic Development Authority ("NJEDA") authorized by the Educational Facilities Construction and Financing Act ("EFCFA"). The Court held that such bonds did not violate the Debt Limitation Clause because such debt was not legally enforceable against the State. The Court ordered additional briefing and argument on the other legislatively authorized State Appropriation Obligations. In 2003, in the New Jersey Supreme Court's second ruling in the matter ("Lonegan II"), the Court rejected a broad challenge to the validity of fourteen New Jersey statutes authorizing the issuance of State Appropriation Obligations. The Court held that the Debt Limitation Clause does not apply to debt that is subject to future legislative appropriations because such debt is not legally enforceable against the State. Furthermore, the Court held that under New Jersey law, only debt that is legally enforceable against the State is subject to the Debt Limitation Clause. In reliance upon such rule, the State Legislature responded to changes in the financial markets that reflect modern economic realities to provide for the issuance of debt where the payment is subject to annual legislative appropriation.

Following *Lonegan II*, the State Legislature enacted two laws - the Cigarette Tax Securitization Act of 2004, *L.* 2004, *c.* 68 and the Motor Vehicle Surcharges Securitization Act of 2004, *L.* 2004, *c.* 70 (collectively, the "Securitization Acts"). The Securitization Acts authorized the issuance of State Appropriation Obligations by the NJEDA and provided that the proceeds of these bonds would be deposited into the General Fund and included as revenues to support the Governor's certification of revenues for the annual appropriations act (the "Appropriations Act") as required by the Appropriations Clause. A lawsuit was filed asserting that the Fiscal Year 2005 Appropriations Act was unconstitutional under the Appropriations Clause because of the inclusion of the proceeds of bonds as revenue for the purposes of the Governor's certification of revenues. The plaintiffs further claimed that absent voter approval, these bonds would be unconstitutional under the Debt Limitation Clause. In July 2004, the Court issued its decision holding that the issuance of bonds under the Securitization Acts did not violate the Debt Limitation Clause but that the proceeds of bonds issued under such acts cannot be included as "revenue" for the purposes of the Appropriations Clause. However, the Court determined that this ruling would be given prospective application only and that the State and the NJEDA would be permitted to proceed with the sale of bonds authorized under the Securitization Acts because barring these bond sales would require significant revisions to, if not a complete overhaul of, that year's budget, potentially resulting in great disruption to the State Government. *Lance v. McGreevey* ("*Lance v. McGreevey*").

A further challenge was launched in August 2005, seeking a declaration that the Fiscal Year 2006 Appropriations Act violated the State Constitution because it anticipated revenues in the amount of \$150 million from the proceeds of Tobacco Settlement Asset-Backed Bonds (the "Tobacco Settlement Bonds") to be issued by the Tobacco Settlement Financing Corporation ("TSFC"), a public body corporate and politic and an instrumentality of the State. On August 12, 2005, the trial court entered an order in favor of the plaintiffs (i) permanently enjoining the issuance of that portion of the Tobacco Settlement Bonds in excess of that necessary to effectuate the refunding of the TSFC's Series 2003 Bonds estimated to be \$150 million, (ii) permanently enjoining the transfer of any portion of the proceeds of the Tobacco Settlement Bonds to the State, and (iii) ruling that the proceeds from the sale of the Tobacco Settlement Bonds would not be "revenue" for purposes of the Fiscal Year 2006 Appropriations Act. No appeal was taken and the bonds were not issued.

In July 2008, a complaint was filed in the Superior Court against the State claiming that *L.* 2008, *c.* 39 (the "EFCFA Amendment"), was unconstitutional under the Debt Limitation Clause. The EFCFA Amendment, among other things, authorized the issuance by the NJEDA of an additional \$3.9 billion of State Appropriation Bonds. The Superior Court dismissed the complaint in its entirety, with prejudice, in December 2008. In November 2009, the Appellate Division affirmed the Superior Court's dismissal of the complaint.

In November 2008, as discussed above, the voters approved the Lance Amendment. A suit was filed in December 2008 in the Superior Court, seeking a declaration that the Lance Amendment was unconstitutional. The Plaintiffs claimed that the ballot question and the interpretative statement were defective. In November 2009, the Court dismissed the Plaintiffs' complaint for failure to state a claim upon which relief can be granted.

In June 2015, the New Jersey Supreme Court issued a decision on the Debt Limitation and Appropriations Clauses in *Burgos v. State* which was a challenge to the State's failure to make the annual required pension contribution pursuant to *L.* 2011, *c.* 78 ("Chapter 78"). Chapter 78 provided for various reforms in the pension and health benefit

systems and contained a provision providing a "contractual right" to the State making the annual required pension contribution. The State failed to do so, and the Court ruled that "the State Legislature and the Governor were without authority to enact an enforceable and legally binding long-term financial agreement through" Chapter 78. Therefore, the Court found that the pension funding right in Chapter 78 is subject to appropriation. *Burgos v. State of New Jersey, et al.* 

In 2018, the Appellate Division issued decisions in cases claiming that State Appropriation Obligations issued to finance projects utilizing a "lease-leaseback" structure through the NJEDA violated the Debt Limitation and Appropriation Clauses. In *Wisniewski v. Murphy*, the Appellate Division affirmed the trial court decision and dismissed a challenge to State Appropriation Obligations issued by NJEDA to finance renovations to the New Jersey State House and the refunding of certain outstanding indebtedness of the New Jersey Building Authority ("NJBA") relating to prior projects undertaken by the NJBA at the State House. The Appellate Division agreed with the State defendants' position that the matter was moot and dismissed the case on those grounds. However, due to the likelihood that this type of immediate sale of bonds evading the potential for review could occur in the future, the Appellate Division addressed the merits of plaintiff's claims. In that regard, the Appellate Division held that: (1) the Debt Limitation Clause was not violated as the debt was issued by the NJEDA, an independent State authority; (2) the bonds stated on their face that they were not a debt or liability of the State; and (3) the lease-leaseback structure which provides a stream of rental payments, subject to appropriation, to NJEDA to pay the principal and interest on the bonds, is not considered as the State's assumption of such bonded indebtedness.

Two other cases, *Gusciora v. Dept. of the Treasury* and *Wisniewski v. Christie* challenged the issuance of bonds by the NJEDA utilizing a lease-sublease structure to finance the construction of new State buildings for the New Jersey Department of Health, the New Jersey Division of Taxation, and the Juvenile Justice Commission. The Appellate Division denied declaratory and injunctive relief to the plaintiffs who, among several grounds, sought, on an emergency basis, to prohibit the sale of the bonds as violating the Debt Limitation Clause. The trial court denied plaintiffs' motion for a stay, while also transferring the cases to the Appellate Division. The Appellate Division denied the *Gusciora* plaintiffs' request for emergent relief and summarily dismissed the *Gusciora* complaint on the merits, finding that there was no merit to the *Gusciora* plaintiffs' argument that the bond financing violated the Debt Limitation Clause as the bond resolution and the sublease between the NJEDA and the State Division of Property Management and Construction explicitly provided that the State's obligation to make rental payments was subject to appropriation by the State Legislature and that there was no violation of the Lance Amendment as no legislative enactments were involved. With respect to plaintiff Wisniewski, the Appellate Division found that Wisniewski's claim that the issuance of the bonds violated the Debt Limitation Clause did not have a likelihood of success on the merits, citing *Lonegan I* and the *Lance v. McGreevey* cases.

As part of the response to address the financial problems suffered by the State as a result of the consequences of the pandemic, the State Legislature enacted the New Jersey COVID-19 Emergency Bond Act (the "Emergency Bond Act"). The constitutionality of the Emergency Bond Act was challenged in New Jersey Republican State Committee v. Murphy. In August 2020, the New Jersey Supreme Court held that the Emergency Bond Act was valid under the Appropriations Clause and the Debt Limitation Clause of the State Constitution, subject to certain limitations. The Court held that subparagraph 3(e) of the Debt Limitation Clause (the "Emergency Exception") provides an exception from the voter approval requirement of subparagraph 3(a) of the Debt Limitation Clause for any debts or liabilities created to meet an emergency caused by a disaster. The Court found that the rare, once-in-acentury, infectious disease of the magnitude of the pandemic was a "disaster" and the subsequent public health emergency, economic emergency impacting individuals and families, and State fiscal crisis all constituted an "emergency" within the confines of the Emergency Exception. The Court also held that the Appropriations Clause does not prohibit borrowing for appropriate purposes under the Emergency Exception, as a contrary reading would lead to a situation where the State could borrow funds to meeting an emergency caused by a disaster but not be able to spend them. Such a finding would be in contradiction to the Framers of the 1947 Constitutional Convention's intent to impose fiscal discipline over the State's fiscal practices and, at the same time, provide flexibility to respond to emergencies caused by a disaster. The Court finally noted that it was not overruling its decision in Lance v. McGreevey, which did not consider the Debt Limitation Clause, the Emergency Exception, or their interplay with the Appropriations Clause.

#### STATE FINANCES

#### **Accounting System**

The Director of the Division of Budget and Accounting in the New Jersey Department of the Treasury (the "Budget Director") prescribes and approves the accounting policies of the State and directs their implementation.

#### Financial Statements

The State prepares its financial statements in accordance with current standards that are outlined in the Governmental Accounting Standards Board ("GASB") Statement No. 34, *Basic Financial Statements* — and *Management's Discussion and Analysis* — for State and Local Governments. The State's Annual Comprehensive Financial Report ("ACFR") includes government-wide financial statements and fund financial statements. These statements present different views of the State's financial information. The ACFR for the twelve months ending June 30, 2024, and the notes referred to therein (the "2024 ACFR") has been separately filed with the Municipal Securities Rulemaking Board ("MSRB") and is incorporated by specific reference herein and is considered to be part of this Appendix I. The 2024 ACFR presents the financial position and operating results of the State under generally accepted accounting principles ("GAAP") applicable to state and local governments as established by GASB. GASB is the standard setting body for establishing governmental accounting and financial reporting principles, which are primarily set forth in GASB's *Codification of Governmental Accounting and Financial Reporting Standards*.

The significant accounting policies followed by the State are described in the "Notes to the Financial Statements" set forth in the 2024 ACFR.

Government-wide financial statements provide a broad view of the State's operations conforming to private sector accounting standards and provide both short-term and long-term information regarding the State's overall financial position through the fiscal year-end.

In addition to government-wide financial statements, the State prepares fund financial statements comprised of funds and component units with the State's funds divided into three categories — governmental, proprietary, and fiduciary.

#### Governmental Funds

Governmental Funds finance most Direct State Services, which support the normal operations of State government. The governmental funds financial statements focus on current inflows and outflows of expendable resources and the unexpended balances at the end of a fiscal year that are available for future spending. Governmental fund information helps determine whether or not there was an addition or a reduction in financial resources that can be spent in the near future to finance State programs.

The State's governmental funds are the General Fund, which receives revenues from taxes that are unrestricted by statute, most federal revenue and certain miscellaneous revenue items; the Property Tax Relief Fund, which receives revenues from the New Jersey Gross Income Tax and revenues derived from a tax rate of 0.5% imposed under the Sales and Use Tax, both of which are constitutionally dedicated toward property tax relief and reform; the Special Revenue Funds, which are used to account for resources legally restricted to expenditure for specified purposes; and the Capital Projects Funds, which are used to account for financial resources to be used for the acquisition or construction of major State capital facilities. The Capital Projects Funds includes the Special Transportation Fund which is used to account for financial resources for State transportation projects. These funds are reported using the modified accrual basis of accounting, which measures cash and all other financial assets that can readily be converted to cash.

#### Proprietary Funds

Proprietary Funds are used to account for State business-type activities. Since these funds charge fees to external users, they are known as enterprise funds.

#### Fiduciary Funds

Fiduciary Funds, which include the State's Pension Plans, are used to account for resources held by the State for the benefit of parties outside of State government. Unlike other government funds, fiduciary funds are reported using the accrual basis of accounting.

#### Component Units

Component Units-Authorities account for operations where the intent of the State is that the cost of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges, or where periodic measurement of the results of operations is appropriate for capital maintenance, public policy, management control or accountability. Component Units-Colleges and Universities account for the operations of the eleven State colleges and universities including their foundations and associations.

#### **Budget and Appropriation Process**

New Jersey's budget process is comprehensive and inclusive, involving every department and agency in the Executive Branch, the State Legislature, the Judicial Branch, and through a series of public hearings, the citizens of the State. The State operates on a fiscal year beginning July 1 and ending June 30.

Fiscal Year 2026 began on July 1, 2025 and ends on June 30, 2026.

Pursuant to the Appropriations Clause, no money may be drawn from the State Treasury except for appropriations made by law. In addition, all monies for the support of State government and all other State purposes, as far as can be ascertained or reasonably foreseen, must be provided for in one general appropriations law covering one and the same fiscal year. The State Legislature enacts the Appropriations Act on an annual basis which provides the basic framework for the operation of governmental funds, including the General Fund. No general appropriations law or other law appropriating money for any State purpose shall be enacted if the amount of money appropriated therein, together with all other prior appropriations made for the same fiscal year, exceeds the total amount of revenue on hand and anticipated to be available for such fiscal year. The Appropriations Clause requires that at the time of enactment of the annual Appropriations Act, the Governor certify that there are sufficient resources available to support the line item appropriations in the Appropriations Act.

#### Budget Requests and Preliminary Projections

The budget process begins in the summer prior to the following fiscal year with preliminary projections of revenues and expenditures, which are the basis for development of budget targets for each branch, department and agency. Individual departments and agencies are required to prepare a funding plan or strategy for operating within the established target in the following fiscal year, which funding plan or strategy includes an analysis of the costs, benefits and priorities of every program.

#### Budget Director Review

On or before October 1 in each year, each Department, Board, Commission, Office or other Agency of the State must file with the Budget Director a request for appropriation or permission to spend, specifying all expenditures proposed to be made by such spending agency during the following fiscal year. The Budget Director then examines each request and determines the necessity or advisability of the appropriation request. On or before December 31 of each year or such other time as the Governor may request, after review and examination, the Budget Director submits the requests, together with his or her findings, comments and recommendations, to the Governor.

#### Governor's Budget Message

The Governor's budget message (the "Governor's Budget Message") is presented by the Governor during an appearance before a joint session of the State Legislature which, by law, is convened on a date on or before the fourth Tuesday in February in each year, except if such date is changed as provided by law, which generally occurs during

the first year when a new governor is elected. The Governor's Budget Message must include the proposed complete financial program of the State government for the next ensuing fiscal year and must set forth in detail each source of anticipated revenue and the purposes of recommended expenditures for each spending agency (*N.J.S.A.* 52:27B-20).

#### Legislative Review

The financial program included in the Governor's Budget Message is then subject to a process of legislative committee review. As part of such review, testimony is given by a number of parties. The Office of Legislative Services, which is an agency of the State Legislature, generally provides its own estimates of anticipated revenues which may be higher or lower than those included in the Governor's Budget Message, and the State Treasurer generally provides an updated statement of anticipated revenues in May of each year which may increase or decrease the amounts included in the Governor's Budget Message. In addition, various parties may release their own estimates of anticipated revenues and recommended expenditures to the media. After completion of the legislative committee review process, the budget, in the form of an appropriations bill, must be approved by the Senate and Assembly and must be submitted to the Governor for review. The Appropriations Act includes the General Fund, and the Casino Control, Casino Revenue, Gubernatorial Elections, and Property Tax Relief Funds. In addition to anticipated revenues, the Appropriations Act also provides for the appropriation of non-budgeted revenue, including primarily federal funds and other dedicated funds. These "non-budgeted" revenues are excluded from all tables except for the table entitled "EXPENDITURES."

#### Governor's Line-Item Veto Power

Upon enactment by the Legislature of the Appropriations Act, the Governor may approve the bill, revise the estimate of anticipated revenues contained therein, delete or reduce appropriation items contained in the bill through the exercise of his or her line-item veto power, or veto the bill in its entirety. As with any gubernatorial veto, such action may be reversed by a two-thirds vote of each House of the State Legislature.

#### Fiscal Controls

The departments maintain legal control at the appropriation line-item level and exercise budgetary control by individual appropriations and allocations within annual appropriations to various programs and major expenditure objects. Revisions to the Appropriations Act, reflecting program changes or interdepartmental transfers of an administrative nature, may be effected during the fiscal year with certain Executive and Legislative Branch approvals. Management may amend a department's budget with approval by the Budget Director; provided that under specific conditions, additional approval by the Office of Legislative Services is required. Transfers of appropriations between departments or between line items within a department are authorized pursuant to general provisions of the Appropriations Act.

During the course of the fiscal year, the Governor may take steps to reduce State expenditures if it appears that revenues have fallen below those originally anticipated. Pursuant to various statutes, the Governor may order the Budget Director to set aside a reserve out of each appropriation, and if sufficient revenues are not available by the end of the fiscal year to fund such reserve, the amount reserved lapses back into the General Fund. In addition, the Governor is authorized to prohibit and enjoin and place conditions upon the expenditure of monies in the case of extravagance, waste or mismanagement.

Furthermore, under the State Constitution, no supplemental appropriation may be enacted after adoption of the Appropriations Act except where there are sufficient revenues on hand or anticipated, as certified by the Governor, to meet such appropriation and all prior appropriations for such fiscal year.

#### State Budget Shutdown

If the Appropriations Act is not enacted prior to the first day of the next fiscal year, under the Appropriations Clause, no moneys can be withdrawn from the State treasury. Accordingly, all non-essential operations of State government must be shut down until such time as the Appropriations Act is passed and approved by the Governor. If a shutdown occurs in a future fiscal year, no moneys, other than general obligation bond debt service and available

amounts already held under bond financing documents will be available to make payment on obligations paid from State revenue subject to annual appropriation. See generally "STATE FINANCES – Budget and Appropriation Process" and "LONG-TERM OBLIGATIONS – State Appropriation Obligations".

#### FINANCIAL RESULTS AND ESTIMATES

#### **Audit Reports**

The State Auditor is directed by statute (*N.J.S.A.* 52:24-4) to "examine and post-audit all the accounts, reports, and statements and make independent verifications of all assets, liabilities, revenues, and expenditures" of the State and its agencies. The accounting and reporting policies of the State conform in all material respects to GAAP as applicable to governments.

#### **Balance Sheets**

The comparative balance sheets for the General Fund, the Casino Control Fund, the Casino Revenue Fund, the Gubernatorial Elections Fund and the Property Tax Relief Fund as of June 30, 2024 and 2023 are set forth below.

## GENERAL FUND<sup>(1)</sup> COMPARATIVE BALANCE SHEETS (In Millions) (Audited)

	As of June 30,		
	2024	2023	
ASSETS			
Cash and cash equivalents	\$ 148.0	\$ 224.9	
Investments	23,272.6	25,652.9	
Receivables, net of allowances for uncollectibles			
Federal government	1,342.1	940.6	
Departmental accounts	3,098.4	3,641.7	
Loans	201.5	143.0	
Other	85.2	391.9	
Due from other funds	1,596.9	1,461.4	
Other	8.3	26.1	
Total Assets	\$29,753.0	\$32,482.5	
LIABILITIES AND FUND BALANCES			
Accounts payable and accruals	\$ 3,085.3	\$ 2,930.5	
Unearned revenue	3,727.4	5,704.9	
Due to other funds	4,971.9	5,443.6	
Refunds payable	377.5	349.8	
Other	49.1	171.9	
Total Liabilities	12,211.2	14,600.7	
Deferred Inflows of Resources	191.6	497.3	
Total Liabilities and Deferred Inflows of Resources	\$12,402.8	\$15,098.0	
E at I Dalaman			
Fund Balances	1 202 4	1 20 4 7	
Restricted	1,292.4	1,204.7	
Committed	6,917.7	5,661.6	
Unassigned	9,140.1	10,518.2	
Total Fund Balances	17,350.2	17,384.5	
Total Liabilities and Deferred Inflows of Resources and Fund Balances	\$29,753.0	\$32,482.5	
(footnote appears on next page)			

# OTHER BUDGETED FUNDS COMPARATIVE BALANCE SHEETS AS OF JUNE 30 (Audited) (In Millions)

	Con	sino ntrol nd <sup>(1)</sup>	Rev	sino enue nd <sup>(2)</sup>	Elec	natorial tions nd <sup>(3)</sup>	-	rty Tax Fund <sup>(4)</sup>
	2024	2023	2024	2023	2024	2023	2024	2023
ASSETS								
Receivables, net of allowances for uncollectibles								
Department accounts	\$2.2	\$2.5	\$60.8	\$53.4	\$ -	\$ -	\$1,070.9	\$986.0
Due from other funds	6.4	5.1	0.8	1.1	0.4	0.2	352.1	144.3
Total Assets	\$8.6	\$7.6	\$61.6	\$54.5	\$0.4	\$0.2	\$1,423.0	\$1,130.3
LIABILITIES AND FUND BALANCES Liabilities Accounts payable and accruals Due to other funds Refunds payable Total Liabilities	\$8.6 - - - \$8.6	\$7.6 - - - \$7.6	\$10.7 42.1 - \$52.8	\$10.9 33.6 - \$44.5	\$ - - - \$ -	\$ - - - \$ -	\$ 175.4 55.7 392.4 \$623.5	\$192.9 60.6 379.3 \$632.8
Fund Balances								
Restricted	-	-	-	-	-	-	799.5	497.5
Committed			8.8	10.0	0.4	0.2		
<b>Total Fund Balances</b>			8.8	10.0	0.4	0.2	799.5	497.5
<b>Total Liabilities and Fund Balances</b>	\$8.6	\$7.6	\$61.6	\$54.5	\$0.4	\$0.2	\$1,423.0	\$1,130.3

<sup>(1)</sup> The Casino Control Fund is used to account for fees from the issuance and annual renewal of casino licenses. Appropriations are made to fund the operations of the Casino Control Commission and the Division of Gaming Enforcement. The Casino Control Fund was established by *N.J.S.A.* 5:12-143, approved June 2, 1977.

#### **Changes in Fund Balances**

The following table sets forth a Summary of Revenues, Appropriations and Undesignated Fund Balances for Fiscal Years 2022 through 2026, covering budgeted funds. The Undesignated Fund Balances are available for

<sup>(1)</sup> The General Fund is used to account for all State revenues not otherwise restricted by statute. The largest part of the total financial operations of the State is accounted for in the General Fund. Most revenues received from taxes, federal sources, and certain miscellaneous revenue items are recorded in the General Fund. The Appropriations Act enacted by the State Legislature provides the basic framework for the operation of the General Fund.

The Casino Revenue Fund is used to account for the tax on gross revenues generated by the casinos. Gross revenue refers to the total of all sums actually received by a licensee from gaming operations, less the total sums paid out as winnings to patrons. Appropriations from this fund must be used for reductions in property taxes, utility charges and other expenses of eligible senior citizens and disabled residents. The Casino Revenue Fund was established by *N.J.S.A.* 5:12-145, approved June 2, 1977.

<sup>(3)</sup> The Gubernatorial Elections Fund is used to account for receipts from the dollar designations on New Jersey Gross Income Tax returns. When indicated by the taxpayer, one dollar of the tax is reserved from New Jersey Gross Income Tax revenues and credited to the Gubernatorial Elections Fund. These funds are available for appropriation pursuant to The New Jersey Campaign Contributions and Expenditures Reporting Act (*P.L.* 1973, *c.*83), as amended. The Gubernatorial Elections Fund was established by the New Jersey Gross Income Tax Act, *N.J.S.A.* 54A:9-25.1, approved July 8, 1976.

<sup>(4)</sup> The Property Tax Relief Fund is used to account for revenues from the New Jersey Gross Income Tax and for revenues derived from a tax rate of 0.5% imposed under the Sales and Use Tax that is constitutionally dedicated toward property tax reform. Revenues realized from the New Jersey Gross Income Tax and derived from a tax rate of 0.5% imposed under the Sales and Use Tax are dedicated by the State Constitution. All receipts from taxes levied pursuant to the New Jersey Gross Income Tax on personal income of individuals, estates, and trusts must be appropriated exclusively for the purpose of reducing or offsetting property taxes. Annual appropriations are made from the Property Tax Relief Fund, pursuant to formulas established by the State Legislature, to counties, municipalities and school districts. The Property Tax Relief Fund was established by the New Jersey Gross Income Tax Act, N.J.S.A. 54A:9-25, approved July 8, 1976.

appropriation in succeeding fiscal years. There have been positive Undesignated Fund Balances in the General Fund at the end of each year since the State Constitution was adopted in 1947.

Amounts shown for Fiscal Years 2022, 2023 and 2024 are actual and final. Amounts shown for Fiscal Year 2025 in the following tables and charts are based upon revised estimates for revenues and appropriations as of June 30, 2025. Amounts shown for Fiscal Year 2026 are estimates as contained in the Fiscal Year 2026 Appropriations Act, as amended by supplemental appropriations enacted shortly after the enactment of the Fiscal Year 2026 Appropriations Act. The actual ending undesignated fund balance for Fiscal Year 2025 may differ from the balance estimated in the Fiscal Year 2026 Appropriations Act if actual levels of expenditures or revenues differ from estimated levels.

Budgeted State funds include the General Fund, the Property Tax Relief Fund, the Casino Revenue Fund, the Casino Control Fund and the Gubernatorial Elections Fund, but exclude federal funds and other non-budgeted funds. The Appropriations Act also provides for the appropriation of non-budgeted revenue, including primarily federal funds and other dedicated funds to the extent such revenue is received and permits the corresponding increase of appropriation balances from which expenditures can be made. See "STATE FINANCES — Accounting System" above.

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## SUMMARY OF REVENUES, APPROPRIATIONS AND UNDESIGNATED FUND BALANCES — BUDGETED STATE FUNDS $^{(1)}$ (In Millions)

	(111 1411111011	<i>)</i>			
	2026 Estimated	2025 Estimated	2024 Actual	2023 Actual <sup>(2)</sup>	2022 Actual
July 1st Beginning Balances					
General Fund	\$ 8,305.9	\$ 8,817.8	\$10,212.6	\$ 5,179.2	\$ 1,892.6
Surplus Revenue Fund	_	322.3	305.6	_	2,446.9
Property Tax Relief Fund	_	- 0.4	- 0.2	3,062.4	2,544.9
Gubernatorial Elections Fund Casino Control Fund	_	0.4	0.2	_	_
	146.7	_	_	_	_
Casino Revenue Fund	\$ 8,452.6	\$ 9,140.5	\$10,518.4	\$ 8,241.6	\$ 6,884.4
Total Beginning Balances	\$ 6,432.0	\$ 9,140.5	\$10,516.4	\$ 6,241.0	\$ 0,004.4
Anticipated Revenue General Fund	\$33,683.0	\$32,784.6	\$32,443.3	\$31,640.7	\$30,355.7
Property Tax Relief Fund	22,659.1	21,979.4	19,990.1	19.894.3	21,778.9
Gubernatorial Elections Fund	0.7	0.7	0.2	0.2	0.2
Casino Control Fund	79.9	77.4	69.4	64.0	60.2
Casino Revenue Fund	886.7	660.7	584.0	500.2	458.0
Total Revenues	\$57,309.4	\$55,502.8	\$53,087.0	\$52,099.4	\$52,653.0
Total Resources	\$65,762.0	\$64,643.3	\$63,605.4	\$60,341.0	\$59,537.4
Other Adjustments					
General Fund					
Balances lapsed <sup>(3)</sup>	\$ -	\$ 1,816.7	\$ 1,381.7	\$ 1,781.3	\$ 1,299.7
From (To) Reserved Fund Balance	(232.1)	308.2	(119.3)	(21.9)	26.8
From (To) Surplus Revenue Fund	_	322.3	(16.7)	(305.6)	2,446.9
From (To) Property Tax Relief Fund	_	1,159.8	(39.8)	36.7	(27.8)
Budget vs GAAP Adjustment	_	_	_	(0.5)	_
From (To) Casino Revenue Fund	_	(100.0)	_	_	_
From (To) Gubernatorial Elections Fund	(24.8)	(37.8)	_	_	_
From (To) Casino Control Fund	_	_	_	_	_
Surplus Revenue Fund		(222.2)	167	205.6	(2.446.0)
From (To) General Fund Property Tax Relief Fund	_	(322.3)	16.7	305.6	(2,446.9)
Balances lapsed <sup>(3)</sup>	_	78.9	54.0	312.6	227.5
From (To) General Fund	_	(1,159.8)	39.8	(36.7)	8.4
Budget vs GAAP Adjustment	_	(1,137.0)	(1.8)	(50.7)	-
Gubernatorial Elections Fund			(1.0)		
From (To) General Fund	24.8	37.8	_	_	18.9
Balances lapsed(3)	_	_	_	_	1.9
Budget vs GAAP Adjustment	_	_	_	_	0.5
Casino Control Fund					
From (To) General Fund	_	_	<del>-</del>	_	_
Balances lapsed <sup>(3)</sup>	_	_	2.2	3.7	2.5
Budget vs GAAP Adjustment	_	_	1.9	0.4	(0.3)
Casino Revenue Fund From (To) General Fund		100.0			
Balances lapsed <sup>(3)</sup>	_	4.6	1.8	1.0	6.2
Budget vs GAAP Adjustment	_	0	-	-	-
e ş	\$ (232.1)	\$ 2,208.4	\$ 1,320.5	\$ 2,076.6	\$ 1,564.3
Total Other Adjustments				\$62,417.6	\$61,101.7
Total Available	\$65,529.9	\$66,851.7	\$64,925.9	\$62,417.0	\$01,101.7
Appropriations		00.5555	#25 044 O	***	000 505 4
General Fund	\$35,355.5	\$36,765.7	\$35,044.0	\$28,097.3	\$30,737.1
Property Tax Relief Fund Gubernatorial Elections Fund	22,331.3	20,898.5	20,082.1	23,232.6	21,497.3
Casino Control Fund	25.5 79.9	38.9 77.4	73.5	68.1	21.5 62.4
Casino Control I und Casino Revenue Fund	989.9	618.6	585.8	501.2	464.2
	\$58,782.1	\$58,399.1	\$55,785.4	\$51,899.2	\$52,782.5
Total Appropriations	\$30,702.1	\$30,399.1	\$33,763.4	\$31,099.2	\$32,782.3
June 30th Ending Balances	¢ (27(5	¢ 0.205.0	¢ 0.017.0	¢10.212.6	¢ 5 25 C 9
General Fund Surplus Revenue Fund	\$ 6,376.5	\$ 8,305.9	\$ 8,817.8 322.3	\$10,212.6 305.6	\$ 5,256.8
Property Tax Relief Fund	327.8	_	322.3	303.0	3,062.4
Gubernatorial Elections Fund	521.0	_	0.4	0.2	5,002.4
Casino Control Fund	_	_	-	-	_
Casino Revenue Fund	43.5	146.7	_	_	_
Total Ending Balances <sup>(4)</sup>	\$ 6,747.8	\$ 8,452.6	\$9,140.5	\$10,518.4	\$ 8,319.2

#### **New Jersey Demographic Information**

New Jersey is the most densely populated state in the United States, with an average density of 1,292 persons per square mile as of 2024. The State is a part of a megalopolis that extends from Washington, D.C. in the south to Boston, Massachusetts in the north and includes about one-sixth of the U.S. population, making it an attractive location for businesses due to its central location and ability to access both regional and world markets.

The following industries are the center of the State's diverse economy: technology, transportation and logistics, health care, financial services, biopharmaceuticals, advanced manufacturing, retail trade, construction and energy, and leisure and hospitality. There is also a strong commercial agriculture sector in the rural areas. The Jersey Shore, part of the Atlantic Seaboard, is a focus of the State's tourism sector and includes casino gambling in Atlantic City. The State attracted 116.2 million visitors in 2019. The number of visitors dropped to 84.6 million in 2020 as travel and tourism were disrupted by pandemic-related restrictions. The number of visitors rebounded to 96.6 million in 2021, 114.6 million in 2022, 120.5 million in 2023, and 123.7 million in 2024, surpassing pre-pandemic levels. In April 2025, Tourism Economics, a private forecasting company, projected that the number of visitors to New Jersey will grow to 126.4 million in 2025, 130.2 million in 2026, and 132.4 million in 2027.

There are approximately 9.5 million people residing in New Jersey in 2024, according to the latest population estimate from the U.S. Census Bureau. New Jersey's population has grown an average of 0.56 percent per year from 2010 to 2024. This is above the average annual growth rate of 0.17 percent for New York and 0.21 percent for Pennsylvania, but below the national growth rate of 0.69 percent. Approximately 21.6 percent of New Jersey's population is under the age of 18, which is slightly lower than the national average of 21.7 percent. In addition, 17.7 percent of the State's population is 65 years or older, which is the same as the national average.

New Jersey's population is highly educated. Based on the 5-year American Community Survey for 2019–2023, 42.9 percent of New Jersey residents 25 years of age or older have a bachelor's degree or higher. This is the third highest rate in the Nation and above the national average of 35.0 percent. New Jersey is also a diverse state. At 23.5 percent, New Jersey has the second highest share of foreign-born residents, behind only California, and above the national average of 13.9 percent. New Jersey has the third highest percentage of residents who speak a language other than English at home at 32.7 percent. The State ranks behind only California and Texas, and is above the national percentage of 22.0 percent.

Based on New Jersey gross income tax return data, the number of high-income taxpayers has been growing faster than the total number of taxpayers. From calendar years 2013 to 2023, the total number of taxpayers increased by 0.8 percent per year on average. During the same period, the number of taxpayers whose total income was between \$500,000 and \$1 million increased by 8.3 percent per year on average, and the number of taxpayers whose total income was greater than \$1 million increased by 6.9 percent per year on average.

For more information, see the 2024 ACFR-Statistical Section.

#### **New Jersey Current Economic Outlook**

In 2024, New Jersey's economy experienced stable growth. The State's Gross Domestic Product ("GDP") – a broad measure of economic output – showed moderate growth overall and employment levels saw modest increases.

Budgeted State Funds include the General Fund, the Property Tax Relief Fund, the Casino Revenue Fund, the Casino Control Fund and the Gubernatorial Elections Fund. These amounts do not reflect amounts included under the caption "Other Adjustments" in the table entitled "SUMMARY OF REVENUES, APPROPRIATIONS AND UNDESIGNATED FUND BALANCES – BUDGETED STATE FUNDS" above.

<sup>(2)</sup> The General Fund opening undesignated fund balance for Fiscal Year 2023 was restated downward by \$77.6 million due to a reduction of receivables previously overstated.

<sup>(3)</sup> Upon the end of the Fiscal Year, any unexpended or unencumbered balance in an appropriation reverts (lapses) to the June 30th ending undesignated fund balance, unless otherwise provided for in the Appropriations Act.

<sup>(4)</sup> The ending undesignated fund balance for Fiscal Years 2025 is estimated and may be revised as a result of changes in expenditures and/or anticipated revenues. The ending undesignated fund balance for Fiscal Year 2026 reflects a projection based on anticipated revenues and expenditures in the Fiscal Year 2026 Appropriations Act.

Price inflation continued to decline over the course of the year. High interest rates, which were intended to tame inflation and slow economic activity, retreated slightly over the second half of 2024 after plateauing for nearly a year. The Federal Open Market Committee ("FOMC") lowered interest rates at the end of 2024 to encourage spending and investment. The FOMC recently announced rate cuts of a quarter percentage point on September 17, 2025 due to slowed job gains and inflation remaining elevated. Although rates have come down somewhat, they continue to restrict economic activity in some sectors, most notably the housing market. The near-term economic outlook for both the State and Nation points to continued moderate growth.

In 2024, the State's economic growth was slower than the U.S. (2.8 percent real GDP growth) as a whole. New Jersey's real GDP growth in 2024 (2.3 percent) was outpaced by Pennsylvania (2.4 percent) and New York (2.4 percent), and ranked 33rd out of the fifty states. New Jersey's real total GDP (\$679 billion) ranked 10th out of the fifty states in 2024, above Maryland but below Georgia. In the fourth quarter, real GDP grew at a seasonally adjusted annual rate of 2.1 percent, slower than the U.S. (2.4 percent), New York (3.1 percent), and Pennsylvania (2.5 percent). Preliminary estimates show real GDP growth increased in the second quarter of 2025 as New Jersey's GDP grew 2.8 percent in the second quarter, but remained lower than New York (4.0 percent), Pennsylvania (4.1 percent), and the U.S. as a whole (3.8 percent). The State's unemployment rate increased 0.4 percentage points over the last 12 months, rising to 5.0 percent in August 2025. This was 0.7 percentage points higher than the national rate (4.3 percent). It was also higher than the unemployment rate of New York (4.0 percent), Pennsylvania (4.0 percent), and Connecticut (3.8 percent), and ranked sixth highest in the country.

After three standout years of job gains, New Jersey's labor market expanded relatively slower in 2024. Following gains of 264,400 jobs in 2021, 115,400 jobs in 2022, and 64,200 jobs in 2023, 39,800 jobs were added in 2024. Employment increased modestly in eight out of twelve months, with less growth during the second half of the year. Payroll employment grew by an average of 3,600 jobs per month over the first half of 2024 and by an average of 3,000 jobs per month over the second half of the year, showing a slight tapering of momentum over the second half of the year. By the end of 2024, New Jersey had 168,700 more nonfarm jobs than prior to the COVID-19 pandemic, rising 4.0 percent from February 2020 to December 2024. This was higher than New York's (1.1 percent), Pennsylvania's (1.6 percent), and Connecticut's (1.0 percent) recent employment levels compared to pre-pandemic levels.

New Jersey's economy added a net of 28,900 jobs in the twelve months ending August 2025, but payroll employment declined over the first six months of 2025 by an average of 1,800 jobs per month. The labor force participation rate of 63.5 percent in August 2025 was 0.6 percentage points lower than December 2024. New Jersey's labor force participation rate was higher than New York's (60.8 percent), Pennsylvania's (61.3 percent), but lower than Connecticut's (64.6 percent).

Sorted by employment sector, job growth in 2024 was largely concentrated in Educational & Health Services as most other sectors experienced either low growth or declines in employment. The only sectors that added more than 5,000 jobs throughout the course of the year were Educational & Health Services (+37,500 jobs), Government (+6,300 jobs), and Leisure and Hospitality (+5,900 jobs). Trade, Transportation & Utilities (-7,000 jobs), Professional & Business Services (-4,900 jobs), and Information (-4,600 jobs) were the sectors that experienced the largest annual job losses. Still, employment in these sectors remained well above pre-pandemic levels at the end of the year. The only sector to not reach pre-pandemic employment levels as of December 2024 was Government (-1,300 jobs).

Job growth during the first six months of 2025 was limited to three sectors: Education & Health Services (+14,000 jobs), Professional and Business Services (+200 jobs), and Government (+100 jobs). Trade / Transportation / Utilities (-7,000 jobs), Construction (-6,000 jobs), Leisure and Hospitality (-4,500 jobs), and Other Services (-3,600 jobs) were the worst performing sectors.

New Jersey wages and salaries rose 3.0 percent in 2024, and personal income in the State rose 4.7 percent. New Jersey's wage and salary growth in 2024 was outpaced by Pennsylvania (3.8 percent), New York (5.3 percent), and the U.S. (3.9 percent). Overall, New Jersey's wage and salary growth was the 13th lowest of the fifty states. Personal income growth overall ranked 35th amongst the fifty states, below New York and the Nation but higher than Pennsylvania. In the first quarter of 2025, wages and salaries rose 3.5 percent in New Jersey, which was lower than New York (5.5 percent) and Pennsylvania (4.5 percent). Personal income rose 6.5 percent, which was higher than New York (6.1 percent) and lower than Pennsylvania (7.3 percent).

The national personal savings rate has fluctuated sharply in recent years. From a pre-pandemic level of savings in the mid-seven percent range, savings rose to a high of 24.5 percent spurred by federal economic impact payments and limited spending options. The savings rate subsequently hovered around 4.5 percent in 2023, as households adjusted to high price inflation, averaging 4.6 percent in 2024. For the second quarter of 2025, the U.S. personal savings rate was 4.7 percent, which was 0.4 percentage points higher than the first quarter, and the highest rate since the second quarter of 2024 (4.9 percent).

Price inflation slowed to some degree from 2023's pace, as the national consumer price index ("CPI") rose 2.9 percent year-over-year in December 2024, representing a decline of 0.2 percentage points from January 2024's level of 3.1 percent. Core CPI, which excludes food and energy items, rose 3.2 percent year-over-year in December 2024. This represents a sustained slowing of inflation from a peak of 9.1 percent in June 2022. However, the inflation rate stalled around 2.7 percent over the second half of 2024, still above the Federal Reserve's two percent target for inflation. Inflation in the metropolitan area containing much of northern and central New Jersey has trended higher than the national rate of inflation since the spring of 2024, as regional year-over-year CPI grew 3.2 percent and regional Core CPI was up 3.0 percent in August 2025.

The housing market continued at a slow pace in 2025 amidst historically high mortgage interest rates and elevated home prices. The average U.S. 30-year fixed rate mortgage in July 2025 hovered over 6.7 percent, more than double its 3.0 percent level in June 2021. The median sales price for a single-family home in New Jersey rose to \$625,000 in June 2025, rising 6.8 percent from June 2024. Although the pace of home sales is low by historical standards, closed sales rose, year-over-year, in May and June and increased 1.3 percent year-to-date through June 2025. Affordability remains a challenge for many potential homeowners as median sales prices continue to rise. While also low by historical standards, the months' supply and number of existing homes for sale are trending upward.

The economic outlook faces lingering uncertainty for both New Jersey and the United States. Interest rates are believed to have peaked, yet inflation remains above two percent and the impact of an evolving tariff landscape remains unknown. According to the FOMC September 2025 projection, real (inflation-adjusted) GDP in the U.S. is expected to grow 1.6 percent in 2025, following a solid performance in 2024. Economists surveyed by the Wall Street Journal in July 2025 forecasted real GDP growth of 1.0 percent for the U.S. in 2025.

#### **Risk of Climate Events**

The State of New Jersey's location on the eastern seaboard of the United States exposes it to a variety of climate risks, such as severe storms and hurricanes, which can damage the State's infrastructure. In addition, much of the State's coastal and riverine areas may be vulnerable to sea level rise or flooding from increasing and extreme precipitation and other impacts of climate change. These climate-related phenomena may damage significant portions of the State's assets and may require the State to construct additional infrastructure. Further, a changing climate may negatively impact the economy of the State. However, the State cannot predict the impact that these climate events may have on its financial condition.

The State's Department of Environmental Protection ("NJDEP") is responsible for developing studies and strategies to reduce and respond to the effects of climate change. In 2020, the NJDEP released a scientific study regarding climate change and its impact upon the State, including New Jersey specific sea-level rise information. The State plans to issue an update to this study in 2025, including updated sea-level rise projections. In 2021, the NJDEP released new data regarding the risk of extreme precipitation throughout the state. As a matter of practice, the NJDEP will incorporate this and other appropriate new data into the State's climate science report. The NJDEP also has developed short- and long-term strategies to make the State more resilient to the impacts of climate change, including through regulatory requirements aimed at better protecting public and private assets from risks associated with extreme weather, sea-level rise, and flooding. For example, on July 17, 2023, NJDEP issued the Inland Flood Protection rule which will improve flood protection for development in New Jersey, including for State assets. The rule incorporates the current and future predicted precipitation data to ensure that projects are designed in consideration of these potential flood impacts. Further, in 2024 NJDEP proposed amendments to its coastal land protection rules to account for rising sea levels and attendant storm surge, to ensure buildings and infrastructure constructed today can withstand the levels of inundation and flooding projected to impact New Jersey not only today, but into the future. The amendments extend the State's jurisdiction further inland to reflect the expansion of flood hazard areas by 2100, requiring higher first-floor elevations or floodproofing for buildings, and elevated roadways, as well as requiring risk

assessments, resilience planning and enhancements to stormwater management requirements that will reduce flood impacts. These rules are expected to be adopted before the end of 2025. The NJDEP has also established a resilience planning program to provide technical and planning assistance to local governments. In 2025, the Resilient NJ program will provide technical support to over 40 local governments to identify and enact appropriate measures to address climate impacts in coordination with State and federal agencies. In 2026, this number is planned to increase to approximately 60 local governments.

New Jersey has also established an Interagency Council on Climate Resilience (the "Interagency Council") to develop consistent statewide policies and actions, and establish both short and long-term action plans, by which State departments and agencies will work both individually and collectively to address climate impacts. The recently expanded council is made up of representatives from 26 State agencies and departments, and staffed by New Jersey's Chief Resilience Officer. In 2021, the Interagency Council released New Jersey's Statewide Climate Change Resilience Strategy that includes recommendations to promote the long-term mitigation, adaptation, and resilience of New Jersey's economy, communities, infrastructure, and natural resources throughout the State. The Interagency Council released a final Extreme Heat Resilience Action Plan in July 2024 identifying 136 specific actions to be implemented by individual agencies (or across multiple agencies) to mitigate effects of extreme heat. In 2025, the Interagency Council will also be producing a Flood Action report and guidance for incorporating resilience into agency decision-making.

In response to these increasing risks across the State, the New Jersey flood risk notification law, *L.* 2023, *c.* 93, was enacted on July 3, 2023. The law requires landlords and sellers of real property to make certain disclosures concerning known and potential flood risks.

The State does not develop any of its climate change reports or strategies for purposes of investors making investment decisions and none of the NJDEP reports or strategies are incorporated by reference into this Appendix I.

#### Cybersecurity

State government has established a comprehensive and robust cybersecurity program, grounded in the National Institute of Standards and Technology's Cybersecurity Framework's core functions and other applicable statutory, regulatory, and contractual requirements related to cybersecurity. This includes: (1) governance, with regular review and updates to the State's policies and procedures; (2) identity management, ensuring all users have secure access to sensitive data and systems; (3) data protection, utilizing multi-factor authentication, encryption, and access controls to safeguard State government data; (4) network security, implementing a layered defense approach with next-generation firewalls, intrusion detection systems, and regular security updates; (5) asset security, conducting continuous vulnerability assessments and penetration testing to identify potential weaknesses; and (6) disruption reduction, developing incident response plans, conducting regular tabletop exercises, and maintaining a Security Operations Center to rapidly respond to and contain potential incidents. The State's program is implemented through a combination of technical controls, user education, and continuous monitoring, ensuring that the State's cybersecurity posture is robust and adaptable to emerging threats. This formula has served New Jersey well as the only significant cybersecurity incident it has experienced in the past year was the CrowdStrike outage that was caused by a faulty update being pushed to a portion of the State's Windows-based computer systems. There was no compromise of data or security during this outage. Operational impacts were limited to disruptions of services. Those departments and agencies that experienced disruptions implemented their continuity of operations and continuity of government plans to maintain essential State services, ensuring minimal disruption to operational activities. However, despite the State's measures, it is recognized in the cybersecurity industry that no amount of preventative countermeasures and security features successfully prevent 100% of all cyber attacks. To further manage risk, the State maintains cyber liability insurance coverage.

#### Revenues

Fiscal Year 2025 Revenues Exceeded Forecast

The Fiscal Year 2025 revenue forecast projects total revenue of \$55.5 billion, an increase of \$2.4 billion, or 4.6 percent above Fiscal Year 2024. This forecast exceeds the amount of revenues certified by the Governor at the time of the adoption of the Fiscal Year 2025 Appropriations Act by \$995.3 million.

The New Jersey Gross Income Tax ("GIT") is the State budget's largest tax revenue source, and is the largest contributor to Fiscal Year 2025's revenue growth. The GIT revenue estimate of \$20.8 billion anticipates an increase of \$2.0 billion, or 10.3 percent above Fiscal Year 2024. Withholding collections from employee wages rose by about 7.0 percent during the fiscal year, while estimated payments grew by over 17.0 percent and final payments rose by over 13.0 percent. The stable job market, high wage growth, and two years of strong stock market growth are the most likely contributing factors.

The Sales and Use Tax ("SUT") is the State's second largest tax revenue. The Fiscal Year 2025 net SUT forecast of \$13.8 billion is up \$558.3 million, or 4.2 percent above Fiscal Year 2024 collections. SUT revenue growth tracked closely to, but slightly below the rate of regional inflation, as consumers generally maintained their spending levels.

The Fiscal Year 2025 Corporation Business Tax ("CBT") revenue forecast of \$4.0 billion is down \$879.4 million, or 17.8 percent below Fiscal Year 2024. Fiscal Year 2025 CBT revenue collections were expected to decline due to the expiration of the CBT surtax on December 31, 2023. However, the decline has been greater than anticipated due to increased utilization of net operating losses (NOLs) and prior net operating losses, as taxpayers were recently allowed to pool NOLs amongst members of combined groups (*L.* 2023, *c.* 96). Ameliorating the decline, the new Corporate Transit Fee on corporations with income over \$10.0 million (*L.* 2024, *c.* 20) is estimated to yield \$810.6 million in Fiscal Year 2025, with future fiscal year collections intended to support New Jersey Transit.

The Fiscal Year 2025 Pass-Through Business Alternative Income Tax ("PTBAIT") revenue forecast of \$4.5 billion is up \$312.0 million, or 7.4 percent from total PTBAIT revenues collected in Fiscal Year 2024. Collections were forecasted to stabilize, as early electors of the tax transition to making regular quarterly estimated and final payments. But the number of new PTBAIT taxpayers each year has continued to increase.

Among other notable tax revenues, the Realty Transfer Fee is expected to grow by \$80.2 million to \$518.3 million, and the Assessment on Real Property Greater than \$1 Million is up by \$57.5 million to \$265.1 million, as property values have risen substantially year-over-year. Petroleum Products Gross Receipts Tax ("PPGRT") revenues of \$1.5 billion are expected to grow by \$82.1 million, which includes a 2.6 cent per gallon tax rate increase that went into effect on January 1, 2025 (*L.* 2024, *c.* 7). PPGRT revenues are constitutionally dedicated to support Transportation Trust Fund capital projects. All Fiscal Year 2025 revenues remain subject to adjustment pending completion of the annual audit.

#### Fiscal Year 2026 Revenues Forecasted to Grow 3.3 Percent

The Fiscal Year 2026 Appropriations Act includes anticipated revenue growth of 3.3 percent to \$57.3 billion. The overall increase of \$1.8 billion from Fiscal Year 2025 anticipates stable economic performance and moderate growth among most major tax revenues, bolstered by the addition of several tax policy changes. These changes are estimated to generate roughly \$600 million in Fiscal Year 2026. Absent the policy changes, baseline revenue growth is estimated at about 2.3 percent over the prior fiscal year, or half the growth rate noted above for Fiscal Year 2025.

The Fiscal Year 2026 GIT projection of \$21.5 billion is an increase of \$645.0 million, or 3.1 percent above Fiscal Year 2025, a significant moderation from the 10.3 percent growth noted for the prior year. Wage growth and stable employment should positively impact withholding collections, which are expected to run similar to the long-run historical pattern, but below the elevated growth seen in the last two fiscal years. Meanwhile, non-wage income sources are anticipated to decline slightly in Fiscal Year 2026 as the strong growth from financial markets is not expected to recur, which will particularly impact quarterly tax payments due in the latter half of Fiscal Year 2026.

The State's GIT collections rely, to some extent, on high-income taxpayers who generate earnings through non-wage income sources such as certain types of business income and the financial markets. For example, the State experienced a decline in GIT collections of \$1.9 billion in Fiscal Year 2023 compared to Fiscal Year 2022. This was primarily attributable to income tax collections from high-income sources such as capital gains realizations falling substantially, and also the impact of credits utilized by taxpayers of the PTBAIT. The \$2.0 billion growth in Fiscal Year 2025, described in the preceding section, illustrates how strong growth of non-wage income can also boost revenue collections. If financial markets encounter volatility and disruption, State revenues in Fiscal Year 2026 may be adversely affected.

Additionally, the State is cognizant of recently enacted changes in federal tax policy that may impact annual State revenue collections, starting with Fiscal Year 2026. Federal tax law changes, such as to the State and Local Tax ("SALT") deduction, may induce tax planning adjustments by individuals and business entities that alter State tax collections under both the GIT and the PTBAIT. While the specific potential impacts of these federal tax policy changes on State revenues are unknown at this time, the induced impact could increase, decrease, or shift State revenue collections in or among several fiscal years.

Fiscal Year 2026 net SUT revenue collections are projected at \$14.2 billion, an increase of \$424.0 million or 3.1 percent over Fiscal Year 2025. Consumer spending is expected to remain steady, roughly keeping up with price inflation. Additionally, SUT energy-use related collections are expected to increase as energy costs continue to rise.

CBT revenue collections are projected to rise 2.5 percent in Fiscal Year 2026 from Fiscal Year 2025 levels, increasing to \$4.2 billion as national forecasters expect the corporate profit picture to remain stable, while in New Jersey the impact of expanded utilization of NOLs tapers down. The revenue forecast also includes the second year of the Corporate Transit Fee. This fee is expected to grow 3.5 percent to \$838.9 million in Fiscal Year 2026, and generate between \$800.0 million and \$900.0 million in annually recurring collections which are intended to support New Jersey Transit.

PTBAIT revenue collections are anticipated to decline by \$39.3 million in Fiscal Year 2026, after good growth in Fiscal Year 2025. However, as noted above, the PTBAIT collection pattern could be subject to change due to recently enacted federal tax policy revisions. Other taxes such as the Realty Transfer Fee, anticipated to increase \$15.6 million, and the Insurance Premiums Tax, anticipated to increase \$30.0 million, are expected to see modest growth year-over-year. The Petroleum Products Gross Receipts Tax is forecasted to see \$84.5 million in growth to \$1.6 billion, with a full year at the increased tax rate.

As previously noted, Fiscal Year 2026 includes a number of recently enacted State tax policy changes that enhance revenue collections. The Graduated Percent Fee (formerly known through Fiscal Year 2025 as the Assessment on Real Property Greater than \$1 Million) is estimated to realize \$554.5 million, which includes an estimated \$282.0 million from various increased tax rates on properties valued at over \$1.0 million (*L.* 2025, *c.* 69). Casino Revenue Fund estimated collections of \$886.7 million incorporate the increased 19.75 percent tax rate on Internet Gaming and Sports Betting, which is estimated to yield \$209.0 million in additional revenues (*L.* 2025, *c.* 66). The Cigarette Tax rate has been increased from \$2.70 per pack to \$3.00 per pack, yielding an estimated \$37.0 million revenue increase (*L.* 2025, *c.* 68). However, that increase is entirely utilized by the annual dedication to the Health Care Subsidy Fund. The Tobacco Products Tax as applied to vaping products is also increased, yielding an estimated \$10 million in new revenue (*L.* 2025, *c.* 68). Lastly, the Ambulatory Care Facility Assessment and Hospital Adjusted Admission Fee yield new revenues of approximately \$73.0 million, primarily impacting certain off-budget accounts (*L.* 2025, *c.* 70) in Fiscal Year 2026.

The following table sets forth actual and estimated revenues for fiscal years ended June 30, 2022 through 2026 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. The amounts for Fiscal Years 2022, 2023 and 2024 are actual and final. The Fiscal Year 2025 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2026 estimates are as presented in the Fiscal Year 2026 Appropriations Act and are based on the economic data presented above.

See "FINANCIAL RESULTS AND ESTIMATES – New Jersey Current Economic Outlook" above and "APPENDIX I-A – SUMMARY OF CERTAIN STATE TAXES" below.

### REVENUES (In Millions)

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	2026 Estimated	2025 Estimated	2024 Actual	2023 Actual	2022 Actual
General Fund:					
Sales and Use Tax	\$14,534.7	\$14,076.0	\$13,483.2	\$13,301.5	\$12,630.0
Sales and Use Tax (Energy Tax Receipts)	805.6	805.6	798.4	788.5	788.5
Less: Property Tax Dedication	(1,157.8)	(1,123.1)	(1,081.4)	(1,065.8)	(1,013.0)
Net Sales and Use Tax	14,182.5	13,758.5	13,200.2	13,024.2	12,405.5

Corporation Business Taxes <sup>(1)</sup>	4,151.9	4,051.5	4,930.9	5,522.4	5,718.0
Corporate Transit Fee	838.9	810.6	-	-	-
Business Alternative Income Tax	4,465.1	4,504.4	4,192.4	3,981.1	3,980.0
NJ COVID-19 State Emergency Fund	-	-	-	-	-
Transfer Inheritance Tax	625.5	608.2	534.0	567.9	601.7
Insurance Premium Tax	640.0	610.0	627.3	641.3	703.7
Fringe Benefit Recoveries	1,438.9	1,519.9	1,475.5	1,227.7	999.7
Motor Fuels Tax	465.8	467.2	471.6	468.7	461.8
Motor Vehicle Fees	473.4	451.1	414.9	424.7	393.4
Medicaid Uncompensated Care	209.5	263.9	510.4	577.8	477.6
Realty Transfer Tax	533.9	518.3	438.1	523.2	674.6
Petroleum Products Gross Receipts	1,616.6	1,532.1	1,450.0	1,438.7	1,553.9
Petroleum Products Gross Receipts-Capital Reserves	(767.6)	(786.1)	(605.9)	(625.3)	(756.3)
Corporation Business Tax-Banks and Financials <sup>(1)</sup>	-	-	-	68.1	81.9
Cigarette Tax	-	-	25.7	63.4	38.0
Alcoholic Beverage Excise Tax	153.0	152.9	151.4	146.3	142.6
Other	4,655.6	4,322.1	4,626.8	3,590.5	2,879.6
Total General Fund <sup>(2)</sup>	33,683.0	32,784.6	32,443.3	31,640.7	30,355.7
Property Tax Relief Fund:					
Gross Income Tax	21,478.4	20,833.4	18,880.5	18,798.7	20,737.5
Plus: Property Tax Dedication	1,180.7	1,146.0	1,109.6	1,095.6	1,041.4
Gross Property Tax Relief Fund	22,659.1	21,979.4	19,990.1	19,894.3	21,778.9
Gubernatorial Elections Fund-Taxpayer Designations	0.7	0.7	0.2	0.2	0.2
Casino Control Fund-License Fees, Interest	79.9	77.4	69.4	64.0	60.2
Casino Revenue Fund-8% Gross Revenue Tax, Other Taxes	886.7	660.7	584.0	500.2	458.0
and Fees, Interest					
Total	\$57,309.4	\$55,502.8	\$53,087.0	\$52,099.4	\$52,653.0

<sup>(1)</sup> For display purposes, beginning in Fiscal Year 2024, amounts previously reported under "Corporation Business Tax – Banks and Financials" are now included with amounts reported under "Corporation Business Taxes".

#### Revenues — Dollar Growth

The following table sets forth actual and estimated incremental dollar growth in revenues for fiscal years ended June 30, 2022 through 2026 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. The incremental dollar growth in revenues for Fiscal Years 2022, 2023 and 2024 are actual and final. The Fiscal Year 2025 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2026 estimates are as presented in the Fiscal Year 2026 Appropriations Act.

## REVENUES — DOLLAR GROWTH (In Millions)

	2026	2025	2024	2023	2022
	Estimated	Estimated	Actual	Actual	Actual
General Fund:					
Sales and Use Tax	\$ 458.7	\$ 592.8	\$ 181.7	\$ 671.5	\$1,263.4
Sales and Use Tax (Energy Tax Receipts)	-	7.2	9.9	-	-
Less: Property Tax Dedication	(34.7)	(41.7)	(15.6)	(52.8)	(95.7)
Net Sales and Use Tax	424.0	558.3	176.0	618.7	1,167.7
Corporation Business Taxes <sup>(1)</sup>	100.4	(879.4)	(591.5)	(195.6)	823.1
Corporate Transit Fee	28.3	810.6	-	-	-
Business Alternative Income Tax	(39.3)	312.0	211.3	1.1	2,011.6
NJ COVID-19 State Emergency Fund	-	_	-	-	(4,288.7)
Transfer Inheritance Tax	17.3	74.2	(33.9)	(33.8)	116.4
Insurance Premium Tax	30.0	(17.3)	(14.0)	(62.4)	239.7
Fringe Benefit Recoveries	(81.0)	44.4	247.8	228.0	192.8
Motor Fuels Tax	(1.4)	(4.4)	2.9	6.9	27.4
Motor Vehicle Fees	22.3	36.2	(9.8)	31.3	(83.8)
Medicaid Uncompensated Care	(54.4)	(246.5)	(67.4)	100.2	(46.6)
Realty Transfer Tax	15.6	80.2	(85.1)	(151.4)	148.4
Petroleum Products Gross Receipts	84.5	82.1	11.3	(115.2)	(70.3)
Petroleum Products Gross Receipts-Capital Reserves	18.5	(180.2)	19.4	131.0	88.0
Corporation Business Tax-Banks and Financials <sup>(1)</sup>	-	_	(68.1)	(13.8)	(25.9)

<sup>(2)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

Cigarette Tax	-	(25.7)	(37.7)	25.4	(33.0)
Alcoholic Beverage Excise Tax	0.1	1.5	5.1	3.7	2.5
Other	333.5	(304.7)	1,036.3	710.9	365.1
Total General Fund <sup>(2)</sup>	898.4	341.3	802.6	1,285.0	634.4
Property Tax Relief Fund:					
Gross Income Tax	645.0	1,952.9	81.8	(1,938.8)	3,267.6
Plus: Property Tax Dedication	34.7	36.4	14.0	54.2	97.5
Gross Property Tax Relief Fund	679.7	1,989.3	95.8	(1,884.6)	3,365.1
Gubernatorial Elections Fund-Taxpayer Designations	-	0.5	-	-	(0.1)
Casino Control Fund-Licenses, Interest	2.5	8.0	5.4	3.8	6.2
Casino Revenue Fund-8% Gross Revenue Tax, Other Taxes	226.0	76.7	83.8	42.2	94.5
and Fees, Interest					
Total	\$1,806.6	\$2,415.8	\$ 987.6	\$ (553.6)	\$4,100.1

<sup>(1)</sup> For display purposes, beginning in Fiscal Year 2024, amounts previously reported under "Corporation Business Tax – Banks and Financials" are now included with amounts reported under "Corporation Business Taxes".

#### **Revenues** — Percentage Growth

The following table sets forth actual and estimated year over year percentage growth in revenues for the fiscal years ended June 30, 2022 through 2026 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. These growth percentages are calculated for each individual revenue source and are not intended to sum when reading down the table. Year over year percentage growth in revenues for Fiscal Years 2022, 2023 and 2024 are actual and final. The Fiscal Year 2025 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2025 estimates are as presented in the Fiscal Year 2026 Appropriations Act.

#### REVENUES — PERCENTAGE GROWTH

	2026 Estimated	2025 Estimated	2024 Actual	2023 Actual	2022 Actual
General Fund:	·				
Sales and Use Tax	3.3%	4.4%	1.4%	5.3%	11.1%
Sales and Use Tax (Energy Tax Receipts)	-	0.9	1.3	-	-
Less: Property Tax Dedication	3.1	3.9	1.5	5.2	10.4
Net Sales and Use Tax	3.1	4.2	1.4	5.0	10.4
Corporation Business Taxes <sup>(1)</sup>	2.5	(17.8)	(10.7)	(3.4)	16.8
Corporate Transit Fee	100.0	-	-	-	-
Business Alternative Income Tax	(0.9)	7.4	5.3	0.0	102.2
NJ COVID-19 State Emergency Fund	-	-	-	-	(100.0)
Transfer Inheritance Tax	2.8	13.9	(6.0)	(5.6)	24.0
Insurance Premium Tax	4.9	(2.8)	(2.2)	(8.9)	51.7
Fringe Benefit Recoveries	(5.3)	3.0	20.2	22.8	23.9
Motor Fuels Tax	(0.3)	(0.9)	0.6	1.5	6.3
Motor Vehicle Fees	4.9	8.7	(2.3)	8.0	(17.6)
Medicaid Uncompensated Care	(20.6)	(48.3)	(11.7)	21.0	(8.9)
Realty Transfer Tax	3.0	18.3	(16.3)	(22.4)	28.2
Petroleum Products Gross Receipts	5.5	5.7	0.8	(7.4)	(4.3)
Petroleum Products Gross Receipts-Capital Reserves	(2.4)	29.7	(3.1)	(17.3)	(10.4)
Corporation Business Tax-Banks and Financials <sup>(1)</sup>	-	-	(100.0)	(16.8)	(24.0)
Cigarette Tax	-	(100.0)	(59.5)	66.8	(46.5)
Alcoholic Beverage Excise Tax	0.1	1.0	3.5	2.6	1.8
Other	7.7	(6.6)	28.9	24.7	14.5
Total General Fund <sup>(2)</sup>	2.7	1.1	2.5	4.2	2.1
Property Tax Relief Fund:					
Gross Income Tax	3.1	10.3	0.4	(9.3)	18.7
Plus: Property Tax Dedication	3.0	3.3	1.3	5.2	10.3
Gross Property Tax Relief Fund	3.1	10.0	0.5	(8.7)	18.3
Gubernatorial Elections Fund-Taxpayer Designations	-	250.0	-	_	(33.3)
Casino Control Fund-Licenses, Interest	3.2	11.5	8.4	6.3	11.5
Casino Revenue Fund-8% Gross Revenue Tax, Other Taxes	34.2	13.1	16.8	9.2	26.0
and Fees, Interest					
Total	3.3%	4.6%	1.9%	(1.1)%	8.4%

<sup>(2)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

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<sup>(1)</sup> For display purposes, beginning in Fiscal Year 2024, amounts previously reported under "Corporation Business Tax – Banks and Financials" are now included with amounts reported under "Corporation Business Taxes".

<sup>&</sup>lt;sup>(2)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

#### Revenues — Percent of Total

The following table sets forth actual and estimated revenues as a percent of total revenue for fiscal years ended June 30, 2022 through 2026 for the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. Revenues as percent of total for Fiscal Years 2022, 2023 and 2024 are actual and final. The Fiscal Year 2025 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2026 estimates are as presented in the Fiscal Year 2026 Appropriations Act.

#### REVENUES — PERCENT OF TOTAL

Sales and Use Tax (Energy Tax Receipts)		2026 Estimated	2025 Estimated	2024 Actual	2023 Actual	2022 Actual
Sales and Use Tax (Energy Tax Receipts)	General Fund:					
Less: Property Tax Dedication   C2.0   C2.0   C2.0   C2.0   C2.0   C2.0   C2.0   Net Sales and Use Tax   C24.8   C24.8   C24.9   C25.0   C23.5	Sales and Use Tax	25.4%	25.4%	25.4%	25.5%	24.0%
Less: Property Tax Dedication   C2.0   C2.0   C2.0   C2.0   C2.0   C2.0   C2.0   Net Sales and Use Tax   C24.8   C24.8   C24.9   C25.0   C23.5	Sales and Use Tax (Energy Tax Receipts)	1.4	1.4		1.5	1.5
Net Sales and Use Tax   24.8   24.8   24.9   25.0   23.5		(2.0)	(2.0)	(2.0)	(2.0)	(1.9)
Corporate Transit Fee		24.8				
Corporate Transit Fee	Corporation Business Taxes <sup>(1)</sup>	7.2	7.3	9.3	10.6	10.9
Business Alternative Income Tax   7.8   8.1   7.9   7.6   7.5     NJ COVID-19 State Emergency Fund   -   -   -   -   -   -   -     Transfer Inheritance Tax   1.1   1.1   1.1   1.0   1.1   1.1     Insurance Premium Tax   1.1   1.1   1.1   1.2   1.2   1.3     Fringe Benefit Recoveries   2.5   2.7   2.8   2.4   1.9     Motor Fuels Tax   0.8   0.8   0.8   0.9   0.9   0.9     Motor Vehicle Fees   0.8   0.8   0.8   0.8   0.8   0.8     Medicaid Uncompensated Care   0.4   0.5   1.0   1.1   0.9     Realty Transfer Tax   0.9   0.9   0.8   1.0   1.3     Petroleum Products Gross Receipts   2.8   2.8   2.7   2.8   3.0     Petroleum Products Gross Receipts   2.8   2.8   2.7   2.8   3.0     Petroleum Products Gross Receipts   0.1   0.1   0.1   0.2     Cigarette Tax   0.1   0.2   0.2     Cigarette Tax   0.3   0.3   0.3   0.3   0.3     Other   3.0   3.0   3.0   3.0   3.0     Other   Total General Fund <sup>(2)</sup>   58.8   59.1   61.1   60.7   57.7     Property Tax Relief Fund:   37.5   37.5   35.6   36.1   39.3     Plus: Property Tax Dedication   2.1   2.1   2.1   2.0     Gross Property Tax Relief Fund   39.6   39.6   37.7   38.2   41.3     Gubernatorial Elections Fund-Taxpayer Designations   -   -     -     -       Casino Control Fund-Licenses, Interest   0.1   0.1   0.1   0.1   0.1     Other Taxes and Fees, Interest   0.0   0.0   0.0     Other Taxes and Fees, Interest   0.0   0.0   0.0     Other Taxes and Fees, Interest   0.0   0.0   0.0     Taxes and Fees, Interest   0.0   0.0   0.0     Other Taxes and Fees, I	•			-		-
NJ COVID-19 State Emergency Fund				7.9	7.6	7.5
Transfer Inheritance Tax         1.1         1.1         1.0         1.1         1.1           Insurance Premium Tax         1.1         1.1         1.1         1.2         1.2         1.3           Fringe Benefit Recoveries         2.5         2.7         2.8         2.4         1.9           Motor Fuels Tax         0.8         0.8         0.9         0.9         0.9           Motor Vehicle Fees         0.8         0.8         0.8         0.8         0.8         0.8           Medicaid Uncompensated Care         0.4         0.5         1.0         1.1         0.9           Realty Transfer Tax         0.9         0.9         0.8         1.0         1.3           Petroleum Products Gross Receipts         2.8         2.8         2.8         2.7         2.8         3.0           Petroleum Products Gross Receipts Capital Reserves         (1.3)         (1.4)         (1.2)         (1.2)         (1.4)           Corporation Banks and Financials <sup>(1)</sup> -         -         -         -         -         0.1         0.1           Alcoholic Beverage Excise Tax         0.3         0.3         0.3         0.3         0.3         0.3         0.3         0.3         0.3		-	-	-		-
Fringe Benefit Recoveries         2.5         2.7         2.8         2.4         1.9           Motor Fuels Tax         0.8         0.8         0.9         0.9         0.9           Motor Vehicle Fees         0.8         0.8         0.8         0.8         0.7           Medicaid Uncompensated Care         0.4         0.5         1.0         1.1         0.9           Realty Transfer Tax         0.9         0.9         0.8         1.0         1.3           Petroleum Products Gross Receipts         2.8         2.8         2.8         2.7         2.8         3.0           Petroleum Products Gross Receipts-Capital Reserves         (1.3)         (1.4)         (1.2)         (1.2)         (1.4)           Corporation Banks and Financials <sup>(1)</sup> -         -         -         -         0.1         0.2           Cigarette Tax         -         -         -         -         0.1         0.2           Cigarette Tax         -         -         -         -         0.1         0.1           Other         8.1         7.8         8.7         6.9         5.5           Total General Fund <sup>(2)</sup> 58.8         59.1         61.1         60.7         57.7 <td></td> <td>1.1</td> <td>1.1</td> <td>1.0</td> <td>1.1</td> <td>1.1</td>		1.1	1.1	1.0	1.1	1.1
Motor Fuels Tax         0.8         0.8         0.9         0.9         0.9           Motor Vehicle Fees         0.8         0.8         0.8         0.8         0.8         0.7           Medicaid Uncompensated Care         0.4         0.5         1.0         1.1         0.9           Realty Transfer Tax         0.9         0.9         0.8         1.0         1.3           Petroleum Products Gross Receipts         2.8         2.8         2.7         2.8         3.0           Petroleum Products Gross Receipts Capital Reserves         (1.3)         (1.4)         (1.2)         (1.2)         (1.4)           Corporation Banks and Financials <sup>(1)</sup> -         -         -         -         0.1         0.2           Cigarette Tax         -         -         -         -         0.1         0.2           Cigarette Tax         0.3         0.3         0.3         0.3         0.3         0.3           Alcoholic Beverage Excise Tax         0.3         0.3         0.3         0.3         0.3           Other         8.1         7.8         8.7         6.9         5.5           Total General Fund <sup>(2)</sup> 58.8         59.1         61.1         60.7	Insurance Premium Tax	1.1	1.1	1.2	1.2	1.3
Motor Vehicle Fees         0.8         0.8         0.8         0.8         0.7           Medicaid Uncompensated Care         0.4         0.5         1.0         1.1         0.9           Realty Transfer Tax         0.9         0.9         0.8         1.0         1.3           Petroleum Products Gross Receipts         2.8         2.8         2.7         2.8         3.0           Petroleum Products Gross Receipts-Capital Reserves         (1.3)         (1.4)         (1.2)         (1.2)         (1.4)           Corporation Banks and Financials <sup>(1)</sup> -         -         -         -         0.1         0.1           Cigarette Tax         -         -         -         -         0.1         0.1           Alcoholic Beverage Excise Tax         0.3         0.3         0.3         0.3         0.3           Other         8.1         7.8         8.7         6.9         5.5           Total General Fund <sup>(2)</sup> 58.8         59.1         61.1         60.7         57.7           Property Tax Relief Fund:         37.5         37.5         35.6         36.1         39.3           Plus: Property Tax Dedication         2.1         2.1         2.1         2.1         2.1 </td <td>Fringe Benefit Recoveries</td> <td>2.5</td> <td>2.7</td> <td>2.8</td> <td>2.4</td> <td>1.9</td>	Fringe Benefit Recoveries	2.5	2.7	2.8	2.4	1.9
Medicaid Uncompensated Care         0.4         0.5         1.0         1.1         0.9           Realty Transfer Tax         0.9         0.9         0.8         1.0         1.3           Petroleum Products Gross Receipts         2.8         2.8         2.8         2.7         2.8         3.0           Petroleum Products Gross Receipts-Capital Reserves         (1.3)         (1.4)         (1.2)         (1.2)         (1.4)           Corporation Banks and Financials <sup>(1)</sup> -         -         -         -         0.1         0.2           Cigarette Tax         -         -         -         -         0.1         0.2           Cigarette Tax         -         -         -         -         0.1         0.1           Alcoholic Beverage Excise Tax         0.3         0.3         0.3         0.3         0.3         0.3           Other         8.1         7.8         8.7         6.9         5.5           Total General Fund <sup>(2)</sup> 58.8         59.1         61.1         60.7         57.7           Property Tax Relief Fund:         37.5         37.5         35.6         36.1         39.3           Plus: Property Tax Dedication         2.1         2.1         <		0.8	0.8	0.9	0.9	0.9
Realty Transfer Tax       0.9       0.9       0.8       1.0       1.3         Petroleum Products Gross Receipts       2.8       2.8       2.7       2.8       3.0         Petroleum Products Gross Receipts-Capital Reserves       (1.3)       (1.4)       (1.2)       (1.2)       (1.4)         Corporation Banks and Financials <sup>(1)</sup> -       -       -       0.1       0.2         Cigarette Tax       -       -       -       0.1       0.1         Alcoholic Beverage Excise Tax       0.3       0.3       0.3       0.3       0.3         Other       8.1       7.8       8.7       6.9       5.5         Total General Fund <sup>(2)</sup> 58.8       59.1       61.1       60.7       57.7         Property Tax Relief Fund:       37.5       37.5       35.6       36.1       39.3         Plus: Property Tax Dedication       2.1       2.1       2.1       2.1       2.1         Gross Property Tax Relief Fund       39.6       39.6       37.7       38.2       41.3         Gubernatorial Elections Fund-Taxpayer Designations       -       -       -       -       -       -       -       -       -       -       -       -       -	Motor Vehicle Fees	0.8	0.8	0.8	0.8	0.7
Petroleum Products Gross Receipts   2.8   2.8   2.7   2.8   3.0     Petroleum Products Gross Receipts-Capital Reserves   (1.3)   (1.4)   (1.2)   (1.2)   (1.4)     Corporation Banks and Financials <sup>(1)</sup>   0.1   0.2     Cigarette Tax   0.1   0.1     Alcoholic Beverage Excise Tax   0.3   0.3   0.3   0.3   0.3     Other   8.1   7.8   8.7   6.9   5.5     Total General Fund <sup>(2)</sup>   58.8   59.1   61.1   60.7   57.7     Property Tax Relief Fund:                                 Gross Income Tax   37.5   37.5   35.6   36.1   39.3     Plus: Property Tax Dedication   2.1   2.1   2.1   2.1   2.0     Gross Property Tax Relief Fund   39.6   39.6   37.7   38.2   41.3     Gubernatorial Elections Fund-Taxpayer Designations       Casino Control Fund-Licenses, Interest   0.1   0.1   0.1   0.1   0.1     Casino Revenue Fund-8% Gross Revenue Tax,   1.5   1.2   1.1   1.0   0.9     Other Taxes and Fees, Interest   100.000   100.000   100.000   100.000   100.000     100.000   100.000   100.000   100.000   100.000   100.000     100.000   100.000   100.000   100.000   100.000     100.000   100.000   100.000   100.000   100.000     Control Fund-Specific Fund   100.000   100.000     Control Fund-Specific Fund   100.000   100.000   100.000     Control Fund-Specific Fund   100.000   100.000     Control Fund-Specific Fund   100.000   100.000     Control Fund-Specific Fund   100.000     Control F	Medicaid Uncompensated Care	0.4	0.5	1.0	1.1	0.9
Petroleum Products Gross Receipts-Capital Reserves         (1.3)         (1.4)         (1.2)         (1.2)         (1.4)           Corporation Banks and Financials <sup>(1)</sup> -         -         -         0.1         0.2           Cigarette Tax         -         -         -         0.1         0.1           Alcoholic Beverage Excise Tax         0.3         0.3         0.3         0.3         0.3           Other         8.1         7.8         8.7         6.9         5.5           Total General Fund <sup>(2)</sup> 58.8         59.1         61.1         60.7         57.7           Property Tax Relief Fund:         37.5         37.5         35.6         36.1         39.3           Plus: Property Tax Dedication         2.1         2.1         2.1         2.1         2.1         2.0           Gross Property Tax Relief Fund         39.6         39.6         37.7         38.2         41.3           Gubernatorial Elections Fund-Taxpayer Designations         - </td <td>Realty Transfer Tax</td> <td>0.9</td> <td>0.9</td> <td>0.8</td> <td>1.0</td> <td>1.3</td>	Realty Transfer Tax	0.9	0.9	0.8	1.0	1.3
Corporation Banks and Financials(1)	Petroleum Products Gross Receipts	2.8	2.8	2.7	2.8	3.0
Cigarette Tax         -         -         -         -         0.1         0.1           Alcoholic Beverage Excise Tax         0.3         0.3         0.3         0.3         0.3         0.3           Other         8.1         7.8         8.7         6.9         5.5           Total General Fund <sup>(2)</sup> 58.8         59.1         61.1         60.7         57.7           Property Tax Relief Fund:         37.5         37.5         35.6         36.1         39.3           Plus: Property Tax Dedication         2.1         2.1         2.1         2.1         2.0           Gross Property Tax Relief Fund         39.6         39.6         37.7         38.2         41.3           Gubernatorial Elections Fund-Taxpayer Designations         - <t< td=""><td>Petroleum Products Gross Receipts-Capital Reserves</td><td>(1.3)</td><td>(1.4)</td><td>(1.2)</td><td>(1.2)</td><td>(1.4)</td></t<>	Petroleum Products Gross Receipts-Capital Reserves	(1.3)	(1.4)	(1.2)	(1.2)	(1.4)
Alcoholic Beverage Excise Tax Other    Secondary   Sec	Corporation Banks and Financials <sup>(1)</sup>	-	-	-	0.1	0.2
Other         8.1         7.8         8.7         6.9         5.5           Total General Fund(2)         58.8         59.1         61.1         60.7         57.7           Property Tax Relief Fund:	Cigarette Tax	-	-	-	0.1	0.1
Total General Fund(2) 58.8 59.1 61.1 60.7 57.7  Property Tax Relief Fund:  Gross Income Tax 37.5 37.5 35.6 36.1 39.3  Plus: Property Tax Dedication 2.1 2.1 2.1 2.1 2.0  Gross Property Tax Relief Fund 39.6 39.6 37.7 38.2 41.3  Gubernatorial Elections Fund-Taxpayer Designations	Alcoholic Beverage Excise Tax	0.3	0.3	0.3	0.3	0.3
Property Tax Relief Fund:           Gross Income Tax         37.5         37.5         35.6         36.1         39.3           Plus: Property Tax Dedication         2.1         2.1         2.1         2.1         2.0           Gross Property Tax Relief Fund         39.6         39.6         37.7         38.2         41.3           Gubernatorial Elections Fund-Taxpayer Designations         -<	Other	8.1	7.8	8.7	6.9	5.5
Gross Income Tax       37.5       37.5       35.6       36.1       39.3         Plus: Property Tax Dedication       2.1       2.1       2.1       2.1       2.0         Gross Property Tax Relief Fund       39.6       39.6       37.7       38.2       41.3         Gubernatorial Elections Fund-Taxpayer Designations       -	Total General Fund <sup>(2)</sup>	58.8	59.1	61.1	60.7	57.7
Plus: Property Tax Dedication         2.1         2.1         2.1         2.1         2.0           Gross Property Tax Relief Fund         39.6         39.6         37.7         38.2         41.3           Gubernatorial Elections Fund-Taxpayer Designations         -	Property Tax Relief Fund:					
Gross Property Tax Relief Fund 39.6 39.6 37.7 38.2 41.3 Gubernatorial Elections Fund-Taxpayer Designations	Gross Income Tax	37.5	37.5	35.6	36.1	39.3
Gross Property Tax Relief Fund       39.6       39.6       37.7       38.2       41.3         Gubernatorial Elections Fund-Taxpayer Designations       - <td< td=""><td>Plus: Property Tax Dedication</td><td>2.1</td><td>2.1</td><td>2.1</td><td>2.1</td><td>2.0</td></td<>	Plus: Property Tax Dedication	2.1	2.1	2.1	2.1	2.0
Gubernatorial Elections Fund-Taxpayer Designations Casino Control Fund-Licenses, Interest 0.1 Casino Revenue Fund-8% Gross Revenue Tax, 1.5 1.2 1.1 1.0 0.9 Other Taxes and Fees, Interest		39.6	39.6	37.7	38.2	41.3
Casino Control Fund-Licenses, Interest         0.1         0.1         0.1         0.1         0.1           Casino Revenue Fund-8% Gross Revenue Tax,         1.5         1.2         1.1         1.0         0.9           Other Taxes and Fees, Interest         100.0%         100.	1 ,	-	-	-	-	-
Casino Revenue Fund-8% Gross Revenue Tax, 1.5 1.2 1.1 1.0 0.9  Other Taxes and Fees, Interest		0.1	0.1	0.1	0.1	0.1
Other Taxes and Fees, Interest	· · · · · · · · · · · · · · · · · · ·	1.5	1.2	1.1	1.0	0.9
100.00/ 100.00/ 100.00/ 100.00/ 100.00/	Other Taxes and Fees, Interest					
		100.0%	100.0%	100.0%	100.0%	100.0%

<sup>(1)</sup> For display purposes, beginning in Fiscal Year 2024, amounts previously reported under "Corporation Business Tax – Banks and Financials" are now included with amounts reported under "Corporation Business Taxes".

#### **Use of Nonrecurring Resources and Appropriation Reductions**

The State's annual Appropriations Act is largely comprised of recurring revenue sources and expenditure obligations, and they may increase or decrease based on economic trends. However, each fiscal year, the annual Appropriations Act typically includes one-time revenue items and appropriation reductions that the State does not expect to recur, which have ranged from 2.4% to 11.0% of State appropriations over the past five years. The State's use of its fund balance is also considered a nonrecurring resource. Besides the State's planned use of \$1.5 billion of its fund balance in the Fiscal Year 2026 Appropriations Act, the State also included over \$800 million of other nonrecurring resources in its Fiscal Year 2026 Appropriations Act. The State estimates that these combined measures reflected a reliance on one-time revenues and appropriation reductions equal to 4.4% of State appropriations in the Fiscal Year 2026 Appropriations Act.

<sup>(2)</sup> Excludes Non-Budgeted Revenues which include primarily Federal Funds. Non-Budgeted Revenues are offset by matching appropriations; therefore, these Non-Budgeted Revenues do not affect the General Fund's undesignated fund balance.

#### **New Jersey Economic Development Authority Tax Credit Programs**

The NJEDA administers a number of statutorily-authorized economic development tax credit programs. The programs that were in effect prior to January 7, 2021 are collectively referred to herein as the "Legacy Programs." The New Jersey Economic Recovery Act of 2020, *L.* 2020, *c.* 156 (the "NJ ERA"), which was enacted on January 7, 2021, and amended by *L.* 2021, *c.* 160 and *L.* 2023, c. 98, established several new programs collectively referred to herein as the "NJ ERA Programs."

Generally, tax credits are awarded for use in specific tax years. However, for some of the Legacy Programs, the recipient of the tax credits may carry forward the value of the tax credits for up to twenty successive tax periods, depending upon the statutory provisions governing each individual tax credit program. In addition, for some of the Legacy Programs (not including the NJEDA's Angel Investor Tax Credit program) the recipient may transfer the tax credit for use by a transferee in the tax period for which it was issued. The original recipient may have up to three years after the date of the original issuance to transfer the tax credits to a potential transferee.

The NJEDA provides fiscal year data on the total dollar amount of actual and projected tax credit awards issued in each fiscal year. More specifically, the totals for past and future fiscal year tax credit awards shown in the table below represent the issuance of certified credits for current and past tax years, rather than the application of those credits to tax year liabilities (on current or past year returns) during the current fiscal year. Actual tax credit award amounts are typically less than projected because taxpayers may withdraw their application, projects may be canceled, a tax credit may be reduced based on performance, or certification may be delayed. In most cases, firms that are awarded tax credits under NJEDA tax credit incentive programs must demonstrate compliance on an annual basis with requirements that may include minimum hiring or employment targets, capital investment commitments, or other parameters, and compliance must be certified by the NJEDA before the tax credits for a given tax year are awarded. Once awarded, the taxpayer may apply the tax credits to their tax liability for the relevant tax year or transfer it to another firm if permitted under the applicable tax credit incentive program. Some tax credits are awarded for the most recent tax year, while reporting, processing and certification delays can result in tax credits being awarded for past tax years as well.

The table below compares the projected tax credit award amounts to actual award amounts for the NJEDA's Legacy Programs and the NJ ERA Programs from Fiscal Year 2021 to Fiscal Year 2025, and provides the current projected award amounts for Fiscal Year 2026. Actual award amounts ranged from 49.9 percent to 68.2 percent of the projected level from Fiscal Year 2021 to Fiscal Year 2023, then rose above 87 percent in Fiscal Years 2024 and 2025. In Fiscal Year 2024, projected and actual credit award amounts were greater than the year prior as Grow NJ Tax Credit awards increased substantially. However, actual Fiscal Year 2024 issuances were less than originally projected as certain NJ ERA programs did not come online until Fiscal Year 2025. Fiscal Year 2025 awards totaled \$831.2 million, representing an expected decline from the prior year based on prior projections. While tax credits primarily impact Corporation Business Tax revenues, certain credits can also be applied against Gross Income Tax and Insurance Premiums Tax liabilities.

## EDA Tax Credit Programs Projected Award Amounts vs Actual Award Amounts (In Millions)

	Fiscal Year 2021	Fiscal Year 2022	Fiscal Year 2023	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026
Projected Award Amounts*	\$876.8	\$883.7	\$1,165.5	\$1,160.9	\$944.7	\$942.6**
Actual Award Amounts	\$437.8	\$592.3	\$ 795.4	\$1,018.5	\$831.2	N/A
Difference	\$439.0	\$291.4	\$ 370.1	\$ 142.4	\$113.5	N/A

<sup>\*</sup> For Fiscal Year 2021 through Fiscal Year 2025, projected award amounts are estimates as of January of the given Fiscal Year. The Fiscal Year 2026 projection is as of July 2025.

NJ ERA - Economic Development Tax Incentive Programs

<sup>\*\*</sup> Projections subject to revision.

The NJ ERA established eight new tax credit programs including a smaller program aimed at supporting the in-State manufacturing of personal protective equipment ("PPE"). The PPE Manufacturing Tax Credit Program was for Tax Years 2020 through 2022 and had an annual cap of \$10.0 million. However, as of the date hereof, NJEDA has not issued any tax credits under this program. The seven primary programs expire after nine years and have an overall cap of \$11.5 billion.

The NJ ERA sets annual award limits for each of the seven new primary tax credit programs. However, if any program's annual limit is not reached, the NJEDA is authorized to add the unused amount to the subsequent year's program limit. The annual program award caps are for the first six years of the nine-year period. After the completion of the sixth year, the NJEDA may award any unused amount that has been carried forward from the first six years of the program. The NJ ERA also permits the NJEDA to exceed program limits in a given year by up to \$200.0 million annually. In the case of the Aspire/Emerge Program, part of the cap may be utilized for tax credit awards for qualified offshore wind projects or for New Jersey studio partners under certain circumstances. The table below summarizes the annual tax credit award limits and projected award amounts for the seven primary programs created by the NJ ERA:

## Summary of NJ ERA Tax Credit Programs (In Millions)

	Annual Cap	Total Cap	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026
Historic Property Reinvestment Act	\$ 50	\$ 300	\$ -	\$ -	\$ -
Brownfield Redevelopment Incentive Program					
Act	50	300	_	_	_
New Jersey Innovation Evergreen Act	60	300	_	_	60
Food Desert Relief Act	40	240	15	20	29
Community Anchored Development Act	200	1,200	_	_	_
New Jersey Aspire (Non-Transformative) +					
Emerge	1,100	6,600	_	_	15.6
New Jersey Aspire (Transformative)		2,500		_	1.7
Total "New NJ ERA Programs"	\$1,500	\$11,500	\$15	\$20	\$106.3

Tax Credit Buy-Back Requirements

The NJ ERA incorporates tax credit buy-back and surrender provisions. For the NJ ERA Programs, as well as for some of the Legacy Programs, and at the discretion of the Director of the Division of Taxation, the State may buy back awarded but unused tax credits at a price of up to 90.0 percent of the value of the tax credit, contingent upon the program through which the tax credit was received.

#### Statutory "Poison Pills"

Some statutes contain provisions, commonly referred to as "poison pills," that may automatically bar the State from collecting certain taxes in the event the Legislature acts, or fails to act, in a specified manner. A poison pill may be triggered, for instance, when the Legislature fails to appropriate a designated amount of money to a particular program. No court has opined on the constitutionality of poison pill provisions. To date, poison pill provisions have had no impact on the annual Appropriations Act.

#### **Appropriations**

Appropriations — Fiscal Year 2022 through Fiscal Year 2026

The following table sets forth the composition of annual appropriations in Fiscal Years 2022 through 2026, including supplemental appropriations and deappropriations, if any, from the General Fund, the Property Tax Relief Fund, the Gubernatorial Elections Fund, the Casino Control Fund and the Casino Revenue Fund. Should revenues be

less than the amount anticipated in the Appropriations Act, the Governor may, pursuant to statutory authority, prevent expenditure under any appropriation. The amounts for Fiscal Years 2022, 2023 and 2024 are actual and final. The Fiscal Year 2025 estimates are subject to adjustment pending completion of the annual audit. The Fiscal Year 2026 estimates are as presented in the Fiscal Year 2026 Appropriations Act, as amended by supplemental appropriations enacted shortly after the enactment of the Fiscal Year 2026 Appropriations Act. The following tables do not reflect the creation of the new Department of Veterans Affairs and Department of Military Affairs from the former Department of Military and Veterans' Affairs due to the enactment of P.L. 2025, c. 139. Pursuant to P.L. 2025, c. 139, the effective date for the existence of the new Departments will occur on January 9, 2025, which is 120 days from the date of enactment.

## APPROPRIATIONS FOR BUDGETED STATE FUNDS<sup>(1)</sup> (In Millions)

	2026 Estimated	2025 Estimated	2024 Actual	2023 Actual	2022 Actual
General Fund		2500000			
Legislature	\$ 127.2	\$ 127.3	\$ 118.7	\$ 109.9	\$ 107.1
Chief Executive	14.7	14.7	13.7	11.7	9.2
Department of:					
Agriculture	114.0	363.9	106.8	104.2	116.4
Banking and Insurance	65.3	75.3	90.3	90.3	89.5
Children and Families	1,488.6	1,542.1	1,417.6	1,326.9	1,283.0
Community Affairs	398.1	283.1	370.5	338.0	377.4
Corrections	1,247.5	1,197.0	1,183.5	1,176.6	1,101.1
Education	5,017.0	6,235.5	5,913.3	941.2	249.1
Environmental Protection	496.4	805.3	628.2	724.8	695.8
Health	1,497.0	1,425.0	1,415.2	1,176.1	1,183.8
Human Services	9,154.5	9,106.3	8,333.8	7,594.6	6,720.9
Labor and Workforce Development	215.8	208.9	204.4	204.7	207.6
Law and Public Safety	894.4	923.6	825.0	772.0	682.9
Military and Veterans' Affairs	131.3	129.6	121.2	105.3	100.0
State	2,058.3	2,306.8	2,084.7	1,839.0	1,759.7
Transportation	2,327.3	1,870.7	1,708.5	1,613.0	1,585.7
Treasury	1,497.7	1,786.1	1,820.4	1,941.1	1,749.9
Miscellaneous Commissions	1.0	1.0	1.0	1.0	1.0
Interdepartmental Accounts - Employee Benefits and Miscellaneous	7,681.1	7,435.2	7,792.9	7,174.8	11,885.3
Judicial Branch	928.3	928.3	894.3	852.1	831.7
Total, General Fund	\$ 35,355.5	\$36,765.7	\$35,044.0	\$28,097.3	\$30,737.1
Property Tax Relief Fund					
Department of:					
Agriculture	\$ 38.9	\$ 71.1	\$ 41.2	\$ 19.0	\$ 18.2
Community Affairs	789.2	968.3	1,138.7	997.5	856.5
Corrections	1.0	39.6	41.2	33.4	25.6
Education	16,559.7	14,874.6	14,020.5	17,856.7	18,009.2
Environmental Protection	2.7	12.8	16.3	14.3	7.8
Human Services	273.2	273.2	265.0	245.2	247.2
Law and Public Safety	1.0	9.0	9.5	5.5	5.0
State	4.7	4.9	7.2	6.8	5.0
Transportation	274.5	321.9	327.3	319.3	301.9
Treasury	4,372.2	4,308.8	4,169.7	3,689.4	1,975.5
Interdepartmental Accounts - Employee Benefits and Miscellaneous	14.2	14.3	45.5	45.5	45.4
Total, Property Tax Relief Fund	\$22,331.3	\$20,898.5	\$20,082.1	\$23,232.6	\$21,497.3
Gubernatorial Elections Fund					
Department of:					
Law and Public Safety	\$ 25.5	\$ 38.9	-	_	\$ 21.5
Total, Gubernatorial Elections Fund	\$ 25.5	\$ 38.9			\$ 21.5
Casino Control Fund					
Department of:					
Law and Public Safety	\$ 70.9	\$ 68.7	\$ 65.4	\$ 60.1	\$ 55.0
Treasury	9.0	8.7	8.1	8.0	7.4
Total, Casino Control Fund	\$ 79.9	\$ 77.4	\$ 73.5	\$ 68.1	\$ 62.4
Town, Capino Control I und					

	2026 Estimated	2025 Estimated	2024 Actual	2023 Actual	2022 Actual
Casino Revenue Fund					
Department of:					
Health	\$ 0.5	\$ 0.5	\$ 0.5	\$ 0.5	\$ 0.5
Human Services	987.1	615.8	583.0	498.4	461.4
Labor and Workforce Development	2.2	2.2	2.2	2.2	2.2
Law and Public Safety	0.1	0.1	0.1	0.1	0.1
Total, Casino Revenue Fund	\$ 989.9	\$ 618.6	\$ 585.8	\$ 501.2	\$ 464.2
<b>Total Appropriations</b>	\$58,782.1	\$58,399.1	\$55,785.4	\$51,899.2	\$52,782.5

(footnote appears on next page)

The following table sets forth, by major category, the original and actual supplemental appropriations for Fiscal Years 2022 through 2024, the adjusted appropriation for Fiscal Year 2025, which is subject to further adjustment pending completion of the annual audit and the appropriations for Fiscal Year 2026 as presented in the Fiscal Year 2026 Appropriations Act, as amended by supplemental appropriations enacted shortly after the enactment of the Fiscal Year 2026 Appropriations Act.

## SUMMARY OF APPROPRIATIONS BY MAJOR CATEGORY (In Millions)

	Fiscal Year 2026 Estimated	Fiscal Year 2025 Estimated	Fiscal Year 2024 Actual	Fiscal Year 2023 Actual	Fiscal Year 2022 Actual
State Aid	\$24,586.6	\$24,209.6	\$23,326.7	\$21,861.6	\$20,861.7
Grants-in-Aid	19,802.5	19,155.2	18,670.1	16,199.1	14,023.2
Direct State Services	12,024.5	11,956.6	11,138.8	10,645.6	10,148.2
Capital Construction	1,839.4	2,503.5	2,068.1	2,572.2	7,354.2
Debt Service on General Obligation Bonds	529.1	574.2	581.7	620.7	395.2
Total	\$58,782.1	\$58,399.1	\$55,785.4	\$51,899.2	\$52,782.5

Total Fiscal Year 2026 appropriations increased by \$383 million as compared to total Fiscal Year 2025 adjusted appropriations. Significant increases include increased recommended funding for NJ Transit, supported with funding from the Corporate Transit Fee, PreK-12 school aid, increased funding to pay the contributions to the Pension Plans, increased costs in entitlement programs, net increases in Health Benefits costs, as well as support for the Affordable New Jersey Communities for Homeowners and Renters ("ANCHOR") property tax rebate program and for StayNJ. StayNJ is a new property tax relief program that will provide a property tax credit for eligible seniors, and is scheduled to begin in January 2026. The Fiscal Year 2026 appropriation of \$280 million for the StayNJ program is part of a scheduled buildup to ensure the program has resources to support the costs of the program when implemented. These combined increases are partially offset by the removal in Fiscal Year 2025 of one-time appropriations.

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<sup>(1)</sup> These amounts do not reflect amounts included under the caption "Other Adjustments" in the table entitled "SUMMARY OF REVENUES, APPROPRIATIONS AND UNDESIGNATED FUND BALANCES — BUDGETED STATE FUNDS" above.

The following tables set forth appropriations by department and by major category for Fiscal Year 2026 and adjusted appropriations by department and major category for Fiscal Year 2025.

#### APPROPRIATIONS FOR BUDGETED STATE FUNDS FOR THE FISCAL YEAR ENDING JUNE 30, 2026 (In Millions)

Government Branch	Direct State Services	Grants-in-Aid	State Aid	Capital Construction	Debt Service	Total
Chief Executive	\$ 14.7	\$ -	\$ -	\$ -	\$ -	\$ 14.7
Agriculture	13.5	100.5	38.9	-	-	152.9
Banking and Insurance	65.3	-	-	-	-	65.3
Children and Families	481.2	1,007.4	-	-	-	1,488.6
Community Affairs	72.8	155.9	958.6	-	-	1,187.3
Corrections	1,136.1	88.4	24.0	-	-	1,248.5
Education	120.8	84.7	21,371.2	-	-	21,576.7
Environmental Protection	303.3	2.5	13.6	169.6	10.1	499.1
Health	518.5	979.0	-	-	-	1,497.5
Human Services	368.1	9,470.2	576.5	-	-	10,414.8
Labor and Workforce Development	136.0	82.0	-	-	-	218.0
Law and Public Safety	903.8	56.9	31.2	-	-	991.9
Military and Veterans' Affairs	126.1	5.2	-	-	-	131.3
State	71.9	1,969.9	21.2	-	-	2,063.0
Transportation	147.0	840.6	87.4	1,526.8	-	2,601.8
Treasury	654.5	3,241.4	1,464.0	-	519.0	5,878.9
Miscellaneous Commissions	1.0	-	-	-	-	1.0
Interdepartmental	5,834.4	1,717.9		143.0		7,695.3
Subtotal	10,969.0	19,802.5	24,586.6	1,839.4	529.1	57,726.6
Legislature	127.2	-	-	-	-	127.2
Judiciary	928.3					928.3
Grand Total	\$12,024.5	\$19,802.5	\$24,586.6	\$1,839.4	\$529.1	\$58,782.1

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#### ADJUSTED APPROPRIATIONS FOR BUDGETED STATE FUNDS FOR THE FISCAL YEAR ENDING JUNE 30, 2025 (In Millions)

Government Branch	Direct State Services	Grants-in-Aid	State Aid	Capital Construction	Debt Service	Total
Chief Executive	\$ 14.7	\$ -	\$ -	\$ -	\$ -	\$ 14.7
Agriculture	13.7	94.3	71.1	255.9	-	435.0
Banking and Insurance	75.3	-	-	-	-	75.3
Children and Families	466.4	1,075.7	-	-	-	1,542.1
Community Affairs	77.6	195.6	978.2	-	-	1,251.4
Corrections	1,096.3	100.7	39.6	-	-	1,236.6
Education	150.5	77.3	20,882.3	-	-	21,110.1
Environmental Protection	336.2	5.0	20.2	429.3	27.4	818.1
Health	502.3	923.2	-	-	-	1,425.5
Human Services	368.0	9,069.1	558.2	-	-	9,995.3
Labor and Workforce Development	127.1	84.0	-	-	-	211.1
Law and Public Safety	929.9	78.6	28.8	3.0	-	1,040.3
Military and Veterans' Affairs	122.2	7.4	-	-	-	129.6
State	80.4	2,208.4	22.9	-	-	2,311.7
Transportation	231.0	181.5	121.9	1,658.2	-	2,192.6
Treasury	712.3	3,358.1	1,486.4	-	546.8	6,103.6
Miscellaneous Commissions	1.0	-	-	-	-	1.0
Interdepartmental	5,596.1	1,696.3	-	157.1	-	7,449.5
Subtotal	10,901.0	19,155.2	24,209.6	2,503.5	574.2	57,343.5
Legislature	127.3	-	-	-	-	127.3
Judiciary	928.3	<u>=</u>				928.3
Grand Total	\$11,956.6	\$19,155.2	\$24,209.6	\$2,503.5	\$574.2	\$58,399.1

#### **Programs Funded Under Appropriations in Fiscal Year 2026**

\$58.782 billion in appropriations is appropriated for Fiscal Year 2026 from the General Fund, the Property Tax Relief Fund, the Casino Control Fund, the Casino Revenue Fund and the Gubernatorial Elections Fund. \$24.587 billion (42%) is appropriated for State Aid, which consists of payments to, or on behalf of, local government entities including counties, municipalities and school districts, to assist them in carrying out their local responsibilities. \$19.803 billion (34%) is appropriated for Grants-in-Aid, which represents payments to individuals or public or private agencies for benefits to which a recipient is entitled by law or for the provision of services on behalf of the State. \$12.024 billion (20%) is appropriated for Direct State Services, which supports the operation of the State government's departments, the Governor's Office, several commissions, the State Legislature and the Judiciary. \$1.839 billion (3%) is appropriated for Capital Construction, which supports capital construction pay-as-you-go and debt service on bonds issued to fund capital construction. \$529 million (1%) is appropriated for Debt Service on State General Obligation Bonds.

#### Pensions

In Fiscal Year 2026, \$6.109 billion of State funds has been appropriated to the Pension Plans. This amount is equal to the actuarially recommended contribution less a Special Asset Adjustment calculated by LECA. See "STATE FUNDING OF PENSION PLANS" herein. For more information on the fiscal impact of the Lottery Enterprise contribution on the Teachers' Pension and Annuity Fund ("TPAF"), the Public Employees' Retirement System ("PERS") and Police and Firemen's Retirement System ("PFRS"), see "STATE FUNDING OF PENSION PLANS - Lottery Enterprise Contribution Act."

#### Health Benefits

*P.L.*2024, *c.* 86 ("Chapter 86") authorizes the Local Government Health Benefits fund to borrow resources from the State Health Benefits fund in the event that the cash balance of the Local Government Health Benefits fund falls to a level that is insufficient to cover 10 days of anticipated payments. As of September 30, 2025, the Local Government Health Benefits fund has an outstanding balance of \$150 million owed to the State Health Benefits fund. The State Health Benefits fund is currently anticipated to have sufficient resources to accommodate the outstanding loan to the Local Government Health Benefits fund due to Chapter 86. However, in the event that increased borrowing by the Local Government Health Benefits fund or higher than anticipated expenditures in Fiscal Year 2026 deplete the State Health Benefits fund, General Fund appropriations may potentially be a source to replenish the funds.

#### Capital Construction

All appropriations for capital projects are subject to the review of the New Jersey Commission on Capital Budgeting and Planning (the "Commission") which voted to recommend such funding at its meeting on February 21, 2025. The Commission is charged with the preparation of the State's seven-year Capital Improvement Plan. The Capital Improvement Plan is a detailed account of capital construction projects requested by State departments, agencies and institutions of higher education for the next three fiscal years and forecasts as to the requirements for capital projects for the four fiscal years following. The Capital Improvement Plan includes the Commission's recommendations as to the priority of such capital projects and the means of funding them. The Capital Improvement Plan is also required to include a report on the State's overall debt. This debt report includes information on the outstanding general obligation debt and debt service costs for the prior fiscal year, the current fiscal year, and the estimated amount for the subsequent five fiscal years. The report also provides similar information on capital leases and installment obligations. *L.* 2009, *c.* 304, enacted in January 2010, requires that the debt report also include data on other State liabilities as reported in the ACFR, as well as the unfunded actuarial accrued liability for pension plans and the actuarial accrued liability for other post-employment medical benefits. The debt report is not an audited report.

For Fiscal Year 2026, requests for Capital Construction funding were substantially higher than the amount recommended by the Commission. The appropriations for Capital Construction contained in the Fiscal Year 2026 Appropriations Act are largely based on the recommendations of the Commission. In addition to amounts in the Fiscal Year 2026 Appropriations Act, the Debt Defeasance and Prevention Fund will be utilized to address additional capital projects, including, but not limited to the remaining capital projects recommended by the Commission that are not included in the Fiscal Year 2026 Appropriations Act. There can be no assurance that the amounts ultimately appropriated, either through General Fund appropriations or the Debt Defeasance and Prevention Fund, are sufficient to maintain or improve the State's capital facilities and infrastructure assets, or that such capital funding requests will not be substantially greater in future years.

#### Transportation Capital Program

The Fiscal Year 2026 Appropriations Act includes a \$2 billion Transportation Capital Program for the New Jersey Department of Transportation ("NJDOT"), NJ Transit and local governments. *L.* 2024, *c.* 7 provides for a five (5) year, \$10.367 billion Transportation Capital Program between Fiscal Year 2025 and Fiscal Year 2029, with amounts above \$2 billion in Fiscal Years 2027 to 2029 specifically allocated in 25% allotments of the total amount above \$2 billion to counties, municipalities, the Department of Transportation, and the New Jersey Transit Corporation for transportation projects. *L.* 2024, *c.* 7 amends *L.* 2016, *c.* 56 and increases the New Jersey Transportation Trust Fund Authority's existing aggregate bonding capacity to \$15.6 billion through June 30, 2029. Additionally, *L.* 2024, *c.* 7 revises the rate of tax imposed on highway fuels under the Petroleum Products Gross Receipts Tax by setting the highway fuel cap amount for Fiscal Years 2025 to 2029, and establishes an additional annual fee for zero emission vehicles. The revenues from the additional annual fee for zero emission vehicles shall be deposited to the Transportation Trust Fund Account – Subaccount for Capital Reserves, but no amount of the monies deposited shall be appropriated to pay for debt service on any bonds of the New Jersey Transportation Trust Fund Authority, unless subsequently constitutionally dedicated.

Debt Service on General Obligation Bonds and State Appropriation Obligations

The total Fiscal Year 2026 appropriation for debt service on General Obligation Bonds and State Appropriation Obligations is \$4.145 billion. Of this amount, \$529.1 million represents principal and interest payments for General Obligation Bonds.

The Fiscal Year 2026 Appropriations Act includes appropriations for debt service on State Appropriation Obligations in the aggregate amount of \$3.616 billion. Such appropriations are contained within the multiple functional categories, including State Aid, Grants-in-Aid, Direct State Services and Capital Construction. Appropriated debt service differs from the amounts shown in the tables entitled "SUMMARY OF LONG-TERM OBLIGATIONS AS OF JUNE 30, 2025" and "ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS AS OF JUNE 30, 2025" due to various budgetary adjustments.

#### Stay NJ Program

In Fiscal Year 2026, the Stay NJ property tax credit program for eligible homeowners aged 65 and older will begin to be implemented starting January 1, 2026 and funded by appropriations that were made in Fiscal Years 2024 (\$100 million), Fiscal Year 2025 (\$220 million) and Fiscal Year 2026 (\$280 million). In Fiscal Year 2027, when the Stay NJ program is expected to operate for the entire fiscal year, it is projected that appropriations in the approximate amount of \$1.2 billion will be necessary in Fiscal Year 2027 to fully fund the program. There can be no assurance that the Legislature will fully fund the program in Fiscal Year 2027.

#### **Chapter 120 Claims**

Several Chapter 120 (as defined below) claims have been filed against departments and agencies of the State. As is discussed below, while the State's financial exposure to Chapter 120 claims is difficult to assess, the State expects that it will have significant financial exposure to these claims over the next few Fiscal Years. The State's financial exposure to these claims is not completely factored into the Fiscal Year 2026 Appropriations Act and, thus, any appropriations with respect to these claims could reduce the State's fund balance. The State has an overall appropriation of \$56 million to support litigation claims, which may not be sufficient to support these and other claims the State will be required to pay in Fiscal Year 2026. See "LITIGATION— Chapter 120 Claims for Injuries Resulting from Sexual Abuse" below.

#### Federal Aid

#### Federal Aid Receipts

In general, federal aid receipts in the General Fund and Special Transportation Fund of the State do not have a material impact on the financial condition of the General Fund of the State because federal aid receipts are required to be applied to specific designated expenditures, and the amount of federal aid receipts matches the amount of such expenditures. In some circumstances, federal aid receipts do impact the General Fund because they offset expenditures that the State would otherwise be required to make. In addition, with respect to many of the programs pursuant to which the State receives federal aid, the State is subject to audits of the expenditures to ensure that the State complied with the program requirements. In instances in which the State makes expenditures in violation of program requirements, the State may be obligated to repay the federal government the amounts of such expenditures and other associated amounts.

Actual federal aid receipts in the General Fund and Special Transportation Fund for Fiscal Years 2022 through 2024, which are non-budgeted revenues, amounted to \$24,103.9 million, \$25,599.0 million, and \$24,883.5 million, respectively. Federal receipts in the General Fund and the Special Transportation Fund for Fiscal Year 2025 and for Fiscal Year 2026 are estimated to be \$26,593.3 million and \$30,239.2 million respectively. Such federal aid receipts for Fiscal Year 2026 are composed of \$19,390.7 million for health-related family programs under Titles XIX and XXI, \$1,687.4 million for other human services, \$1,117.8 million for Title I and other education, \$608.7 million for labor, \$2,546.7 million for transportation, and the remainder for all other federal aid programs.

Federal Coronavirus Relief Aid

The federal government has provided substantial relief to the states to help recover from, and mitigate the financial pressures of, the pandemic. These stimulus packages have not only largely offset the need for the State to incur costs related to the public health emergency, but also have provided opportunities for the State to offset current expenditures and potentially replace lost revenues. The major stimulus packages have included the CARES Act, which established the \$150 billion Coronavirus Relief Fund ("CRF"); the CRRSA, which amended and supplemented the CARES Act, and the ARP, which established a \$350 billion State and Local Fiscal Recovery Fund ("SLFRF"). The CRF and the SLFRF were only two of the many grants made available by the federal government to help mitigate the financial pressures of the pandemic.

The State has utilized some of the federal funding streams to offset State budgeted costs. The State received \$6.2 billion in direct SLFRF and all SLFRF balances have been allocated across a variety of, largely one-time, programs. The State has ensured that all SLFRF balances were obligated by the December 31, 2024 deadline and will work to ensure that the entire \$6.2 billion award is expended by the December 31, 2026 deadline.

As with all federal aid grants, the expenditure and use of these funds will be subject to federal audit. The State is utilizing a host of internal controls and documentation to ensure, to the greatest extent possible, that the expenditure of funds complies with the federal regulations and guidance.

State Budget Impacts Related to the "One Big Beautiful Bill Act"

The "One Big Beautiful Bill Act" ("OBBBA") was signed into law by President Trump on July 4, 2025. The OBBBA includes significant changes to the Medicaid program, among other changes that could impact State expenditures. The majority of the fiscal impacts of the OBBBA on the State will likely not be experienced for a few fiscal years. Maintaining the current projected surplus may be sufficient to offset the negative fiscal impacts of the OBBBA on the State. However, continued reductions in federal funding to the State and its political subdivisions could create future budget strains.

Potential Impact of Federal Funding Policy Changes

The federal government has recently and continues to undertake efforts to reduce or eliminate federal funding to states, local governments, nonprofits and other traditional beneficiaries of federal funding. These policy shifts have resulted in several lawsuits by states and local governments against the federal government to overturn federal funding decisions by the current federal administration. As of now, the State itself is party to a number of these lawsuits, and the State expects that it is likely that it will join other lawsuits in the future.

The State like all states is a major administrator of federal funding – including for health care, education, transportation and other needs. The State currently does not have any ability to predict the fiscal impact that these policy shifts in federal funding will have on the State. In some cases, the State is reimbursed for its expenditures such that reductions in federal funding in these cases could have both short- and long-term impacts on the State's financial condition. In other cases, the State uses federal funding to offset expenditures it would otherwise have to make. See "—Federal Aid Receipts" above for the amounts the State receives in federal funding aid for the last few Fiscal Years. Accordingly, the State could experience a wide range of possible impacts. Even in cases where the State were to prevail in litigation, the State may make expenditures it expects to be reimbursed but may not receive that reimbursement timely or may not receive it for several Fiscal Years. In addition, the State may rely on federal funding aid that is eliminated and may need to use its own funds to further the intended purposes of the federal funding aid. It will likely take years for courts to address the legality of the current federal administration's federal funding shifts and how the current federal administration will respond to those court decisions.

#### **Expenditures**

As used herein, the term "expenditures" refers to a fiscal year's net disbursements plus amounts obligated for payment in a subsequent fiscal year for budgeted, non-budgeted and federal funds. The table entitled "EXPENDITURES" on the next page displays the expenditures for Fiscal Years 2022 through 2024.

Expenditures exceed the dollar amounts enumerated in the appropriations acts by reason of and only to the extent of specific provisions in the authorizing acts which appropriate (or permit the expenditure of) unexpended balances of prior appropriations, certain cash receipts (such as student service fees and extension fees at State colleges) and most federal aid. Such unexpended balances, cash receipts and federal aid are not included in the tables of appropriations or revenues previously presented herein.

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## EXPENDITURES (In Millions)

	For the Fiscal Year Ended June 30		
	2024	2023	2022
General Fund:			
Legislative Branch	\$ 109.1	\$ 102.3	\$ 93.2
Chief Executive's Office	9.7	8.4	8.2
Department of:			
Agriculture	648.4	961.0	1,219.3
Banking and Insurance	86.5	86.5	80.0
Children and Families	2,261.9	2,130.6	2,042.3
Community Affairs	2,272.0	2,024.4	2,799.1
Corrections	1,305.7	1,304.1	1,229.0
Education	7,270.6	2,130.9	2,272.4
Environmental Protection	867.5	1,093.2	708.1
Health	2,789.5	2,661.0	2,564.5
Human Services	26,403.6	24,885.7	23,202.8
Labor and Workforce Development	1,041.9	935.1	924.7
Law and Public Safety	2,073.9	2,343.6	2,110.1
Military and Veterans' Affairs	205.1	177.6	175.1
State	2,147.6	2,128.9	1,760.4
Transportation	3,369.3	3,611.9	3,208.0
Treasury	2,359.6	2,423.0	2,164.8
Miscellaneous Executive Commissions	1.0	1.0	1.0
Interdepartmental Accounts	6,832.4	6,847.5	11,603.0
Judicial Branch	1,013.1	977.5	950.7
Total General Fund	\$63,068.4	\$56,834.2	\$59,116.7
Department of:     Agriculture     Community Affairs     Corrections     Education     Environmental Protection     Human Services     Law and Public Safety     State     Transportation Transportation	\$ 20.3 479.7 40.7 13,961.9 10.1 267.4 9.5 7.2 277.6 4,704.7	\$ 17.9 466.0 33.3 17,867.8 7.5 249.2 5.5 6.8 319.3 3,988.2	\$ 14.1 384.4 23.9 17,867.8 5.1 246.0 5.2 5.0 301.9 2,334.8
Treasury	4,704.7	3,988.2 45.4	2,334.6 45.4
Interdepartmental			
Total Property Tax Relief Fund <u>Gubernatorial Elections Fund</u> :  Law and Public Safety	\$19,824.4	\$23,006.9	\$21,233.6 \$19.1
Casino Control Fund: Department of: Law and Public Safety	\$ 63.8	\$ 57.4	\$ 53.6
Treasury	7.3	6.5	6.0
Total Casino Control Fund	\$ 71.1	\$ 63.9	\$ 59.6
Casino Revenue Fund: Department of: Health Human Services Labor and Workforce Development	\$ 0.5 582.9 2.2	\$ 0.5 498.2 2.2	\$ 0.5 458.2 2.2
Law and Public Safety	0.1	0.1	0.1
Total Casino Revenue Fund	\$585.7	\$501.0	\$461.0
	\$83,549.6	\$80,406.0	\$80,890.0
Total Expenditures	Ψ03,247.0	φου,του.υ	ψου,σου.υ

#### **CASH MANAGEMENT**

Timing imbalances of the revenue collections and expenditures of the General Fund and the Property Tax Relief Fund exist because approximately 60% of the State's net major tax revenues is received in the second half of the fiscal year and over 35% of net major tax revenues is received during the last quarter of the fiscal year. At times, this timing imbalance has led to State revenues only exceeding State expenditures late in the third quarter or early in the fourth quarter of the fiscal year. In past fiscal years, the State's negative cash flow position through the first three quarters of a fiscal year was exacerbated by the fact that GIT receipts are not known until around early May of each fiscal year.

Furthermore, *L.* 2016, *c.* 83 (the "Pension Contribution Act") requires the State to make its payments to the Pension Plans in quarterly installments on September 30, December 31, March 31 and June 30 commencing in Fiscal Year 2018. Prior to Fiscal Year 2018, the State had made its payments to the Pension Plans at the end of each fiscal year. The Pension Contribution Act reduces the State's flexibility to decrease expenditures in a fiscal year if revenues are less than anticipated. To address these challenges, the State employs a cash flow modeling system in order to manage cash on a daily basis and forecast cash flow throughout the fiscal year. Should it become necessary, the State may utilize a variety of tools to manage its cash flow. These tools include, but are not limited to: issuance of Tax and Revenue Anticipation Notes ("TRANs"); management of the impact of debt issuances during a fiscal year; interfund borrowing during a fiscal year; and eliminating and/or limiting the use of General Fund balances to provide upfront cash for other funds' expenditures, such as the Transportation Trust Fund ("TTF").

#### TAX AND REVENUE ANTICIPATION NOTES

The State has the ability to issue TRANs to aid in providing effective cash flow management by funding timing imbalances that occur in the collection and disbursement of the General Fund and Property Tax Relief Fund revenues. TRANs do not constitute a general obligation of the State or a debt or liability within the meaning of the State Constitution. Such TRANs constitute special obligations of the State payable solely from monies on deposit in the General Fund and the Property Tax Relief Fund and legally available for such payment. TRANs are payable solely from revenues attributable to the fiscal year in which the TRANs were issued. No TRANs have been issued since Fiscal Year 2020 and the State does not expect to issue TRANs during Fiscal Year 2026.

#### LONG-TERM OBLIGATIONS

#### **General Obligation Bonds**

General Obligation Bonds of the State are authorized from time to time by Acts of the State Legislature. Each such "Bond Act" sets forth the authorized amounts and purposes of the bonds as well as certain parameters for issuing bonds, such as maximum term. Purposes under the Bond Acts have included open space and farmland preservation, water supply protection, transportation, higher education, port development, economic development, hazardous waste remediation, and many other public purposes. The Bond Acts provide that the bonds issued represent a debt of the State, and the faith and credit of the State are pledged to their repayment. Generally, each Bond Act requires voter approval. However, the Emergency Exception provides that no voter approval is required for bonds issued to meet an emergency caused by a disaster. See "CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS – Debt Limitations" herein. To address the financial consequences of the pandemic, the Emergency Bond Act was passed pursuant to which, on November 24, 2020, the State issued its \$3,672,360,000 New Jersey COVID-19 General Obligation Emergency Bonds, 2020 Series A. The State no longer has authorization to issue any additional bonds under the Emergency Bond Act.

Certain decisions relating to a general obligation bond sale, including the setting of interest rates and amortization of the bonds, are delegated to the "Issuing Officials" of the State, comprising the Governor, State Treasurer and Budget Director. The State Treasurer is directed to hold and invest the proceeds of the bond sale pending their expenditure in separate funds as established by the Bond Act. The Refunding Bond Act of 1985 sets forth the procedures and parameters for issuing bonds for the purpose of refunding outstanding bonds issued under any other Bond Act. There are no refunding bonds outstanding under the Refunding Bond Act.

General Obligation Bonds are described in the "Notes to the Financial Statements" and the Statistical Section set forth in the 2024 ACFR. See also the table captioned "STATE OF NEW JERSEY — LEGISLATIVELY AUTHORIZED BUT UNISSUED DEBT, 2024 AND 2023" in the 2024 ACFR.

#### **State Appropriation Obligations**

The State has entered into a number of leases and contracts described below (collectively, the "Agreements") with several governmental authorities to secure the financing of various projects and programs in the State. Under the terms of the Agreements, the State has agreed to make payments equal to the debt service on, and other costs related to, the obligations sold to finance the projects. The State Legislature has no legal obligation to enact appropriations to fund such payments, but has done so to date for all such obligations. The amounts appropriated to make such payments are included in the appropriation for the department, authority or other entity administering the program or in other line item appropriations. See "STATE FINANCES — Budget and Appropriation Process" and "FINANCIAL RESULTS AND ESTIMATES — Appropriations" herein. The principal amount of bonds which may be issued is, in certain cases, subject to specific statutory dollar ceilings or programmatic restrictions which effectively limit such amounts. In other cases, there are currently no such ceilings or limitations. In addition, the State Legislature may at any time impose, remove, increase or decrease applicable existing ceilings or limitations and impose, modify or remove programmatic restrictions. The State Legislature may also authorize debt or other obligations, such as interestrate swap agreements, with the governmental authorities listed below or other governmental authorities to secure the financing of projects and programs in the future. Certain of these changes may require voter approval.

The State expects that additional State Appropriation Obligations will be issued during Fiscal Year 2026 and future fiscal years. The Lance Amendment, described under "CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS — Debt Limitations" herein, prohibits the State Legislature from enacting legislation authorizing State Appropriation Obligations payable from sources other than constitutionally dedicated sources unless such legislation is submitted and approved by a majority of legally qualified voters of the State voting thereon at a general election. The State Legislature is not legally obligated to appropriate amounts for the payment of such State Appropriation Obligations debt service in any year, and there can be no assurance that the State Legislature will make any such appropriations. See also the table captioned "STATE OF NEW JERSEY — LEGISLATIVELY AUTHORIZED BUT UNISSUED DEBT, 2024 AND 2023" in the 2024 ACFR.

The following tables set forth the State's long-term obligations. The first table summarizes by issuer and by program the principal amounts outstanding on June 30, 2025 and the estimated Fiscal Year 2026 debt service on such obligations. The second table depicts the aggregate estimated future debt service as of June 30, 2025 on all such General Obligation Bonds and State Appropriation Obligations. The data contained in the tables has not been adjusted to reflect subsequent activity. The tables include certain data that are (1) for governmental entities or programs that are not considered part of the State's long-term obligations for financial reporting purposes under generally accepted accounting principles or (2) for a component unit of the State. These items are therefore not reflected in Note 11 — Long-Term Obligations and the Schedule of Long-Term Obligations in the 2024 ACFR. In addition, there are certain obligations included in such Note 11 that are not included in the following tables or elsewhere in this Appendix I. The State Legislature has never failed to appropriate amounts for the payment of debt service on the State Appropriation Obligations included in the following tables.

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### SUMMARY OF LONG-TERM OBLIGATIONS AS OF JUNE 30, 2025

Issuer	Type of Agreement	Principal Amount Outstanding <sup>(1)</sup>	Fiscal Year 2026 Debt Service <sup>(2)</sup>
General Obligation Bonds	General Obligation	\$ 3,439,075,000	\$ 529,083,845
State Appropriation Bonds by Issuer or Program:			
Garden State Preservation Trust	Contract	246,346,258	97,996,788
New Jersey Economic Development Authority			
Biomedical Research Facilities	Contract	33,580,000	3,465,098
Department of Human Services Programs	Service Contract	192,000	84,982
Liberty State Park Project	Lease	15,260,000	8,104,475
Motor Vehicle Surcharges Revenue	Contract	512,015,000	56,976,200
Motor Vehicle Surcharges Revenue - Special Needs Housing	Contract	51,692,243	32,399,270
Municipal Rehabilitation	Contract	38,475,000	14,204,495
New Jersey Transit Corporation Projects	Lease	1,288,835,000	146,452,213
Offshore Wind Port Project	Lease	134,580,000	21,016,350
School Facilities Construction	Contract	3,273,914,000	826,544,905
State House Project	Lease	282,665,000	23,797,944
State Government Buildings Projects	Lease	325,535,000	24,571,750
State Pension Funding	Contract	1,665,104,982	506,962,677
New Jersey Educational Facilities Authority			
Capital Improvement Fund	Contract	380,930,000	37,581,363
Equipment Leasing Fund	Contract	69,415,000	11,680,250
Facilities Trust Fund	Contract	143,605,000	27,239,350
Technology Infrastructure Fund	Contract	37,395,000	7,529,175
New Jersey Health Care Facilities Financing Authority			
Energy Efficiency Projects	Lease	30,000,000	3,904,272
Greystone Park Psychiatric Hospital Project	Contract	97,095,000	17,154,375
Hospital Asset Transformation Program	Contract	134,460,000	14,893,500
Marlboro Psychiatric Hospital Project	Contract	52,805,000	3,522,625
New Jersey Sports and Exposition Authority	Contract	2,260,000	2,316,500
New Jersey Transportation Trust Fund Authority			
Transportation Program Bonds	Contract	9,612,850,000	671,468,707
Transportation System Bonds	Contract	7,252,405,985	646,733,289
State-Supported County College Bonds	Statutory	202,348,155	36,821,403
State Equipment Line of Credit	Lease	30,365,398	17,841,884
Master Energy Lease Purchase Agreement	Lease	44,471,392	5,349,991
TOTALS		\$29,397,675,413	\$3,795,697,673

<sup>(1)</sup> Amounts for outstanding capital appreciation bonds do not include accretion from date of issuance.

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<sup>(2)</sup> For variable rate obligations, estimated interest amounts were calculated using the rates in effect on June 30, 2025. (See "LONG-TERM OBLIGATIONS – Description of Certain Long-Term Obligations – Variable Rate Obligations" herein.)

### ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS AS OF JUNE 30, 2025

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	General Oblig	ation Bonds	State Appropria	tion Obligations	
Fiscal Year	Principal	Interest	Principal <sup>(1)</sup>	Interest <sup>(1)(2)</sup>	Total
2026	\$384,900,000	\$144,183,845	\$1,869,392,661	\$1,397,221,167	\$3,795,697,673
2027	403,010,000	126,143,733	1,601,519,554	1,395,017,365	3,525,690,651
2028	422,290,000	106,936,733	1,756,235,778	1,314,989,874	3,600,452,384
2029	444,905,000	86,772,213	1,283,546,374	1,242,103,647	3,057,327,234
2030	466,440,000	65,546,320	756,988,087	1,157,043,775	2,446,018,182
2031	467,440,000	47,625,530	794,810,435	1,131,485,229	2,441,361,195
2032	485,550,000	29,579,205	1,131,367,903	1,108,133,601	2,754,630,709
2033	41,010,000	12,306,103	1,224,704,359	1,041,403,863	2,319,424,324
2034	37,195,000	11,320,888	1,224,117,360	990,766,159	2,263,399,406
2035	38,225,000	10,541,813	1,213,679,028	943,792,343	2,206,238,184
2036	39,280,000	9,740,725	1,055,920,238	1,012,143,232	2,117,084,196
2037	40,370,000	8,898,050	1,105,041,824	946,148,079	2,100,457,953
2038	34,460,000	8,011,500	1,091,469,026	923,229,621	2,057,170,147
2039	36,285,000	6,700,000	1,042,623,420	962,691,069	2,048,299,489
2040	37,860,000	4,885,750	1,142,690,782	817,854,743	2,003,291,275
2041	40,040,000	2,992,750	1,497,543,582	478,770,285	2,019,346,617
2042	19,815,000	990,750	1,179,237,500	283,107,765	1,483,151,015
2043	-	-	730,567,500	228,404,088	958,971,588
2044	-	-	638,157,500	193,995,719	832,153,219
2045	-	-	574,877,500	164,269,853	739,147,353
2046	-	-	498,355,000	138,729,528	637,084,528
2047	-	-	523,325,000	116,351,706	639,676,706
2048	-	-	522,230,000	92,683,194	614,913,194
2049	-	-	475,320,000	69,163,763	544,483,763
2050	-	-	445,765,000	47,838,975	493,603,975
2051	-	-	125,625,000	27,901,269	153,526,269
2052	-	-	124,625,000	21,728,438	146,353,438
2053	-	-	130,920,000	15,436,563	146,356,563
2054	-	-	98,760,000	9,796,181	108,556,181
2055	-	-	99,185,000	4,959,713	104,144,713
	\$3,439,075,000	\$683,175,905	\$25,958,600,413	\$18,277,160,804	\$48,358,012,122

<sup>(1)</sup> For capital appreciation bonds, the original issue amount is reflected as principal and the accretion in value from the date of issuance is reflected as interest in the year of bond maturity.

#### **New Jersey Debt Defeasance and Prevention Fund**

Establishment of Debt Defeasance and Prevention Fund and Deposits

As a result of higher-than-expected revenues during Fiscal Year 2021 the State established the New Jersey Debt Defeasance and Prevention Fund (the "Debt Defeasance and Prevention Fund"). Under the legislation that established the Debt Defeasance and Prevention Fund in Fiscal Year 2021, amounts in the Debt Defeasance and Prevention Fund were available to retire and defease State debt (including General Obligation Bonds and State Appropriation Obligations) and to fund capital projects on a pay-as-you-go basis. Beginning in Fiscal Year 2021, the State Legislature appropriated amounts in each Fiscal Year for the purpose of defeasing State debt and funding capital projects. However, as a result of the transfers and other remaining allocations in the Fiscal Year 2026 Appropriations Act, no additional amounts are expected to be appropriated to or from the Debt Defeasance and Prevention Fund in the future.

<sup>(2)</sup> For variable rate obligations, estimated interest amounts were calculated using the rates in effect on June 30, 2025. (See "LONG-TERM OBLIGATIONS – Description of Certain Long-Term Obligations – Variable Rate Obligations" herein).

#### **Issuers of State Appropriation Obligations**

Garden State Preservation Trust

The Garden State Preservation Trust ("GSPT") issues bonds for the purpose of preserving open space and farmland. Pursuant to the Garden State Preservation Trust Act, as amended, the principal amount of bonds, notes or other obligations which could have been issued prior to July 1, 2009, other than refunding bonds, cannot exceed \$1.15 billion. The GSPT has issued all of its \$1.15 billion statutory bonding authorization. After July 1, 2009, only refunding bonds can be issued. The bonds issued by the GSPT are special obligations of the GSPT payable from amounts paid to it under a contract between the GSPT and the State Treasurer, subject to appropriation by the State Legislature.

New Jersey Economic Development Authority

The NJEDA is authorized to issue bonds for various purposes described below.

The NJEDA has issued revenue bonds on behalf of non-profit community service providers. The payment of debt service on these revenue bonds is the obligation of the community service providers. However, such debt service payments as well as the payment of certain other provider expenses are reimbursed by the State pursuant to service contracts between the State Department of Human Services and these providers, subject to appropriation by the State Legislature. The contracts have one-year terms, subject to annual renewal.

The Motor Vehicle Surcharges Securitization Act of 2004, *L.* 2004, *c.* 70, authorizes the NJEDA to issue bonds payable from, and secured by, dedicated motor vehicle surcharge revenues as defined in the legislation. Debt service on the bonds is payable pursuant to a contract between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature. Pursuant to *L.* 2005, *c.* 163, *L.* 2004, *c.* 70 was amended to authorize the issuance of bonds by NJEDA in an amount not to exceed \$200 million to fund grants and loans for the costs of special needs housing projects in the State. Pursuant to *L.* 2019, *c.* 301, only refunding bonds can be issued.

The Municipal Rehabilitation and Economic Recovery Act, *L.* 2002, *c.* 43 (*N.J.S.A.* 52:27BBB-1 et seq.), authorizes the NJEDA to issue bonds for the purpose of making deposits into certain funds described in *N.J.S.A.* 52:27BBB-49 and *N.J.S.A.* 52:27BBB-50, to provide loans and grants to sustain economic activity in qualified municipalities under the Act. Debt service on the bonds is paid pursuant to a contract between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature.

The Educational Facilities Construction and Financing Act, L. 2000, c. 72 ("EFCFA") authorizes the NJEDA to issue bonds to finance the State share of costs for school facilities construction projects. EFCFA originally provided that the aggregate principal amount of bonds, notes or other obligations issued by NJEDA shall not exceed: \$100,000,000 for the State share of costs for county vocational school district school facilities projects, \$6,000,000,000 for the State share of costs for "Abbott District" school facilities projects, and \$2,500,000,000 for the State share of costs for school facilities projects in all other districts. Debt service on the bonds issued pursuant to EFCFA is paid pursuant to a contract between the State Treasurer and the NJEDA, subject to appropriation by the State Legislature. EFCFA was amended in July 2008 to increase the amount of bonds, notes or other obligations authorized to be issued by the NJEDA in additional aggregate principal amounts not to exceed: \$2,900,000,000 for the State share of costs for school facilities projects in the "SDA Districts" (formerly "Abbott Districts"), and \$1,000,000,000 for the State share of costs for school facilities projects in all other districts, \$50,000,000 of which is allocated for the State share of costs for county vocational school district facilities projects. In regard to this increase in the amount of bonds authorized to be issued by NJEDA pursuant to this amendment, debt service on these bonds or refunding bonds issued by NJEDA and any additional costs authorized pursuant to Section 14 of EFCFA shall first be payable from revenues received from the GIT except that debt service on bonds issued to pay for administrative, insurance, operating and other expenses of the NJEDA and the Schools Development Authority in connection with school facilities projects shall be payable from the General Fund. The additional bonds issued pursuant to this amendment are also payable pursuant to the contract between the State Treasurer and the NJEDA, mentioned above, subject to appropriation by the State Legislature.

The State Pension Funding Bonds were issued pursuant to legislation enacted June 1997 to pay a portion of the State's unfunded accrued pension liability for the State's retirement system, which together with amounts derived from the revaluation of pension assets pursuant to companion legislation enacted at the same time, were sufficient to fully fund the then unfunded accrued pension liability at that time. Debt service on the bonds is payable pursuant to a contract between the State Treasurer and the NJEDA, subject to appropriation by the State Legislature.

L. 2006, c. 102 authorized the issuance of \$270 million of bonds by the NJEDA to fund various State capital construction projects, including stem cell research facilities in New Brunswick and Newark, biomedical research facilities, blood collection facilities and cancer research facilities. On September 14, 2016, the NJEDA issued \$46.850 million of Biomedical Research Facilities Bonds, Series 2016A. Debt service on the bonds is payable pursuant to a contract between the NJEDA and the State Treasurer, subject to appropriation by the State Legislature.

In addition, the State has entered into a number of leases with the NJEDA relating to the financing of certain real property, office buildings and equipment. The rental payments required to be made by the State under these lease agreements are sufficient to pay debt service on the bonds issued by the NJEDA to finance the acquisition and construction of such projects and other amounts payable to the NJEDA, including certain administrative expenses of the NJEDA. Amounts payable under the lease agreements are subject to appropriation by the State Legislature. See "CERTAIN CONSTITUTIONAL PROVISIONS AND JUDICIAL DECISIONS – Judicial Decisions" herein.

#### New Jersey Educational Facilities Authority

The New Jersey Educational Facilities Authority ("NJEFA") issues bonds pursuant to five separate programs to finance: (i) the purchase of equipment to be leased to institutions of higher learning (the "Equipment Leasing Fund"); (ii) grants to the State's public and private institutions of higher education for the development, construction and improvement of instructional, laboratory, communication and research facilities (the "Facilities Trust Fund"); (iii) grants to public and private institutions of higher education to develop a technology infrastructure within and among the State's institutions of higher education (the "Technology Infrastructure Fund"); (iv) capital projects at county colleges; and (v) grants to public and private institutions of higher education to finance the renewal, renovation, improvement, expansion, construction, and reconstruction of educational facilities and technology infrastructure (the "Capital Improvement Fund"). The debt service on the bonds issued under these programs is payable by the State pursuant to statutory provisions or contracts between the NJEFA and the State Treasurer, subject to appropriation by the State Legislature. Under the financing programs for the Equipment Leasing Fund, the Facilities Trust Fund, the Technology Infrastructure Fund and the Capital Improvement Fund, as bonds mature or are redeemed, the bonding capacity revolves. As of June 30, 2025, under these programs, the NJEFA has, in aggregate, approximately \$515,395,000 of bonding capacity.

#### New Jersey Health Care Facilities Financing Authority

The New Jersey Health Care Facilities Financing Authority ("HCFFA") is authorized to acquire, construct and lease projects to the New Jersey Department of Human Services ("DHS") or the New Jersey Department of Health ("DOH") and to issue bonds to finance such projects, the debt service on which shall be paid by DHS, subject to appropriation by the State Legislature. The State has financed the construction of a new Greystone Park Psychiatric Hospital, the demolition of the old Greystone Park Psychiatric Hospital and the demolition of the old Marlboro Psychiatric Hospital through the issuance of bonds by HCFFA that are secured by payments made by DHS, subject to appropriation by the State Legislature. The State has also financed energy efficiency projects at the Trenton Psychiatric Hospital and the Ann Klein Forensic Center through the issuance of bonds by HCFFA that are secured by payments made by DOH, subject to appropriation by the State Legislature.

Under the Hospital Asset Transformation Program established by *L.* 2000, *c.* 98, as amended by *L.* 2007, *c.* 110, and *L.* 2009, *c.* 2, HCFFA is authorized to issue bonds to provide funds to any nonprofit health care organization in order to, among other things, satisfy the outstanding indebtedness of a hospital, pay the costs of transitioning or terminating the provision of hospital acute care services at a specific location, including the costs of construction, renovation, equipment, information technology and working capital, and pay the costs associated with the closure or acquisition of a general hospital. Such bonds are special obligations of HCFFA payable from amounts paid to it under a contract between HCFFA and the State Treasurer, subject to appropriation by the State Legislature.

New Jersey Sports and Exposition Authority

The New Jersey Sports and Exposition Authority (the "NJSEA") issues bonds for various purposes payable from a contract between the NJSEA and the State Treasurer (the "NJSEA State Contract"). Pursuant to the NJSEA State Contract, the NJSEA undertakes certain projects and the State Treasurer credits to the NJSEA amounts from the General Fund sufficient to pay debt service and other costs related to the bonds, subject to appropriation by the State Legislature.

New Jersey Transportation Trust Fund Authority

The New Jersey Transportation Trust Fund Authority (the "TTFA") issues bonds for the purpose of funding a portion of the State's share of the cost of improvements to the State's transportation system. The bonds issued by the TTFA are special obligations of the TTFA payable from a contract among the TTFA, the State Treasurer and the Commissioner of Transportation, subject to appropriation by the State Legislature. The issuance of refunding bonds to refund prior obligations of the TTFA is not subject to the debt issuance restrictions described below, but is subject to the approval of the Joint Budget Oversight Committee.

The New Jersey Transportation Trust Fund Authority Act of 1984, as amended by *L.* 2016, *c.* 56 and *L.* 2024, *c.* 7 authorizes the issuance of \$15.6 billion in Transportation Program Bonds between Fiscal Year 2017 and Fiscal Year 2029, the payment of debt service on which must be paid solely from revenues dedicated for transportation purposes pursuant to Article VIII, Section II, paragraph 4 of the State Constitution.

An amendment to Article VIII, section II, paragraph 4 of the State Constitution was approved by the voters on November 8, 2016, dedicating all revenue from the motor fuels and petroleum products gross receipts taxes for transportation purposes. These constitutionally dedicated monies are available to be appropriated by the Legislature to the TTFA to pay debt service on Transportation Program Bonds issued by the TTFA and as pay-as-you-go-funding. Any constitutionally dedicated revenues in excess of the amount needed to pay debt service on TTFA bonds and Transportation Capital Program project costs are appropriated to the Transportation Trust Fund Account - Subaccount for Capital Reserves to meet future Transportation Capital Program needs.

State Supported County College Bonds

Legislation provides for appropriations for State Aid to counties equal to a portion of the debt service on bonds issued by or on behalf of such counties for construction of county college facilities (L. 1971, c. 12, as amended). The State Legislature has no legal obligation to make such appropriations, but has done so to date for all obligations issued under this legislation. The NJEFA is also authorized to issue its obligations to finance county college capital facilities which are secured in whole or in part by an agreement with the State Treasurer, subject to appropriation by the State Legislature.

State Equipment Lease Financing

The State finances the acquisition of certain equipment and vehicles to be used by various State departments through equipment lease financings established from time to time with one or more financial services providers. Repayments of amounts drawn under the equipment lease financings are subject to appropriation by the State Legislature.

Master Energy Lease Purchase Agreement

The State finances the acquisition of certain energy efficiency projects at State facilities through equipment lease financings established from time to time with one or more financial services providers. Repayments of amounts drawn under the equipment lease financings are subject to appropriation by the State Legislature.

#### **Description of Certain Long-Term Obligations**

Variable Rate Obligations

As of June 30, 2025, the NJEDA had outstanding \$60,850,000 of floating rate notes ("FRN"), which bear interest at rates that reset weekly and are based on the Securities Industry and Financial Markets Association ("SIFMA") rate plus a fixed spread. There are no letters of credit in support of these notes. Such notes are included within the Long-Term Obligation tables herein.

#### SUMMARY OF VARIABLE RATE OBLIGATIONS AS OF JUNE 30, 2025

Issuer	Series	Type-Reset Period	Amount Outstanding as of 6/30/25	Index Rate	Interest rate as of 6/30/25	Maturity Date
NJEDA – School Facilities Construction	2013 Series I	FRN-Weekly	\$60,850,000	SIFMA + 1.25%	3.17%	9/1/25
		Total	\$60,850,000			

#### Bank Loan Bonds

The NJEDA and the HCFFA have issued certain series of bonds to finance school facilities construction projects, municipal rehabilitation projects and Department of Health-operated institutions projects pursuant to term loan agreements with several banks. A bank's rights under such term loan agreements are essentially the same as bondholders' rights except for a few differences. The bank may require the mandatory term out of the bonds for a shortened amortization period if certain events occur under the loan agreement, including, without limitation, the failure to pay, or cause to be paid, when due, principal of or interest on the bonds, a debt moratorium, a ratings downgrade, a material failure to perform under the applicable State contract or sublease, an action that materially adversely affects the rights, remedies or security of the trustee under the bond resolution or the bank under the term loan agreement or a material amendment or modification to the applicable State contract without the prior written consent of the bank. For tax-exempt bonds, the term loan agreements provide that if an event of taxability occurs, the interest rate on the bonds will increase. The aggregate amount of such bank loan bonds outstanding as of June 30, 2025 is \$451,704,000. Such bonds are included within the Long-Term Obligations tables herein.

The following table provides a summary of the State-supported term loan agreements outstanding as of June 30, 2025.

#### BANK LOAN PORTFOLIO

Lender	Series	Tax Status	Amount Outstanding as of 6/30/25	Fixed Interest Rate*	Maturity Date
<b>Economic Development Authority S</b>	School Facilities Constru	iction Bonds			
Barclays Capital Inc.	2019 Series GGG	Tax Exempt	\$86,620,000	5.250%	9/1/2025
Barclays Capital Inc.	2019 Series GGG	Tax Exempt	104,200,000	5.250	9/1/2026
Barclays Capital Inc.	2019 Series GGG	Tax Exempt	30,555,000	5.250	9/1/2027
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	2,355,000	3.070	12/15/2025
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	13,065,000	3.070	12/15/2026
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	18,856,000	3.070	12/15/2027
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	10,946,000	3.070	12/15/2028
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	10,304,000	3.070	12/15/2029
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	25,544,000	3.070	12/15/2030
Capital One Public Funding, LLC	2019 Series III	Tax Exempt	8,344,000	3.070	12/15/2031
PNC Bank, N.A.	2019 Series JJJ	Tax Exempt	361,000	2.765	9/1/2025

Lender	Series	Tax Status	Amount Outstanding as of 6/30/25	Fixed Interest Rate*	Maturity Date
PNC Bank, N.A.	2019 Series JJJ	Tax Exempt	9,528,000	2.765	9/1/2026
PNC Bank, N.A.	2019 Series JJJ	Tax Exempt	9,795,000	2.765	9/1/2027
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	500,000	3.470	12/15/2025
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	518,000	3.470	12/15/2026
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	536,000	3.470	12/15/2027
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	555,000	3.470	12/15/2028
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	575,000	3.470	12/15/2029
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	595,000	3.470	12/15/2030
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	27,695,000	3.470	12/15/2031
PNC Bank, N.A.	2019 Series KKK	Tax Exempt	21,782,000	3.470	12/15/2032
		Total	\$ 383,229,000		
Economic Development Auth	ority Municipal Rehabilitatio	n Bonds			
Barclays Capital Inc.	2019 Series A	Tax Exempt	\$10,430,000	5.250%	4/1/2026
Barclays Capital Inc.	2019 Series A	Tax Exempt	9,320,000	5.250	4/1/2027
Barclays Capital Inc.	2019 Series A	Tax Exempt	13,435,000	5.250	4/1/2028
Barclays Capital Inc.	2019 Series B	Taxable	1,790,000	4.580	4/1/2026
Barclays Capital Inc.	2019 Series B	Taxable	3,500,000	4.580	4/1/2027
		Total	\$38,475,000		
Health Care Facilities Finance	ing Authority Department of	Health Lease Revent	ue Bonds		
DNT Asset Trust	Series 2025	Tax Exempt	\$3,090,000	3.840%	9/15/2025
DNT Asset Trust	Series 2025	Tax Exempt	2,930,000	3.840	9/15/2026
DNT Asset Trust	Series 2025	Tax Exempt	3,045,000	3.840	9/15/2027
DNT Asset Trust	Series 2025	Tax Exempt	3,165,000	3.840	9/15/2028
DNT Asset Trust	Series 2025	Tax Exempt	3,285,000	3.840	9/15/2029
DNT Asset Trust	Series 2025	Tax Exempt	3,415,000	3.840	9/15/2030
DNT Asset Trust	Series 2025	Tax Exempt	3,550,000	3.840	9/15/2031
DNT Asset Trust	Series 2025	Tax Exempt	3,690,000	3.840	9/15/2032
DNT Asset Trust	Series 2025	Tax Exempt	3,830,000	3.840	9/15/2033
		Total	\$30,000,000		
		<b>Grand Total</b>	\$451,704,000		

<sup>\*</sup> Interest rate subject to adjustment upon a downgrade in the State's credit rating.

#### Swap Agreements

The various independent State authorities authorized to issue State Appropriation Obligations in certain cases are also authorized to enter into interest rate exchange agreements ("Swap Agreements"). As of June 30, 2025, the notional amount of Swap Agreements supported by State appropriations is zero.

#### MORAL OBLIGATIONS

The authorizing legislation for certain State entities provides for specific budgetary procedures with respect to certain obligations issued by such entities. Pursuant to such legislation, a designated official is required to certify any deficiency in a debt service reserve fund maintained to meet payments of principal of and interest on the obligations, and a State appropriation in the amount of the deficiency is to be made. However, the State Legislature is not legally bound to make such an appropriation. Bonds issued pursuant to authorizing legislation of this type are sometimes referred to as moral obligation bonds. There is no statutory limitation on the amount of moral obligation bonds which may be issued by eligible State entities.

The following table sets forth the moral obligations outstanding as of June 30, 2025 and debt service for Fiscal Year 2026.

	Principal Amount Outstanding	Fiscal Year 2026 Debt Service
South Jersey Port Corporation	\$ 154,045,000	\$ 18,800,517
South Jersey Port Corporation Subordinated	249,085,000	15,634,250
Higher Education Student Assistance Authority	1,687,900,000	437,628,633
	\$2,091,030,000	\$472,063,401

#### **South Jersey Port Corporation**

The State, under its moral obligation, has provided the South Jersey Port Corporation (the "Port Corporation") with funds to replenish its debt service reserve fund to the extent drawn upon by the Port Corporation when Port Corporation revenues are insufficient to pay debt service on its outstanding bonds. Such payments to the Port Corporation are subject to appropriation by the State Legislature.

The following table sets forth the amounts paid to the Port Corporation to replenish its debt service reserve fund and subordinated debt service reserve fund for the past five fiscal years. The State expects the Port Corporation to request that the State replenish the debt service reserve funds of the Port Corporation in Fiscal Year 2026. Historically, through this mechanism, the State has paid substantially all of the Port Corporation's debt service.

Fiscal Year	Amounts Paid for Debt Service	Amounts Paid for Debt Service (Subordinated)
2021	\$17,873,000	\$11,291,000
2022	16,925,000	12,710,000
2023	15,100,000	12,710,000
2024	16,125,000	15,400,000
2025	15,500,000	14,250,000

#### **Higher Education Student Assistance Authority**

The Higher Education Student Assistance Authority ("HESAA") has not had a revenue deficiency which required the State to appropriate funds to meet its moral obligation. It is anticipated that the HESAA's revenues will continue to be sufficient to pay debt service on its bonds.

#### OTHER OBLIGATIONS

The following Other Obligations are not considered State Appropriation Obligations and are therefore not included in the amounts shown in the tables entitled "SUMMARY OF LONG-TERM OBLIGATIONS AS OF JUNE 30, 2025" and "ESTIMATED FUTURE DEBT SERVICE ON LONG-TERM OBLIGATIONS AS OF JUNE 30, 2025".

#### New Jersey Transportation Trust Fund Authority - "GARVEES"

On November 2, 2016, the TTFA issued \$3.241 billion of Federal Highway Reimbursement Revenue Notes ("GARVEE Notes") which consisted of \$2.741 billion of publicly offered 2016 Series A GARVEE Notes and \$500 million of 2016 Series B GARVEE Notes, which are bank loan notes, purchased by Bank of America, N.A. Both Series of Notes are secured solely by reimbursements received by or on behalf of the NJDOT pursuant to Title 23 of the United States Code from the Federal Highway Administration. On July 25, 2018, \$1.2 billion of 2018 Series A GARVEE Refunding Notes were issued to refund a portion of the 2016 Series A GARVEE Notes. As of June 30, 2025, the aggregate amounts of GARVEE Notes and Refunding Notes outstanding are \$1,022,815,000 and \$701,140,000, respectively.

#### **Qualified Bonds**

L. 1976, c. 38, as amended by L. 2015, c. 95, and L. 1976, c. 39 (the "Acts") provide for the issuance of "Qualified Bonds" by municipalities and school districts. Whenever a local board of education or the governing body

of a municipality determines to issue bonds, it may file an application with the Local Finance Board, and, in the case of a local board of education, also with the Commissioner of Education, to qualify bonds pursuant to the Acts. Upon approval of such application, the State Treasurer shall withhold from certain State appropriations of revenues or other State aid payable to the municipalities or appropriations of State school aid payable to the school district, as appropriate, an amount sufficient to pay debt service on such bonds. Additionally, with respect to Qualified Bonds issued by municipalities, a statutory lien and trust, superior to all other liens, automatically attaches to such appropriations, in favor of the holders of Qualified Bonds, for the sole purpose of paying debt service on the Qualified Bonds. These Qualified Bonds are not direct, guaranteed or moral obligations of the State, and debt service on such bonds will be paid by the State only to the extent that the State aid or State school aid has been appropriated by the State Legislature. As of June 30, 2025, the aggregate amounts of municipal and school district Qualified Bonds outstanding are \$892,964,524 and \$8,130,000, respectively.

#### **Tobacco Settlement Asset-Backed Bonds**

The State has transferred to the TSFC, established pursuant to *L.* 2002, *c.* 32, the State's right to receive all tobacco settlement receipts (the "TSRs") after December 1, 2003 from the multi-state Master Settlement Agreement ("MSA") which settled litigation with the participating tobacco companies. In April 2018, the TSFC refunded all of its outstanding Tobacco Settlement Asset-Backed Bonds, Series 2007-1 with the proceeds of its Tobacco Settlement Bonds, Series 2018A (Senior) & 2018B (Subordinate). As of June 30, 2025, the TSFC had \$2,338,655,000 in outstanding bonds secured by TSRs.

#### STATE EMPLOYEES

#### **Public Employer-Employee Relations Act**

The State, as a public employer, is covered by the New Jersey Public Employer-Employee Relations Act, as amended (N.J.S.A. 34:13A-1 et seq.), which guarantees public employees the right to negotiate collectively through employee organizations certified or recognized as the exclusive collective negotiations' representatives for units of public employees found to be appropriate for collective negotiations purposes. Approximately 54,202 full-time Executive Branch employees are paid through the State payroll system. Of the 54,202 employees, approximately 51,295 full time executive branch employees are represented by certified or recognized exclusive majority representatives and are organized into various negotiation units. There are twelve plus civilian units, ten of which presently represent approximately 42,242 full time employees in the Executive Branch. The Health Care and Rehabilitation Services Unit is represented by the American Federation of State, County and Municipal Employees ("AFSCME") and includes about 5,197 employees. The Administrative and Clerical Services Unit, the Primary Supervisory Unit, the Professional Unit and the Higher-Level Supervisory Unit are all represented by the Communications Workers of America ("CWA") and include about 5,468 employees, 6,513 employees, 17,059 employees and 2,432 employees, respectively, for a total of 31,472 employees. The Crafts Unit, the Inspection and Security Unit, and the Operations, Maintenance and Services Unit are represented by the International Federation of Professional and Technical Engineers ("IFPTE") and the New Jersey State Motor Vehicle Employees Union, Service Employees International Union ("SEIU"), and combined include about 4,128 employees. The Deputy Attorneys General ("DAsG") unit and the State Government Managers ("Managers") Unit are both represented by the International Brotherhood of Electrical Workers ("IBEW") and include approximately 426 employees (represented by IBEW Local 33) and 1,019 employees (represented by IBEW Local 30), respectively. There are approximately 9,053 employees represented by twelve law enforcement units.

#### **Negotiation Process**

The New Jersey Public Employer-Employee Relations Act specifies a negotiation process for non-police and non-fire units which includes mediation and advisory fact-finding in the event of a negotiations impasse. This process is geared to the public employer's budget submission process. The economic provisions included in these negotiated agreements generally take effect at the beginning of each fiscal year or at other times provided in the agreements. Police and fire negotiations units may also submit to mediation and fact-finding in the event that negotiations with the State produces an impasse and the parties agree to do so, but where no agreement is achieved by exhaustion of these processes, police and fire units are additionally entitled to submit their final demands to binding interest arbitration.

Approximately 9,053 State employees come under the binding interest arbitration process. Of the 9,053, approximately 3,190 are in the State Police.

#### **Contract Status**

The State has entered into a four-year contract for Fiscal Years 2024-2027 with the IFPTE Local 195 and the Motor Vehicle Inspector Division of Local 32BJ SEIU, CTW, CLC. The contract provides for across the board salary increases of approximately 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period on or after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period on or after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2026). In addition to these 3.5% increases, any full-time employee on the active payroll with an annual base salary under \$41,400 shall receive a cash bonus, not included in base salary, equal to the difference between the across the board increase on an annual salary of \$41,400 and the across the board increase of that employee's base salary. In Fiscal Year 2025 (effective first full pay period on or after July 1, 2024) employees serving in ranges 1-8 will migrate to Range 9. In Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) there shall be an eleventh step added to each range of the salary schedule.

The State has entered into a four-year contract for Fiscal Years 2024-2027 with the CWA representing four (4) units. The contract provides for across the board salary increases of approximately 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period on or after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period on or after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2026). In Fiscal Year 2025 (effective first full pay period on or after July 1, 2024) employees serving in ranges 1-8 will migrate to Range 9. In Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) there shall be an eleventh step added to each range of the salary schedule.

The State has entered into a four-year contract for Fiscal Years 2024-2027 with AFSCME New Jersey Council 63. The contract provides for across the board salary increases of approximately 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period on or after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period on or after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2026). In addition to these 3.5% increases, any full-time employee on the active payroll with an annual base salary under \$39,900 shall receive a cash bonus, not included in base salary, equal to the difference between the across the board increase on an annual salary of \$39,900 and the across the board increase of that employee's base salary. In Fiscal Year 2025 (effective first full pay period on or after July 1, 2024) employees serving in ranges 1-8 will migrate to Range 9. In Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) there shall be an eleventh step added to each range of the salary schedule.

The State has entered into a four-year contract for Fiscal Years 2024-2027 with the IBEW, Local 33, Deputy Attorneys General (DAsG) unit. The contract provides for across the board salary increases of approximately 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period on or after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period on or after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2025) there shall be an eleventh step added to range ZR 33 of the salary schedule. The contract provides for a salary cap of \$171,000.

The State has entered into a four-year contract for Fiscal Years 2024-2027 with the IBEW, Local 30, State Government Managers' Unit (SGM Unit). The contract provides for across the board salary increases of 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 effective the first full pay period after July 1, 2025), and 3.5% in fiscal year 2027 (effective the first full pay period after July 1, 2026). The contract provides for a salary cap of \$170,000. In addition to the across the board salary increases described above, the contract provides for a \$2,000 increase to base salary of "&98" (no range) employees effective July 1, 2024. In fiscal year 2026 (effective the first full pay period on or after July 1, 2025) there shall be a new top step added to each range of the applicable salary schedules.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the Policemen's Benevolent Association Local 105 ("PBA 105"). The contract provides for across the board salary increases of approximately 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period on or after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period on or after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2026). In Fiscal Year 2025 (effective the first full pay period after July 1, 2024) the employee relations group "LA" salary scale will be eliminated and Senior Correctional Police Officers on the "LA" scale will migrate to the "L" salary scale. In Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) there shall be an eleventh step added to each range of the salary schedule.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the New Jersey Investigators Association, State Fraternal Order of Police Lodge 174 ("NJIA" or "FOP Lodge 174"). The contract provides for across the board salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2026). The contract also provides for a \$4,500 salary adjustment for the Investigator title; a \$3,200 salary adjustment for the Senior Investigator title; and a \$3,000 salary adjustment for the Principal Investigator Title effective the first full pay period on or after January 1, 2024, and a new top step for all titles effective the first full pay period after July 1, 2025.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the New Jersey Policemen's Benevolent Association State Law Enforcement Unit ("SLEU"). The contract provides for across the board salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The contract also provides for a \$2,400 salary adjustment for all titles, except the Conservation Officer title, which will receive a \$600 salary adjustment effective the first full pay period on or after January 1, 2024, and a new top step for all titles effective the first full pay period after July 1, 2025.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the New Jersey Law Enforcement Supervisors Association ("NJLESA"). The contract provides for across the board salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The contract also provides for a \$4,500 salary adjustment for all titles, except Parole Sergeants, effective the first full pay period on or after July 1, 2023, and a new top step for all titles effective the first full pay period after July 1, 2025.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the New Jersey Superior Officers Law Enforcement Association ("NJSOLEA"). The contract provides for across the board salary increases of 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023); 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024); 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025); and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The contract also provides for a \$4,500 salary adjustment to the salary schedules of all unit members, except members in the Parole Lieutenant title, effective first full pay period on or after January 1, 2024. In Fiscal Year 2026 (effective the first full pay period on or after July 1, 2025) there shall be a new step 11 added to each range of the applicable salary schedules.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the New Jersey Law Enforcement Commanding Officers Association ("NJLECOA"). The parties did not reach mutual agreement during negotiations and the union filed for interest arbitration. On April 28, 2025, the arbitrator issued a decision and awarded a four-year contract for Fiscal Years 2024-2027 with percentage salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The award also provides for a \$4,000 salary adjustment for the Deputy Chief Investigator title and a \$1,500 salary adjustment for the Major title effective the first full pay period on or after July 1, 2023. In addition, the award provides for a \$4,500 salary adjustment for all titles,

except parole titles, effective the first full pay period on or after January 1, 2024, and a new top step for all titles on a salary schedule effective the first full pay period after July 1, 2025.

The State entered into a four-year contract for Fiscal Years 2024-2027 with the Policemen's Benevolent Association, Local 383 ("PBA 383") formerly, FOP Lodge 91. The contract provides for across the board salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The contract also provides for a \$4,500 salary adjustment for all titles effective the first full pay period on or after January 1, 2024, and a new top step for all titles effective the first full pay period after July 1, 2025.

The State has entered into a two-year contract for Fiscal Years 2026-2027 with the State Troopers Non-Commissioned Officers Association ("STNCOA-Sergeants"). The contract provides for across the board salary increases as follows: 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). Maintenance allowance increases in each year of the contract effective the first full pay period after the following dates: July 1, 2025 - \$20,413.69, and July 1, 2026 - \$21,128.17. The contract also provides for a \$3,000 adjustment to step 9 of employee relations group ("ERG") "N" range 21 and a \$1,000 adjustment to step 9 of ERG "N" range 24 effective the first full pay period on or after July 1, 2025, and a new top step for all ranges effective the first full pay period after July 1, 2025.

The State has entered into a two-year contract for Fiscal Years 2026-2027 with the State Troopers Superior Officers Association ("STSOA-Lieutenants and Captains"). The contract provides for across the board salary increases as follows: 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). Maintenance allowance increases in each year of the contract effective the first full pay period after the following dates: July 1, 2025 - \$20,413.69, and July 1, 2026 - \$21,128.17. The contract also provides a \$1,000 adjustment to step 9 of ERG "9" range 27 effective the first full pay period on or after July 1, 2025, and a new top step effective the first full pay period after July 1, 2025.

The State has entered into a four-year contract for Fiscal Year 2024-2027 with the State Troopers Fraternal Associations ("STFA-Troopers"). The contract provides for across the board salary increases of approximately 14.0% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period on or after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2025) and 3.5% in Fiscal Year 2027 (effective the first full pay period on or after July 1, 2025) there shall be a tenth step added to range T-19 of the salary schedule. Maintenance allowance increased in each year of the contract: \$19,056.40 in Fiscal Year 2024, \$19,723.37 in Fiscal Year 2025, \$20,413.69 in Fiscal Year 2026 and \$21,128.17 in Fiscal Year 2027.

In November 2024, the State entered into a four-year contract for Fiscal Years 2024-2027 with the Division of Criminal Justice Non-Commissioned Officer Assoc., Sergeant, State Investigator Unit, Dept. of Law & Public Safety, PBA 383 A. The contract provides for across the board salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The contract also provides for a \$4,500 salary adjustment for all titles effective the first full pay period on or after January 1, 2024, and a new top step for all titles effective the first full pay period after July 1, 2025.

In November 2024, the State entered into a four-year contract for Fiscal Years 2024-2027 with the Division of Criminal Justice Superior Officers Assoc., Lieutenant, State Investigator Unit, Dept. of Law & Public Safety, PBA 383 B. The contract provides for across the board salary increases of approximately 14% as follows: 3.5% in Fiscal Year 2024 (effective the first full pay period after July 1, 2023), 3.5% in Fiscal Year 2025 (effective the first full pay period after July 1, 2024), 3.5% in Fiscal Year 2026 (effective the first full pay period after July 1, 2025), and 3.5% in Fiscal Year 2027 (effective the first full pay period after July 1, 2026). The contract also provides for a \$4,500 salary adjustment for all titles effective the first full pay period on or after January 1, 2024, and a new top step for all titles effective the first full pay period after July 1, 2025.

#### STATE FUNDING OF PENSION PLANS

#### Background

The State sponsors and operates seven defined benefit pension plans (the "Pension Plans"), which fund retirement benefits for almost all of the public employees of the State. The Pension Plans will fund those retirement benefits from their assets, earnings on their assets, contributions by the State and contributions from Pension Plan members. Local governments within the State participate as employers sponsoring two of the Pension Plans. In both of these Pension Plans, the assets that the State and the local governments contribute are invested together and generate one investment rate of return. However, both of these Pension Plans segregate the active and retired members and the related actuarial liabilities between the State and the local governments. The following description of the State's funding of the Pension Plans solely relates to the State's portion of the Pension Plans. The State makes contributions to the Pension Plans under the State statutes and such contributions are subject to the appropriation by the State Legislature and actions by the Governor.

#### Overview of the Financial Condition of the Pension Plans

As a result of lower-than-recommended contributions by the State to the Pension Plans for an extended period, lower than assumed investment returns on an actuarial basis, benefit enhancements enacted during the late 1990s and early 2000s, and reductions in member contributions, the Pension Plans' aggregate funded ratio (which compares the value of Pension Plan assets to the present value of future benefit payments) deteriorated and, as of June 30, 2016, before giving effect to the State's contribution of its Lottery Enterprise and other actions, was 44.7%. Since 2016, the State has taken the following steps to strengthen the financial condition of the Pension Plans (among other actions taken by the State):

- The State followed a funding policy for the pension plans since 2016 that has resulted in fully funding the actuarially recommended contribution since Fiscal Year 2022, which is continued in the Fiscal Year 2026 Appropriations Act;
- The State Legislature adopted the Pension Contribution Act in 2016, under which the State is required to make its contributions to the Pension Plans quarterly instead, as the practice before then had been, at the end of a Fiscal Year; and
- Under the LECA, the State contributed its Lottery Enterprise (which is defined and explained below) to the Pension Plans as of June 30, 2017.

While the State projects that its annual contributions will increase at a much slower rate than when the State was ramping up to full actuarially recommended contributions, the Pension Plans still face potential risks and uncertainties from State and national economic conditions. Outcomes that differ from assumed investment returns, lottery net proceeds, employer contributions, as well as changes in valuation assumptions and methodologies could impact the financial condition of the Pension Plans. The information presented in this Appendix I reflects reasonable expectations of trends over the next thirty years. Uncertain economic conditions and other factors beyond the control of the State may result in a future change in the assumptions used to generate forward-looking estimates that could ultimately affect the level of State contributions.

#### **Prospective Financial Information of Pension Plans**

The following sets forth a projection of the financial condition of the Pension Plans, contributions from the State, contributions from members of the Pension Plans, and other related information. The following information constitutes forward-looking information and does not represent a prediction of actual results. It is based on numerous assumptions and methodologies reflected in actuarial valuations as of June 30, 2024 and actual results will likely differ. Investors should read carefully all of the footnotes to the following table and the related cross-references to understand the assumptions and methodologies upon which the following information is based.

The following table is based on the actuarial valuations for the Pension Plans as of June 30, 2024.

## AGGREGATE PROJECTED ANNUAL CASH FLOWS AND NET VALUE OF ASSETS OF STATE'S PORTION OF PENSION PLANS Fiscal Year Ending June 30, 2026 through June 30, 2055 (In Millions)

Fiscal Year Ending (June 30)	Beginning Value of Net Assets <sup>(1)</sup>	Member Contributions <sup>(2)</sup>	State Contributions <sup>(3)(4)</sup>	Lottery Net Proceeds <sup>(5)</sup>	Investment Earnings <sup>(6)</sup>	Benefit Payments <sup>(7)</sup>	Ending Value of Net Assets
2026	46,530	\$1,478	\$5,810	\$1,135	\$3,215	\$8,181	\$49,988
2027	49,988	1,514	5,856	1,147	3,453	8,386	53,572
2028	53,572	1,552	5,885	1,157	3,699	8,591	57,274
2029	57,274	1,591	5,913	1,168	3,954	8,797	61,103
2030	61,103	1,630	5,936	1,190	4,217	9,008	65,069
2031	65,069	1,669	5,946	1,202	4,489	9,231	69,144
2032	69,144	1,709	5,944	1,214	4,769	9,455	73,325
2033	73,325	1,750	5,940	1,226	5,055	9,679	77,618
2034	77,618	1,792	5,933	1,238	5,350	9,908	82,023
2035	82,023	1,836	5,921	1,251	5,652	10,137	86,545
2036	86,545	1,881	5,910	1,263	5,962	10,358	91,204
2037	91,204	1,927	5,901	1,276	6,283	10,571	96,020
2038	96,020	1,975	5,894	1,289	6,615	10,778	101,014
2039	101,014	2,025	5,888	1,302	6,960	10,974	106,215
2040	106,215	2,077	5,885	1,315	7,320	11,154	111,657
2041	111,657	2,131	5,886	1,328	7,697	11,320	117,379
2042	117,379	2,187	5,893	1,341	8,095	11,475	123,420
2043	123,420	2,243	5,905	1,355	8,515	11,635	129,803
2044	129,803	2,300	5,917	1,368	8,959	11,802	136,546
2045	136,546	2,359	5,931	1,382	9,428	11,975	143,670
2046	143,670	2,418	5,946	1,396	9,923	12,157	151,196
2047	151,196	2,480	5,964	1,410	10,446	12,351	159,145
2048	159,145	2,542	6,853	0	10,972	12,556	166,956
2049	166,956	2,606	6,873	0	11,514	12,773	175,177
2050	175,177	2,674	5,127	0	12,039	12,989	182,028
2051	182,028	2,744	1,984	0	12,432	13,209	185,979
2052	185,979	2,816	1,876	0	12,701	13,439	189,934
2053	189,934	2,891	1,903	0	12,972	13,685	194,015
2054	194,015	2,968	1,936	0	13,253	13,936	198,235
2055	198,235	3,047	1,939	0	13,542	14,198	202,566

Numbers may not add up due to rounding.

(footnotes continue on next page)

<sup>(1)</sup> Beginning value of net assets represents the projected value of the State's portion of Pension Plan net assets at the beginning of each Fiscal Year. Net assets equal the full market value of assets at the beginning of the Fiscal Year *less* member and employer contribution receivables included in the full market value of assets.

<sup>(2)</sup> Represents contributions from members of the State's portion of the Pension Plans at current statutory contribution rates. Under the State statute, State employees make contributions to the Pension Plans ranging from 7.5% to 12% of their salary. The level of these contributions in the future could be changed through subsequent legislation.

<sup>(3)</sup> Represents projected contributions by the State. For Fiscal Year 2026, the contributions reflect the State's contributions set forth in the Fiscal Year 2026 Appropriations Act. For future Fiscal Years, the State assumes that its pension contributions will equal 100% of the actuarially recommended contribution. The projected State contribution amounts reflect the annual credit against the actuarially recommended contribution pursuant to LECA.

<sup>(4)</sup> Does not include \$301 million in contributions that the State makes in respect to local governmental participation in the Pension Plans. In connection with increases in retirement benefits in the local governmental portion of the Pension Plans, the State has undertaken to make contributions to pay for a portion of the impact of those retirement benefits.

<sup>(5)</sup> Lottery Net Proceeds represent projected net proceeds from the Lottery Enterprise. See "—Lottery Enterprise Contribution Act" below. Through 2029, these projections are consistent with the Division of the State Lottery's management services agreement for sales and

marketing with Northstar NJ. Pursuant to LECA, the State is required to revalue the Lottery Enterprise every five years. The most recent revaluation was completed as of December 31, 2021. See "Lottery Enterprise Contribution Act—Lottery Enterprise – Valuation" below. *L.* 2025, *c.* 82 ("Chapter 82") revised how the proceeds accruing from the sale of lottery tickets are apportioned. Chapter 82, on a pilot basis, revised the required dedication to the pension plans accruing from the sale of lottery tickets to 27 percent from the previously required 30 percent. This change in the required dedication will allow the Division of the State Lottery to offer new games with increased prize amounts, and which is anticipated to increase overall sales results. The pilot program is for a three-year term commencing in Fiscal Year 2026. At the end of the three-year pilot term, the results will be evaluated, and if the pilot program resulted in higher contributions to the State, the change will become permanent. If the change does not produce a benefit, the required dedication to the pension plans will revert to 30 percent. While the Division of the State Lottery anticipates that the change will result in higher Lottery Net Proceeds during the three-year pilot term, no assurances can be given that the Chapter 82 change in the required dedication will result in higher Lottery Net Proceeds actually being realized. The amounts listed in the column "Lottery Net Proceeds" above do not take into account the Chapter 82 change in the required dedication to the pension plans.

(6) The projection of investment earnings is based on an assumed rate of return of 7.0% for assets of the State's portion of the Pension Plans. See "—Actuarial Valuations and Actuarial Funded Status of Pension Plans—Assumptions used in Actuarial Valuations" below.

Benefit payments represent projected retirement benefit payments by the State's portion of the Pension Plans to current and future retired members over the forecasted period. The amounts of projected retirement benefits are based on the various applicable benefit formulas as well as numerous assumptions and methodologies made by the actuaries of the Pension Plans. Key assumptions include, among others, demographic assumptions relating to periods of employment, ages of retirement and life expectancy of members and economic assumptions such as salary growth and inflation. In addition, these projections use methodologies to calculate projected retirement benefits. As opposed to how the actuaries prepare the actuarial valuations, the projected benefit payments also include an estimate of the amount of retirement benefits that members are likely to earn in the future. In addition, the projected benefit payments assume that the State does not increase or enhance retirement benefits during the forecasted period. Under pension reforms, the State has created committees that are authorized to make some specified increases in retirement benefits for Pension Plans that achieve specified levels of funding status. The projected benefit payments assume that none of those retirement benefits are increased although the State, based on the assumptions of the projections above, expects that several of the Pension Plans will achieve the specified levels of funding status. With respect to PFRS, the projection also assumes that the PFRSNJ Board that was established pursuant to *L.* 2018, *c.* 55, will not increase or enhance benefits during the forecasted period. See "—Actuarial Valuations and Actuarial Funded Status of Pension Plans—Assumptions used in Actuarial Valuations" and "—Methodologies used in Actuarial Valuations" below.

#### **State's Pension Plan Funding Policy**

Historical Funding Policy

The level of the State's annual contributions has significantly varied since Fiscal Year 1997. Starting in Fiscal Year 1997, the State began contributing minimal contributions, even nothing in some years, to the Pension Plans. In the mid-2000's the State attempted to phase back in contributions but then was unable to do so and returned to minimal contributions for several years. Starting in the mid-2010's, and especially after the adoption of LECA, the State phased back in its contributions for several years until it reached the full actuarially recommended contribution. Since Fiscal Year 2022, the State has contributed more than the full actuarially recommended contribution. For a description of the calculation of actuarially recommended contributions, see "-Actuarial Valuations and Actuarial Funded Status of Pension Plans" below. The following sets forth the State's aggregate annual contributions to the Pension Plans for Fiscal Years ended June 30, 2016 through June 30, 2025, and the proposed annual contribution for Fiscal Year ending June 30, 2026, together with a comparison of those contributions to the actuarially recommended contributions. Since Fiscal Year 2018, the State calculates the percentage of its contribution relative to the actuarial recommended contribution for a Fiscal Year by adding the annual contribution set forth in the Appropriations Act together with the projected Lottery Net Proceeds for that Fiscal Year, and then dividing that sum by the actuarially recommended contribution for the Pension Plans for that Fiscal Year. Under LECA, the State appropriates a contribution to the Pension Plans for each Fiscal Year equal to the actuarially recommended contribution less a Special Asset Adjustment calculated by LECA. Starting with Fiscal Year 2023, the amount of the Special Asset Adjustment is intended to be less than the projected Lottery Net Proceeds for each Fiscal Year, which the State expects will cause contributions for future Fiscal Years to exceed 100% of the actuarially recommended contribution.

#### AGGREGATE STATE CONTRIBUTIONS TO PENSION PLANS For the Fiscal Years Ending June 30, 2016 through June 30, 2026<sup>(1)</sup> (In Millions)

#### Actuarial

Fiscal Year Ending June 30,	Recommended Contributions	Actual Contributions	Percentage <sup>(2)</sup>
State			
2016	\$4,353.5	\$1,307.1	30%
2017	4,663.1	1,861.6	40
2018	5,017.9	2,484.1	50
2019	5,352.2	3,280.9	60
2020	5,438.7	3,751.6	70
2021	6,109.7	4,787.4	78
2022	6,387.8	6,908.0	108
2023	6,586.4	6,889.3	104
2024	6,842.6	7,142.9	104
2025	6,907.8	7,162.1	104(3)
2026	6,978.7	7,243.1	$104^{(4)}$

Source: New Jersey Department of the Treasury, Division of Pensions and Benefits. Information regarding the actuarially recommended contributions of the State was derived from the actuarial valuation reports as of July 1, 2016 through July 1, 2024. Information regarding the actual contributions of the State for Fiscal Years 2016 through 2025 was provided by the Division of Pensions and Benefits. Actual contributions include Lottery Net Proceeds from the Lottery Enterprise beginning in Fiscal Year 2018. See "—Lottery Enterprise Contribution Act" below.

- (1) For all Pension Plans, the State contributions relating to an actuarial valuation as of the end of a fiscal year are made in the second succeeding fiscal year. For example, the State's actuarial recommended contribution for Fiscal Year 2026 was determined in the actuarial valuation as of July 1, 2024.
- (2) Percentage of actual contributions by the State to the Pension Plans to the actuarially recommended contribution for the applicable Fiscal Year. Percentages may not be exact due to rounding. Actual percentages in Fiscal Year may be slightly higher or lower due to technical adjustments.
- (3) The State made pension contributions of \$6.036 billion in Fiscal Year 2025. After taking into account projected Lottery Net Proceeds of \$1.126 billion at the time of the Fiscal Year 2025 Appropriations Act, the State expects the overall contribution to be approximately 103.7% of the actuarially recommended contribution. The amount listed in the Actual Contributions column above does not take into account a projected decrease of approximately \$59.9 million in Lottery Net Proceeds expected post-audit, resulting in an overall contribution rate of 102.8% of the actuarially recommended contribution.
- (4) The Fiscal Year 2026 Appropriations Act appropriates \$6.107 billion for pension contributions. After taking into account projected Lottery Net Proceeds for Fiscal Year 2026 of \$1.136 billion, the State expects that the overall contribution for Fiscal Year 2026 will be approximately 103.8% of the actuarially recommended contribution. The amounts listed in the Actual Contributions column above do not take into account the Chapter 82 change in the required dedication to the Pension Plans. See Footnote 5 of the table under "—Prospective Financial Information of Pension Plans."

#### Membership, Benefits and Governance of the Pension Plans

Membership of Pension Plans

Almost all of the public employees of the State and its counties, municipalities and political subdivisions are members of the Pension Plans administered by the State. Listed in order of active membership based on the most recent actuarial valuation reports dated July 1, 2024, the Pension Plans and their active and retired membership are as follows:

	Membership at	June 30, 2024
Plan	Active	Retired
Public Employees' Retirement System ("PERS")	248,765	196,641
Teachers' Pension and Annuity Fund ("TPAF")	161,641	114,678
Police and Firemen's Retirement System ("PFRS")	41,686	51,186
State Police Retirement System ("SPRS")	3,263	3,720
Judicial Retirement System ("JRS")	420	717
Consolidated Police and Firemen's Pension Fund ("CP&FPF")		18
Prison Officers' Pension Fund ("POPF")		31
Total	455,775	366,991

From June 30, 2023 to June 30, 2024, the total number of active members of all of the State-administered plans increased by 6,108, or 1.36% and the total number of retired members increased by 4,622, or 1.28%.

#### Local Government Pension Plans

The State is not the only employer sponsoring PERS and PFRS. Local governments within the State also participate as employers. In both PERS and PFRS, contributions from State and local governments are invested together and generate one investment rate of return. In calculating actuarial liabilities, both PERS and PFRS break out the liabilities between active and retired members as well as between State and local government members. As of June 30, 2024, the State was responsible for the employer contributions for 76,306 active and 64,537 retired PERS members and 5,781 active and 7,887 retired PFRS members.

#### **Benefits**

Almost all State employees participate in one of the Pension Plans, with eight to ten years of employment required before retirement benefits become vested. The level of retirement benefits varies among the different Pension Plans and is calculated based on a member's years of service, compensation, and age of retirement. State law provides that the retirement benefits of the Pension Plans are not subject to negotiations between the State and other public employers and the employee members of the Pension Plans. The State Legislature has in the past adopted laws that increased the retirement benefits payable by the Pension Plans and may do so again in the future.

#### Governance

The Pension Plans were established by various State laws between January 1, 1941 and June 1, 1973. These Pension Plans are overseen and administered by the State of New Jersey, Division of Pensions of Benefits within the Department of the Treasury. Each Pension Plan has a board of trustees and related committees in which is vested the general responsibility for the proper operation of the Pension Plan. The Division of Pensions and Benefits is responsible for all administrative and financial functions of the Pension Plans except for the investment of the pension assets, which is the responsibility of the Division of Investment and with respect to PFRS, the PFRSNJ Board of Trustees. The rules and regulations governing the operation and administration of the Pension Plans are set forth in State law and regulations.

With respect to PFRS, the State Legislature adopted *L.* 2018, *c.* 55 in July 2018, which transferred management of PFRS from the New Jersey Department of the Treasury, Division of Pensions and Benefits to a twelve-member PFRSNJ Board of Trustees. The PFRSNJ, which was established in February 2019 pursuant to the legislation, has more powers and authority as compared to the former PFRS Board of Trustees. In addition to overseeing the management of PFRS, the PFRSNJ Board has certain investment authority, and has the authority to adjust current benefit levels and to change member and employer contribution rates. With regard to changes to current benefit provisions, such changes can only be made with the approval of a supermajority of eight (8) of the twelve (12) members of the PFRSNJ Board. In addition, benefit enhancements can only be made if an independent actuary certifies that such benefit enhancement will not jeopardize the long-term viability of PFRS. Under prior law, benefit enhancements, including the reinstatement of cost-of-living adjustments for retirees, could only be considered when the funded level of the pension fund reached 80%. An actuarial certification was also required that the funded levels would remain at or above 80% over a 30-year period following the benefit enhancement.

The PFRSNJ consists of twelve (12) members with seven (7) employee representatives (including three (3) active policemen, three (3) active firemen, and one (1) retiree), and five (5) employer representatives (four (4) municipal or county government officials and one current or former member of the Executive Branch).

#### **Pension Plan Assets**

As of June 30, 2024, the State's portion of the market value of assets in the Pension Plans is \$49.8 billion, which amount does not include the value of the Lottery Contribution. See "—Lottery Enterprise Contribution Act" below. The Division of Investment of the New Jersey Department of the Treasury directly manages all or a portion of the assets of the Pension Plans, except with respect to PFRS. State law and State Investment Council regulations regulate the types of investments that are permitted by the Division of Investment. The State Investment Council is responsible for formulating the policies that govern the methods, practices and procedures for investment, reinvestment, sale or exchange transactions to be followed by the Director of the Division of Investment. However,

pursuant to L. 2018, c. 55, certain investment authority and duties relating to the assets of the PFRS have been transferred from the State Investment Council to the PFRSNJ Board.

#### **Lottery Enterprise Contribution Act**

In accordance with the Lottery Enterprise Contribution Act, *L.* 2017, *c.* 98 ("LECA"), and a Memorandum of Lottery Contribution dated July 5, 2017 and effective as of June 30, 2017 (the "MOLC"), executed by the State Treasurer and acknowledged by the Director of the Division of Investment, New Jersey Department of the Treasury, the State's lottery and related assets, including intellectual property, (the "Lottery Enterprise") was contributed to TPAF, PERS, and PFRS for a 30-year term (the "Lottery Contribution"). Under LECA, the Department of the Treasury, Division of the State Lottery ("State Lottery Division") will continue to operate the Lottery Enterprise with a goal of maximizing net proceeds for the benefit of the applicable Pension Plans. Starting on October 1, 2013, Northstar New Jersey Lottery Group, LLC ("Northstar NJ") officially began a 15-year contract to provide growth management services to the State Lottery Division. The Northstar NJ contract, as amended, which will remain in effect through the end of Fiscal Year 2029, contains incentives for the vendor to maximize net proceeds while reducing downside risk through minimum payment requirements imposed on the vendor.

Neither LECA nor the MOLC contain a provision permitting the termination of the contribution prior to the end of the 30-year term of the contribution. However, a future Legislature could pass legislation to reverse the contribution prior to the expiration of its term. Any termination of the Lottery Contribution could implicate the exclusive benefit rule of the Internal Revenue Code, which requires the assets of the Pension Plans to exist for the exclusive benefit of their members in order for the Pension Plans to qualify for the favorable tax treatment under the Internal Revenue Code. The term of the contribution of the Lottery Enterprise will expire at the start of Fiscal Year 2048. At that time, the Lottery Enterprise contributions will revert back to the State.

#### Lottery Enterprise – Valuation

To determine the value of the Lottery Enterprise contribution, Acacia Financial Group was hired as the independent valuation service provider. In calculating the fair value, Acacia applied Actuarial Standard of Practice ("ASOP-44") of the Actuarial Standards Board. ASOP-44 provides that for assets like the Lottery Enterprise that have no comparable valuations and are difficult to value, the present value of reasonably expected future cash flows may operate as the market value. The independent valuation service provider calculated the fair present value using the financial projections provided by Northstar NJ, for Fiscal Years 2018 through 2029. Estimates for Fiscal Years 2030 through 2048 assumed a 1.0 percent annual growth rate.

The first five-year revaluation of the Lottery Enterprise was completed on December 31, 2021, by the Acacia Financial Group. This revaluation determined the fair market value of the Lottery Enterprise to be \$12.980 billion as of the December 31, 2021 valuation date.

Using this valuation methodology, the contribution of the Lottery Enterprise is expected to generate an estimated \$37 billion for the Pension Plans over the 30-year term of the Lottery Contribution. The independent valuation service provider applied a 7.65% discount factor, which was the same as the assumed actuarial rate of return on the Pension Plans at the time of valuation, to arrive at a fair market value for the Lottery Enterprise of \$13.535 billion as of June 30, 2017. Pursuant to LECA, the Lottery Enterprise is to be re-valued at least every five years and, in the absence of a revaluation, the Lottery Enterprise will be depreciated on a straight-line basis over the remaining term of the contribution based on the most recent valuation. At the end of the 30-year term of the contribution, the value of the Lottery Enterprise will have been depreciated to zero with respect to the Pension Plans. The valuation report of the independent valuation service provider and other documents relating to the Lottery Enterprise developed in 2017 are available at the following website: <a href="http://www.state.nj.us/treasury/njletransparency.shtml">http://www.state.nj.us/treasury/njletransparency.shtml</a>. No information on the website is incorporated by reference into this Appendix I.

#### Special Asset for Actuarial Calculation Purposes

During the term of the Lottery Contribution, the current methodology for amortizing the UAAL of the applicable Pension Plans and calculating the actuarially recommended contribution remains in place for all assets and

liabilities of the applicable Pension Plans except for the Lottery Enterprise. In accordance with LECA, for actuarial purposes, the Lottery Enterprise is considered a "Special Asset", the value of which is reflected in an annual adjustment (the "Special Asset Adjustment") to the State's contribution to the applicable Pension Plan, calculated pursuant to LECA. Under LECA, the Special Asset Adjustment was fixed for the first five Fiscal Years to minimize the impact of the Lottery Contribution on the State's General Fund during that period.

Starting in Fiscal Year 2023, the Special Asset Adjustment is determined by a level-dollar amortization of the then-current Lottery Enterprise value over the remaining term of the contribution at the regular interest rate applicable to the applicable Pension Plan, multiplied by a stated Adjustment Percentage. The Special Asset Adjustment will not exceed in any year the Maximum Special Asset Adjustment stipulated in the LECA. The purpose of the Adjustment Percentage is to create a lower Special Asset Adjustment, which will increase projected amounts to be contributed to the applicable Pension Plans, and to achieve higher projected funded ratios, provided the State follows its current Pension Plan funding policy. Additionally, LECA includes a mechanism to further reduce the Adjustment Percentage if an applicable Pension Plan's funded ratio drops below 50 percent. The Adjustment Percentage is unaffected by the performance of the Lottery Enterprise during the term of the Lottery Contribution. A future Legislature may change any or all of the provisions of the LECA for all, or some, of the term of the Lottery Contribution.

Impact of the Value of the Lottery Enterprise Contributed upon the Pension Plans' Funded Ratio

Acacia Financial Group valued the Lottery Enterprise at \$12.980 billion as of December 31, 2021. As of July 1, 2024, the Lottery Enterprise was valued at \$12.258 billion. If the value of the Lottery Enterprise was excluded, the funded ratio of the Pension Plans as of June 30, 2024 would have been 43.3% instead of 53.8%. See "-Actuarial Valuations and Actuarial Funded Status of Pension Plans—Historical Statutory Funding Status" below.

#### **Actuarial Valuations and Actuarial Funded Status of Pension Plans**

General

State law requires that all Pension Plans must conduct an actuarial valuation as of the end of each Fiscal Year. The actuarial valuations of the Pension Plans have historically served a critical role in determining appropriate State contributions to the Pension Plans by systematically calculating an actuarially recommended contribution (discussed below). During many of the years when the State did not make the full actuarially recommended contribution, it still contributed a portion of the actuarially recommended contribution. The State's current pension funding policy provides that the combined contribution appropriated from the State budget and LECA net lottery proceeds fully fund the actuarially recommended contribution. Informational copies of these reports as well as other financial information are available on the Division of Pensions and Benefits' website at: <a href="https://www.nj.gov/treasury/pensions/financial-reports.shtml">https://www.nj.gov/treasury/pensions/financial-reports.shtml</a>. No information contained on the website of the Division of Pensions and Benefits is incorporated herein by reference.

Pension Plan actuarial valuations are completed approximately six to eight months after the end of a fiscal year. Consequently, actuarial valuations and recommended contributions for the various Pension Plans do not apply to the fiscal year immediately following the actuarial valuations. Rather, they apply to the second fiscal year following the valuation. For example, the actuarially recommended contributions and valuations as of July 1, 2024 are applicable to the Fiscal Year ended June 30, 2026.

Actuaries and Auditor

Cheiron, Inc. serves as consulting actuary for six of the Pension Plans. Segal is the consulting actuary for PFRS. The consulting actuaries prepare the actuarial valuations and experience investigations (which are described below) for the Pension Plans. KPMG LLP serves as the auditor of the financial statements of the Pension Plans, with PFRS contracting separately for their services.

Content and Timing of Actuarial Valuations

The purpose of an actuarial valuation is to calculate an actuarially recommended contribution by an independent actuary based on an assessment by such actuary, using multiple assumptions and methodologies, whether the assets of a Pension Plan, together with expected earnings and other amounts, will be sufficient to pay expected retirement benefits. Two key calculations the actuaries make in each actuarial valuation is a calculation of the actuarial accrued liability and the Actuarial Value of Assets ("AVA"). The actuarial accrued liability of a Pension Plan represents an estimate, on the basis of demographic and economic assumptions, of the present value of benefits the Pension Plan will pay to retirees over their lifetime. The AVA represents the market value of the assets of the Pension Plan as adjusted for several methods discussed below. The actuarial valuation compares the actuarial accrued liability with the actuarial value of assets, and any excess of that liability over the assets forms an Unfunded Actuarial Accrued Liability ("UAAL") applicable to the Pension Plan. An actuarial valuation will express the percentage that a Pension Plan is funded through a "Funded Ratio" which represents the quotient obtained by dividing the actuarial value of assets of the Pension Plan by the actuarial accrued liability of the Pension Plan. A Funded Ratio of 100% represents an assessment by the actuary, based on the assumptions and methodologies of the actuarial valuation, that a Pension Plan has a sufficient amount of assets that, with future earnings on those assets and other amounts, will be sufficient to pay expected retirement benefits that have been earned to date.

#### Actuarially Recommended Contribution

Actuaries of the Pension Plans will also calculate an actuarially recommended contribution in each actuarial valuation. The actuarially recommended contribution consists of two components: (1) normal cost, which represents the portion of the present value of retirement benefits that are allocable to the active members' current year service, and (2) in cases where the Funded Ratio is less than 100%, a portion of the UAAL. The actuarially recommended contribution is determined in accordance with State statutes and uses different assumptions and methodologies than used for purposes of meeting financial disclosure requirements. See "—GASB Statements No. 67 and 68" below.

#### Assumptions used in Actuarial Valuations

While actuarial valuations express the funding status of a Pension Plan in terms of the value on a particular date, in reality they are projections of future retirement benefits and estimates of the amount of assets that will be available to pay those retirement benefits. To make these projections and estimates, actuaries use assumptions, including, but not limited to, the expected rate of return on assets, inflation rates, future pay increases, age of retirement of members, assumed rates of disability, and retiree and beneficiary life expectancies. The Pension Plan boards establish most of these assumptions. However, the State Treasurer establishes the expected rate of return. If the experience of the Pension Plans is different from these assumptions, the UAAL of the Pension Plans may increase or decrease to the extent of any variances.

State law requires that all Pension Plans conduct an actuarial experience study at least once every three years to examine the demographic and economic assumptions used in actuarial valuations to ensure those assumptions reflect actual Pension Plan experience. The experience studies use long-term assumptions, not solely influenced by short-term fluctuations. Whenever an experience study results in a change to an assumption, it could impact the Pension Plan's UAAL or the statutory contribution calculation in subsequent actuarial valuations. The actuaries of the Pension Plans recently completed experience studies covering the period 2021–2024. The results show only minor adjustments to actuarial assumptions across the Pension Plans. Overall, using the studies produce a slight reduction in the State's UAAL of approximately 0.7% (approximately \$711 million) and a net reduction in actuarially recommended contributions of approximately \$33 million for Fiscal Year 2027. These reductions are estimates based on valuations impacting Fiscal Year 2026 contributions.

The adjustments reflect updated mortality and salary increase assumptions. Impacts differ modestly by system with TPAF and JRS showing small decreases in UAAL and future projected contributions, while PERS, PFRS, and the SPRS show small increases.

The actual rate of return on the investment of Pension Plan assets impacts the value of Pension Plan assets which, in turn, impacts the amount of the UAAL. Preliminary investment returns were 10.96% for Fiscal Year 2025. Actual investment returns for any given fiscal year can vary widely. Investment returns were 10.74%, 9.06%, (7.90)%, and 28.63%, for Fiscal Years 2024, 2023, 2022, and 2021, respectively. The Treasurer sets the assumed rate of return.

That rate was lowered from 7.5% to 7.3% for the June 30, 2019 actuarial valuation. It was further lowered to 7% for the June 30, 2021, and subsequent, actuarial valuations.

#### Methodologies used in Actuarial Valuations

The actuarial valuations of the Pension Plans use several actuarial methods to calculate the actuarial value of assets and actuarial accrued liability of the Pension Plans. These methods are generally established by State legislation. These methods include the method of amortizing the UAAL, a method of smoothing differences between market value of assets and expected value of assets, and a method of determining when pension benefits accrue for purposes of calculating actuarial liabilities. The State Legislature may change these methods which, depending on the nature of the change, can have a substantial positive or negative impact on the UAAL of the Pension Plans.

Two different methods are used to measure pension assets: market value and the AVA. The market value represents the value of assets if they were liquidated on the valuation date. However, State law requires an alternative measurement method ("AVA method") to be used. Each year, the AVA method smooths investment gains and losses for that year to reduce volatility by recognizing only 20% of the difference between the market value of assets that year and the expected AVA that year (this recognition is done on a preliminary basis and before giving effect to various adjustments). The AVA method may produce an actuarial value of assets that falls outside of what is generally considered to be a reasonable range of the market value. As of June 30, 2024, excluding the estimated value of the Lottery Contribution, the State's portion of the aggregate market value of all of the assets of the Pension Plans, as determined by the Pension Plans' actuaries, was approximately \$49.8 billion, as compared to the State's portion of the aggregate actuarial value of all assets of the Pension Plans, which was \$50.6 billion. A portion of the difference between these two asset amounts represents the impact of this smoothing method. This smoothing not only affects asset valuations, it also affects the UAAL, funded ratios and contributions, all numbers computed using the AVA

The main purpose of the actuarial valuation is to develop a schedule for restoring the Pension Plans to a Funded Ratio of 100%. The amortization method requires the actuary to calculate that portion of the UAAL that the State needs to contribute each year in order to accomplish that goal. Actuaries use different methods to develop such a schedule. Excluding the CP&FPF and the POPF, the Pension Plans use the level-dollar amortization method. Previously, the State used the level percent of pay UAAL calculation method. Under the level-dollar amortization method, the actuary assumes the State will pay the same dollar amount to amortize the UAAL in each year of the amortization period. Pursuant to statute, the UAAL was being amortized over an open-ended 30-year period through the July 1, 2018 actuarial valuation for PERS, TPAF, SPRS and JRS, and through the July 1, 2017 actuarial valuation for PFRS. Beginning with the July 1, 2019 actuarial valuation for PERS, TPAF, SPRS and JRS, and the July 1, 2018 actuarial valuation for PFRS, the UAAL began to be amortized over a closed 30-year period until the remaining period reaches 20 years, when the amortization period will revert to an open-ended 20-year period. An open amortization period means that the period over which the UAAL is amortized may reset to 20 years with each actuarial valuation if the UAAL increases, whereas, in a closed amortization period, the period is reduced with each actuarial valuation.

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#### Historical Statutory Funding Status

The following table sets forth the historical statutory funding status of the Pension Plans for the year ended as of July 1, 2014 through the year ended as of July 1, 2024.

## HISTORICAL STATUTORY FUNDING STATUS AGGREGATE PENSION FUND ACTUARIAL LIABILITIES AND ASSETS<sup>(1)</sup> Actuarial Valuations as of July 1, 2014 through July 1, 2024 (In Millions)

Valuation Year Ending June 30,	Actuarial Value of Assets <sup>(2)</sup>	Actuarial Accrued Liability <sup>(2)</sup>	Unfunded Actuarial Accrued Liability (UAAL) <sup>(2)</sup>	Funded Ratio	Market Value of Assets(3)
2014	\$42,486.4	\$82,563.3	\$40,076.9	51.5%	\$40,594.3
2015	41,397.4	85,212.0	43,814.6	48.6	38,505.9
$2016^{(4)}$	39,731.6	88,800.3	49,068.7	44.7	34,698.9
2016 Rev <sup>(5)</sup>	52,304.8	88,800.3	36,495.5	58.9	47,272.1
2017	51,416.6	92,150.6	40,734.0	55.8	48,354.5
2018	51,018.0	93,807.5	42,789.5	54.4	48,762.3
2019(6)	51,090.4	100,789.0	49,698.6	50.7	48,743.9
2020	51,355.2	103,118.1	51,762.9	49.8	47,833.8
2021	55,105.5	108,679.7	53,574.2	50.7	56,987.0
2022	57,211.7	111,873.3	54,661.7	51.1	53,907.7
2023	59,834.8	114,265.6	54,430.8	52.4	57,591.3
2024	62,901.3	116,987.9	54,083.7	53.8	62,043.8

Source: New Jersey Department of the Treasury, Division of Pensions and Benefits. Information was derived from the actuarial valuation reports as of July 1, 2014 through July 1, 2024 for all the Pension Plans.

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<sup>(1)</sup> The actuarial liabilities and assets shown in this chart are based on the actuarial methods and assumptions used to determine the statutory contributions and are different from the actuarial liabilities and assets based on GASB Statement No. 67.

<sup>(2)</sup> For a description of these terms, see "—Actuarial Valuations and Actuarial Funded Status of Pension Plans" above.

<sup>(3)</sup> The market value of assets as shown in the actuarial valuation reports for the Pension Plan and included in the table differs from the value of the investment portfolio of the Pension Plans as reported by the Division of Investment. The market value of assets of each of the Pension Plans is as set forth in the actuarial valuation reports for the Pension Plans and represents the full market value of the assets held by the Pension Plan, including expected receivable contributions from the State, local employers and participants. It also includes the estimated value of the Lottery Contribution beginning with the July 1, 2016 valuation.

<sup>(4)</sup> Information was derived from the original actuarial valuation reports as of July 1, 2016 and excludes the value of the Lottery Contribution.

<sup>(5)</sup> Information was modified to include \$12.573 billion in the Actuarial Value of Assets and Market Value of Assets representing the estimated value of the Lottery Contribution as of July 1, 2016. For the fiscal year ended as of June 30, 2016, this improved the overall funded ratio of the Pension Plans from 44.7% to 58.9% as compared to the original actuarial valuation reports as of July 1, 2016.

<sup>(6)</sup> The reduction in the funded status between the June 30, 2018 and June 30, 2019 actuarial valuations is mainly attributable to the adoption of revised actuarial assumptions based on experience investigations conducted by the Pension Plans' actuary in 2019, and a reduction in the assumed investment rate of return used in the actuarial valuations from 7.5% to 7.3%. The revised assumptions, which were adopted by the various Pension Boards in early 2020, caused actuarial accrued liabilities to increase by \$2.656 billion or 2.6% between the June 30, 2018 and June 30, 2019 actuarial valuations. The change in the assumed rate of return increased liabilities by \$2.098 billion or 2.1%.

#### Prospective Statutory Funding Status

The following table sets forth the prospective statutory funding status of the Pension Plans for the year ending June 30, 2026 through the year ending June 30, 2054. The following information constitutes forward-looking information and does not represent a prediction of actual results. The following information represents a projection of the future funded status of the Pension Plans that is based on the assumptions and methodologies used by the actuaries to prepare the actuarial valuations for the Pension Plans. The following table assumes that the State continues to make its contributions to the Pension Plan in accordance with its current funding policy, and calculations and contributions related to the Lottery Enterprise remain as set forth in the LECA. Accordingly, the following information is based on numerous assumptions and methodologies and actual results will likely differ. Investors should read carefully all of the footnotes to the following table and the related cross-references to understand the assumptions and methodologies upon which the following information is based.

The following table is based on the actuarial valuations as of June 30, 2024.

## PROSPECTIVE STATUTORY FUNDING STATUS AGGREGATE PENSION FUND ACTUARIAL LIABILITIES AND ASSETS<sup>(1)</sup> For the Valuation Year Ending June 30, 2026 through June 30, 2054 (In Millions)

Valuation Year Ending June 30	Actuarial Value of Assets (AVA) <sup>(2)(3)</sup>	Actuarial Accrued Liability (AAL) <sup>(2)(3)</sup>	Unfunded Actuarial Accrued Liability (UAAL) <sup>(2)</sup>	AVA Statutory Funded Ratio <sup>(2)</sup>
2026	68,593.6	121,631.8	53,038.2	56.4%
2027	71,684.2	124,123.8	52,439.5	57.8
2028	74,877.8	126,631.8	51,754.0	59.1
2029	78,168.4	129,157.5	50,989.0	60.5
2030	81,562.8	131,694.8	50,132.0	61.9
2031	85,007.9	134,230.0	49,222.1	63.3
2032	88,505.1	136,762.1	48,257.0	64.7
2033	92,054.4	139,290.6	47,236.1	66.1
2034	95,650.2	141,810.7	46,160.6	67.4
2035	99,294.0	144,319.2	45,025.3	68.8
2036	102,995.8	146,819.6	43,823.9	70.2
2037	106,777.0	149,326.5	42,549.5	71.5
2038	110,652.4	151,857.0	41,204.5	72.9
2039	114,643.3	154,430.7	39,787.4	74.2
2040	118,778.8	157,069.9	38,291.0	75.6
2041	123,092.5	159,803.0	36,710.5	77.0
2042	127,614.8	162,657.1	35,042.2	78.5
2043	132,359.7	165,641.4	33,281.6	79.9
2044	137,333.6	168,757.8	31,424.2	81.4
2045	142,546.8	172,007.3	29,460.5	82.9
2046	148,008.9	175,390.3	27,381.4	84.4
2047	155,029.8	178,906.6	23,876.8	86.7
2048	162,425.0	182,556.0	20,131.1	89.0
2049	170,215.4	186,341.5	16,126.1	91.3
2050	178,435.3	190,282.0	11,846.6	93.8
2051	187,104.2	194,385.5	7,281.3	96.3
2052	195,903.0	198,645.1	2,742.1	98.6
2053	200,701.2	203,046.5	2,335.9	98.8
2054	205,465.9	207,598.1	2,132.2	99.0

Source: New Jersey Department of the Treasury, Division of Pensions and Benefits.

Future Fiscal Years are adjusted for the receipt of projected Lottery Net Proceeds. Under LECA, the Lottery Enterprise is re-valued every five years. The first revaluation was completed on December 31, 2021. See "—Lottery Enterprise Contribution Act—Lottery Enterprise—Valuation" above.

<sup>(1)</sup> The actuarial liabilities and assets shown in this chart are based on the actuarial methods and assumptions used to determine the statutory contributions and are different from the actuarial liabilities and assets based on GASB Statement No. 67. The estimates assume an estimated rate of return of 7% for Fiscal Year 2024 and all future Fiscal Years. Projections exclude estimates for the CP&FPF and the POPF.

<sup>(2)</sup> For a description of these terms, see "—Actuarial Valuations and Actuarial Funded Status of Pension Plans" above.

<sup>(3)</sup> Actuarial value of assets includes the value of the Lottery Contribution. The amounts shown in this chart are based on projected Fiscal Year 2025 Net Lottery Proceeds of \$1.126 billion. The amount listed in the Actuarial Value of Assets column above does not take into account a projected decrease of approximately \$59.9 million in Lottery Net Proceeds expected post-audit, resulting in an overall contribution rate of 102.8% of the actuarially recommended contribution.

#### GASB Statements No. 67 and 68

The State and the Pension Plans are required to follow GASB Statements No. 67 and 68 in preparing their financial statements. These GASB Statements are intended to improve comparability between public pension plans by standardizing the way certain financial data relating to these plans are disclosed. They do not require changes to the method a plan uses to compute actual employer contributions to a plan. The State's actual contributions to the Pension Plans continue to be calculated under the requirements of the State statutes.

GASB Statements No. 67 ("GASB 67") and 68 ("GASB 68") require governmental plans use specific methods to calculate the required disclosures that differ from the methods used to calculate the UAAL and funded ratios. Included among those differences are the calculation of each individual member's pension accruals and differences in the discount rate used to calculate the present value of future benefit payments. GASB 67 and 68 additionally require a "depletion date" calculation based on the projected time frame that assets will be available to cover projected benefit payments over a 99-year projection period under certain assumptions.

To project future employer contributions, GASB 67 requires that assumed contributions will be based on a consistent contribution pattern supported by State statute or other formally adopted policy. In the most recent GASB 67 report, as of June 30, 2023, the asset depletion projection assumed the State will make future contributions based on 100% of the full statutory contribution amount. The GASB Statements require that the discount rate used to discount projected benefits payments to their present value will be based on a single rate that reflects (a) the long-term expected rate of return on plan investments as long as the plan net position is projected under specific conditions to be sufficient to pay pensions of current plan members, and the pension plan assets are expected to be invested using a strategy to achieve that return; and (b) a yield or rate index on tax-exempt 20-year, AA- or higher rated municipal bonds to the extent that conditions for use of the long-term expected rate of return are not met.

The GASB 67 reports for the State are based on information from the prior Fiscal Year's actuarial valuations of the Pension Plans, except that the information is updated to reflect market value of assets as of the date of the GASB 67 report and the information is adjusted to reflect events that the actuarial valuation assumed to occur in the Fiscal Year. Thus, the GASB 67 reports as of June 30, 2024 use information from the actuarial valuations of the Pension Plans as of June 30, 2023 subject to these adjustments.

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The results, summarized for the GASB 67 Reports as of June 30, 2024 are shown in the following chart:

# GASB STATEMENT NO. 67 DISCLOSURE Net Pension Liability Plan Fiduciary Net Position<sup>(1)</sup> Based on Actuarial Valuations as of July 1, 2024 (100% of Actuarially Recommended Contribution) (In Millions)

Pension Plan	Plan Fiduciary Net Position	Total Pension Liability	Plan Net Pension Liability	Plan Fiduciary Net Position as a % of TPL
PERS <sup>(2)</sup>	\$37,740.7	\$ 73,613.3	\$ 35,872.7	51.27
TPAF	30,316.3	79,808.4	49,492.1	37.99
PFRS <sup>(3)</sup>	34,856.3	51,614.1	16,757.7	67.53
CP&FPF	2.1	1.2	(.9)	176.35
SPRS	2,319.0	4,534.8	2,215.8	51.14
JRS	246.2	947.1	700.9	26.00
POPF	4.5	2.0	(-2.5)	221.52
Total	\$105,485.1	\$210,520.9	\$105,035.8	50.11%

<sup>(1)</sup> Based on Market Value as of June 30, 2024. Does not take into consideration the contribution of the Lottery Enterprise.

Informational copies of the July 1, 2024 valuation report, which are the most recent audited valuations, are posted on the Division of Pensions and Benefits' website at: <a href="http://www.state.nj.us/treasury/pensions/financial-reports.shtml">http://www.state.nj.us/treasury/pensions/financial-reports.shtml</a>. No information posted on the Division's website is incorporated by reference in this Appendix I.

GASB 67 contains a provision that requires a pension plan to be treated as a single trust for purposes of valuing the plan when there are no separate trust agreements in place for the component groups within the plan. Since there is no language in legislation that legally segregates the State and local components within the PERS and PFRS, the information and disclosures for these two multi-employer plans had to be developed in the aggregate per system and not separately for the State and the local participating employers. If the State and local employers were segregated for GASB 67 disclosure purposes, the State's Plan Fiduciary Net Position as a percentage of Total Pension Liability in both PERS and PFRS would have been lower than the combined State and local Plan Fiduciary Net Position as a percentage of Total Pension Liability shown in the above chart, and the local employer Plan Fiduciary Net Position as a percentage of Total Pension Liability would have been higher.

#### GASB Statement No. 68 Results

GASB 68 requires each participating employer to recognize and record as a liability on their financial statements their proportionate share of the collective net pension liability determined under GASB 67. For the Fiscal Year ending June 30, 2024, each participating employer must recognize their share of the total net pension liability of \$105,035.8 million determined as of the measurement date of June 30, 2024. The State's share of the collective net pension liability as of June 30, 2024 has been determined to be \$77,435.2 million. This amount is recorded as a liability on the State's financial statements for the fiscal year ending June 30, 2024.

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<sup>(2)</sup> Of the total Net Pension Liability of \$35,872.7 million for PERS, \$22,170.2 million is the estimated State portion and \$13,702.4 million is the estimated local portion.

<sup>(3)</sup> Of the total Net Pension Liability of \$16,757.7 million for PFRS, \$4,395.3 million is the estimated State portion and \$12,362.5 million is the estimated local portion.

The following chart summarizes the allocation of the net pension liability of \$105,035.8 million as of July 1, 2024, as determined under GASB 68:

## GASB STATEMENT NO. 68 DISCLOSURE Allocation of Fiscal Year 2025 Net Pension Liability (NPL) per GASB 68<sup>(1)</sup> (In Millions)

Pension Plan	State	State Non-Employer <sup>(2)</sup>	Total State	State Colleges & Universities	Locals	Plan Net Pension Liability
PERS	\$18,666.7	\$ 114.4	\$18,781.1	\$3,503.6	\$13,588.0	\$ 35,872.7
TPAF	67.0	49,425.1	49,492.1	-	-	49,492.1
PFRS	4,212.8	2,035.9	6,248.7	182.5	10,326.6	16,757.7
CP&FPF	(.9)	-	(.9)	-	-	(.9)
SPRS	2.215.8	-	2.215.8	-	-	2.215.8
JRS	700.9	-	700.9	-	-	700.9
POPF	(2.5)	-	(2.5)	-	-	(2.5)
Total	\$25,859.8	\$51,575.4	\$77,435.2	\$3,686.1	\$23,914.6	\$105,035.8

<sup>(1)</sup> Audited.

Since there is no statutory requirement that the State fund the pension costs for the State colleges and universities, the State is not required under GASB 68 to include the State college and university portion of the net pension liability, which is estimated to be \$3,686.1 million as of June 30, 2024, as a liability on its financial statements. However, the State's longstanding practice has been to pay the required pension contributions on behalf of the various State higher education institutions, and it is expected that this practice will continue in the future.

An informational copy of the GASB 68 actuarial valuation report for the various Pension Plans is posted on the Division's website. No information posted on the Division's website is incorporated by reference in this Appendix I.

#### FUNDING POST-RETIREMENT MEDICAL BENEFITS

In addition to pension benefits, the State provides post-retirement medical benefits ("PRM") for certain State and other retired employees meeting the service credit eligibility requirements. This includes retired State employees of PERS, TPAF, PFRS, SPRS, JRS and ABP; local retired TPAF and other school board employees; and some local PFRS retirees. To become eligible for this State-paid benefit, a member of the Pension Plans must retire with 25 or more years of pension service credit or a disability pension. PRM benefits are provided through the State Health Benefits Program ("SHBP") and the School Employees' Health Benefits Program ("SEHBP"). The SHBP and the SEHBP are administered by the Division of Pensions and Benefits. The benefits provided include medical, prescription drug, and Medicare Part B and Part D reimbursement for covered retirees, spouses and dependents. In Fiscal Year 2025, the State paid PRM benefits for 162,115 State and local retirees.

The State funds post-retirement medical benefits on a "pay-as-you-go" basis, which means that the State does not pre-fund, or otherwise establish a reserve or other pool of assets against the PRM expenses that the State may pay in future years for these costs. The chart below shows a period of stability for PRM costs during Fiscal Years 2017, 2018 and 2019. The 2020 PRM cost decrease is an anomaly attributable to the pandemic-related decrease in treatments and healthcare utilization. In Fiscal Year 2021, PRM costs rose at a 13.5% rate compared to Fiscal Year 2020 as retired employees returned to utilizing their doctors and sought treatments that had been postponed due to the pandemic. The Fiscal Year 2022 expense for PRM benefits increased by 6.6%, or \$117.5 million, to \$1.907 billion. The State spent \$2,292.6 million for PRM costs in Fiscal Year 2024, which is a 6.7% increase over Fiscal Year 2023. The State projects \$2,395.0 million for PRM will have been spent for Fiscal Year 2025, which is a 4.5% increase over Fiscal Year 2024

<sup>(2)</sup> The TPAF and a portion of the local government component of PFRS represent special funding situations because the State is legally responsible for making contributions directly to these plans that are used to provide retirement benefits to non-State employees. Pursuant to GASB 68, these special funding situations require the State to recognize its proportionate share of the collective NPL for these plans.

PRM expenditures. The Fiscal Year 2026 Appropriations Act appropriated \$2,563.5 million for PRM, a 7.0% increase over Fiscal Year 2025 PRM expenditures.

### AGGREGATE STATE CONTRIBUTIONS FOR OPEB For the Fiscal Years Ending June 30, 2016 through June 30, 2025

State Fiscal Year Ending June 30,	OPEB Expenditure (in Millions)	Dollar Change Over Prior Year (in Millions)	Percentage Change Over Prior Year
2016	\$1,826.0	n/a	n/a
2017	1,865.7	39.7	2.2%
2018	1,908.0	42.3	2.3%
2019	1,907.9	(0.1)	0.0%
2020(1)	1,577.8	(330.1)	(17.3)%
2021 <sup>(2)</sup>	1,790.1	212.3	13.5%
2022	1,907.6	117.5	6.6%
2023	2,149.1	242.1	12.7%
2024	2,292.6	143.5	6.7%
$2025^{(3)}$	2,395.0	102.4	4.5%
$2026^{(4)}$	2,563.5	168.5	7.0%

<sup>(1)</sup> The State experienced a decrease in OPEB costs as healthcare utilization and treatments decreased during the pandemic.

#### Governmental Accounting Standards

Beginning in Fiscal Year 2018, the State is required to calculate and disclose its obligation to pay PRM to current and future retirees based on GASB 74 and 75. The term "OPEB" as used in the following discussion on GASB 74 and 75 requirements refers to the funding of post-retirement medical benefits. GASB 74 applies to OPEB plans and became effective for plan fiscal years beginning after June 15, 2016. GASB 75 applies to employers that sponsor OPEB plans and became effective for employer fiscal years beginning after June 15, 2017. For the State and local participating employers who report on a fiscal year basis, the GASB 75 reporting and disclosure requirements became effective beginning with the issuance of their financial reports for the fiscal year ending June 30, 2018.

Many of the provisions of GASB 74 and 75 for OPEB are parallel to the provisions of GASB 67 and 68 for pensions. GASB 74 and 75 require a liability for OPEB obligations, known as the net OPEB liability ("NOL"), to be recognized on the balance sheet of the employers participating in the OPEB plan. In addition, an OPEB expense is recognized in the income statement of the participating employers.

Certain actuarial methods and assumptions required under GASB 67 and 68 must also be used to develop the NOL under GASB 74 and 75. For instance, GASB 74 and 75 require that the entry age normal actuarial cost method be utilized to determine the total OPEB liability. GASB 74 and 75 also require that future OPEB benefit payments be discounted using a discount rate that reflects a 20-year tax-exempt municipal bond yield or index rate if assets are not available to cover such future benefit payments.

Like GASB 67 and 68, GASB 74 and 75 do not enforce OPEB funding or impact the State's current funding practice which is to fund PRM benefits on a pay-as-you-go basis as benefits become due.

#### GASB 75 Valuation Results

The State's portion of the total OPEB liability increased from \$76.8 billion to \$88.5 billion between June 30, 2024 and June 30, 2025. The increase in the State's OPEB liabilities reflects updated trends that are partially offset by a change in the municipal bond rate that is used to discount liabilities. The rate increased from 3.65% as of June 30, 2023 to 3.93% as of June 30, 2024.

<sup>(2)</sup> As the effects of the pandemic abated, health care utilization rebounded as retired employees utilized their doctors and received other medical treatments and procedures that had been postponed during the pandemic.

<sup>(3)</sup> The Fiscal Year 2025 preliminary amount for projected PRM costs is \$2,395.0 million.

<sup>(4)</sup> The Fiscal Year 2026 Appropriations Act includes \$2,563.5 million in appropriations for projected PRM costs.

The results of the June 30, 2025 GASB actuarial valuations are summarized in the table below:

#### GASB Statement No. 75 Accounting Disclosures Based on Measurement Date of June 30, 2024 For the Fiscal Year Ending June 30, 2025 (In Millions)

	State Retired Fund	Education Retired Fund	Local Govt Retired Fund	Total
OPEB Liability				
(a) Retirees Receiving Benefits	\$ 11,117.3	\$ 21,944.5	\$ 7,984.6	\$ 41,046.3
(b) Active Participants	12,890.3	37,706.1	9,763.7	60,360.1
(c) Total	24,007.6	59,650.6	17,748.3	101,406.5
Plan Fiduciary Net Position			157.2	157.2
Net OPEB Liability	\$24,007.6	\$ 59,650.6	\$17,905.4	\$101,563.7

#### **Estimated Allocation of GASB 75 Liability**

OPEB Fund	State	State Non- Employer*	Total State	Locals	OPEB Liability
State	\$ 17,708.1	\$ 6,299.5	\$ 24,007.6		\$ 24,007.6
Education		59,650.6	59,650.6		59,650.6
Local Govt		4,876.6	4,876.6	\$ 13,028.8	17,905.4
Total	\$ 17,708.1	\$ 70,826.8	\$ 88,534.9	\$ 13,028.8	\$ 101,563.7

<sup>\*</sup> The State is legally responsible for funding post-retirement benefit costs for State college and university retirees, education retirees, and certain PFRS local government retirees under the provisions of *L.* 1997, *c.* 330. Since the State is funding the retiree benefits for these groups, it represents a special funding situation under GASB 75 and the State is required to recognize its proportionate share of the collective Net OPEB liability for these plans.

The State OPEB liability is based on plan provisions, as provided by the State, along with certain demographic and economic assumptions recommended by the State's health benefits actuarial consultant and approved by the State, which conform to the requirements of GASB 74 and 75. The entry age normal Actuarial Method is used to calculate the OPEB liability of the State and local participating employers. Many of the actuarial assumptions used to project the OPEB liability are the same as those used to determine the accrued actuarial liabilities of the Pension Plans. The discount rate used to determine the retiree healthcare liabilities is 3.93%, and is based on a 20-year tax-exempt municipal bond index. When projecting the growth of expected claims over the lifetimes of the qualifying retirees, it is assumed that pre-age 65 PPO/HMO medical benefits would increase at a rate of 7.5% in Fiscal Year 2025 and gradually decrease to a 4.5% long-term trend after nine (9) years. For post-65 PPO/HMO medical benefits, the trend rate assumption reflects premiums through plan year 2025 and projected increases in Fiscal Year 2025 of 3.06% and 3.45% for PPO premiums of State and education retirees, respectively; and 2.65% and 2.95% for HMO premiums, respectively. The Post-65 PPO trend will increase to 21.39% and 19.36% in Fiscal Year 2027 for State and education retirees, respectively while the Post-65 HMO trend will increase to 21.96% and 20.67% in Fiscal Year 2027 for State and education retirees. The Post-65 PPO/HMO Medical trend rate will gradually decline until it reaches a rate of 4.5% in Fiscal Year 2034 and all future years, and it is assumed that prescription drug benefits costs would increase at a rate of 12.25% for current and future retirees in Fiscal Year 2025 and taper off to a 4.5% longterm trend rate after nine (9) years. Copies of audited valuation reports are posted on the Division of Pensions and Benefits' website at: http://www.state.nj.us/treasury/pensions/financial-reports.shtml. No information on that website is incorporated by reference into this Appendix I.

In any Fiscal Year, the State's cost for SHBP and SEHBP benefits depends on a number of factors, including the cost and use of SHBP and SEHBP benefits and other economic and demographic factors. In addition, the State also receives reimbursement from the federal government that offsets a portion of the State's cost for SHBP and

SEHBP benefits for retirees over the age of 65. The level of this reimbursement depends on federal policy changes, which can change substantially over time. The amount of the State's OPEB Liability above makes assumptions relating to all of these factors, including federal policy, and, if actual results differ from these assumptions, the cost of the SHBP and the SEHBP may be higher than the State OPEB Liability implies. In particular, the implementation of the Inflation Reduction Act and procedural changes within the Centers for Medicare & Medicaid Services ("CMS") are expected to impact the Medicare Advantage Plan and Medicare Part D Employer Group Waiver Plan ("EGWP") benefits offered by the SHBP and SEHBP for retirees over the age of 65. The unidentified impacts of these changes make it difficult to quantify how much the State's cost will be offset by federal reimbursements in the future.

## LITIGATION

The following are cases presently pending or threatened in which the State has the potential for either a significant loss of revenue or a significant unanticipated expenditure.

Chapter 120 Claims for Injuries Resulting from Sexual Abuse

Under *L.* 2019, *c.* 120 ("Chapter 120"), the New Jersey Tort Claims Act was amended to revise the statute of limitations for and remove the procedural temporal bar for bringing claims of injury due to sexual abuse by minor victims and adult victims of sexual abuse against public entities, including the State and its departments and agencies. In addition, Chapter 120 included a two-year grace period for any plaintiff to bring a claim for injury due to sexual abuse.

Since the enactment of Chapter 120, numerous cases have been filed by plaintiffs for alleged abused suffered from the 1960s through the present day. Some of the cases allege that plaintiffs were abused by State employees (i.e., while plaintiffs were housed in State-run residential centers). Many of these lawsuits are against the Department of Children and Families ("DCF") and/or DCF's Division of Child Protection and Permanency ("DCPP"), filed by plaintiffs alleging that, when they were minors, they were abused by non-employee third parties and that the State is liable for failing to prevent the abuse; failing to investigate or act on complaints of abuse; or placing children in homes where abuse occurred. Cases also have been filed by plaintiffs alleging that, as juveniles, they were abused by employees of the Juvenile Justice Commission when they were residents of the New Jersey State Training School, and other State owned and operated facilities between the 1970s and 2010s.

The State's experience thus far has been that the State's liability under Chapter 120 cases is unusually difficult to assess due to the dated nature of many of the claims, the potential unavailability of individuals alleged to have engaged in claimed abused, and the emotionally charged nature of Chapter 120 claims. The State currently expects to have financial exposure under several Chapter 120 claims over the next few Fiscal Years but currently is unable to estimate its exposure for these Chapter 120 claims. The State is vigorously defending these matters.

County of Warren v. State

On August 18, 2025, the County of Warren, the Administrator of the County of Warren, the Director and Deputy Director of the Board of County Commissioners of the County of Warren and a member of the Board of County Commissioners of the County of Warren (collectively, the "County") filed a complaint in the New Jersey Superior Court, Law Division against the State, the Governor and the State Treasurer alleging that the State has not appropriated the 9-1-1 System and Emergency Response Fee (the "9-1-1 Fee") in accordance with State; violations of federal law concerning the use of 9-1-1 fees; violations of Federal Communications Commission regulations concerning the permissible use of 9-1-1 fees; seeking an accounting of the funds in the 9-1-1 System and Emergency Response Trust Fund Account (the "Account"); unjust enrichment; and violation of Article VIII, Section II, paragraph II of the State Constitution. The State filed an unopposed motion to transfer venue from Warren County to Mercer County and is awaiting the court's decision. The State's responsive pleading is due December 8, 2025. The State is vigorously defending this matter.

AT&T Services, Inc. v. Director, Division of Taxation

On March 18, 2024, AT&T Services, Inc. ("AT&T") filed a complaint in the New Jersey Tax Court contesting a December 20, 2023 final determination by the Division of Taxation denying AT&T's CBT refund claim for research and development ("R&D") carryforward credits from tax years 2011 through 2017. AT&T amended its New Jersey CBT return for tax year 2018 claiming R&D carryforward credits for 2011 through 2018. AT&T alleges that it is entitled to the R&D credits because it already claimed the credits on federal tax returns filed with the Internal Revenue Service for the tax years in question. The Division denied the R&D carryforward credits for tax years 2011 through 2017 because the taxpayer is not permitted to amend a return to claim R&D carryforward credits for tax years that are closed due to the statute of limitations. The Division accepted the R&D carryforward credit for tax year 2018, which was timely claimed within the statute of limitations. The Division filed its answer to the complaint on May 17, 2024. On April 30, 2025, AT&T withdrew its complaint, with prejudice. On May 7, 2025, the New Jersey Tax Court entered judgment dismissing the complaint.

NL Industries, Inc. v. State of New Jersey

The Raritan Bay Slag Superfund Site (the "Site") is approximately 47 acres of real property located in the Laurence Harbor section of Old Bridge Township and Sayreville. Portions of the Site are located on State riparian lands. In 2012, the United States Environmental Protection Agency ("EPA") informed NL Industries, Inc. ("NL") that EPA believed that slag was generated, in part or in whole, by NL's (then National Lead Industries) lead-smelting facility in Perth Amboy. EPA selected a remediation remedy and named NL as the potentially responsible party subject to enforcement. On March 19, 2014, NL filed an initial complaint for contribution against the State in the Superior Court, Law Division for the costs to remediate the Site. On August 16, 2017, NL filed an amended complaint alleging that in the 1980s the State dredged areas that were impacted by hazardous substances, transported the contaminated sediments and discharged the hazardous substances on areas of the Site, and that the State had caused, or contributed to, the discharge by virtue of the State's failure, as owner of a portion of the Site, to remove the slag after the enactment of the Spill Compensation and Control Act ("Spill Act"), N.J.S.A. 58:10-23.11 et seq., in 1977. In the amended complaint, NL sought declaratory relief as to the State's liability for cleanup and removal costs, including future costs or damages. The State filed its answer denying liability and asserting defenses under the New Jersey Tort Claims Act, N.J.S.A. 59:1-1 et seq. The State also filed a counterclaim asserting claims under the Spill Act seeking the State's past and future remediation costs, and natural resource damages. Mediation of this matter began in 2018 and, as a result, NL withdrew its complaint and the State withdrew its counterclaim, both without prejudice. This matter was settled pursuant to a judicial consent order, entered by the New Jersey District Court on February 10, 2025. The State's settlement payment was posted with the United States Department of Justice on March 31, 2025.

Eric R. Perkins, Chapter 7 Trustee for Richard Bernardi, Marilyn Bernardi & Strategic Environmental Partners v. New Jersey Department of Environmental Protection

Richard Bernardi, Marilyn Bernardi, and Strategic Environmental Partners (collectively, "Debtors") are Chapter 7 Debtors in Federal Bankruptcy Court, Trenton. The Debtors are the owners/operators of the former "Fenimore Landfill" in Roxbury Township, Morris County. In February 2011, Debtors purchased the landfill property with the stated purpose of closing the landfill and redeveloping it as a solar farm. In conjunction with closure of the landfill, Debtors were authorized to import certain solid waste material. Between November 2012 and June 26, 2013, the DEP investigated over 2500 complaints of noxious hydrogen sulfide gas ("H2S") odors emitting from the landfill. On June 26, 2013, following enactment of the "Legacy Landfill Law," N.J.S.A. 13:1E-125.1 et seq., DEP issued an emergency order authorizing DEP to enter the landfill property to take measures to abate the H2S odors, which the Debtors had failed to control. DEP entered the property and eventually installed a gas collection system, thermal oxidizer and scrubber to capture and destroy the H2S. DEP continues to occupy a portion of the property in order to operate the H2S treatment systems and is designing a replacement treatment system for the site.

In June 2016, the Debtors filed separate bankruptcy petitions under Chapter 11 of the Bankruptcy Code and a trustee was appointed (the "Trustee"). In July 2017 the matters were consolidated and converted to Chapter 7 bankruptcy. In December 2017, the Trustee's counsel advised DEP that they were preparing an adversary complaint in Bankruptcy Court against the DEP seeking damages for DEP's take-over. After brief settlement discussions, on June 14, 2018, the Trustee filed the adversary complaint for unspecified damages, alleging, inter alia, a taking of Debtors' property without just compensation. DEP filed counter-claims seeking costs incurred to date by DEP abating the H2S emissions. The parties agreed to a discovery extension to June 30, 2025. Trial is currently scheduled for

September 25, 2025. On April 21, 2025, the Trustee filed a notice of motion to sell the landfill to a third party, including the rights to continue the adversary complaint against DEP. The State is vigorously defending this matter.

Estate of Rene Correa Borquez et al. v. Elizabeth Maher Muoio, Treasurer of the State of New Jersey; Steven Harris, Administrator of New Jersey's Unclaimed Property Administration; and Kelmar Associates, LLC

Decedent, a Chilean citizen, owned certain stock that was deemed abandoned under New Jersey's Uniform Unclaimed Property Act, N.J.S.A. 46:30B-1 to -109 (the "Act"). In accordance with the Act, the holder remitted it to the Administrator of the New Jersey Unclaimed Property Administration (the "Administrator") in 2013, and the Administrator subsequently sold the stock. In 2023, decedent's heirs filed a claim, which the Administrator approved and paid. On December 19, 2024, Plaintiff, as representative of decedent's heirs, filed a complaint in the U.S. District Court for the District of New Jersey commencing a putative class action against the State Treasurer and the Administrator, in their official capacities (collectively the "State Defendants"), asserting facial and as-applied challenges to the constitutionality of the Act, under the 5th Amendment (takings clause) and 14th Amendment (due process) of the United States Constitution. Plaintiff asserts that the Act does not provide adequate notice to foreign property owners before and after escheat of property to the Administrator. Plaintiff further alleges that a taking under the 5th Amendment occurs when the Administrator pays the actual sale proceeds received by the State rather than the value the stock would have had if it had not been sold, and that Plaintiff's claim was underpaid.

On February 3, 2025, Plaintiff filed a motion for a preliminary injunction ("PI") with temporary restraints (a "TRO"). On February 11, 2025, the District Court denied Plaintiff's request for a TRO and has held Plaintiff's PI motion in abeyance pending the filing and determination of dispositive motions. On April 17, 2025, State Defendants filed a motion to dismiss the complaint. In response, on May 5, 2025, Plaintiff filed an amended complaint which restated the prior constitutional claims and added Plaintiff, individually, as a party due to his recent acquisition of stock that may escheat under the Act in the future. Plaintiff seeks relief declaring that the State Defendants' administration of the Act violates the United States Constitution. Plaintiff also seeks injunctive relief requiring State Defendants to comply with the notice requirements of the United States Constitution, and prohibiting the sale of property in the Administrator's custody belonging to Plaintiff or any class member, or otherwise putting them in the same position monetarily as they would have occupied if the property had not escheated. Plaintiff also seeks an accounting of escheated property belonging to Plaintiff and the putative class, and declaratory relief finding the State Defendants financially responsible for providing notice to the putative class and administering any relief afforded to the class. Plaintiff also seeks an award of interest, costs and attorney's fees.

Pursuant to the District Court's case management order, State Defendants served a motion to dismiss on June 4, 2025. Plaintiff served its opposition on July 7, 2025, and State Defendants served a reply on August 15, 2025. The State is vigorously defending this matter.

Public Service Electric & Gas Company, Inc. v. Director, Division of Taxation

For tax years 2006 through 2014, Public Service Electric & Gas Company, Inc. ("PSE&G") filed CBT returns and included its transitional energy facility assessment ("TEFA") in its CBT base, in accordance with *N.J.S.A.* 54:10A-4.1. Thereafter, PSE&G recalculated its CBT liability, removed the TEFA from the tax base and sought a CBT refund. Notably, the Appellate Division recently concluded that TEFA payments are included in the CBT base and denied a similar refund claim. *Rockland Elec. Co. v. Director, Div. of Taxation*, 30 N.J. Tax 448 (Tax 2018), aff'd., A-4522-17T2 (App. Div. June 24, 2019), cert. denied. *Rockland Electric Co.* is now final and binding upon the Tax Court. The Division denied PSE&G's refund claim. On or about May 28, 2019, PSE&G filed a Complaint in the Tax Court of New Jersey, contesting the CBT refund denial. The Division filed its answer to the complaint. The State is vigorously defending this matter.

Gomez v. DCPP et al.

On March 12, 2012, the Plaintiff child was allegedly assaulted by her biological father, suffering severe injuries. Plaintiff alleged that the DCPP knew that the Plaintiff's parents had a history of drug and alcohol abuse, psychiatric problems and were unemployed. The biological mother had two other children removed from her care and was in a methadone program when the Plaintiff was born. The biological father also had an extensive criminal history of domestic violence. Plaintiff claims DCPP failed to comply with its own policy and procedure, failed to

remove the Plaintiff from the home, negligent training, violation of the New Jersey Child Placement Bill of Rights, and Section 1983 claims. The complaint was filed in State court on February 12, 2015. On March 11, 2015, DCPP removed the case to the U.S. District Court for the District of New Jersey and filed a motion to dismiss the complaint. The State's motion to dismiss the complaint was denied without prejudice on May 8, 2015. The Plaintiff agreed to withdraw the federal claims and the matter was remanded to State court. The State Defendants filed a motion for summary judgement, which was granted on April 24, 2023. The Appellate Division granted Plaintiff's request to file a motion for leave to appeal by May 29, 2023. The State opposed that motion, and the Appellate Division denied that motion on July 13, 2023. Plaintiff settled with co-defendants, and subsequently filed a direct appeal to the Appellate Division of the grant of summary judgement to the State Defendants. The State filed its opposition brief on March 4, 2024. Oral argument was held on January 30, 2025. On July 7, 2025, the Appellate Division reversed the grant of summary judgment for the State Defendants and remanded to the trial court, as the trial court had not addressed whether the conduct of the State Defendants could constitute "willful misconduct" (which could vitiate any applicable immunities for failure to enforce child protection laws). The parties will have the opportunity after remand to seek summary judgment on the issues of willful misconduct and the potential application of immunities. The State is vigorously defending this matter.

J.A., et al. v. New Jersey Department of Education, et al.

On May 23, 2018, Plaintiff J.A., individually and on behalf of her minor child J.A., filed a complaint in the U.S. District Court for the District of New Jersey against the New Jersey Department of Education, New Jersey Office of Administrative Law, Commissioner of Education, and Administrative Law Judge ("ALJ") Jeffrey R. Wilson (collectively "State Defendants"), as well as the Monroe Township Board of Education, which has since been dismissed from the case. An amended complaint was filed adding additional plaintiffs and "DOEs 1-250 similarly situated ALJs" as defendants.

Plaintiffs purport to bring class action claims against State Defendants under the Individuals with Disabilities Education Act ("IDEA") *P.L.* 101-476, "Federal Preemption" and 42 U.S.C. § 1983, and alleging two separate systemic violations of the IDEA. Plaintiffs also sought to bring a class action declaratory judgment claim against State Defendants and to appeal three separate interlocutory orders of the ALJ. Among other things, Plaintiffs seek the following relief: (1) a trust fund to provide educational services to all class members for the denial of a Free and Appropriate Public Education ("FAPE") as such term is defined in IDEA; (2) a trust fund to reimburse class members for the denial of a FAPE; (3) punitive damages; and (4) attorneys' fees and costs.

State Defendants filed a motion to dismiss and Plaintiffs opposed that motion. On June 17, 2020, the U.S. District Court ordered the parties to show cause as to why this matter should not be consolidated with the *C.P.*, *et al. v. NJDOE*, *et al.*, 1:19-cv-12807 (NLH/MJS) ("*C.P.*"). (*C.P.* is a related matter with similar claims, but only seeks injunctive and declaratory relief). The court has not issued a formal order or decision on consolidation with the *C.P.* matter. On March 25, 2021, the Plaintiffs sought to consolidate this matter ("J.A. I") with three other matters, *J.A. v. MTBOE*, *et al.*, 1-20-cv-09498 (NLH/MJS) ("J.A. II"), *Joanna A.*, *et al. v. MTBOE*, *et al.*, 1:21-cv-06283 (NLH/MJS) ("J.A. III"), and *M.D.*, *et al. v. Vineland City Bd. of Ed.*, *et al.*, 1:19-cv-12154 (NLH/MJS) ("M.D."). The districts and the State Defendants opposed consolidation. On March 22, 2022, the U.S. District Court denied consolidation of this matter.

On July 26, 2024, Plaintiffs filed a Second Amended Complaint where they added more than a dozen additional putative class action counts for various alleged violations of due process rights by the New Jersey Office of Administrative Law. Plaintiffs also added claims for damages under the Americans with Disabilities Act of 1990, 42 U.S.C. §12101 et seq. and Section 504 of the Rehabilitation Act of 1973, 29 U.S.C §701 et seq. Rather than file an answer or otherwise respond to the Second Amended Complaint, State Defendants opted to enter mediation before retired United States Magistrate Judge Joel Schneider. A settlement was finalized, and a consent order was entered appointing a monitor for 12 months to receive and forward to the New Jersey Department of Education any reports of alleged violations of the settlement's terms.

J.A., et al. v. Monroe Township Board of Education, et al. and J.A. v. New Jersey Department of Education et al.

On July 28, 2020, Plaintiff J.A., individually and on behalf of her minor child J.A., filed a complaint in the U.S. District Court for the District of New Jersey against the New Jersey Department of Education ("NJDOE"), New Jersey Office of Administrative Law ("NJOAL"), the Interim Commissioner of Education, two named ALJs and NJDOEs 1-250 Similarly Situated ALJs (collectively, "State Defendants"), as well as the Monroe Township Board of Education ("MTBOE"). On March 23, 2021, Plaintiff Johanna A., individually and on behalf of her minor child J.A., filed a complaint in the United States District Court for the District of New Jersey against the NJDOE, NJOAL, Interim Commissioner of Education, four named ALJs and NJDOEs 1-250 Similarly Situated ALJs (collectively, the "State Defendants"), as well as MTBOE. Both complaints seek to appeal the final decision and order of an ALJ in the underlying special education due process dispute. They also allege various systemic violations of the IDEA and 42 U.S.C. § 1983; a claim of discrimination under the Americans with Disabilities Act of 1990, 42 U.S.C. §12101 et seq.; and a claim of retaliation, pursuant to Section 504 of the Rehabilitation Act of 1973, 29 U.S.C §701 et seq. Plaintiffs seek declaratory and injunctive relief, as well as monetary relief in the form of damages, punitive damages, compensatory education, and attorneys' fees and costs. The State Defendants filed motions to dismiss in both matters.

On March 25, 2021, the Plaintiffs filed a motion to consolidate the three J.A. matters and the M.D. matter. The districts and the State Defendants filed oppositions. On March 22, 2022, the court granted consolidation of the J.A. II and the J.A. III matters and denied consolidation with J.A. I or M.D. On March 31, 2022, the court granted in part and denied in part the State Defendants motion to dismiss. Plaintiffs filed a motion for summary judgment on March 31, 2023, which was subsequently denied. Discovery is currently ongoing.

Following limited discovery on the issue of the 45-day rule compliance, Plaintiffs again moved for summary judgment on several of their claims. On February 6, 2024, State Defendants opposed and also cross-moved for summary judgment on several of Plaintiff's claims. On November 11, 2024, the court granted in part and denied in part both motions for summary judgment. The court granted summary judgment on the 45-day and adjournment rule violations in favor of Plaintiffs, but granted summary judgment for State Defendants on seven other claims of Plaintiffs. Discovery has been stayed for purposes of settlement negotiations. A settlement agreement between Plaintiffs and MTBOE has been finalized and MTBOE is no longer a party to this matter. The State is vigorously defending this matter.

Jersey City Board of Education and E.H., a minor, by his guardian ad litem, Shanna C. Givens v. State of New Jersey

On April 29, 2019, the Jersey City Board of Education ("JCBOE") and E.H., a minor, by his guardian ad litem, Shanna C. Givens ("Plaintiffs") filed a complaint against the State and various State officials (collectively, the "State Defendants") alleging that the recent amendments to the School Funding Reform Act, *N.J.S.A.* 18A:7F-43 to -63 (the "Amendments"), as applied to JCBOE, and the State Defendants failure to fully fund JCBOE's long range facilities plan ("LRFP"), violate the State's constitutional requirement to "provide for the maintenance and support of a thorough and efficient system of free public schools...". *N.J. Const.* art. VIII, § 4. The Amendments at issue slowly phase out certain additional State aid previously granted to SDA Districts. The phase out of this additional State aid is to occur over a six-year period beginning in the 2019-2020 school year. Plaintiffs allege that the reduction in State aid to JCBOE will jeopardize JCBOE's ability to provide the level of funding necessary to meet the legal standard of a "thorough and efficient" education ("T&E").

The Plaintiffs seek, among other things, a preliminary and permanent injunction enjoining the State Defendants from reducing funding to JCBOE and an order requiring the State Defendants to fully fund JCBOE's LRFP. On July 23, 2019, Plaintiffs filed a first amended complaint, which continues to allege that the reduction in State aid to JCBOE as a result of the Amendments will jeopardize JCBOE's ability to provide T&E. The State Defendants filed a motion to dismiss the first amended complaint, which was denied by the trial court on January 17, 2020. Discovery is complete. Oral argument was held on March 2, 2023. On June 15, 2023, the trial court granted the State Defendants' motion for summary judgement and denied Plaintiffs' motion for summary judgement. The Plaintiffs filed a notice of appeal on July 28, 2023. The State filed its brief in opposition on March 21, 2024. On February 11, 2025, the Appellate Division affirmed the trial court's decision granting the State Defendants' motion for summary judgement. On February 27, 2025, Plaintiffs filed a notice of petition for certification with the New Jersey Supreme Court. On March 11, 2025, Plaintiffs filed their petition. State Defendants filed opposition to Plaintiff's petition on May 27, 2025. The State is vigorously defending this matter.

Bd. of Educ. of the Toms River Reg'l Sch. Dist., et al. v. State of New Jersey, et al.

On September 30, 2024, the Toms River Board of Education and several of its students ("Plaintiffs") filed a complaint in the Ocean County Superior Court (Chancery Division) against the State, the Department of Education, and Kevin Dehmer, in his official capacity as the Acting Commissioner of Education (collectively, the "State Defendants") alleging that the School Funding Reform Act, N.J.S.A. 18A:7F-43 to -71 (the "SFRA"), as applied to Toms River, violates the State's constitutional requirement to "provide for the maintenance and support of a thorough and efficient system of free public schools . . . ." N.J. Const. art. VIII, § 4. Plaintiffs allege that the reductions in State aid to Toms River under the SFRA will jeopardize the District's ability to provide the level of funding necessary to meet the constitutional standard of a "thorough and efficient education."

Among other things, Plaintiffs seek the following relief: (1) a declaration that the SFRA is unconstitutional as applied to Toms River; (2) an order requiring the State to provide the resources required to provide the District's students "with [a]dequacy of programs and funding"; (3) an order requiring the State to "undertake a thorough and rigorous review of the deficiencies in the SFRA formula as applied to Toms River" "on an expedited basis"; (4) an order requiring the State to immediately remedy the deficiencies in Toms River's 2024-2025 budget "imposed by the Interim Executive County Superintendent"; and (5) attorneys' fees and costs. The State Defendants filed a motion to dismiss on February 19, 2025, to which Plaintiffs filed opposition on April 29, 2025. On September 29, 2025, Plaintiffs filed a stipulation of voluntary dismissal.

Jackson Township Board of Education, et al. v. State of New Jersey, et al.

On June 9, 2025, the Jackson Township Board of Education (the "District"), one of its board members, and a student and her parent ("Plaintiffs") filed a complaint in the Superior Court, Chancery Division against the State, the Department of Education, and Kevin Dehmer, in his official capacity as the Commissioner of Education (collectively, the "State Defendants") alleging that the School Funding Reform Act, N.J.S.A. 18A:7F-43 to -71 (the "SFRA"), as applied to the District, violates the State Constitution because the amount provided thereunder is insufficient for the Board to "provide for the maintenance and support of a thorough and efficient system of free public schools . . . ." N.J. Const. art. VIII, § 4. Plaintiffs allege that recent reductions in State aid to the District under the SFRA's "S-2" amendment (2018) prevent its students from receiving a thorough and efficient education. Plaintiffs also allege that the SFRA, as applied to the District, is unconstitutional because it does not take into account the District's unique demographics and resulted in the District having to sell one of its schools to balance its budget. Plaintiffs further challenge the Commissioner's decision not to provide a State aid advance payment as arbitrary, capricious, and discriminatory.

Among other things, Plaintiffs seek the following relief: (1) a declaration that the SFRA is unconstitutional as applied to the District and its students; (2) a declaration that the District's 2025-2026 budget deprives its students from receiving a thorough and efficient education; (3) an order directing the State to return funding levels to the amount provided before the enactment of S-2; (4) an order finding that the Commissioner's denial of the District's request to recommend an advance State aid payment in the amount of \$18 million for the 2024-2025 school year was unlawful; (5) an order directing the Commissioner to recommend to the State Treasurer an advance State aid payment of \$18 million; (6) compensatory damages; and (7) attorneys' fees and costs. State Defendants filed a motion to dismiss on August 21, 2025. The State is vigorously defending this matter.

# Lorillard Tobacco Co. v. Director, Division of Taxation

This case involves constitutional challenges to the Division's regulation, N.J.A.C. 18:7-5.18(b), the Division's interpretation of the unreasonableness exception to the State's corporate royalty addback statute, N.J.S.A. 54:10A-4.4(c)(1)(b), and Division's Schedule G-2, which implements the calculation of the unreasonable exception based on Taxation's interpretation of its regulation. In 2006, the Division assessed CBT on a subsidiary of Lorillard Tobacco Co. ("Lorillard") for tax years 1999-2004 based on royalty payments the subsidiary had received from Lorillard. The subsidiary was a non-filer in New Jersey and contested the assessment in the New Jersey Tax Court claiming, among other things, that it did not have physical presence in the State so it lacked substantial nexus to permit it to be subject to CBT. While the subsidiary's case was pending in the Tax Court, Lorillard filed refund claims for 2002-2005 by filing amended CBT returns, claiming it would be improper, unreasonable, and unconstitutional to deny it a deduction for the royalty payments if, at the same time, the Division subjected its subsidiary to tax on such amounts.

Taxation denied the claims as "protective" and Lorillard filed a complaint with the Tax Court in 2007. The subsidiary ultimately conceded nexus, filed CBT returns and paid taxes under the State's 2009 Tax Amnesty program, after the U.S. Supreme Court denied certiorari regarding the New Jersey Supreme Court decision in *Lanco v. Dir., Div. of Taxation*, 188 N.J. 380 (2006). In *Lanco*, the Court held that the State could subject a taxpayer to CBT even though it lacked physical presence in the State. Thereafter, Lorillard sought an expedited payment of the CBT refund based on the Division's Schedule G-2 calculation, which limited Lorillard's deduction due to its subsidiary's lower allocation factor. Lorillard reserved its challenge to the remainder of the exemption. In 2012, Lorillard filed another complaint with the Tax Court challenging the Division's partial refund denial for tax years 2008-2010 on the same basis as the 2007 complaint.

Lorillard claims that the Division improperly and unconstitutionally granted only a partial deduction of royalty payments that Lorillard made to its subsidiary. In February 2019, the Tax Court issued a decision granting Lorillard summary judgment, and holding that the Division's denial of a deduction for the full amount of royalties Lorillard paid was not a reasonable exercise of the Division's discretion. The Tax Court found it unnecessary to address Lorillard's constitutional attacks.

The Division appealed to the Appellate Division, and Lorillard filed a cross-appeal, re-asserting its constitutional challenges. The Tax Court issued a final judgment on Lorillard's 2012 complaint based on its reasoning regarding the 2007 complaint. Both parties again appealed and the matters were consolidated by the Appellate Division. Oral argument was held on December 14, 2020. On September 21, 2021, the Appellate Division reversed the Tax Court's decision granting Lorillard summary judgment and remanded the matter back to the Tax Court for consideration of the constitutional issues. On September 13, 2023, the Tax Court issued an opinion dismissing Lorillard's complaints. The Tax Court found that the Division's regulation at issue violated external consistency of the Dormant Commerce Clause, but the 2020 amendment to the regulation cured the defect and applied retroactively to the tax years at issue. On April 29, 2025, the Appellate Division affirmed the Tax Court's decision dismissing Lorillard's complaints. On May 6, 2025, Lorillard filed a notice of petition for certification with the New Jersey Supreme Court. On May 27, 2025, Lorillard filed its petition and on May 29, 2025, filed a notice of appeal (as of right). On June 10, 2025, Lorillard filed an amended petition. On June 16, 2025, Lorillard filed its appeal brief. On July 25, 2025, the Division filed opposition to the petition, and Lorillard filed its reply on August 4, 2025. On September 15, 2025, the Division submitted opposition to the appeal (accepted as filed on October 3, 2025), and Lorillard filed its reply on September 29, 2025. On October 3, 2025, the Court issued an Order (dated September 30, 2025), denying Lorillard's petition for certification and dismissing Lorillard's appeal.

William Gaston and Christina Lazicki, individually, and on behalf of those similarly situated v. Governor Philip Murphy, in his official capacity as Governor of the State of New Jersey, et al.

On December 5, 2023, William Gaston, Christina Lazicki, and Ronald Trout filed a class action lawsuit in the Superior Court, Law Division against the Governor and Acting Director of the New Jersey Division of Taxation, seeking declaratory and monetary relief and arguing New Jersey's tax lien sale law, N.J.S.A. 54:5-86, violated the New Jersey Constitution's takings and excessive fines clauses. The suit was brought on behalf of the Plaintiffs and classes of real estate owners whose property was foreclosed upon under the New Jersey tax lien sale law without receiving just compensation. Plaintiffs based their claim on the New Jersey Civil Rights Act alleging violations of New Jersey Constitution – Art. I, § 20 (taking without just compensation and taking without a valid public use) and Art. I, § 12 (excessive fines). Plaintiffs specifically allege the Governor failed to act to rectify the unconstitutionality of New Jersey's tax lien sale foreclosure laws, while the Acting Director provided advice, oversight, and assistance based on the tax lien sale foreclosure laws. Plaintiffs sought class certification, appointment of class counsel and Plaintiffs as class representatives, damages (just compensation plus interest), reasonable attorneys' fees and costs, and declarations that New Jersey's tax lien sale law is unconstitutional and title to all real property acquired pursuant to the law is defective (and thus compensation is required).

On December 11, 2023, Plaintiffs amended their complaint. On February 8, 2024, Plaintiffs again amended their complaint to remove Ronald Trout as a class plaintiff, leaving only William Gaston and Christina Lazicki as putative class plaintiffs. The Governor and Acting Director filed a motion to dismiss on April 23, 2024. Plaintiffs filed a motion to amend their complaint on May 22, 2024, and the Governor and Acting Director filed a cross-motion to stay on May 30, 2024. The court stayed the matter until the New Jersey Supreme Court issued its decision in 257-261 20th Ave. Realty, LLC v. Roberto, which was decided on January 9, 2025. On February 14, 2025, Plaintiffs filed a

Third Amended Complaint that now names the Governor and Acting Director both in their official and individual capacities, and revised the legal bases for their claims to only an unconstitutional taking directly under the New Jersey Constitution and under the New Jersey Civil Rights Act. Plaintiffs seek just compensation, but no longer seek to declare title defective. On March 31, 2025, the Governor and Acting Director filed a motion to dismiss Plaintiffs' Third Amended Complaint. On May 30, 2025, Plaintiffs opposed this motion. The Governor and Acting Director filed their reply brief on June 23, 2025. Oral argument was held in July 2025. The State is vigorously defending this matter.

Lisa Salvato, on behalf of herself and other persons similarly situated v. Steven Harris, in his official capacity as Administrator of the State of New Jersey

On July 14, 2021, Plaintiff filed a corrected complaint in the United States District Court for the District of New Jersey seeking declaratory and injunctive relief against the Administrator of the New Jersey Unclaimed Property Administration (the "Administrator"). Plaintiff challenges the Administrator's implementation of the Unclaimed Property Act, asserting that the Administrator's actions under the Act violate the federal constitution's Due Process Clause and Takings Clause. Plaintiff seeks relief both individually and on behalf of a class of similarly situated individuals, namely all individuals owning abandoned property transferred to the State under the Unclaimed Property Act over the past ten years without notice to the owners. The State filed a motion to dismiss the complaint, which was granted in part and denied in part, with leave to conduct limited expedited discovery and file an amended complaint. Plaintiff's first amended complaint purported to add a new class plaintiff, Christine Kydd. On July 8, 2022, the State filed a motion to strike the first amended complaint as exceeding the court's limited grant of authority to amend. The court granted the State's motion removing Christine Kydd as a plaintiff, and struck certain allegations of the amended complaint. On May 12, 2023, the State filed a motion for summary judgment. On December 18, 2023, the court granted summary judgment in favor of the State on Plaintiff's Due Process Clause claim and dismissed Plaintiff's Takings Clause claim for lack of subject matter jurisdiction. Plaintiff was granted leave to amend the complaint, and on January 17, 2024, Plaintiff filed a second amended complaint. On February 23, 2024, the State filed a motion to strike the second amended complaint. On August 12, 2024, the court granted the State's motion to strike count 1 of the second amended complaint and dismissed count 2 of the second amended complaint for lack of subject matter jurisdiction, without leave for the Plaintiff to amend their complaint. Plaintiff did not appeal the court's decision, and the matter is concluded.

Sirius XM Radio Inc. v. Director, Division of Taxation

On July 7, 2023, Sirius XM Radio Inc. ("Sirius") filed a complaint in the New Jersey Tax Court contesting a final determination by the Division of Taxation that denied Sirius's CBT refund claims for tax years 2015 and 2016. Sirius amended its CBT returns for tax years 2015 and 2016 claiming R&D credit for Sirius's activities in the field of electronic device technology during tax years 2003 through 2007. Sirius alleges that it is entitled to CBT credit as a result of R&D activities in New Jersey and that the credit can be carried forward for a period of 15 years pursuant to N.J.S.A. 54:10A-5.24b(a). The Division denied the CBT refund request because a taxpayer is not permitted to amend a return to claim credits for carryforward periods that are closed tax years due to the statute of limitations. The Division filed its answer to the complaint on November 2, 2023, and discovery has been exchanged. The State is vigorously defending this matter.

Shannon MacDonald, M.D., et al. v. S. Chetan Shah, in his official capacity as President of the New Jersey State Board of Medical Examiners

On December 13, 2023, plaintiffs Shannon MacDonald, M.D., a physician residing in Massachusetts, Paul Gardner, M.D., a physician residing in Pennsylvania, J.A., a minor and resident of Essex County, New Jersey, by and through his guardian and next friend Michael Abell, Michael Abell, a resident of Essex County, New Jersey, and Hank Jennings, a resident of Bergen County, New Jersey, filed a complaint in the United States District Court for the District of New Jersey seeking declaratory and injunctive relief against the President of the New Jersey State Board of Medical Examiners. Plaintiffs challenge the constitutionality of a portion of the State's telemedicine and telehealth licensure statute, specifically N.J.S.A. 45:1-62(b). Plaintiffs allege that the statutory requirement that any health care provider who uses telemedicine or engages in telehealth while providing health care services to a patient be licensed as a health care provider in the State violates the Dormant Commerce Clause, Privileges and Immunities Clause, and First Amendment of the United States Constitution, and, as to plaintiff Michael Abell, violates the Due Process Clause of the United States Constitution and his asserted right to direct his child's medical care. On May 12, 2025, the District

Court granted the State's motion to dismiss without prejudice, finding that Plaintiffs had not plausibly pleaded the constitutional violations alleged. Plaintiffs thereafter filed an appeal with the Third Circuit. The State is vigorously defending this matter.

Medicaid, Tort, Contract, Workers' Compensation and Other Claims

The Office of the Inspector General ("OIG") of the U.S. Department of Health & Human Services ("HHS") has conducted and continues to conduct various audits of Medicaid claims for different programs administered by the DHS. The OIG audits, which have primarily focused on claim documentation and cost allocation methodologies, recommend that certain claims submitted by DHS be disallowed. OIG submits its recommendations on disallowances to the CMS which may, in whole or in part, accept or disagree with the OIG's recommendations. If the OIG's recommendations are not challenged by the State or are upheld by CMS, DHS will be required to refund the amount of any disallowances. Sixteen audits, which in the aggregate total over \$900 million, are currently in draft or final form but, due to possible revisions or appeals, the final amounts are uncertain. Approximately one-third of the amount above relates to an audit of the State's School-based Medicaid claiming. However, DHS is disputing the OIG's audit findings. Given that the State is currently disputing and appealing the OIG audit findings, it cannot estimate any final refund amounts or the timing of any refund payments that may be due to CMS. These current audits and any future audits of Medicaid claims submitted by DHS may result in claim disallowances which may be significant. The State is unable to estimate its exposure for these claim disallowances.

The federal Disaster Relief Appropriations Act of 2013 (the "Disaster Relief Act") appropriated approximately \$50.38 billion (later reduced by sequestration to \$47.9 billion) to various federal agencies to assist states and local communities with the impacts of Superstorm Sandy, including funding provided directly to private homeowners and businesses. The Disaster Relief Act allocated funding to OIG to conduct audits and investigations related to the expenditure of disaster relief aid. Audits are ongoing or have already been undertaken by the OIG from the U.S. Department of Homeland Security, the U.S. Department of Housing and Urban Development, the U.S. Department of Transportation, and the HHS. The State anticipates that there will be continued audit activity throughout the duration of the federally-funded Sandy programs. As with any federal OIG audit or investigation, there is the potential for an OIG recommendation that the federal agency de-obligate funding in the event of non-compliance with federal statutes or regulations.

At any given time, there are various numbers of claims and cases pending against the State, State agencies and employees, seeking recovery of monetary damages that are primarily paid out of the fund created pursuant to the New Jersey Tort Claims Act (*N.J.S.A.* 59:1-1 *et seq.*). The State does not formally estimate its reserve representing potential exposure for these claims and cases. The State is unable to estimate its exposure for these claims and cases.

The State routinely receives notices of claim seeking substantial sums of money. The majority of those claims have historically proven to be of substantially less value than the amount originally claimed. Under the New Jersey Tort Claims Act, any tort litigation against the State must be preceded by a notice of claim, which affords the State the opportunity for a six-month investigation prior to the filing of any suit against it.

In addition, at any given time, there are various numbers of contract and other claims against the State and State agencies, including environmental claims asserted against the State, among other parties, arising from the alleged disposal of hazardous waste. Claimants in such matters are seeking recovery of monetary damages or other relief which, if granted, would require the expenditure of funds. The State is unable to estimate its exposure for these claims.

At any given time, there are various numbers of claims by employees against the State and State agencies seeking recovery for workers' compensation claims that are primarily paid out of the fund created pursuant to the New Jersey Workers' Compensation Law (*N.J.S.A.* 35:15-1 *et seq.*). Claimants in such matters are seeking recovery for personal injuries suffered by a claimant by accident arising out of and in the course of the claimant's employment due to the employer's negligence. The State is unable to estimate its exposure for these claims.

Prior to July 1, 2013, there were various numbers of claims and cases pending against the University of Medicine and Dentistry of New Jersey ("UMDNJ") and its employees, seeking recovery of monetary damages that were primarily paid out of the UMDNJ Self Insurance Reserve Fund created pursuant to the New Jersey Tort Claims Act (*N.J.S.A.* 59:1-1 *et seq.*). As a result of the enactment of the New Jersey Medical and Health Sciences Education

Restructuring Act, *L.* 2012, *c.* 45 (the "Restructuring Act"), all of UMDNJ was transferred to Rutgers, The State University ("Rutgers"), with the exception of the School of Osteopathic Medicine which was transferred to Rowan University ("Rowan"), and University Hospital in Newark, New Jersey, which now exists as a separate instrumentality of the State. All claims and liabilities of UMDNJ associated with the transferred facilities have been transferred to Rutgers, Rowan and University Hospital, as applicable. Pursuant to the Restructuring Act, Rutgers and Rowan each entered into a memorandum of understanding with the State Treasurer pursuant to which the State shall pay from a self-insurance reserve fund established for each entity medical malpractice claims occurring prior to and post the effective date of the transfers, which was July 1, 2013. The Restructuring Act also provides for University Hospital's medical malpractice claims to be covered by a self-insurance reserve fund established by the State Treasurer. University Hospital entered into a memorandum of understanding with the State Treasurer for such claims. All claims, other than medical malpractice claims, incurred by UMDNJ with respect to the UMDNJ facilities transferred to Rutgers will be paid for by Rutgers out of its own funds. All claims, other than medical malpractice claims, incurred by Rowan will be paid from the Tort Claims Fund. The State is unable to estimate its exposure for these claims.

Approximately two dozen hospitals have challenged in the Office of Administrative Law and the Appellate Division the Medicaid reimbursement rates paid to these hospitals alleging that there were calculation errors or that the methodology used to calculate the rates is incorrect. Additionally, a group of hospitals have challenged the constitutionality of the charity care statute and the inpatient Medicaid rate reimbursement framework. This group of hospitals allege the losses incurred in treatment of the charity care and Medicaid patients is an unconstitutional taking of the hospitals' property. These challenges date back to 2002. The State is vigorously defending this matter. To date, there have been no findings against the State. In the event the hospitals are successful, State's Department of Health ("DOH") and DHS have advised that they may possibly need to refund millions of dollars to the hospitals over the various relevant years. The State is unable to estimate its exposure for these claims.

## Affirmative Litigation

From time to time, the State initiates litigation against various entities to enforce State laws, contractual and other rights, pursue cost recoveries and natural resource damages in the environmental arena and prosecute entities who have engaged in alleged fraudulent, negligent or other wrongful conduct. The State is unable to estimate the amount of any monetary recoveries from such affirmative litigation. In addition, depending on which State department, division or agency is the plaintiff, any monetary recoveries may already be included in such State department, division or agency's revenue estimates for the current fiscal year.

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# APPENDIX I-A SUMMARY OF CERTAIN STATE TAXES

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# APPENDIX I-A SUMMARY OF CERTAIN STATE TAXES

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## **Summary of Certain State Taxes**

The following is a summary of certain state taxes in New Jersey:

# **Alcoholic Beverage Tax**

The Alcoholic Beverage Tax applies to the first sale or delivery of beer, liquor, wine and sparkling wine to retailers in New Jersey. This tax is collected from licensed manufacturers, wholesalers and State beverage distributors, based on the number of gallons, or fractions thereof, sold. License fees for manufacturing, distributing, transporting and warehousing alcoholic beverages are also imposed pursuant to this law. Materials used by distilleries to produce hand sanitizer during a public health emergency are exempt. *L.* 2020, *c.* 33.

Current Rates: Beer — \$0.12 per gallon; Beginning August 1, 2009: Liquor — \$5.50 per gallon; Wines — \$0.875 per gallon; certain apple ciders — \$0.15 per gallon. L. 2009, c. 71.

Beginning Fiscal Year 2010, \$22 million collected from the Alcoholic Beverage Tax will be annually deposited in the Health Care Subsidy Fund. L. 2009, c. 71.

## Casino Taxes, Fees, and Surcharges

The Casino Control Act imposes a tax on the "gross revenues" of gambling casinos, as defined by the Casino Control Act, as well as a gross revenue tax on companies that administer and service multi-casino progressive slot machine systems.

Current Rate: 8% (both taxes).

The Tourism Promotion Fee is applied to each room occupied or possessed by guests, with a rate of \$2 per day for each occupied room in hotels that provide casino gambling. A \$1-per-day rate applies to each occupied room in all other facilities. *L.* 1991, *c.* 376.

There is also a \$3 per day occupancy fee imposed on occupied rooms in a casino hotel facility. *L.* 2003, *c.* 116. There is also a minimum daily charge of \$3 per car for the use of casino hotel parking facilities in Atlantic City. *L.* 1993, *c.* 159; *L.* 2003, *c.* 116. The casino has the discretion to either pay the parking fee on behalf of the patron, or to charge the patron the parking fee. *L.* 1993, *c.* 159. No patron shall be required, upon proof of payment of the \$3 charge, to pay the charge again for the same motor vehicle on the same calendar day, in the same parking facility or any other casino hotel parking facility. *L.* 1993, *c.* 159.

A casino room occupancy surcharge is imposed on a casino hotel facility at \$2 per day on occupied rooms in Atlantic City. *L.* 2021, *c.* 497. The surcharge is paid into the General Fund with a portion distributed on a monthly basis to the municipality in which the casino hotel facility is located. All surcharges received by a municipality shall be deposited into a dedicated public safety trust fund. Beginning January 1, 2025, the Director of the Division of Local Government Services may set the maximum percentage of surcharge revenue received by the municipality. *L.* 2021, *c.* 497.

The Casino Control Act was amended to authorize Internet gaming at Atlantic City casinos under certain circumstances. *L.* 1977, *c.* 110; *L.* 2013, *c.* 27. The law imposes an annual 19.75% tax on Internet gaming gross revenues, which are paid into the Casino Revenue Fund. *L.* 2025, *c.* 66. The 8% tax on casino gross revenues excludes Internet gaming, but the investment alternative tax applies to Internet gaming gross revenues at a rate of 5% with the State requiring a partial payment of 2.5% of the estimated taxes. *L.* 1984, *c.* 218; *L.* 2025, *c.* 66.

Revenue received by casinos and horse racing permit holders from sports wagering is subject to an 8.5% tax, while revenue received from Internet sports wagering is subject to a 19.75% tax payable to the Casino Revenue Fund. L. 2019, c. 36; L. 2025, c. 66. Revenue received by a fantasy sports operator is subject to a 19.75% tax, payable quarterly to the General Fund. L. 2025, c. 66.

L. 2021, c. 314 temporarily modifies the taxes and credits of casino licensees and permanently redefines promotional gaming credits to include certain coupons and table game wagers.

# **Cigarette Tax and Tobacco and Vapor Products Tax**

A Cigarette Tax is imposed on the sale, use or possession of all cigarettes within New Jersey. *L.* 1948, *c.* 65. This tax is collected from licensed distributors who receive cigarettes directly from out-of-state manufacturers and also on consumers who possess untaxed cigarettes. Receipts from the sale or use of tobacco products other than cigarettes, by a distributor or wholesaler to a retail dealer or consumer, are subject to the Tobacco Products Wholesale Tax. *L.* 1990, *c.* 39. As of March 1, 2002, the Tobacco Products Wholesale Tax is imposed on the price that a distributor pays to buy products from the manufacturer. *L.* 2001, *c.* 448. The Tobacco Products Wholesale Tax is imposed on liquid nicotine used in electronic cigarettes and similar devices. *L.* 2018, *c.* 50. The Tobacco Products Wholesale Sales and Use Tax Act was renamed the Tobacco and Vapor Products Tax Act, and container e-liquid is now subject to the tax. *L.* 2019, *c.* 147.

Current Rates: Cigarette Tax — \$0.15 per cigarette and \$3.00 per pack of twenty cigarettes; Moist snuff — \$0.75 per ounce with a proportionate tax rate for fractional amounts; Tobacco and Vapor Products Tax — 30% of the wholesale price; liquid nicotine — \$0.30 per fluid milliliter with a proportionate tax rate on fractional amounts; container e-liquid — 30% of the retail price. L. 2018, c. 50; L. 2025, c. 68.

Annually, \$1 million from Cigarette Tax Act revenues is deposited into the Cancer Research Fund. *L.* 1982, *c.* 40. After this deposit, the first \$150 million collected annually from the Cigarette Tax Act and the first \$5 million collected annually from the Tobacco and Vapor Products Tax Act are deposited into the Health Care Subsidy Fund. For fiscal years beginning on or after July 1, 2009, \$241.5 million of revenue collected annually from the Cigarette Tax Act are deposited into the Dedicated Cigarette Tax Revenue Fund. *L.* 2009, *c.* 70. For fiscal years beginning on or after July 1, 2025, \$2 million of revenue collected annually from the taxes on liquid nicotine and container e-liquid will be deposited into the Health Care Subsidy Fund. *L.* 2025, c. 68.

## **Corporation Business Tax (CBT)**

Corporations are subject to mandatory unitary business combined reporting and market sourcing for tax years beginning on and after January 1, 2019. *L.* 2018, *c.* 48. Combined reporting treats the unitary business members of a combined group as one single economic enterprise. *L.* 2020, *c.* 118 amended the combined reporting rules further by adding provisions concerning tax treatment of income of public utilities and New Jersey Subchapter S corporations, and tax treatment for certain allowable net operating loss carryovers, transfers, and deductions. *L.* 2018, *c.* 48. The definition of "unitary business" has been expanded to mean "a single economic enterprise that is made up either of separate parts of a single business entity or of a group of business entities under common ownership" and is "construed to the broadest extent permitted under the Constitution of the United States." *L.* 2018, *c.* 48. Provisions regarding the entire net income tax base and operative dates for combined reporting were amended, a CBT deduction in the amount of a federal deduction claimed on certain foreign related income under 26 U.S.C. § 250 was added, and the tax treatment of certain tax credits awarded by the New Jersey Economic Development Authority ("NJEDA") was clarified.

L. 2024, c. 20, imposes a 2.5% Corporate Transit Fee for privilege periods beginning on and after January 1, 2024 through December 31, 2028, on CBT taxpayers with annual taxable net income over \$10 million. The Corporate Transit Fee is a surtax in addition to the annual CBT liability. Tax credits cannot be used against the Corporate Transit Fee.

L. 2023, c. 96 made various changes to combined reporting, particularly with respect to: certain statutory provisions concerning unitary businesses; the method for calculating the allocation factor of a taxable member of a combined group; the managerial member duration period; the definition of world-wide basis and world-wide group; water's-edge groups and affiliated groups, including the calculation of entire net income for non-U.S. corporations that are members of a water's-edge group or affiliated group; the "captive" versions of investment companies, real estate investment trusts, and regulated investment companies.

L. 2023, c. 96 also modifies the treatment of global intangible low-taxed income ("GILTI") and foreign-derived intangible income ("FDII") under the Corporate Business Tax Act (1945) ("CBT Act"), by repealing the deduction currently allowed for GILTI and FDII, and by treating GILTI as a dividend, subject to the dividend exclusion rules for privilege periods ending on and after July 31, 2023. L. 2023, c. 96 adds language clarifying the treatment of the income of non-U.S. corporations that are not members of a world-wide group or a water's-edge group for purposes of the CBT Act.

L. 2023, c. 96 modifies certain statutory requirements concerning installment payments and changes certain provisions concerning the underpayment of an installment payment. It also changes the due date for filing a return under the CBT Act to: (1) the fifteenth day of the month immediately following the month of the original due date for filing the taxpayer's federal corporate income tax return for the privilege period; or (2) in the case of a taxpayer that received a filing extension for federal tax purposes, the fifteenth day of the month immediately following the month of the extended due date for filing the federal return. L. 2023, c. 96 also provides certain criteria for determining whether a corporation has "substantial nexus" with the State and will therefore be subject to taxation.

L. 2023, c. 96 provides that with respect to its fiscal or calendar accounting years ending on or after July 31, 2023, any taxpayer with a tax liability of less than \$1,500 shall not be required to make any installment payments other than an installment payment of 50 percent, which shall be paid at the time of filing the annual return. For a combined group, this provision shall apply by taxable member in aggregate for the combined group.

L. 2023, c. 96 provides that for privilege periods ending on and after July 31, 2022, adjustments may be made, by the director or the taxpayer, to net operating losses ("NOL") in privilege periods closed for purposes of the statute of limitations on assessments in order to determine the correct tax liability in privilege periods that remain open to assessment; provided, however, no such NOL adjustments for those closed privilege periods shall be made after ten years.

L. 2017, c. 254 authorizes the establishment of a drug donation program that encourages the donation of overthe-counter drugs, prescription drugs, and administrative supplies by donors, for use by people who are indigent, uninsured, or underinsured. Donors are persons or entities properly licensed and authorized to possess prescription drugs, and which elect to donate over-the-counter drugs, prescription drugs or administration supplies pursuant to the Act. Donors may claim a CBT or Gross Income Tax ("GIT") credit equal to the sum of the cost of the over-the-counter drugs, prescription drugs and administration supplies; and the verifiable cost incurred to make the donation of the drugs and supplies.

On November 4, 2014, Article VIII, Section II of the State Constitution was amended to provide that from July 1, 2015, until June 30, 2019, an amount equivalent to 4% of the revenue annually derived from the CBT (or any other law of similar effect) be credited to a special account in the General Fund to be appropriated for the preservation, development, and stewardship, of lands for recreation and conservation purposes. Commencing on July 1, 2019, an amount equivalent to 6% of the revenue annually derived from the CBT (or any other law of similar effect) shall be credited to this special account to be appropriated for these purposes.

NJEDA provides tax credits which can be used to offset CBT as well as the Insurance Premiums Tax ("IPT") through the Urban Transit Hub Tax Credit Act ("UTHTCA"), the Grow New Jersey Assistance Act ("GNJAA"), the New Jersey Economic Stimulus Act of 2009 ("NJESA 2009"), the Public Infrastructure Program ("PIP"), and through Business Employment Incentive Program ("BEIP") grants. Awards for any of these programs are based on actual performance and achievement of job and capital investment requirements. The NJEDA is authorized to implement certain accommodations to businesses due to the COVID-19 public health emergency. *L.* 2022, *c.* 134. Businesses participating in the GNJAA and UTHTCA programs are permitted by NJEDA to terminate their program agreements any time before December 31, 2023, commencing with the 2020 tax period or any subsequent tax period ending on or before December 31, 2023. *L.* 2022, *c.* 134. Businesses may also extend the time allowed under current law to suspend its obligations under GNJAA and UTHTCA, for the same period of time. *L.* 2022, *c.* 134. *L.* 2012, *c.* 35, amends the UTHTCA to increase the cap on the total amount of tax credits authorized under such Act, for eligible businesses making capital investments in the State. The cap was increased from \$1.5 billion to \$1.75 billion, to be utilized over a ten-year period. The overall cap on PIP credits is \$22 million. There is no overall cap on GNJAA credits. The UTHTCA program is now closed to new applications.

The "New Jersey Angel Investor Tax Credit Act," provides tax credits against CBT and GIT for qualified investments in New Jersey emerging technology businesses. *L.* 1997, *c.* 349; *L.* 2013, *c.* 14. Subject to certain limitations, tax credits equal 35% of a taxpayer's qualifying investment an emerging technology business, up to a maximum allowed credit of \$500,000 for each qualifying investment. *L.* 2025, *c.* 71. The cumulative total tax credits the Chief Executive Officer of the NJEDA may approve is currently \$25 million per year, plus the value of any unused tax credits from the immediately preceding State fiscal year. *L.* 2025, *c.* 71. A New Jersey emerging technology holding company may be a qualified investment under the New Jersey Angel Investor Tax Credit Act. *L.* 2017, *c.* 40. The CBT and GIT tax credits have increased from 10% to 35% of the qualified investment. *L.* 1997, *c.* 349; *L.* 2025, *c.* 71. A taxpayer may be allowed a tax credit of 40% of the qualified investment, when the emerging technology business is located in a qualified opportunity zone or in a low-income community, as defined by federal law, or is certified by the State as a minority business or a women's business; or when a qualified venture fund commits to invest 50% of its funds in hiring diverse entrepreneurs. *L.* 2025, *c.* 71.

Credits against the CBT and IPT are also available to residential developers, through the Economic Redevelopment and Growth ("ERG") program, authorized by NJEDA in 2009. The total cap on credits is \$823 million, to be utilized over a ten-year period. L. 2015, c. 69 provides that mixed use parking project developers are eligible for credits, but did not increase the overall cap. The total tax credits available under the ERG program were increased by \$25 million and the deadlines by which certain developers may submit a letter of support from the host municipality were extended until December 31, 2022. L. 2022, c. 75. Additionally, the requirements for certain mixeduse parking projects undertaken by municipal redevelopers prior to March 9, 2020 under the ERG program were amended so that project costs may include the cost or value of land, demolition, and equity contributions, as well as any particular costs for which the project has received State or local funding. L. 2022, c. 75. The redevelopment incentive grants awarded for these projects would equal 100 percent of the total project costs for the parking component, and 40 percent of the total project costs for the non-parking component: the redevelopment incentive grants awarded for these projects would equal 100 percent of the total project costs for the parking component, and 80 percent of the total project costs for the non-parking component if the mixed-use parking project is: (1) constructed upon all or a portion of a project site that was previously awarded tax credits pursuant to the UTHTCA or the NJESA 2009, but those tax credits were not issued; (2) built for an entertainment venue with a seating capacity in excess of 5,000; or (3) constructed to be utilized as a visitors center or youth center within or adjacent to a national historic park. L. 2022, c. 75.

NJEDA awarded BEIP grants to certain businesses which met employment goals in New Jersey. *L.* 2015, *c.* 194. Most recipients of BEIP grants accrued but not paid between 2008 and 2025 elected to receive the grant in the form of a tax credit against the recipient's CBT (as well as IPT) obligations. Credits can be sold in certain circumstances by certain entities. The amount of the grant or credit is based on the recipient company's employee GIT withholdings. There was no overall cap on BEIP grants, although the grant was limited to a maximum of \$50,000 per employee. The BEIP program is now closed to new applications.

NJEDA awarded tax credits against CBT and IPT through the Business Retention and Relocation Assistance Act ("BRRAA"). The overall cap was \$20 million per year. The program was eliminated by L. 2013, c. 161. The BRRAA program is now closed to new applications. NJEDA approved \$124 million of BRRAA tax credits for companies, which may use the credits over six years.

In response to the impact of the pandemic on the State's economy and finances, the New Jersey Economic Recovery Act of 2020 allowed certain deferrals, adjustments, and the termination of incentive agreements for businesses affected by COVID-19. *L.* 2020, *c.* 156. The New Jersey Economic Recovery Act of 2020 authorized the NJEDA to request a tax certificate holder, at the holder's discretion, to defer the application of a currently allowable tax credit pursuant to the Grow New Jersey Assistance Act (*L.* 2011, *c.* 149), to a later tax period. *L.* 2020, *c.* 156. The deadline to suspend certain obligations under the Grow New Jersey Act is extended until December 31, 2025. *L.* 2025, *c.* 127.

Most tax credit programs administered by the NJEDA are nonrefundable, meaning that a taxpayer may not claim a tax credit greater than its tax liability. The nonrefundable status of the tax credits negates the potential for a tax refund based upon the applicable NJEDA tax credit in any tax year for taxpayers without sufficient tax liability. However, many of the tax credits can be sold and utilized by the buyer of the tax credit.

The Garden State Film and Digital Media Jobs Act, provides tax credits for qualified film production expenses and qualified digital media content production expenses, against the CBT and the New Jersey Gross Income Tax (GIT). *L*. 2018, *c*. 56. An application for the tax credits must be submitted to and approved by the NJEDA in order for a taxpayer to receive the credits. *L*. 2018, *c*. 56.

For qualified film production expenses, a tax credit of 40% of the expenses incurred by a taxpayer that is a New Jersey studio partner is allowed, and a tax credit of 35% of qualified film production expenses, incurred by a taxpayer other than a New Jersey studio partner or a New Jersey film-lease production company is allowed, during tax years beginning on or after July 1, 2018, but before July 1, 2049. *L.* 2018, *c.* 56. *L.* 2025, *c.* 81. The tax credits allowed are subject to certain requirements and restrictions, and may be transferred by the taxpayer in certain circumstances. *L.* 2018, *c.* 56, *L.* 2025, *c.* 81. A tax credit transfer certificate may be applied against CBT, GIT and IPT, and against retaliatory taxes imposed upon insurers of a state or province doing business in New Jersey. *L.* 2018, *c.* 56, *L.* 2025, *c.* 81. When qualified film production expenses are incurred for use at a sound stage or other location in New Jersey within a 30-mile radius of certain locations within Manhattan, New York City, a tax credit of 40% is allowed in the case of a taxpayer designated as a New Jersey studio partner, a tax credit of 35% is allowed for a New Jersey film-lease production company, and a tax credit of 30% is allowed for a taxpayer other than a New Jersey studio partner or a New Jersey film-lease production company. *L.* 2021, *c.* 160, *L.* 2025, *c.* 81.

For qualified digital media content production expenses, a tax credit of 30% of expenses incurred in New Jersey for the production of digital media content is allowed. *L.* 2018, *c.* 56, *L.* 2023, *c.* 97. In addition, a tax credit of 35% of qualified digital media content production expenses incurred by a taxpayer through New Jersey qualified vendors whose primary place of business is located in Atlantic, Burlington, Camden, Cape May, Cumberland, Gloucester, Mercer, or Salem County is allowed, and may be utilized during the same privilege periods. *L.* 2018, *c.* 56, *L.* 2023, *c.* 97. The tax credit is 40% of qualified digital media content production expenses incurred by a taxpayer, subject to certain conditions, for post-production services including visual effects services performed at a New Jersey film-lease partner facility that are incurred by a taxpayer that is a New Jersey studio partner, or a New Jersey film-lease post-production company. *L.* 2024, *c.* 33. The credit applies to privilege periods beginning on or after July 1, 2018 but before July 1, 2049. *L.* 2025, *c.* 81.

Various defined terms in the Garden State Film and Digital Media Jobs Act have been amended to expand the definition of a "full-time and full-time equivalent employee" under the Act to include individuals whose wages are not subject to tax under the GIT Act, N.J.S.A. 54A:1-1 to -2.1, due to the provisions of a tax reciprocity agreement with another state. *L.* 2024, *c.* 33. Additionally, the defined terms "qualified film production expenses," "qualified digital media content production expenses" and "loan out company" were amended to incorporate the same language. *L.* 2024, *c.* 33.

Additionally, the definition of the term "digital media content" was amended to include the following digitally formatted and distributed content, including data or information created in analog form but reformatted in digital form: animation; video games; visual effects; interactive media, including virtual, augmented, or mixed reality; content containing text, graphics, or photographs; sound; and video. *L.* 2024, *c.* 33. "Qualified digital media content production expenses" means expenses incurred in New Jersey for the production of digital media content, and was amended for post-production costs, including, but not limited to: editing, sound design, visual effects, animation, music composition, color grading, and mastering. *L.* 2024, *c.* 33.

"Qualified film production expenses" are expenses incurred in New Jersey for the production of a film, including pre-production and post-production costs. *L.* 2018, *c.* 56. They include wages and salaries of individuals employed, and the costs for tangible personal property used and services performed, directly and exclusively in the production of a film. *L.* 2018, *c.* 56. The term includes, for New Jersey studio partners, certain deferred compensation payments in the calculation of wages and salaries. *L.* 2024, *c.* 33. For a New Jersey studio partner or New Jersey film-lease production company that enters into a lease to occupy a New Jersey film-lease partner facility for at least three years, qualified film production expenses include production insurance premiums paid to insurance companies doing business in New Jersey, subject to certain limitations, and script costs of any script written within New Jersey, subject to certain criteria. These costs are applied based on the percentage of photography shoot days in New Jersey relative to the total principal photography shoot days for the film. *L.* 2025, *c.* 81.

The Act defines "film" to include a competition, a variety show filmed in front of a live audience, and certain reality shows if the production company has obtained a minimum four episode order from, and is commissioned and scheduled to premiere on, a major linear network or streaming service. *L.* 2024, *c.* 33, *L.* 2025, *c.* 81. The Act defines "incurred in New Jersey" to provide that, under certain conditions, if a production is also located in another jurisdiction then purchased tangible property is used and consumed in New Jersey to the extent that the property is located in New Jersey during its use or consumption. *L.* 2024, *c.* 33.

The Garden State Film and Digital Media Jobs Act also allows a tax credit against CBT and GIT, upon approval by the NJEDA of a taxpayer's application, that is accompanied by a plan outlining specific goals, which may include advertising and recruitment actions, for hiring residents of an economically disadvantaged area in the State, a distressed municipality, or on land owned by the federal government on or before December 31, 2005. *L.* 2018, *c.* 56, *L.* 2025, *c.* 81. The taxpayer shall be allowed a tax credit of 4% of the taxpayer's qualified film production expenses or digital media content production expenses of the taxpayer. *L.* 2018, *c.* 56, *L.* 2025, *c.* 81. The tax credit is available to a taxpayer during a privilege period or taxable year commencing on or after July 1, 2018, but before July 1, 2049. *L.* 2025, *c.* 81.

The NJEDA may make available the uncommitted balance of the tax credits it is authorized to award pursuant to the "New Jersey Aspire Program Act" and the "Emerge Program Act," to New Jersey studio partners and New Jersey film-lease productions companies. *L.* 2023, *c.* 97. The value of tax credits made available each fiscal year to New Jersey film-lease production companies is \$100 million in Fiscal Year 2021 through Fiscal Year 2023, and \$150 million in Fiscal Year 2024 until Fiscal Year 2050. *L.* 2025, *c.* 81. Beginning in Fiscal Year 2023, in addition to the cumulative total tax credits made available for New Jersey film-lease production companies, up to an additional \$250 million may be made available annually, at the discretion of the NJEDA. *L.* 2023, *c.* 97. The value of tax credits made available each fiscal year to New Jersey studio partners is \$100 Million in Fiscal Year 2021 through Fiscal Year 2023, and \$150 million in Fiscal Year 2024 until Fiscal Year 2050. *L.* 2025, *c.* 81. Beginning in Fiscal Year 2023, in addition to the cumulative total tax credits made available for New Jersey studio partners, up to an additional \$400 million may be made available annually, at the discretion of the NJEDA. *L.* 2023, *c.* 97.

Tax credits are also to be made available to taxpayers other than New Jersey studio partners and New Jersey film-lease production companies that are awarded tax credits under the program which value is not to exceed \$100 million in Fiscal Year 2026 and in each fiscal year thereafter until Fiscal Year 2050. *L.* 2025, *c.* 81. *L.* 2023, *c.* 97 also permits the NJEDA to make capital investments in New Jersey film-lease partner facilities in amounts not to exceed \$10 million per project, and appropriates \$30 million to the NJEDA for the purpose of making and administering these capital investments. *L.* 2023, *c.* 97 removed the 20 percent penalty that was imposed on a New Jersey film-lease partner's qualified film production expenses that fall below a \$50 million annual average and includes a requirement for a New Jersey studio partner to occupy its production facility for the duration of the studio partner's commitment period or else risk recapture of awarded tax credits and loss of New Jersey studio partner designation. In the event of a recapture of film tax credits, the tax credits shall only be recaptured from the initial recipient of the tax credits and not the purchaser or assignee of a tax credit transfer certificate. *L.* 2025, *c.* 81.

L. 2023, c. 97 revised the definitions of "incurred in New Jersey" and "qualified film production expenses," to include certain payments made to homeowners for the use of their personal residence located in New Jersey. The definition of "qualified film production expenses" was expanded to include, for New Jersey studio partners, certain deferred compensation payments in the calculation of wages and salaries, and modified the limitation on the amount of wages, salaries, and other compensation that New Jersey studio partners and New Jersey film-lease production companies may include as "qualified film production expenses." L. 2024, c. 33 made eligibility modifications to film production expenses, including (1) at least 60 percent of the total film production expenses, exclusive of post-production costs, of the taxpayer are to be incurred for services performed, and goods purchased through vendors authorized to do business in New Jersey; or (2) the qualified film production expenses of the taxpayer during the tax period for services performed, and goods purchased, through vendors authorized to do business in New Jersey, are to exceed \$1 million per production.

The definition of "film" includes a competition or variety show filmed in front of a live audience, and certain reality shows if the production company has obtained a minimum four episode order from, and is commissioned and scheduled to premiere on, a major linear network or streaming service. *L.* 2023, *c.* 97, *L.* 2024, *c.* 33, *L.* 2025, *c.* 81. The definition of "incurred in New Jersey" was amended to provide that, under certain conditions, if a production is

also located in another jurisdiction then the purchased tangible property is used and consumed in New Jersey to the extent that the property is located in New Jersey during its use or consumption, and amends the definition of "qualified film production expenses" to provide for the inclusion of wages and salaries not subject to GIT due to tax reciprocity agreements with other states. *L.* 2024, *c.* 33, *L.* 2025, *c.* 81. A tax credit is available to employers for employees with an impairment to their work capacity, to help to offset the cost to the employer of any wage increases for the impaired employees, caused by enacting an increased minimum wage. The minimum wage has increased in stages, from \$8.80 per hour to \$15 per hour by January 1, 2024. *L.* 2019, *c.* 32.

L. 2025, c. 81 provides for an additional tax credit against CBT and GIT to promote or invest in New Jersey in an amount equal to 4% of a taxpayer's qualified film production expenses or qualified digital media content production expenses under certain conditions. A taxpayer is required to submit an application accompanied by a plan outlining specific goals to promote or invest in New Jersey which includes at least four of the following criteria to qualify for the additional promotional credit: (1) creation of a video at least three minutes in length of publicly accessible locations in New Jersey used for the film, with commentary on how and why each location was chosen, published on the Internet website promoting the film or in another form and manner approved by the authority; (2) creation of five public social media posts by the taxpayer, including commentary on positive experiences at publicly accessible New Jersey locations or positive experiences filming in the State; (3) placement of a New Jersey promotional logo provided by the authority for a two-second exposure, not displayed over content or on a shared card, and displayed before the below-the-line crew crawl and after contractual credit placement obligations; (4) setting the film, at least in part, in New Jersey, and referencing the State in the film; (5) supporting a workforce development program established by the taxpayer with a college, including a community college, an apprentice program, or a university in this State, which program includes direct training or employment opportunities on the film production for residents of this State; (6) establishing a film industry recruiting program by the taxpayer that provides paid internships or entry level employment opportunities in film crew positions for New Jersey residents of an economically disadvantaged New Jersey area, a distressed municipality, or land owned by the federal government on or before December 31, 2005; (7) engaging at least five vendors authorized to do business in New Jersey, each of which employs at least one full-time employee at a physical location in an economically disadvantaged area in the State, a distressed municipality, or on land owned by the federal government on or before December 31, 2005; and (8) any alternative criteria the authority may provide pursuant to rules and regulations adopted by the authority.

L. 2019, c. 320 creates the "Pass-Through Business Alternative Income Tax Act." The alternative tax is elected by the entity's members and calculated by a progressive percentage, 5.675% to 10.9%, depending on the amount of pass-through proceeds. If paid, the members are entitled to a corresponding GIT credit.

Employers are provided a CBT and GIT credit for workers who missed time due to donating organs or bone marrow, capped at 25% of the worker's salary for up to thirty days of missed time. *L.* 2019, *c.* 444.

Starting July 1, 2019, a taxpayer can claim credits against CBT and GIT of up to \$10,000 for start-up costs immediately following a qualifying one-year apprenticeship in an apprenticeable trade. L. 2019, c. 417. The Division of Taxation's Director can approve up to \$1,000,000 in credits annually.

The New Jersey Economic Recovery Act of 2020 authorized the award of various tax credits, including under the jurisdiction of the NJEDA, through various constituent programs, not to exceed an overall cap of \$11.5 billion. The New Jersey Economic Recovery Act of 2020 originally awarded the tax credits over six years, with an additional seventh year to award uncommitted tax credits under the constituent programs. *L.* 2020, *c.* 156. *L.* 2023, *c.* 98 extends this period by another two years, to March 1, 2029. The New Jersey Innovation Evergreen Act, under the jurisdiction of the NJEDA, allows the NJEDA to approve investors to make special purpose qualified investments and to administer programs that create an innovation ecosystem that supports high growth businesses in the State. *L.* 2020, *c.* 156. The total value of tax credits annually awarded during each of the first six years of the nine-year period shall not exceed \$60 million, and the total value of tax credits awarded over the entirety of the nine-year period shall not exceed \$300,000,000. *L.* 2023, *c.* 98. The Food Desert Relief Act provides CBT and IPT credits in order to incentivize businesses to establish and retain new supermarkets and grocery stores in food desert communities. *L.* 2020, *c.* 156, amended by *L.* 2021, *c.* 160 and *L.* 2022, *c.* 47. The taxpayer may claim 25 percent of the total credit in the taxable year during which the taxpayer establishes and opens the supermarket or grocery store for business and may carryforward any unused credits for 10 years. Tax credits awarded under this program are capped at \$40 million annually for each of the first six years of the nine-year period. *L.* 2020, *c.* 156. The Cultural Arts Incentives Program

Act amends and supplements *L.* 2020, *c.* 156 and establishes a tax credit program under the jurisdiction of the NJEDA which incentivizes the establishment of cultural arts projects in New Jersey. *L.* 2023, *c.* 197. An eligible cultural arts institution seeking a tax credit pursuant to this program must apply for the tax credit with the NJEDA, and tax credits awarded to a cultural arts institution under this program may be applied against CBT and IPT liabilities. *L.* 2023, *c.* 197. Recipients of the tax credits can apply for a tax credit transfer certificate, which can be sold or assigned in full or in part in the privilege period during which the cultural arts institution receives the tax credit transfer certificate. *L.* 2023, *c.* 197. Tax credits under this program are capped at \$200 million annually for the first six years of the nine-year program. *L.* 2020, *c.* 156; *L.* 2023, *c.* 98. Certain restrictions apply to the geographical distribution of these awards. *L.* 2023, *c.* 98.

L. 2024, c. 61 modifies certain provisions of the Historic Property Reinvestment Program and the Brownfields Redevelopment Incentive Program. The Historic Property Reinvestment Program provides CBT and IPT tax credits for part of the cost of rehabilitating historic properties in this State. The credit is based on 50 percent of the rehabilitation cost of a qualified property other than a transformative project, and tax credits under this program are capped at \$50 million annually for the first six years of the nine-year period. The Brownfields Redevelopment Incentive Program provides CBT tax credits to compensate developers of redevelopment projects located on brownfield sites for remediation costs, based on 60 percent of the actual remediation costs, or 60 percent of projected remediation costs as set forth in a redevelopment agreement, or \$8,000,000, whichever is least. Tax credits under this program are capped at \$50 million annually for the first six years of the nine-year period. L. 2024, c. 61.

L. 2024, c. 49, established the Next New Jersey Program Act under the jurisdiction of the NJEDA to encourage economic development of artificial intelligence (AI) in the State, by providing tax credits to eligible businesses primarily engaged in the AI industry. A business will be considered primarily engaged in the AI industry if it can demonstrate various factors, including that at least 50 percent of the business's employees are engaged in AI-related activities, or at least 50 percent of the business's revenue is generated from AI-related activities. L. 2024, c. 49. A business eligible for a tax credit may submit an application to the NJEDA for approval. The amount of the tax credit allowed for a particular project equals the lesser of: (1) the product of 0.1 percent of the eligible business's total capital investment multiplied by the number of new full-time jobs; or (2) 25 percent of the eligible business's total capital investment; or (3) \$250 million.

L. 2025, c. 123, establishes the "Next New Jersey Manufacturing" tax credit program to encourage substantial investment in the State, create new jobs and economic opportunities, and position New Jersey as a leader in the manufacturing economy. An eligible business is required to: (1) make, acquire, or lease not less than \$10 million in capital investments at a qualified business facility in the State; (2) create not less than 20 new full-time jobs in the State; (3) provide a median salary for the full-time jobs at the qualified business facility of not less than 120 percent of the median salary for manufacturing employees in the county in which the project is located; and (4) satisfy certain other requirements. The amount of the tax credit allowed for a particular project equals the lesser of: (1) 0.1 percent of the eligible business's total capital investment, multiplied by the number of new full-time jobs; (2) 25 percent of the eligible business's total capital investment; or (3) \$150 million. A tax certificate holder may transfer the tax credit amount on or after the date of issuance for use by the transferee in the tax period for which it was issued, or in any of the next three successive tax periods. L. 2025, c. 123.

The New Jersey Economic Recovery Act of 2020 also established The New Jersey Aspire Program ("Aspire") and the Emerge Program ("Emerge"), both under NJEDA authority. *L.* 2020, *c.* 156. Aspire provides CBT and IPT tax credits to encourage redevelopment projects, including special needs, moderate-income, and low-income redevelopment projects, by covering certain project financing gap costs. *L.* 2020, *c.* 156. Emerge provides CBT and IPT tax credits to encourage economic development, job creation, and the retention of significant numbers of jobs in imminent danger of leaving the State. Developers may submit an application for an Aspire tax credit for an eligible redevelopment project during the grant period, through March 1, 2029. The tax credits are awarded in the order the applications are received for eligible redevelopment projects submitted during the grant period. *L.* 2020, *c.* 156; *L.* 2023, *c.* 98. *L.* 2022, *c.* 46 amended Aspire to provide that the recipients of tax credits under its program may carry forward unused tax credits during the seven privilege periods following the year in which the credits are awarded. The recipient may also carry forward unused tax credits, including when tax credits exceed the value of eligible tax liabilities against which the tax credits may be claimed. Under Aspire, the recipient of a tax credit may apply to the Director for a tax credit certificate to transfer all or part of its tax credit amount for use by the transferee in the tax period for which it was issued, and the transferee may carry forward all or part of the tax credit amount in any of the

next five successive tax periods. *L.* 2023, *c.* 98. The amount of tax credits that may be claimed by the transferee in any tax period shall not exceed the total tax credit amount divided by the duration of the eligibility period in years. *L.* 2023, *c.* 98. Additionally, the NJEDA is no longer required to approve the carry forward of tax credits. *L.* 2022, *c.* 46. Tax credits under Aspire combined with tax credits under Emerge are capped at \$1.1 billion annually for the first six years of the nine-year period. *L.* 2020, *c.* 156. The combined \$1.1 billion annual cap for Aspire and Emerge does not apply to annual expenditures for transformative projects under Aspire. Transformative projects under Aspire do not have an annual cap. However, the \$11.5 billion overall cap for all of the constituent programs for the nine-year period includes a \$2.5 billion overall cap for transformative projects. *L.* 2020, *c.* 156; *L.* 2023, *c.* 98.

For privilege periods ending in 2020, 2021, and 2022, a taxpayer, upon approval of an application, shall be allowed a \$10,000 credit for each qualifying new hire (new hires for which the taxpayer is already receiving an incentive under the Emerge Program are not eligible) involved in the manufacture of personal protective equipment in a qualified facility, against Franchise Tax and/or GIT imposed upon the taxpayer, along with other tax credits awarded based upon employment practices at a qualified facility engaged in various economic activity, not to exceed \$500,000 (\$10,000,000 for both Franchise Tax and GIT). L. 2020, c. 156. A business entity classified as a partnership or New Jersey S Corporation will not be allowed a tax credit based upon the production of personal protective equipment against GIT, along with other tax credits awarded based upon employment practices at a qualified facility. L. 2020, c. 156.

For CBT and GIT purposes, a taxpayer shall not be denied a deduction for ordinary and necessary business expenses paid for with the proceeds of a federal Paycheck Protection Program loan, by reason of the exclusion of the loan from entire net income or because the loan was forgiven pursuant to section 1106 of the federal CARES Act, *Pub. L.* 116-136, or any subsequent expansion of the federal Paycheck Protection Program. *L.* 2021, *c.* 90.

A taxpayer may apply a credit of up to \$30,000 for a commercial property and \$3,000 for a residential property in a single privilege period toward an imposed CBT or GIT, for the purchase and use of unit concrete products that utilize carbon footprint-reducing technology. *L.* 2021, *c.* 278. The law establishes a credit value of \$2 per square foot of qualified unit concrete products when the taxpayer makes a minimum purchase of 100 square feet of qualified unit concrete products. *L.* 2021, *c.* 278.

L. 2023, c. 4 provides CBT and GIT credits to concrete producers that deliver concrete associated with reduced greenhouse gas emissions, for use in certain State funded projects. L. 2023, c. 4 also provides CBT and GIT credits to these same producers, for the costs of conducting environmental production declaration analyses of their products. The amount of the tax credits would be capped at 5 percent of the cost of the reduced emission concrete, for "low embodied carbon concrete," and 3 percent of the costs of the reduced emission concrete that incorporates "carbon capture, utilization, and storage technology." Concrete that meets both criteria could receive a tax credit of up to 8 percent of the cost of the reduced emission concrete. L. 2023, c. 4.

*L.* 2023, *c.* 50 decouples New Jersey's CBT Act from 26 U.S.C. 280E, which prohibits deductions and credits for cannabis businesses, and also decouples S Corporation income under the New Jersey GIT Act from 26 U.S.C. 280E, to allow a New Jersey taxpayer to deduct from income all ordinary and necessary business expenses incurred in carrying on a licensed cannabis business. N.J.S.A. 54:10A-1 to -41; N.J.S.A. 54A:5-1 to -18.

#### **Energy Tax Receipts**

To preserve certain revenues while transitioning to more competitive markets in energy and telecommunications, the law concerning taxation of gas and electric public utilities, and certain telecommunication companies was amended, as were tax laws concerning sales of electricity, natural gas, and energy transportation service. Effective January 1, 1998, the Gross Receipts and Franchise Tax previously collected by electric, gas and telecommunications utilities was eliminated. *L.* 1997, *c.* 162. In its place, electric, gas, and telecommunications utilities became subject to the CBT, and the retail sale of electricity and natural gas, with certain exceptions, became subject to the State's Sales and Use Tax. *L.* 1997, *c.* 167.

Current Rate for sewerage and water corporations: 5% (2% if gross receipts do not exceed \$50,000) plus 7% on gross receipts plus 0.625% surtax (0.25% if gross receipts do not exceed \$50,000) plus 0.9375%.

Utilities are generally subject to the CBT, with certain exceptions. The retail sale of energy and utility service is subject to the State's Sales and Use Tax, with certain exceptions. A portion of the revenues derived from the taxation of energy and utility service is credited to a special dedicated fund known as the "Energy Tax Receipts Property Tax Relief Fund". *L.* 1997, *c.* 167. Sewerage and water corporations are exempt from the CBT, but are subject to a specific excise tax which applies only to them. Utilities are also assessed by the Board of Public Utilities. Certain utilities may also be subject to the Uniform Transitional Utility Assessment.

L. 2007, c. 94 grants a seven (7) year period of exemption from the State's Sales and Use Tax to qualified manufacturing facilities producing products meeting certain recycled content standards. However, qualified manufacturing facilities will continue to pay the Sales and Use Tax but shall file for quarterly refunds within 30 days of the close of the calendar quarter.

#### **Gross Income Tax (GIT)**

The GIT is imposed on enumerated categories of gross income of New Jersey resident individuals, estates and trusts. New Jersey source income, except pension and annuity income or other retirement income, such as income from Internal Revenue Code § 401(k), 403, 414, and 457 Plans (*L.* 1989, *c.* 219), of non-resident individuals, estates and trusts, is also subject to GIT. Gambling winnings of non-residents are subject to GIT as well. *L.* 1993, *c.* 143. Non-residents pay GIT based on a statutory calculation which requires non-residents to compute liability as though they are residents and then prorate liability by the proportion of New Jersey source income to total income. *L.* 1993, *c.* 178. However, the requirement that non-residents must compute their tax liability on a prorated basis may be suspended provided New York State eliminates a similar requirement for its non-resident personal income taxpayers. *L.* 1993, *c.* 320. *Current Rates*: Beginning in 1996 and thereafter, further rate reductions enacted pursuant to *L.* 1995, *c.* 165 will result in cumulative decreases from the 1993 taxable year levels of 30%, 15% and 9% for certain taxable income levels.

The graduated rate effective for tax years commencing January 1, 1996 for married couples filing jointly and certain qualified individual filers is: 1.400% on taxable income not exceeding \$20,000; \$280.00 plus 1.750% on taxable income in excess of \$20,000 but not over \$50,000; \$805.00 plus 2.450% on taxable income in excess of \$50,000 but not over \$70,000; \$1,295.50 plus 3.500% on taxable income in excess of \$70,000 but not over \$80,000; \$1,645.00 plus 5.525% on taxable income in excess of \$80,000 but not over \$150,000; and \$5,512.50 plus 6.370% on taxable income exceeding \$150,000.

The graduated rate effective for tax years commencing January 1, 1996 for qualified individual filers is: 1.400% on taxable income not exceeding \$20,000; \$280.00 plus 1.750% on taxable income in excess of \$20,000 but not over \$35,000; \$542.50 plus 3.500% on taxable income in excess of \$35,000 but not over \$40,000; \$717.50 plus 5.525% on taxable income in excess of \$40,000 but not over \$75,000; and \$2,651.25 plus 6.370% on taxable income exceeding \$75,000.

Beginning in 2004 and thereafter, a GIT rate of 8.97% is imposed on taxpayers with income over \$500,000. *L.* 2004, *c.* 40.

Effective January 1, 2018 and thereafter, a new graduated GIT rate of 10.75% is imposed on taxpayers with income over \$5,000,000. L. 2018, c. 45.

Effective January 1, 2020 and thereafter, the tax rate for income between \$1,000,000 and \$5,000,000 increases from 8.97% to 10.75%. *L.* 2020, *c.* 94.

The GIT includes many of the same taxable additions as the federal income tax, but allows only certain deductions such as for personal exemptions, medical expenses, alimony payments, property taxes on principal residences and qualified contributions of certain real property interests. Gross income does not include employer-provided commuter transportation benefits for employees who participate in ride-sharing programs beginning January 1, 1997, \$1,200 is deductible, with this amount annually adjusted based on relevant C.P.I.'s. *L.* 1996, *c.* 121; *L.* 2002, *c.* 162. Additionally, under the "New Jersey Limited Liability Company Act," for State tax purposes, members or assignees of members of the newly created limited liability companies are treated as partners in a

partnership and single member limited liability companies are treated as sole proprietorships, unless treated otherwise for federal income tax purposes. *L.* 1993, *c.* 210; *L.* 1998, *c.* 79. Discharge of student loan indebtedness is excluded from gross income when it is from the Total and Permanent Disability discharge process of the United States Department of Education, for a taxpayer who is a totally and permanently disabled veteran. *L.* 2022, *c.* 125.

Military pension and survivor benefits respecting service in the United States Armed Forces are not included in gross income. *L.* 2001, *c.* 84. However, for taxable years beginning on or after January 1, 2004, *L.* 2005, *c.* 63 excludes from taxable income housing and subsistence allowances received by New Jersey National Guard members on State Active duty, and by members of the U.S. Armed Forces' active and reserve components (effective April 7, 2005). For taxable years beginning on or after January 1, 2021, military combat zone pay excluded under IRC §112 is also excluded from New Jersey gross income. *L.* 2020, *c.* 93.

Gross income also does not include earnings on or distributions from an individual trust account or savings account established pursuant to the New Jersey Better Educational Savings Trust Program ("NJBEST") (L. 1997, c. 237) or the New Jersey Achieving a Better Life Experience ("ABLE") Program (L. 2015, c. 185); or contributions to or distributions from a medical savings account excluded from federal gross income under 26 U.S.C. 220 (L. 1997, c. 414). Distributions from Roth IRAs also receive favorable tax treatment. L. 1998, c. 57. For taxable years beginning on or after January 1, 2022, a NJBEST account, when it is initially opened by a taxpayer with gross income of \$75,000 or less, shall be eligible for a one-time grant of up to \$750 in a dollar-for-dollar match of the initial deposit to the account. L. 2021, c. 128. A taxpayer with gross income of \$200,000 or less shall be allowed a deduction not to exceed \$10,000, from the taxpayer's gross income for the taxable year, in the amount of the taxpayer's contribution for the taxable year to an account established pursuant to the NJBEST Program. L. 2021, c. 128. A taxpayer with gross income of \$200,000 or less shall be allowed a deduction, not to exceed \$2,500, from the taxpayer's gross income for the taxable year, in the amount of principal and interest payments paid on a student loan under the New Jersey College Loans to Assist State Students Loan ("NJCLASS") Program. L. 1999, c. 46; L. 2021, c. 128. A taxpayer with gross income of \$200,000 or less shall be allowed a deduction, not to exceed \$10,000, from the taxpayer's gross income for the taxable year, in the amount the taxpayer paid to an in-State institution of higher education during the taxable year, for tuition costs related to the taxpayer's enrollment or attendance at the institution of higher education or related to the enrollment or attendance of a spouse or dependent of the taxpayer at the institution. L. 2021, c. 128.

Pursuant to N.J.S.A. 54A:3A-17, New Jersey resident taxpayers are permitted a deduction of up to \$10,000 from gross income for property taxes. Effective January 1, 2018 and thereafter, the deduction from gross income for property taxes increases to \$15,000. L. 2018, c. 45. Married residents filing separately are allowed one-half of the deduction permitted by law on the qualifying homestead. Allowable deductions are subject to certain limitations. The deductions are available in some instances for renters as well. For sales or exchanges of principal residences occurring after May 7, 1997, gains of up to \$500,000 on joint returns and \$250,000 on single returns may be excluded, subject to certain limitations and qualifications. L. 1998, c. 3.

The law also provides a State-administered property tax relief program to eligible homeowner and tenant residents pursuant to the Homestead Property Tax Credit Act. *L.* 1990, *c.* 61. The Homestead Property Tax Credit Act provides minimum statutory benefits and is subject to annual appropriation. *L.* 2023, *c.* 84 clarifies base year income eligibility criteria for the Homestead property tax benefit. *L.* 2023, *c.* 74, authorizes property tax benefits to eligible residents for Fiscal Year 2024, under the Affordable New Jersey Communities for Homeowners and Renters ("ANCHOR") property tax rebate program. This program includes those who reside in housing that operates under a Payment In Lieu of Taxes ("PILOT") agreement with their municipality. Homeowner residents with gross income in excess of \$150,000 but not in excess of \$250,000 for tax year 2020 are eligible for a benefit in the amount of \$1,000 of property taxes paid; homeowner residents with income of \$150,000 or less are eligible for \$1,500. *L.* 2023, *c.* 75 provides an additional \$250 to eligible homeowner residents age 65 years or older; Tenant residents with gross income in excess of \$150,000 for tax year 2020 are excluded from the program, and tenant residents with gross income not in excess of \$150,000 for tax year 2020 are eligible for a benefit of \$450. *L.* 2023, *c.* 75 provides an additional \$250 to eligible tenant residents age 65 years or older.

L. 2023, c. 75 establishes a new program to provide property tax benefits to senior citizens called the "Stay NJ" property tax credit program. The program is expected to be implemented January 1, 2026. L. 2023, c. 75. The Stay NJ property tax credit would provide eligible claimants an annual property tax credit of up to 50 percent of the property taxes they paid on their principal residence in the prior tax year, up to a maximum of \$6,500 per year. An

"eligible claimant" is a person who is 65 or more years of age, is the owner of a homestead that is the person's primary residence, and has a gross annual income that is less than \$500,000. *L.* 2023, *c.* 75. An applicant seeking property tax relief will be entitled to the greater of: (1) the amount of the Stay NJ property tax credit; or (2) the combined amount of the ANCHOR property tax rebate and the homestead property tax reimbursement. *L.* 2023, *c.* 75.

The minimum taxable income for gross income tax purposes are amounts in excess of \$10,000 for unmarried individuals, married persons filing separately, estates, and trusts, for tax years commencing January 1, 1999. *L.* 1994, *c.* 8. With respect to married persons filing joint returns, and individuals filing as head of household or as a surviving spouse for federal income tax purposes pursuant to *N.J.S.A.* 54A:2-1, the minimum taxable income subject to tax are amounts in excess of \$20,000.

L. 2023, c. 125 establishes that if an employee's state of residence determines the source of income of nonresidents by a "convenience of the employer test," and the employee works for a New Jersey employer from a location in the employee's state of residence for the employee's own convenience, then the New Jersey employer would be required to include those days as days worked in New Jersey and withhold income tax accordingly. L. 2023, c. 125. This legislation does not apply to Pennsylvania residents who work in New Jersey, since there is a Reciprocal Agreement in place with that state. Further, the convenience of employer sourcing rule also does not apply to Connecticut residents who work in New Jersey, based on New Jersey's understanding that the similar Connecticut convenience rule does not apply to New Jersey residents who work in Connecticut. The Division intends to coordinate with the Connecticut Department of Revenue Services and issue further guidance for clarification.

L. 2023, c. 125 also provides a refundable GIT credit available to New Jersey resident taxpayers who obtain a favorable final judgment from the tax court or tribunal of another state or jurisdiction, resulting in the resident taxpayer being refunded taxes paid to that state or jurisdiction on income derived from services rendered while the resident taxpayer was within New Jersey. The tax credit would be equal to 50 percent of the amount of the taxes that are owed to New Jersey as a result of the readjustment of New Jersey's credit for taxes paid to another state or jurisdiction. L. 2023, c. 125 also establishes a nonrefundable GIT credit of \$2,000 for individuals who seek from their employer and accept a reassignment from an out-of-State location to an in-State location and the amount of tax credits that may be awarded to qualified taxpayers is limited to \$10 million per State fiscal year. L. 2023, c. 125 provides that NJEDA will provide grants to eligible businesses to assign their New Jersey resident employees to New Jersey locations, and a business is eligible for a grant if the business has 25 or more full-time employees, is principally located in another State, and the sum of all grants awarded in any fiscal year is capped at \$35 million, L. 2023, c. 125 clarifies that its provisions would not affect any agreements entered into by the Division of Taxation with another state concerning the payment of income taxes by residents and out-of-state workers. L. 2023, c. 125 limits the time period for which a taxpayer may claim a credit for taxes to other jurisdictions, when another state changes or corrects reportable income, to within one year after the date the taxpayer received notification that the other state's income tax was due.

L. 2000, c. 80 created an Earned Income Tax Credit ("EITC") program in New Jersey. Effective January 1, 2007, an eligible New Jersey resident can claim a credit based upon a percentage of the individual's federal EITC, which is allowed and applied for, under section 32 of the federal Internal Revenue Code of 1986 (26 U.S.C. 32). L. 2008, c. 109. The credit percentages for eligible claimants are as follows: 20% from 2003 through 2007, 22.5% in 2008, 25% for 2009, 20% for 2010 through 2014, 30% for 2015 (L. 2015, c. 73), 35% for 2016 through 2017 (L. 2016, c. 57), 37% for 2018 (L. 2018, c. 45), 39% for 2019 (L. 2018, c. 45) and 40% for 2020 and thereafter. L. 2018, c. 45. For tax years beginning on and after January 1, 2021, eligibility under the EITC program includes taxpayers that are at least 18 years of age and removes the maximum age restriction of 65 years old. L. 2021, c. 130.

L. 2004, c. 55 amends the New Jersey GIT Act by imposing a GIT obligation on nonresident individuals, estates, or trusts to report and pay estimated GIT on any gain derived from the sale or transfer of real property in the State. Chapter 55 specifies that county recording officers will act as agents of the Director, Division of Taxation, in collecting the estimated GIT due at an amount no less than 2% of the consideration stated in the deed for the sale or transfer of property and transmitting those funds, net of the administrative fee, to the Division of Taxation in such form and manner as the Director will determine.

L. 2004, c. 55 further requires that no deed for the sale or transfer of real property by a nonresident will be accepted or recorded by the county recording officer without the simultaneous filing of the appropriate forms and the

payment of the tax due or proof of payment. L. 2004, c. 55 became effective on August 1, 2004. See also summary of L. 2004, c. 66, amending the Realty Transfer Tax, below.

For tax years 2005 and thereafter, Chapter 139 creates a deduction from the GIT for certain health care providers that practice in or near a Health Enterprise Zone. *L.* 2004, *c.* 139.

For taxable years beginning after December 31, 2017, the GIT is uncoupled from any deduction provided under section 199A of the federal Internal Revenue Code. Section 199A allows taxpayers other than corporations a deduction of 20% of qualified business income earned in a qualified trade or business, subject to certain limitations. *L.* 2018, *c.* 48.

Effective in the tax year beginning on or after January 1, 2023, resident taxpayers with New Jersey taxable income of \$80,000 or less are allowed to claim a refundable child tax credit for each child who has not attained the age of six years as of the close of the taxable year, and for which the taxpayer is allowed a personal exemption deduction. *L.* 2023, *c.* 72. The taxpayer must use a Social Security number or an Individual Taxpayer Identification Number (ITIN) on their tax forms to be eligible. Income of \$30,000 or under receives a \$1000 credit; income over \$30,000 but not over \$40,000 receives an \$800 credit; income over \$40,000 but not over \$50,000 but not over \$60,000 but not over \$60,000 but not over \$60,000 but not over \$80,000 receives a \$200 credit.

The GIT pension exclusion and other retirement income exclusion are available to certain taxpayers in amounts up to a total of \$100,000 for joint filers, \$75,000 for individuals, and \$50,000 for married but filing separately. *L.* 2016, *c.* 57. *L.* 2005, *c.* 130 previously eliminated the GIT pension exclusion and other retirement income exclusions for taxpayers with gross income over \$100,000. For tax years beginning on and after January 1, 2021, Taxpayers with income greater than \$100,000 but less than \$125,000 are newly eligible for partial exclusions of retirement and pension income of up to 50% (married filing jointly), 25% (married filing separately) or 37.5% (single filer). *L.* 2021, *c.* 129. For taxpayers with income greater than \$125,000 but less than \$150,000, the exclusion is 25% (married filing jointly), 12.5% (married filing separately), or 18.75% (single filer). *L.* 2021, *c.* 129.

Effective January 1, 2012, a taxpayer is permitted an alternative business calculation deduction offsetting gains from one type of business with losses from another. *L.* 2011, *c.* 60. Net business-related losses can be carried forward for up to 20 years. The alternative business deduction is limited to four categories of business income as follows: (1) net profit from business; (2) net gain or net income derived from, or in the form of, rents, royalties, patents, and copyrights; (3) distributive share of partnership income; and (4) net pro rata share of S corporation income.

NJEDA awarded BEIP grants to certain businesses which meet employment goals in New Jersey. Recipients of BEIP grants accrued but not paid between 2008 and 2025 can choose to receive the grants in the form of a credit against the recipient's GIT withholding obligations. *L.* 2015, *c.* 194. A recipient that is a partnership can receive a credit against its GIT withholding obligations or the GIT obligations of certain partners. Credits can be sold in certain circumstances by certain entities. The BEIP program is now closed to new applications.

L. 2009, c. 69 provides that New Jersey State Lottery winnings from prizes exceeding \$10,000 are taxable under the GIT and authorizes the New Jersey State Lottery to withhold a percentage of such winnings for GIT. L. 2009, c. 69.

The additional annual personal exemption for veterans was increased from \$3,000 to \$6,000. *L.* 2019, *c.* 146. The additional annual personal exemption is allowed for any individual New Jersey gross income taxpayer who is a veteran honorably discharged or released under honorable circumstances from active duty in the Armed Forces of the United States, a reserve component thereof, or the National Guard of New Jersey in a federal active duty status. *L.* 2016, *c.* 57.

The Wounded Warrior Caregivers Relief Act, provides tax credits for qualified family caregivers of qualified armed service members. *L.* 2017, *c.* 67.

L. 2017, c. 174, established the "Gold Star Family Counseling Program" in the Department of Military and Veterans Affairs and provides an annual tax credit that shall be determined by the Department as the sum of the hours of donated counseling provided to the Gold Star family member, multiplied by the documented compensation rate applied to those hours.

Individuals can elect to designate part or all of their GIT refund to the Meals on Wheels program, directly on their GIT return. *L.* 2019, *c.* 295.

The deadline to file GIT returns for tax year 2019 was extended to July 15, 2020. L. 2020, c. 19. The statute of limitations for assessments was also extended until ninety days after the conclusion of the state of emergency declared by the Governor. L. 2020, c. 19.

L. 2019, c. 320 creates the "Pass-Through Business Alternative Income Tax Act." A GIT credit is available in the amount of the individual member's pro rata share of the entity's elected alternative minimum tax.

Unreimbursed costs related to donating organs or bone marrow can be deducted from gross income, up to \$10,000. L. 2019, c. 444.

Election worker compensation paid for work performed on Primary or General Election Days, or during early voting periods is exempt from the GIT. *L.* 2022, *c.* 71.

The federal partnership audit regime is adopted and taxpayers are required to pay any additional New Jersey GIT due with respect to final federal adjustments resulting from an audit or other action by the Internal Revenue Service no later than 180 days after the final determination date. *L.* 2022, *c.* 133. The requirement to affirmatively elect New Jersey S Corporation status has been eliminated. *L.* 2022, *c.* 133.

L. 2023, c. 96 provides for uniform sourcing rules for CBT and GIT for taxable years beginning on and after January 1, 2023. A GIT taxpayer's income from a trade, business, partnership, or S corporation will be sourced in a manner consistent with CBT, and any income from salary, wages, tips, fees, commissions, bonuses, and other similar forms of remuneration will be sourced in a manner consistent with GIT.

L. 2025, c. 67 allows an exemption from GIT for the capital gains or income derived from the sale or exchange of qualified small business stock to the extent that such capital gains or income are exempt for purposes of federal taxation pursuant to IRC §1202.

# **Insurance Premiums Tax (IPT)**

The Insurance Premiums Tax is imposed on net premiums collected by every stock, mutual and assessment insurance company transacting business in New Jersey, for insurance contracts covering property and risks in the State. Effective January 1, 1992, health service corporations became subject to tax on their experience-rated health insurance. *L.* 1989, *c.* 295. A surtax on all automobile insurance premiums, except as exempted by statute, was imposed from June 1, 1990 through May 31, 1992. *L.* 1990, *c.* 8. There is also a retaliatory tax imposed against foreign insurance companies doing business in New Jersey when a foreign company's state, country, or province (in the event that the foreign country is Canada) imposes an overall tax (including but not limited to fines and penalties) on New Jersey insurance companies doing business in the foreign jurisdiction that is higher than the tax New Jersey imposes on the foreign company doing business in New Jersey. The tax rate is equal to the difference between the two rates.

Current Rates: 1.05% on group accident and health or legal insurance policies; 2.1% on life and non-life insurance companies; 5% on surplus lines coverage; 5.25% on marine insurance companies; 2% on foreign fire insurance companies.

L. 2005, c. 128 modifies the insurance premiums tax treatment of health service corporations. Specifically, Chapter 128 amends the "maximum tax rule," which caps taxable premiums at 12.5% of total New Jersey premiums. The amendment excludes from the maximum tax rule all health service corporations established pursuant to the

provisions of *L.* 1985, *c.* 236 (*N.J.S.A.* 17:48A-1 *et seq.*). Additionally, *L.* 2005, *c.* 128 imposes the Insurance Premiums Tax on all premiums of health services corporations and on any life, accident or health insurance corporation in which a health services corporation owns stock in, controls, or with which it otherwise becomes affiliated. Effective January 1, 2009, accident and health insurance premiums are also excluded from the maximum tax rule. *L.* 2009, *c.* 75.

L. 2009, c. 75. excludes accident and health insurance premiums from the 12.5% maximum tax rule on a company's total premiums when the ratio of the company's New Jersey business to total business is greater than 12.5%.

L. 2011, c. 25 imposes a new tax rate on captive insurance companies. The annual minimum aggregate tax calculated for both direct premiums and assumed reinsurance premiums to be paid is \$7,500 and the annual maximum aggregate tax is \$200,000. With respect to direct premiums, captive insurers must pay a tax of .38 of 1% on the first \$20 million; .285 of 1% on the next \$20 million; .19 of 1% on the next \$20 million; and .072 of 1% on each dollar thereafter, on the direct premiums collected or contracted for on policies or contracts of insurance written by the company during the year ending December 31. Captive insurers may deduct return premiums including dividends on unabsorbed premiums or premium deposits returned or credited to policyholders. No tax is due or payable on considerations received for annuity contracts. With respect to assumed reinsurance premiums, the tax is imposed at the rate of .214 of 1% on the first \$20 million of assumed reinsurance premiums; .143 of 1% on the next \$20 million; .048 of 1% on the next \$20 million and .024 of 1% on each dollar thereafter. The reinsurance premium tax does not apply to premiums for risks or portions of risks, which are subject to taxation on a direct basis. In addition, the reinsurance premium tax does not apply in connection with the receipt of assets in exchange for the assumption of loss reserves and other liabilities of another insurer under common ownership and control, when (1) the transaction is part of a plan to discontinue the operations of the other insurer and (2) the intent of the parties to the transaction is to renew or maintain the business with the captive insurance company.

L. 2011, c. 119 modifies the tax treatment of surplus lines policies so that the tax payable pursuant to this section shall be based on the total United States premium for the applicable policy when New Jersey is the home state.

# **Motor Fuels Tax**

The Motor Fuels Tax is a tax imposed upon the sale of motor fuel, liquefied petroleum, and aviation gasoline, for use or consumption in the State. While fuel taxes are imposed upon the ultimate consumer, L. 2010, c. 22 requires that the tax be pre-collected by the fuel supplier, permissive supplier, importer, exporter, blender, distributor, aviation fuel dealer, and liquefied petroleum gas dealer. L. 2010, c. 22 changed the point of motor fuel taxation from the retail and distribution system of refineries, pipelines, ships and barges, at a terminal.

Current Rates: Motor Fuel — 10.5 cents per gallon for gasoline and blended fuel that contains gasoline or is intended for use as gasoline; 13.5 cents per gallon for diesel fuel and blended fuel that contains diesel fuel or is intended for use as diesel fuel and kerosene (but does not include aviation grade kerosene). Liquefied Petroleum Gas — 5.25 cents per gallon; Aviation Gasoline — 10.5 cents per gallon. In addition to the forgoing, aviation fuel distributed to a general aviation airport is taxed at 2 cents per gallon. L. 2010, c. 22.

Article VIII, Section 2, Paragraph 4 of the State Constitution provides for a dedication of revenue from the Motor Fuels Tax to the Transportation Trust Fund Account for improvements to the State's transportation infrastructure. Effective after the fiscal year beginning July 1, 2015, the dedicated funds shall be an amount equivalent to all revenue derived from collection of the Motor Fuels Tax.

#### **Petroleum Products Gross Receipts Tax**

The Petroleum Products Gross Receipts Tax ("PPGRT") applies to gross receipts from the first sale or use of petroleum products in New Jersey. Exempt sales include home heating oil and propane gas used exclusively for residential heating, certain sales to non-profit or governmental entities, sales to the federal government (*L.* 1991, *c.* 19) and the sale of asphalt. This tax does not apply to the sale of fuel oil used by any utility, co-generation facility or wholesale operation facility to generate electricity.

Under current law, the rate of tax imposed under the PPGRT is annually adjusted by the State Treasurer to ensure that the State realizes a statutorily prescribed revenue target, more commonly referred to as the "highway fuel cap." *L.* 2016, *c.* 57. All revenues collected are deposited into the Transportation Trust Fund Account to support transportation infrastructure projects, including debt service on bonds to fund transportation infrastructure projects. *L.* 2016, *c.* 57. If the actual revenues generated fall above or below the highway fuel cap amount set for the fiscal year, the rate of tax is adjusted accordingly, to ensure the highway fuel cap amount is realized. This annual adjustment mechanism was set to expire at the conclusion of State Fiscal Year 2026. *L.* 2024, *c.* 7 modified this mechanism, beginning with fiscal year 2025, to gradually raise the highway fuel cap amount through Fiscal Year 2029.

*Current Rates*: 7% of gross receipts for petroleum products, \$0.124 per gallon for fuel oil effective November 1, 2016. *L.* 2016, *c.* 57. Aviation fuel remains subject to tax at \$0.04 per gallon. Effective January 1, 2025, the tax on gasoline and liquefied petroleum gas is \$0.344 per gallon and the tax on diesel fuel is \$0.384 per gallon.

Effective July 1, 2024, the law increases the highway fuel cap annually for Fiscal Year 2025 through Fiscal Year 2029 and changes the date the State Treasurer and the Legislative Budget and Finance Officer must determine the total revenue derived from the taxes collected in the prior State fiscal year, the revenue that would be derived from imposing the tax on highway fuel at a rate of four cents per gallon, and the revenue derived from the taxation of highway fuel from August 15 to November 15 in order to determine the new tax rate from October 1, 2024 to January 1, 2025. *L.* 2024, *c.* 7. The law also abolishes the three-member review council tasked with monitoring the implementation of the PPGRT. *L.* 2024, *c.* 7.

In November 2000, the State Constitution was amended to dedicate to the Transportation Trust Fund Account in the General Fund, amounts derived from State revenues collected from the PPGRT. NJ Const. Art. VIII, § 2, para. 4(b). Amounts so dedicated fund transportation infrastructure improvements, and are not less than \$100 million for Fiscal Year 2001; and not less than \$200 million for Fiscal Year 2002 through Fiscal Year 2016. NJ Const. Art. VIII, § 2, para. 4(b). For each State fiscal year thereafter, an amount equivalent to all revenue derived from the collection of the PPGRT shall be dedicated to the Transportation Trust Fund Account. NJ Const. Art. VIII, § 2, para. 4(b).

# Realty Transfer Fee

The Realty Transfer Fee ("RTF") is imposed on grantors recording deeds or other writings which transfer title to real property located in New Jersey for consideration greater than \$100. Certain transfers of title are exempt from this tax. The Neighborhood Preservation Nonlapsing Revolving Fund is funded by the increase in taxes (\$0.75 per \$500) collected on transfers greater than \$150,000. *L.* 1985, *c.* 222.

Current Rates: Counties collect a basic tax at a rate of \$1.75 for each \$500 of consideration up to \$150,000. For each \$1.75 collected, the county retains \$0.50 and the county remits \$1.25 to the State Treasurer. An additional fee of \$0.75 per \$500 of consideration over \$150,000 is also remitted to the State Treasurer. Pursuant to N.J.S.A. 46:15-10.1(b), new construction is exempt from 80% of the State portion of the basic tax imposed by N.J.S.A. 46:15-7 (i.e., \$1.00 of the State portion), for each \$500 of consideration up to \$150,000. Sales of one- and two-family, owner-occupied residences that are owned by senior citizens, blind persons and disabled persons, and sales of low-and moderate-income housing are exempt from the State portion of the tax for each \$500 of consideration or fraction thereof (i.e., \$1.25). L. 2004, c. 66.

Pursuant to N.J.S.A. 46:15-7.1, a supplemental fee is imposed in addition to the above-recited RTF, upon presentation for filing of deeds evidencing transfers of real property. The supplemental fee is also allocated to the counties. The supplemental fee is \$0.25 for each \$500 of consideration not in excess of \$150,000; \$0.85 for each \$500 of consideration in excess of \$150,000 but not in excess of \$200,000; and \$1.40 for each \$500 of consideration in excess of \$200,000. The law also imposes an additional fee of \$1.00 for each \$500 of consideration, not in excess of \$150,000, for transfers of title to property on which there is new construction. The new supplemental fee does not apply to the transfers that are now completely exempt from the current fee and does not apply to the transfers of one-and two-family, owner-occupied residences by senior citizens, blind persons, or disabled persons and the transfers of low- and moderate-income housing. L.2003, c.113.

A new general purpose fee is imposed under *N.J.S.A.* 46:15-7 in addition to the above-recited RTF on grantors, upon presentation for filing deeds evidencing transfers of real property whose value is more than \$350,000.

L. 2004, c. 66. The general purpose fee is also being collected by the counties. The general purpose fee is \$0.90 for each \$500 on the first \$550,000 of the value recited in the deed of transfer; \$1.40 on each \$500 of the value between \$550,000 and \$850,000; \$1.90 on each \$500 of value between \$850,000 and \$1,000,000; and \$2.15 for each \$500 of the value over \$1,000,000. L. 2004, c. 66.

In addition, the RTF was amended for Fiscal Year 2026 to now impose on the grantor (seller) of residentially-zoned real property, whether improved or not, a separate graduated percentage fee of the full amount of consideration, when the consideration exceeds \$1,000,000. The fee is 1% of the full amount of the consideration, when in excess of \$1,000,000 but not in excess of \$2,000,000; the fee is 2% of the full amount of the consideration when in excess of \$2,000,000 but not in excess of \$2,500,000; the fee is 2.5% of the full amount of the consideration when in excess of \$2,500,000 but not in excess of \$3,000,000; the fee is 3% of the full amount of the consideration when in excess of \$3,000,000 but not in excess of \$3,500,000; the fee is 3.5% of the full amount of the consideration when in excess of \$3,500,000. *L.* 2025, *c.* 69.

This separate fee imposed by subsection a. of L. 2004, c. 66, § 8 (N.J.S.A. 46:15-7.2) shall not apply to a deed if the transfer of real property is incidental to a corporate merger or acquisition, and the equalized assessed value of the real property transferred is less than 20% of the total value of all assets exchanged in the merger or acquisition. L. 2006, c. 33. The RTF graduated percentage fee applies to deeds presented for recording that evidence real property transfers occurring on or after November 15, 2025, pursuant to a contract that was fully executed before July 10, 2025. L. 2025, c. 69. The fee only applies to the purchase of certain types of residentially-zoned property for consideration in excess of \$1,000,000, including real property that: (1) is classified for assessment purposes as Class 2 (residential); (2) includes certain property classified for assessment purposes as Class 3A (farm property (regular)) and other real property sold in conjunction with such property; (3) that is a cooperative unit; or (4) that is classified pursuant to the requirements of N.J.A.C. 18:12-2.2 as Class 4A (commercial properties). L. 2005, c. 19, L. 2006, c. 33. If a transfer includes property classified pursuant to the requirements of N.J.A.C. 18:12-2.2 as Class 4 property of any type, the parties to the transaction shall file affidavits of consideration indicating the consideration, the county and municipality in which the property is situated, and the block and lot description of the real property conveyed.

L. 2006, c. 33 did not alter L. 2005, c. 19, which exempts from the fee any transfer to a 26 U.S.C. 501(c)(3) charitable organization, and permits a full refund to be provided to a buyer who paid the fee but would not have been required to do so under the amended law.

#### Sales and Use Tax (SUT)

The SUT is imposed on the receipts from: (a) the retail sale, rental or use of tangible personal property not specifically exempted by statute; (b) the retail sale of services, except for resale, including producing, fabricating, processing, installing, maintaining, repairing, storing and servicing tangible personal property and certain advertising services, subject to certain exceptions; (c) sales of food and drink by restaurants and other similar establishments; and (d) the sale, except for resale, of telecommunications. Effective October 1, 2022, sign installation services and signs sold to the end user are subject to SUT. L. 2022, c. 97. This tax is also imposed on the rental of hotel and motel rooms, and certain admission charges including those for professional wrestling. Effective July 1, 1992, retail sales of alcoholic beverages are also subject to this tax. L. 1990, c. 40. Beginning on October 1, 2018, the rental of a transient accommodation is subject to this tax and to a State occupancy fee unless the keys to the transient accommodation are obtained off-site from a New Jersey real estate broker, or accommodation is for a lease of real property with a term of at least 90 days. L. 2018, c. 49. On and after August 9, 2019, State occupancy fees on transient accommodations only apply when the renter obtains the rental unit through a transient space marketplace or when the unit is professionally managed. L. 2019, c. 235. In addition, travel agencies and online travel agencies are now considered to be transient space marketplaces and are required to collect the State occupancy fee on transient accommodations. L. 2019, c. 235. Effective August 1, 2015, rentals of hotels, motels, and transient accommodations located within the Hackensack Meadowlands District are subject to an additional 3% Meadowlands regional hotel use assessment. L. 2015, c. 19. Effective July 1, 2018, the assessment also applies to the occupancy of every room in every hotel or transient accommodation located outside of the Hackensack Meadowlands district, but within one of the 14 municipalities that participate in the Meadowlands revenue sharing program. L. 2018, c. 49; L. 2018, c. 52.

*Current Sales and Use Tax Rate:* 6.625% (*L.* 2016, *c.* 57).

As of October 1, 2006, the scope of the SUT Act is broadened to include "digital property" and some services. Digital property includes delivered music, ringtones, movies, books, audio and video works and similar products where the customer is granted a right or license to use, retain, or make a copy of such an item. *L.* 2006, *c.* 44. *L.* 2011, *c.* 49 replaced the term "digital property" with the term "specified digital product."

The SUT is also extended as of October 1, 2006, to services, subject to some exemptions, including, but not limited to, furnishing of space for storage; parking, storing or garaging a motor vehicle; tanning services, massage services, tattooing, investigation and security services, information services, limousine services originating within New Jersey; and initiation fees, membership fees or dues for access to the use of property or facilities of a health and fitness, athletic, sporting or shopping club or organization. L. 2006, c. 44. The imposition of SUT on limousine transportation services is repealed. L. 2017, c. 27.

Qualified businesses engaged in retail sales in a designated Urban Enterprise Zone ("UEZ") are exempt from sales tax equal to 50% of the tax rate in effect, except on sales of alcoholic beverages, cigarettes, motor vehicles, manufacturing products, energy, medical cannabis and cannabis products sold under the Jake Honig Compassionate Use Medical Cannabis Act, and recreational cannabis and cannabis products sold under the Cannabis Regulatory, Enforcement Assistance, and Marketplace Modernization Act. L. 1983, c. 303; L. 1990, c. 40; L. 2023, c. 282. Tax revenues on retail sales of cannabis items shall be credited to the Cannabis Regulatory, Enforcement Assistance, and Marketplace Modernization ("CREAMM") Fund. L. 2023, c. 282. Retail sales of tangible personal property (except motor vehicles and energy) and sales of services (except telecommunications services and utility services) to a qualified business for the exclusive use or consumption by such business within the UEZ were fully exempt from sales tax. L. 2007, c. 328. Effective January 1, 2022, L. 2021, c. 197 limits the SUT exemption of tangible personal property for qualified businesses to the first \$100,000 of annual purchases. However, retail sales by supermarkets or grocery stores located in a food desert community, or that are located in a UEZ and have received an annual certificate of eligibility from the Department of Community Affairs have an unlimited sales tax exemption. L. 2021, c. 197; L. 2022, c. 42. Receipts from sales of materials, supplies, or services, to a qualified business, for exclusive use in erecting structures or building on, or otherwise improving, altering, or repairing real property of the qualified business within the UEZ, were also fully exempt from SUT. However, L. 2021, c. 197 limits this exemption to the first \$100,000 of these purchases, effective January 1, 2022. The SUT exemption is not limited when the purchase is for the exclusive use of erecting new structures or buildings on, or substantially improving, altering or repairing, the real property of the qualified business within the UEZ. L. 2021, c. 197.

Under the Brownfields Reimbursement Program, the State provides cash payments to developers in an amount equivalent to 75% of the estimated costs of remediation of a contaminated site, and derived from tax revenues generated by new incremental sales and other taxes paid to the State, from the project site. The grant payments are made after completion of the project and subject to receipt of taxes over a maximum period stated in the agreement. There is no cap on the Brownfields Reimbursement program. There is also a program for the remediation of municipal landfills in which eligible developers, under redevelopment agreements negotiated with the State, may receive reimbursement of 75% of the costs of closure and remediation of municipal solid waste landfills after the sites are redeveloped, from one half of the sales tax collected on non-exempt sales generated from businesses located on the sites. *L.* 1996, *c.* 124.

Article VIII, Section II of the State Constitution provides for the dedication of up to \$98 million annually from SUT revenues for open space, farmland and historic preservation commencing on July 1, 1999 and the dedication of and not less than \$200 million annually for credit to the Transportation Trust Fund Account in the General Fund to be used to fund improvements to the State's transportation infrastructure.

 $L.\,2003$ ,  $c.\,136$ , effective August 1, 2003, provides a SUT exemption for rentals of tangible personal property between related business entities. To qualify for this exemption, the entities must be 80% or more owned by each other or 80% owned by the same third parties. This exemption became operative November 1, 2003.

Effective October 1, 2005, *L.* 2005, *c.* 126 conforms New Jersey's SUT Act to the Streamlined Sales and Use Tax Agreement. These amendments to the SUT Act enable the State to join with 42 other states and the District of Columbia to continue the task of seeking common definitions and uniformly understood tax principles. Key features of the Agreement incorporated in the SUT Act by Chapter 126 include certain uniform definitions and determinations of transactions subject to sales and use taxation, uniform exemptions from tax, rate simplification, various

administrative provisions, and an amnesty program for uncollected or unpaid sales and use tax for certain sellers under specified circumstances.

As of July 1, 2014, the State's sales tax collection and remittance requirements extend to remote sellers who solicit New Jersey customers through an agreement with an independent contractor, or other representative, who has a physical presence in the State. The law creates a rebuttable presumption that remote sellers have nexus with the State from those referrals obtained through an Internet website link, or otherwise, and from which the seller derives over 10,000 in annual taxable sales. L.2014, c.13.

Effective November 1, 2018, following the U.S. Supreme Court decision in *South Dakota v. Wayfair*, in which the Court determined that physical presence within a state was not a prerequisite for the collection of sales tax, *L.* 2018, *c.* 132 established sales tax nexus in New Jersey for remote sellers, which requires the seller to collect State sales tax. Nexus is established when a remote seller makes \$100,000 in taxable sales or 200 or more separate transactions into the State in a calendar year or in a prior year. A "marketplace facilitator" now has sales tax collection and reporting requirements. A "marketplace facilitator" means any person or business that provides a forum to a retailer to advertise, promote, and list the retailer's products and who also collects receipts from the customer and remits payment to the seller.

Commercial redevelopment projects qualifying under the ERG program are eligible for funding of up to 20% of the total cost of the project. *L.* 2009, *c.* 90. The funds are paid to the developer out of incremental tax revenue from the project, which is primarily SUT, but also includes various other taxes. The payments are made from up to 75% of incremental tax revenue (85% in a Garden State Growth Zone) over a period of up to twenty years. The ERG program expired on July 1, 2019, and no new applications are being accepted, except applications in certain circumstances will be accepted from a developer of a qualified residential project or a mixed-use parking project until December 31, 2021.

Exemptions from the SUT include, but are not limited to: prescription medicines and drugs; enumerated medical equipment and supplies; clothing (except fur clothing) and footwear; household paper products; recycling equipment; certain sales of direct mail advertising materials for distribution to out-of-State recipients and related printing and production costs; certain sales of materials and supplies for contractors' use in constructing, improving or rehabilitating housing projects financed by the New Jersey Housing and Mortgage Financing Agency and other government subsidiaries and for certain affordable housing projects; sales of telephones, telephone lines, cables, central office equipment or station apparatus or other similar equipment, provided that the sale is made to a service provider subject to the jurisdiction of the Board of Public Utilities or the Federal Communications Commission; coinpaid charges for coin-operated telecommunications devices; and property used directly and primarily on farms. Purchases made by contractors or repair persons of materials, supplies, and services for exclusive use in erecting structures or building on, or otherwise improving, altering, or repairing real property of housing sponsors engaged in certain affordable housing projects are exempt from the SUT. L. 2024, c. 3. The SUT on receipts from certain retail sales in counties in which there is an entrance to an interstate bridge or tunnel connecting New Jersey with a state which does not impose a sales and use tax or imposes such a tax at a rate at least five percentage points lower than the New Jersey rate, is reduced by 50%. L. 1993, c. 373. Sales and leases of new and used boats and other vessels are exempt to the extent of 50% of the tax imposed under the SUT Act, with a cap of \$20,000 on the total tax. L. 2015, c. 170. In addition, out-of-state boats operated and registered lawfully can be used in New Jersey in a non-commercial manner for up to 30 days per year without incurring use tax. Sales of materials integral to sand casting processes and operations are exempt from SUT. L. 2019, c. 98. Receipts from the sale or use of energy and utility service to or by a recovered materials manufacturing facility or by a recycled materials manufacturing facility for use or consumption directly and primarily in the production of tangible personal property is exempt from SUT for a period of seven years. L. 2019, c. 437, L. 2021, c. 213. Receipts from the sales of unit concrete products that utilize carbon footprint-reducing technology are exempt from SUT. L. 2021, c. 278.

Effective October 1, 2024, through June 30, 2025, a tax rate of 3.3125% was imposed on the sale of zero emission vehicles, and as of July 1, 2025, zero emission vehicles are taxed at the full statutory rate of 6.625%. *L.* 2024, *c.* 19. Receipts from the sales of investment metal bullion and investment coins are exempt from SUT. *L.* 2024, *c.* 64.

## **Social Equity Excise Fee**

A Social Equity Excise Fee is imposed on the cultivation of cannabis by any cannabis cultivator, based on the receipts from the sale or equivalent value of the transfer of usable cannabis by a cannabis cultivator, to any other cannabis establishment other than another cannabis cultivator. Any sale by a cannabis cultivator for which the excise fee is imposed pursuant to this section shall be exempt from the Sales Tax. L. 2021, c. 16. The fee is calculated at 1/3 of 1% of the Statewide average retail price of an ounce of cannabis and any fractional portion of an ounce of cannabis sold or transferred shall be subject to the fee on a proportional basis. L. 2021, c. 16. Beginning nine months following the first sale or transfer of usable cannabis subject to the excise fee, the excise fee may be adjusted annually based upon the Statewide average retail price of usable cannabis for consumer purchase as follows: (1) up to \$10 per ounce, as established by the Cannabis Regulatory Commission ("CRC"), if the average retail price of an ounce of usable cannabis was \$350 or more; (2) up to \$30 per ounce, as established by the CRC, if the average retail price of an ounce of usable cannabis was less than \$350 but at least \$250; (3) up to \$40 per ounce, as established by the commission, if the average retail price of an ounce of usable cannabis was less than \$250 but at least \$200; and (4) up to \$60 per ounce, as established by the commission, if the average retail price of an ounce of usable cannabis is less than \$200. L. 2021, c. 16. Sales or transfers of usable cannabis by a cannabis cultivator to a licensed medical cannabis alternative treatment center for use in medical cannabis dispensing is not subject to the excise fee. L. 2021, c. 16. If a sale is subject to a municipal transfer tax or user tax it is exempt from the SUT. L. 2021, c. 16.

## **Transfer Inheritance and Estate Tax**

The Transfer Inheritance Tax applies to the transfer of all personal property, New Jersey real property and intangible personal property wherever situated, having a market value of \$500 or more in estates of resident decedents, and of real and tangible personal property located within New Jersey of nonresident decedents. No tax is imposed on transfers made to a husband, wife or child of a decedent. *L.* 1985, *c.* 57.

*Current Rates*: 11% to 16%, depending on the relationship of the beneficiaries to the decedent and the amount received by each beneficiary.

For decedents dying after December 31, 2001, but before January 1, 2018, the New Jersey Estate Tax is computed in accordance with the federal Estate Tax as of December 31, 2001 or under a simplified method prescribed by the Director of the Division of Taxation, as the estate representative may elect. *L.* 2002, *c.* 31. The New Jersey Estate Tax is due nine months after the death of the decedent.

The New Jersey Estate Tax exemption will increase from \$675,000 to \$2 million for the estates of resident decedents dying on or after January 1, 2017, but before January 1, 2018. For these estates, the New Jersey Estate Tax no longer conforms to the provisions of the federal Internal Revenue Code of 1986 in effect on December 31, 2001, and instead follows the current federal Internal Revenue Code for determining the value of the estate which will be subject to New Jersey Estate Tax. *L.* 2016, *c.* 57.

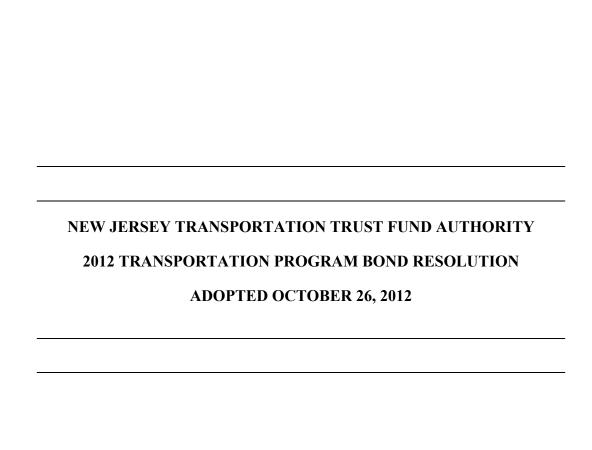
New Jersey Estate Tax was reduced to zero percent and is not imposed on transfers of estates of resident decedents dying on or after January 1, 2018. *L.* 2016, *c.* 57.



# APPENDIX II

# COPY OF THE 2012 TRANSPORTATION PROGRAM BOND RESOLUTION





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#### 2012 TRANSPORTATION PROGRAM BOND RESOLUTION

## **ADOPTED OCTOBER 26, 2012**

WHEREAS, the Transportation Trust Fund Authority (the "Authority") was established and exists pursuant to the New Jersey Transportation Trust Fund Authority Act of 1984, L. 1984, c. 73, as amended and supplemented (the "Act"), including by L. 2012, c. 13 (the "2012 Legislation"); and

WHEREAS, the Act provides that there exists an urgent need for a stable and assured method of financing the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of New Jersey's transportation system and that unless additional State funding is provided immediately for New Jersey's transportation system, the cost of repair and reconstruction will increase geometrically and the economic well-being and safety of users of the State's transportation system will be endangered; and

WHEREAS, in 1984 the Act established an arrangement whereby the State's share of the costs related to the reconstruction and repair of New Jersey's transportation system could be financed; and

WHEREAS, the funding of New Jersey's transportation system has been undertaken previously through the issuance of the Authority's Transportation System Bonds (the "Prior Bonds"), under the Authority's 1995 Transportation System Bond Resolution, as amended and supplemented (the "1995 Bond Resolution"); and

WHEREAS, the 2012 Legislation provides for, among other things, (i) the authorization of the "Transportation Program Bonds," in such amounts for such years as set forth in the 2012 Legislation; (ii) the provision of the payment of debt service on the Transportation Program Bonds only from certain constitutionally dedicated sources, and (iii) changes to the Joint Budget Oversight Committee's review of certain bonding by the Authority; and

WHEREAS, pursuant to the 2012 Legislation, the debt service on the Authority's Transportation Program Bonds will be payable solely from revenues dedicated pursuant to Article VIII, Section II, paragraph 4 of the Constitution of the State of New Jersey (the "State Constitution") and deposited into the "Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds;" and

WHEREAS, such constitutionally dedicated revenues shall consist of (i) a portion of the amount equivalent to the revenue derived from \$0.1.05 per gallon of the tax imposed on the sale of motor fuels pursuant to chapter 39 of title 54 of the Revised Statutes (the "Motor Fuels Tax"), and (ii) a portion of certain amounts derived from State revenues collected from (a) the tax on the gross receipts of the sale of petroleum products imposed pursuant to L. 1990, c. 42 (C.54:15B-1 et seq.) as amended and supplemented (the "Petroleum Products Tax"), and (b) the State tax imposed under the "Sales and Use Tax Act," pursuant to L. 1966, c. 30 (C.54:32B-1 et seq.) as amended and supplemented (the "Sales and Use Tax"), all of which are subject and subordinate to certain appropriations and uses of the revenues as set forth in the State Constitution; and

WHEREAS, pursuant to the 2012 Legislation, the debt service on the Authority's Transportation Program Bonds is payable from the following statutorily dedicated sources as set forth in N.J.S.A. 27:1B-20, as amended by the 2012 Legislation, which sources are also constitutionally dedicated: a portion of an amount equivalent to the revenue derived from (i) \$0.105 per gallon from the Motor Fuels Tax; (ii) the Petroleum Products Tax; and (iii) the tax imposed under the "Sales and Use Tax Act," L. 1966, c. 30 (C. 54:32B-1 et seq.) on the sale of new motor vehicles (the "Sales and Use Tax on the Sale of New Motor Vehicles"); and

WHEREAS, in order to implement the new financing arrangement provided for in the 2012 Legislation, and to secure the obligations of the Authority to be incurred, the Authority wishes to adopt the following 2012 Transportation Program Bond Resolution;

NOW THEREFORE BE IT RESOLVED by the Authority as follows:

### **ARTICLE I**

#### **DEFINITIONS AND STATUTORY AUTHORITY**

**SECTION 101. Definitions**. The following terms shall, for all purposes of the Resolution, have the following meanings:

**Account or Accounts** shall mean, as the case may be, each or all of the Accounts established or to be established pursuant to Section 502.

Accountant's Certificate shall mean a certificate signed by an independent certified public accountant of recognized standing or a firm of independent certified public accountants of recognized standing, selected by the Authority, which may be the accountant or firm of accountants which regularly audits the books of the Authority.

Accreted Value shall mean, as of any date of computation with respect to any Capital Appreciation Bond, an amount equal to the principal amount of such Capital Appreciation Bond at original issuance, plus the interest accrued on such Capital Appreciation Bond from the date of its original issuance to the Accretion Date next preceding the date of computation or the date of computation if a Accretion Date, such interest to accrue at the interest rate per annum of the Capital Appreciation Bonds set forth in the Supplemental Resolution or Series Certificate authorizing such Capital Appreciation Bonds, compounded on each Accretion Date in each year, plus, with respect to matters related to the payment upon redemption or acceleration of the Capital Appreciation Bonds, if such date of computation shall not be a Accretion Date, a portion of the difference between the Accreted Value as of the immediately preceding Accretion Date (or the date of original issuance if the date of computation is prior to the first Accretion Date succeeding the date of original issuance) and the Accreted Value as of the immediately succeeding Accretion Date, calculated based upon an assumption that Accreted Value accrues during any semi-annual period in equal daily amounts on such basis as shall be set forth in the Supplemental Resolution or Series Certificate authorizing the Series of which such Capital Appreciation Bond is a part.

Accretion Date shall mean, with respect to any Series of Convertible Capital Appreciation Bonds or Capital Appreciation Bonds, the dates set forth in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds as of which interest accrued on the Bonds of such Series shall be added to the Appreciated Value or Accreted Value, as the case may be, of the Bonds of such Series, which dates shall be Interest Payment Dates for the Bonds of such Series.

Act shall mean the New Jersey Transportation Trust Fund Authority Act of 1984, constituting Chapter 73, Laws of New Jersey of 1984, as heretofore or hereafter from time to time amended and supplemented, including by, without limitation, L. 2012, c.13.

**Aggregate Debt Service** for any period shall mean, as of any date of calculation, the sum of the amounts of Debt Service for such period with respect to all Series.

Appreciated Value shall mean (i) as of any date of computation with respect to any Convertible Capital Appreciation Bond prior to the Interest Commencement Date set forth in the Supplemental Resolution or Series Certificate authorizing such Convertible Capital Appreciation Bond, an amount equal to the principal amount of such Convertible Capital Appreciation Bond at original issuance plus the interest accrued on such Convertible Capital Appreciation Bond from the date of original issuance of such Bond to the Accretion Date next preceding the date of computation or the date of computation if a Accretion Date, such interest to accrue at the rate per annum of the Convertible Capital Appreciation Bonds set forth in the Supplemental Resolution or Series Certificate authorizing such Convertible Capital Appreciation Bond, compounded semi-annually on each Accretion Date, plus, if such date of computation shall not be a Accretion Date, a portion of the difference between the Appreciated Value as of the immediately preceding Accretion Date (or the date of original issuance if the date of computation is prior to the first Accretion Date succeeding the date of original issuance) and the Appreciated Value as of the immediately succeeding Accretion Date calculated based upon an assumption that Appreciated Value accrues during any period in equal daily amounts on such basis as shall be set forth in the Supplemental Resolution or Series Certificate authorizing the Series of which such Convertible Capital Appreciation Bond is part, and (ii) as of any date of computation on and after the Interest Commencement Date the Appreciated Value on the Interest Commencement Date.

**Authority** shall mean the New Jersey Transportation Trust Fund Authority, a public body corporate and politic created and existing under and by virtue of the Act, and any board, body, authority, agency or political subdivision or other instrumentality of the State which shall hereafter succeed to the powers, duties and functions thereof.

**Authority Program Reserve Fund** shall mean the Authority Reserve Fund for Transportation Program Bonds established in Section 502.

**Authorized Newspaper** shall mean a financial newspaper customarily published at least once a day for at least five days (other than legal holidays) in each calendar week, printed in the English language and of general circulation in the Borough of Manhattan, City and State of New York.

Authorized Officer of the Authority shall mean the Chairperson, Vice-Chairperson, Treasurer, Secretary or Executive Director of the Authority or any other person or persons

designated by the Authority by resolution to act on behalf of the Authority under the Resolution. The designation of such person or persons shall be evidenced by a written, certificate containing the specimen signature of such person or persons and signed on behalf of the Authority by an Authorized Officer of the Authority.

**Bond or Bonds** shall mean any bonds, including Refunding Bonds, notes or Other Obligations, (other than Subordinated Debt), authenticated and delivered under and pursuant to the Resolution; provided, however, that as used in Articles III and IV hereto, the term "Bonds" shall not include Other Obligations.

**Bond Counsel** shall mean any lawyer or firm of lawyers nationally recognized in the field of municipal finance and satisfactory to the Authority.

**Bond Payment Obligations** shall mean the Authority's obligation to pay the principal or Redemption Price of and interest on the Bonds, including Bonds held by Financing Facility Providers and Liquidity Providers.

**Bond Registrar** shall mean the Trustee and any other bank or trust company organized under the laws of any state of the United States of America or national banking association appointed by the Authority to perform the duties of Bond Registrar enumerated in Sections 304 and 703.

**Bondholder or Holder of Bonds or Holder** shall mean any person who shall be the registered owner of any Bond or Bonds. A Financing Facility Provider or Liquidity Provider which owns Bonds by purchase or is subrogated to the rights of Bondholders is a Bondholder for purposes of this Resolution.

**Business Day** shall mean any day that is not a Saturday, Sunday or legal holiday in the State (or the state in which the principal office of the Trustee is located) or a day on which banking institutions chartered by the State (or the state in which the principal office of the Trustee is located) or the United States are legally authorized or required to close or a day on which the New York Stock Exchange is closed.

Capital Appreciation Bonds shall mean those Bonds as to which interest is compounded on each of the applicable Accretion Dates designated for compounding and payable in an amount equal to the then current Accreted Value only at the maturity, earlier redemption or other payment date therefor, all as so designated by the Supplemental Resolution or Series Certificate relating to the issuance thereof.

**Code** shall mean the Internal Revenue Code of 1986, as amended.

**Commissioner** shall mean the Commissioner of the New Jersey Department of Transportation.

Convertible Capital Appreciation Bonds shall mean any Bonds as to which accruing interest is not paid prior to the Interest Commencement Date specified in the Supplemental Resolution or Series Certificate authorizing such Bonds and the Appreciated Value for such Bonds is compounded on each of the applicable Accretion Dates designated for compounding prior to the

Interest Commencement Date for such Convertible Capital Appreciation Bonds, all as so designated by the Supplemental Resolution or Series Certificate relating to the issuance thereof.

**Debt Service** shall mean, with respect to any Series and with respect to each Payment Date for such Series, the principal and Redemption Price of and accrued interest coming due and payable on such Series on such Payment Date.

**Defeasance Securities** shall mean (i) any direct and general obligations of, or any obligations unconditionally guaranteed by, the United States of America, including but not limited to interest obligations of the Resolution Funding Corporation or any successor thereof, (ii) any obligations of any state or political subdivision of a state ("Refunded Bonds") which are fully secured as to principal and interest by an irrevocable pledge of moneys or direct and general obligations of, or obligations unconditionally guaranteed by, the United States of America, which moneys or obligations are segregated in trust and pledged for the benefit of the holders of the Refunded Bonds, (iii) certificates of ownership of the principal or interest of direct and general obligations of, or obligations guaranteed by, the United States of America, which obligations are held in trust by a commercial bank which is a member of the Federal Reserve System, (iv) obligations described in clause (ii) of the definition of "Investment Securities" and (v) obligations described in clause (x) of the definition of "Investment Securities" which are rated, at the time of purchase, in the highest rating category, without regard to rating sub-categories, by any two Rating Agencies then rating the Bonds.

**Depository** shall mean any bank, trust company, national banking association, savings and loan association, savings bank or other banking association selected by the Authority as a depository of moneys and securities held under the provisions of the Resolution and may include the Trustee.

**Event of Default** shall have the meaning given to such term in Section 801.

**Event of Non-Appropriation** shall be deemed to have occurred hereunder if the Legislature shall fail to appropriate funds to the Authority for any Fiscal Year in an amount sufficient to pay, when due, the Authority's Bond Payment Obligations and Financing Facility Payment Obligations coming due in such Fiscal Year.

**Fiduciary or Fiduciaries** shall mean the Trustee, the Depositories, the Paying Agents, the Bond Registrar, the Calculation Agent, the Tender Agent or any or all of them, as may be appropriate.

**Financing Facility** shall mean any revolving credit agreement, agreement establishing a line of credit or letter of credit, reimbursement agreement, interest rate exchange agreement, insurance contract, surety bond, commitment to purchase or sell bonds, purchase or sale agreement, or commitments or other contracts or agreements and other security agreements, including Swap Agreements and Liquidity Facilities, approved by the Authority in connection with the Bonds.

**Financing Facility Payment Obligations** shall mean all payment and reimbursement obligations of the Authority to a Financing Facility Provider in connection with any Financing Facility securing or entered into in connection with all or a portion of any Series of Bonds.

Financing Facility Provider shall mean the issuer or provider of a Financing Facility.

**Financing Facility Revenues** shall mean all amounts received by the Authority or the Trustee pursuant to any Financing Facility.

**Fiscal Year** shall mean the fiscal year of the State which presently includes the twelve (12) month period commencing July 1 of each year and ending on the succeeding June 30.

Fitch shall mean Fitch, Inc.

**Fund or Funds** shall mean, as the case may be, each or all of the Funds established in Section 502.

**Interest Commencement Date** shall mean, with respect to any particular Convertible Capital Appreciation Bond, the date, which must be an Interest Payment Date, specified in the Supplemental Resolution or Series Certificate authorizing such Bond (which date must be prior to the maturity date for such Bond) after which interest accruing on such Bond shall be payable semiannually, with the first such payment date being the applicable Interest Payment Date immediately succeeding such Interest Commencement Date.

**Interest Payment Date** shall mean, with respect to a Series of Bonds, each date set forth in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds on which accrued interest on the Bonds of such Series shall be payable.

Investment Agreement shall mean an investment agreement with (i) a commercial bank or trust company or a national banking association in any case having a capital stock and surplus of more than \$100,000,000, or (ii) an insurance company with the highest rating provided by A.M. Best Company, or (iii) a corporation; provided that the credit of such commercial bank or trust company or national banking association, insurance company or corporation, as the case may be, is rated (or, in the case of a corporation, whose obligations thereunder are guaranteed by a corporation whose credit is rated) not lower than the rating category of any two Rating Agencies then rating the Bonds required to maintain the rating then in effect or to obtain the rating to be obtained on the Bonds in respect of which such Investment Agreement is entered into, which agreement provides for the investment of funds held in the Funds and Accounts, which funds shall be collateralized by at least one hundred two percent (102%) in principal amount of Investment Securities, as the same may be amended from time to time.

**Investment Securities** shall mean and include any of the following securities, if and to the extent the same are at the time legal for investment of the Authority's funds.

- (i) Defeasance Securities;
- (ii) Bonds, debentures, notes or other evidences of indebtedness issued by any agency or instrumentality of the United States to the extent such obligations are unconditionally guaranteed by the United States or by another such agency the obligations (including guarantees) of which are unconditionally guaranteed by the United States;
- (iii) Bonds, debentures notes or other evidences of indebtedness issued by any corporation chartered by the United States, including, but

not limited to, Governmental National Mortgage Association, Federal Land Banks, Federal Home Loan Mortgage Corporation, Federal National Mortgage Association, Federal Home Loan Banks, Federal Intermediate Credit Banks, Banks for Cooperatives, Tennessee Valley Authority, United States Postal Service, Farmers Home Administration, Resolution Funding Corporation, Export-Import Bank, Federal Financing Bank and Student Loan Marketing Association;

- (iv) Negotiable or non-negotiable certificates of deposit (or other time deposit arrangements) issued by any bank, trust company or national banking association, including a Fiduciary, which certificates of deposit shall be continuously secured or collateralized by obligations described in subparagraphs (i) or (ii) of this definition, which shall have a market value at all times at least equal to the principal amount of such certificates of deposit and shall be lodged with the Trustee, as custodian, by the bank, trust company or national banking association issuing such certificates of deposit;
- (v) Uncollateralized negotiable or non-negotiable certificates of deposit (or other time deposit arrangements) issued by any bank, trust company or national banking association, the unsecured obligations of which are rated, at the time of purchase, in one of the two highest rating categories, without regard to rating subcategories, by any two Rating Agencies;
- (vi) Repurchase agreements collateralized by obligations described in subparagraphs (i), (ii) or (iii) of this definition with any registered broker/dealer subject to the Securities Investors' Protection Corporation jurisdiction, which has an uninsured, unsecured and unguaranteed obligation rated in one of the two highest rating categories, without regard to rating sub-categories, by any tow Rating Agencies, or any commercial bank with the above ratings, provided:
  - (a) a master repurchase agreement or specific written repurchase agreement governs the transaction, which characterizes the transaction as a purchase and sale of securities,
  - (b) the securities are held, free and clear of any lien, by the Trustee or an independent third party acting solely as agent for the Trustee, and such third party is (i) a Federal Reserve Bank, (ii) a bank which is a member of the Federal Deposit Insurance Corporation and which has combined capital, surplus and undivided profits of not less than \$75,000,000 or (iii) a bank approved in writing for such purpose by each

Financing Facility Provider, if any, and the Trustee shall have received written confirmation from such third party that it holds such securities, free and clear of any lien, as agent for the Trustee,

- (c) a perfected first security interest under the Uniform Commercial Code, or book entry procedures prescribed at 31 CFR 306.1 et seq. or 31 CFR 350.0 et seq. or a successor provision in such securities is created for the benefit of the Trustee.
- (d) the repurchase agreement has a term of six months or less, or the Trustee will value the collateral securities no less frequently than monthly and will liquidate the collateral securities if any deficiency in the required collateral percentage is not restored within two Business Days of such valuation,
- (e) the repurchase agreement matures or may be drawn upon in full on or before a Payment Date (or, if held in a Fund other than the Program Debt Service Fund, other appropriate liquidation period), and
- (f) the fair market value of the securities in relation to the amount of the repurchase obligation is equal to the collateral levels established by a Rating Agency for the rating assigned by the Rating Agency to the seller.
- (vii) Banker's acceptances, eurodollar deposits and certificates of deposit (in addition to the certificates of deposit provided for by subparagraphs (iv) and (v) above) of the domestic branches of foreign banks having a capital and surplus of \$1,000,000,000 or more, or any bank or trust company organized under the laws of the United States of America or Canada, or any state or province thereof, having capital and surplus, in the amount of \$1,000,000,000; provided that the aggregate maturity value of all such banker's acceptances and certificates of deposit held at any time as investments of Funds under this Resolution with respect to any particular bank, trust company, or national association shall not exceed 5% of its capital and surplus; and provided further than any such bank, trust company, or national association shall be rated in one of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies;
- (viii) Other obligations of the United States of America or any agency thereof which may then be purchased with funds belonging to the State of New Jersey or which are legal investments for savings

banks in the State of New Jersey;

- (ix) Deposits in the New Jersey Cash Management Fund;
- (x) Obligations of any state, commonwealth or possession of the United States or a political subdivision thereof or any agency or instrumentality of such a state, commonwealth, possession or political subdivision, provided that at the time of their purchase such obligations are rated in either of the two highest rating categories, without regard to rating sub-categories, by any two Rating Agencies then rating the Bonds;
- (xi) Commercial paper with a maturity date not in excess of 270 days rated by the Rating Agencies at least equal to the rating assigned by the Rating Agencies to the applicable Series of Bonds and in no event lower than the "A" category established by a Rating Agency (which may include sub-categories indicated by plus or minus or by numbers) at the time of such investment, issued by an entity incorporated under the laws of the United States or any state thereof;
- (xii) Shares of a diversified open-end management investment company as defined in the Investment Company Act of 1940, which is a money market fund, which is then rated in any of the three highest rating categories by each Rating Agency which is then rating the Bonds or money market accounts of the Trustee or any bank or trust company organized under the laws of the United States or any state thereof which has a combined capital and surplus of not less than \$75,000,000;
- (xiii) Investment contracts (a) providing for the future purchase of securities of the type described in (i), (ii), (iii) and (viii) above, which contracts have been approved for sale by a national securities exchange and all regulatory authorities having jurisdiction or (b) the obligor under which or the guarantor thereof shall have a credit rating such that its long term debt is rated in one of the two highest rating categories, without regard to rating subcategories, by any two Rating Agencies then rating the Bonds;
- (xiv) Investment Agreements; and
- (xv) Any other investment approved in writing by the Treasurer.

**Legislature** shall mean New Jersey State Legislature.

**Liquidity Facility** shall mean any letter of credit, line of credit or standby loan commitment or similar arrangement made available to fund repurchases of Variable Interest Rate Bonds or Subordinated Debt upon maturity or mandatory or optional tender of such obligations,

approved by the Authority in connection with the Variable Interest Rate Bonds; such Liquidity Facility may be part of, or separate from, any other Financing Facility supporting such obligations.

**Liquidity Provider** shall mean the issuer of a Liquidity Facility.

**Maximum Interest Rate** shall mean, with respect to any particular Variable Interest Rate Bond, a numerical rate of interest, which shall be set forth in the Supplemental Resolution or Series Certificate authorizing such Variable Interest Rate Bond that shall be the maximum rate of interest such Variable Interest Rate Bond may at any time bear.

Month shall mean a calendar month.

**Moody's** shall mean Moody's Investors Service.

**Non Proceeds Account** shall mean the Non Proceeds Account within the Transportation Program Improvement Fund established in Section 502.

**Opinion of Counsel or Opinion** shall mean an opinion signed by an attorney or firm of attorneys of recognized standing in the field of law relating to municipal bonds (who may be general, special or Bond Counsel to the Authority).

**Option Bonds** shall mean Bonds which by their terms may be tendered by and at the option of the Holders thereof for payment by the Authority prior to the stated maturity thereof, or the maturities of which may be extended by and at the option of the Holder thereof.

**Other Obligations** shall mean bank loan agreements, lines of credit and other security agreements, and any other form of indebtedness which the Authority is authorized to enter into or obtain to provide direct payment of any costs which the Authority is authorized to pay pursuant to the Act.

**Outstanding** when used with reference to Bonds, shall mean, as of any date, Bonds theretofore or thereupon being authenticated and delivered under the Resolution except:

- (i) Bonds cancelled by the Trustee at or prior to such date;
- (ii) Bonds (or portions of Bonds) for the payment or redemption of which moneys equal to the principal amount or Redemption Price thereof, as the case may be, with interest to the date of maturity or redemption date, shall be held in trust under the Resolution and set aside for such payment or redemption (whether at or prior to the maturity or redemption date), provided that if such Bonds (or portions of Bonds) are to be redeemed, notice of such redemption shall have been given or provisions satisfactory to the Trustee shall have been made for the giving of such notice as provided in Article IV;

- (iii) Bonds in lieu of or in substitution for which other Bonds shall have been authenticated and delivered pursuant to Article III or Section 406 or Section 1106;
- (iv) Bonds deemed to have been paid as provided in subsections 2 or 3 of Section 1201; and
- (v) Option Bonds deemed tendered in accordance with the provisions of the Supplemental Resolution or Series Certificate authorizing such Option Bonds on the applicable tender date, if interest thereon shall have been paid through such applicable date and the purchase price thereof shall have been paid or amounts are available for such payment as provided in the Resolution.

**Parity Financing Facility Payment Obligations** shall mean Financing Facility Payment Obligations which, by the terms of the Supplemental Resolution or Series Certificate authorizing the Financing Facility to which such Financing Facility Payment Obligations relate, are on a parity with the Bond Payment Obligations.

**Paying Agent** shall mean any bank or trust company organized under the laws of any state of the United States of America or any national banking association designated as paying agent for the Bonds of any Series, and its successors hereafter appointed in the manner provided in the Resolution.

**Payment Date** shall mean each date on which any payment of principal or Redemption Price or interest with respect to any Bonds or payment of any Financing Facility Payment Obligations shall be due and payable.

Pledged Property shall mean (a) with respect to the Bond Payment Obligations and, to the extent provided in any Supplemental Resolution or Series Certificate authorizing a Series which is to be secured, in whole or in part, by, or payable, in whole or in part, from, a Financing Facility, the applicable Financing Facility Payment Obligations, the State Contract, the Revenues and Funds, other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund, including Investment Securities held in any such Fund hereunder, together with all proceeds and revenues of the foregoing and all of the Authority's right, title and interest in and to the foregoing, and all other moneys, securities or funds pledged for the payment of the Bonds in accordance with the terms and provisions of this Resolution, (b) with respect to any Series of Bonds in connection with which the Authority has obtained a Financing Facility, and to the extent provided in the applicable Supplemental Resolution or Series Certificate, the applicable Financing Facility and Financing Facility Revenues and all moneys from time to time held in any applicable subaccount within the Program Debt Service Fund and (c) with respect to any Subordinated Debt, the amounts, if any, on deposit from time to time in the Program Subordinated Debt Fund and available for such payment.

**Proceeds Account** shall mean the Proceeds Account within the Transportation Program Improvement Fund established in Section 502.

**Program Debt Service Fund** shall mean the Debt Service Fund for Transportation Program Bonds established in Section 502.

**Program Rebate Fund** shall mean the Rebate Fund for Transportation Program Bonds established in Section 502.

**Program Subordinated Debt Fund** shall mean the Subordinated Debt Fund for Transportation Program Bonds established in Section 502.

**Program Subordinated Payment Obligations Fund** shall mean the Subordinated Payment Obligations Fund for Transportation Program Bonds established in Section 502.

Rating Agency shall mean, to the extent applicable, S&P and any successor thereto, if it has assigned a rating to any Bonds at the request of the Authority, Moody's and any successor thereto, if it has assigned a rating to any Bonds at the request of the Authority, Fitch and any successor thereto, if it has assigned a rating to any Bonds at the request of the Authority or any other nationally recognized bond rating agency and any successor thereto if it has assigned a rating to any Bonds at the request of the Authority.

**Record Date** shall mean with respect to an Interest Payment Date for a particular Series of Bonds, unless otherwise provided by the Supplemental Resolution or Series Certificate authorizing such Series, the fifteenth day next preceding such Interest Payment Date.

**Redemption Price** shall mean, with respect to any Bond, the principal amount thereof plus the applicable premium, if any, payable upon redemption thereof pursuant to such Bond or the Resolution.

**Refunding Bonds** shall mean all Bonds, whether issued in one or more Series, authenticated and delivered on original issuance pursuant to Section 203, and any Bonds thereafter authenticated and delivered in lieu of or in substitution for such Bonds pursuant to Article III or Section 406 or Section 1106.

**Related Swap Bonds** shall mean, with respect to and during the term of any Swap Agreement, the Bonds to which such Swap Agreement relates, as specified in the applicable Supplemental Resolution or Series Certificate authorizing such Swap Agreement or any subsequent Supplemental Resolution or Series Certificate.

**Related Swap Bond Payment Obligations** shall mean, with respect to any Related Swap Bonds, that portion of the interest on such Bonds payable from Swap Revenues as set forth in the applicable Supplemental Resolution or Series Certificate.

**Resolution** shall mean this 2012 Transportation Program Bond Resolution as from time to time amended or supplemented by Supplemental Resolutions and Series Certificates in accordance with the terms hereof.

Revenues shall mean (i) all amounts appropriated and paid to the Authority from the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds in the State General Fund pursuant to the Act, (ii) all amounts appropriated and paid to the

Authority by the Treasurer pursuant to the State Contract, (iii) all Swap Revenues, and (iv) interest received or to be received on any moneys or securities held pursuant to the Resolution and paid or required to be paid into the Transportation Program Improvement Fund – Non Proceeds Account; provided, however, that the term "Revenues" shall not include Financing Facility Revenues or "Revenues" as defined in any other resolution of the Authority.

**S&P** shall mean Standard & Poor's Rating Group.

**Series** shall mean all of the Bonds authenticated and delivered on original issuance and identified pursuant to the Supplemental Resolution authorizing such Bonds as a separate Series of Bonds and any Bonds thereafter authenticated and delivered in lieu of or in substitution for such Bonds pursuant to Article III or Section 406 or Section 1106, regardless of variations in maturity, interest rate, redemption provisions or other provisions.

**Series Certificate** shall mean a certificate executed by an Authorized Officer of the Authority making certain determinations in connection with the issuance of a Series of Bonds or Subordinated Debt pursuant to the Supplemental Resolution providing for, among other items, the issuance of such Series of Bonds or Subordinated Debt. Each Series Certificate, upon execution and delivery, shall be deemed to be a part of the applicable Supplemental Resolution.

**State** shall mean the State of New Jersey.

State Contract shall mean the Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds to be entered into among the Treasurer, the Commissioner and the Authority prior to the issuance of the first Series of Bonds under this Resolution, together with any and all amendments and supplements thereto, and any other contract or contracts entered into by the Authority and the State or officers of the State pursuant to the Act which contract or contracts provide) among other things, for the credit of amounts to the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds and for payment, subject to appropriation, to the Authority of the amounts so credited pursuant to the Act.

**State Transportation System Costs** shall mean any and all purposes for which the Authority is authorized to issue Bonds and Subordinated Debt pursuant to the Act.

**Subordinated Debt** shall mean indebtedness issued pursuant to and complying with the provisions of Section 512.

**Subordinated Financing Facility Payment Obligations** shall mean Financing Facility Payment Obligations which, by the terms of the Supplemental Resolution or Series Certificate authorizing the Financing Facility to which such Financing Facility Payment Obligations relate, are subject and subordinate to the Bond Payment Obligations.

**Supplemental Resolution** shall mean any resolution supplemental to or amendatory of the Resolution adopted by the Authority in accordance with Article X hereof.

**Swap Agreement** shall mean any agreement between the Authority and a Swap Provider confirming a transaction which is a rate swap transaction, basis swap, forward rate transaction,

bond option, interest rate option, foreign exchange transaction, cap transaction, floor transaction, collar transaction, corridor transaction, currency swap transaction, cross-currency rate swap transaction, currency option or any other similar transaction (including any option with respect to any of the foregoing transactions) or any combination of these transactions, approved by the Authority and the Treasurer in connection with the Bonds.

**Swap Payment Obligations** shall mean, for any period of time and with respect to any Related Swap Bonds, all net amounts payable by the Authority (including Swap Termination Payments payable by the Authority) under any Swap Agreement in respect of such Related Swap Bonds.

**Swap Provider** shall mean the Authority's or the Trustee's counterparty under a Swap Agreement.

**Swap Revenues** shall mean all amounts received by the Authority or the Trustee pursuant to any Swap Agreement, including without limitation any Swap Termination Payment.

**Swap Revenues Subaccount** shall mean the Swap Revenues Subaccount within the Program Debt Service Fund established in Section 506.

**Swap Termination Payment** shall mean, with respect to any Swap Agreement, any settlement amount payable by the applicable Swap Provider or the Authority by reason or on account of the early termination of such Swap Agreement. The term "Swap Termination Payment" shall not include net unpaid amounts which would have been payable by the Swap Provider or the Authority pursuant to the terms of the applicable Swap Agreement irrespective of the early termination of such Swap Agreement.

**Transportation Program Improvement Fund** shall mean the Transportation Improvement Fund for Transportation Program Bonds established in Section 502.

**Treasurer** shall mean the Treasurer of the State of New Jersey.

**Trustee** shall mean the Trustee to be appointed pursuant to the Series Certificate authorizing the first Series of Bonds to be issued under the Resolution, and its successor or successors and any other corporation which may at any time be substituted in its place pursuant to the Resolution.

Variable Interest Rate shall mean a variable interest rate to be borne by a Series of Bonds or any one or more maturities within a Series of Bonds. The method of computing such variable interest rate shall be as specified in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds.

Variable Interest Rate Bonds for any period of time, shall mean Bonds which during such period bear a Variable Interest Rate, provided that Bonds the interest rate on which shall have been fixed for the remainder of the term thereof shall no longer be Variable Interest Rate Bonds.

Except where the context otherwise requires, words importing the singular number shall include the plural number and vice versa, and words importing persons shall include firms, associations, corporations, districts, agencies and bodies.

**SECTION 102. Authority for the Resolution**. This Resolution is adopted pursuant to the provisions of the Act.

#### **SECTION 103. Resolution to Constitute Contract.**

- (a) In consideration of the purchase and acceptance of any and all of the Bonds authorized to be issued hereunder by those who shall hold the same from time to time the Resolution shall be deemed to be and shall constitute a contract between the Authority and the Holders from time to time of the Bonds; and the security interest granted and the pledge and assignment made in the Resolution and the covenants and agreements therein set forth to be performed on behalf of the Authority shall be for the equal benefit, protection and security of the Holders of any and all of the Bonds, all of which, regardless of the time or times of their authentication and delivery or maturity, shall be of equal rank without preference, priority or distinction of any of the Bonds over any other thereof, all except as expressly provided in or permitted by the Resolution.
- (b) To the extent provided in any Supplemental Resolution or Series Certificate authorizing a Series of Bonds, (i) any and all Bonds of such Series may be secured by and payable from, in whole or in part, a Financing Facility, (ii) the security interest granted and the pledge and assignment made in the Resolution may also secure, on a parity with or subject and subordinate to, all other Bonds issued under the Resolution, the Authority's Financing Facility Payment Obligations with respect thereto, provided however, that the aggregate amount of indebtedness which may be secured by this Resolution with respect to any Series of Bonds on a parity with all other Bonds issued or to be issued under the Resolution may not exceed the aggregate principal amount of, premium, if any, and interest on the Bonds of such Series, and (iii) Related Swap Bond Payment Obligations may be pledged solely from the applicable Swap Revenues, and such Swap Revenues may be pledged solely to and shall be applied solely for the payment of such Related Swap Bond Payment Obligations.
- (c) To the extent provided in any Supplemental Resolution or Series Certificate, or any other resolution of the Authority, authorizing the issuance of Subordinated Debt meeting the requirements set forth in Section 512, the security interest granted and the pledge and assignment made in the Resolution may also secure such Subordinated Debt but only to the extent of amounts if any, from time to time on deposit in the Program Subordinated Debt Fund and available for payment of Subordinated Debt, and subject and subordinate to the security interest granted and the pledge and assignment of such amounts made in the Resolution for the benefit of the Bonds and the Financing Facility Payment Obligations.

### **ARTICLE II**

## AUTHORIZATION AND ISSUANCE OF BONDS AND SUBORDINATED DEBT

#### **SECTION 201.** Authorization of Bonds.

- 1. The Authority is hereby authorized to issue from time to time, as hereinafter provided, Bonds of the Authority to be designated as "Transportation Program Bonds," or in the case of notes or Other Obligations, such designation as shall be set forth in the Supplemental Resolution or Series Certificate authorizing such notes or Other Obligations. The aggregate principal amount of the Bonds and Subordinated Debt which may be executed, authenticated and delivered under the Resolution is not limited except as the aggregate principal amount of Bonds and Subordinated Debt which may be executed, authenticated and delivered may be limited by the Act or any other applicable law.
- 2. The Bonds may be issued in one or more Series, and the designation thereof, in addition to the name "Transportation Program Bonds" (where applicable), shall include such further appropriate particular designation added to or incorporated in such title for the Bonds of any particular Series as the Authority may determine. Each Bond shall bear upon its face the designation so determined for the Series to which it belongs.
- 3. Nothing in the Resolution shall be deemed to preclude or prevent the consolidation into a single Series for purposes of issuance and sale of Bonds otherwise permitted by the Resolution to be issued at the same time in two or more separate Series, provided that solely for the purpose of satisfying the requirements of Section 202 or Section 203, as the case may be, the Bonds otherwise permitted by the Resolution to be issued as a separate Series shall be considered separately as if such Bonds were to be issued as a separate Series. In the event that separate Series are combined for purposes of issuance and sale, they may be issued under a single Supplemental Resolution notwithstanding any other provision of the Resolution.

### **SECTION 202.** General Provisions for Issuance of Bonds.

- 1. All (but not less than all) the Bonds of each Series shall be executed by the Authority for issuance under the Resolution and, except as otherwise provided in any Supplemental Resolution or Series Certificate authorizing Other Obligations, delivered to the Trustee and thereupon shall be authenticated by the Trustee and by it delivered to the Authority or upon its order, but only upon the receipt by the Trustee, or in the case of Other Obligations provision by the Authority of:
  - (1) A copy of the Resolution certified by an Authorized Officer of the Authority;
  - (2) A copy of the Supplemental Resolution authorizing such Bonds and a copy of the Series Certificate, if any, relating to such Bonds. The Supplemental Resolution and the Series Certificate, if any, shall each be certified by an Authorized

Officer of the Authority, and shall, among other provisions, specify: (a) the authorized maximum principal amount, designation and Series of such Bonds; (b) the purposes for which such Series of Bonds are being issued, which shall be (i) the payment of State Transportation System Costs, (ii) the refunding of Bonds as provided in Section 203 or (iii) any other lawful purpose permitted under the Act; (c) the date, and the maturity date or dates, of the Bonds of such Series; (d) if any Bonds of such Series are current interest Bonds, the interest rate or rates or the method of calculation of the interest rate or rates of the Bonds of such Series and the Interest Payment Dates therefor, and if any Bonds of such Series are Capital Appreciation Bonds or Convertible Capital Appreciation Bonds, the Accreted Value or Appreciated Value, as the case may be, on each Accretion Date, and if any Bonds of such Series are Variable Interest Rate Bonds the Maximum Interest Rate for such Bonds, and the provisions, if any, as to the calculation or change of such Variable Interest Rates; (e) the denominations of, and the manner of dating, numbering and lettering, the Bonds of such Series; (f) the Redemption Price or Prices or prepayment price or prices, if any, and, subject to Article IV, the redemption or prepayment terms for the Bonds of such Series; (g) provisions for the sale of the Bonds of such Series; (h) the amount (or the method of determining the amount), if any, to be deposited from the proceeds of such Series of Bonds or other sources in the Program Debt Service Fund and provisions for the application thereof to the payment of all or a portion of the interest on such Series of Bonds or any other Series of Bonds; (i) the amount if any, to be deposited from the proceeds of such Series of Bonds in the Authority Program Reserve Fund; (j) the form of the Bonds of such Series and the form of the Trustee's certificate of authentication (if applicable), which forms shall be, respectively, substantially in the forms set forth in Section 1301, with such variations omissions or insertions as are required or permitted by the Resolution; (k) with regard to Option Bonds, provisions regarding tender and payment of the purchase price thereof; (1) provisions, if any, for furnishing a Financing Facility with respect to such Series; and (m) such other provisions as the Authority may deem necessary or desirable in connection with the issuance of such Series of Bonds. Notwithstanding the foregoing, the Authority may delegate to an Authorized Officer of the Authority the authority to determine by Series Certificate any of the matters that are required to be set forth in a Supplemental Resolution other than the maximum principal amount of the Bonds of such Series, the final maturity date of the Bonds of such Series and, if the Bonds of such Series are not to be sold by competitive sale, the maximum interest rate (whether or not the Bonds of such Series are Variable Interest Rate Bonds) or true interest cost with respect to such Bonds.

(3) An Opinion of Bond Counsel to the effect that (i) the Authority has the right and power under the Act to adopt the Resolution, to enter into the State Contract and to issue the Bonds of such Series; (ii) the Resolution has been duly and lawfully adopted by the Authority, is in full force and effect and is valid and binding upon the Authority and enforceable in accordance with its terms, and no other authorization for the Resolution is required; (iii) the Resolution creates the valid pledge which it purports to create of the Pledged Property; (iv) the Bonds of such Series have been duly and validly authorized and issued by the Authority in accordance with the Constitution and the statutes of the State, including the Act, and the Resolution, constitute valid and binding obligations of the Authority as provided in the Resolution and are entitled to the benefits of the Resolution and the Act, and are enforceable in accordance with their terms and the

terms of the Resolution; (v) the State Contract is in full force and effect and is valid and binding upon the Authority and the Treasurer and enforceable against the Authority and the Treasurer in accordance with its terms, and the Bonds of such Series are entitled to the benefits of the State Contract; provided, that such Opinion may take exception as to the effect of, or for restrictions or limitations imposed by or resulting from, bankruptcy, insolvency, debt adjustment, moratorium, reorganization or other similar laws, judicial decisions and principles of equity affecting creditors' rights generally and judicial discretion and may state that no opinion is being rendered as to the availability of any particular remedy;

- (4) A written order as to the delivery of such Bonds, signed by an Authorized Officer of the Authority;
- (5) A certificate of an Authorized Officer of the Authority stating that the Authority is not, or upon the issuance of such Series of Bonds will not be, in default in the performance of any of the covenants, conditions, agreements or provisions contained in the Resolution;
- (6) With respect to each Series of Bonds a certificate of an Authorized Officer of the Authority stating that the issuance of such Series of Bonds will not result in the incurrence of debt by the Authority in the applicable Fiscal Year in excess of the amount of debt permitted to be incurred by the Authority in such Fiscal Year pursuant to the Act; and
- (7) Such further documents, moneys, securities and evidences of deposit of funds with the Trustee as are required by the provisions of Section 203 or Article X or the Supplemental Resolution or Series Certificate authorizing such Series of Bonds.
- 2. After the original issuance of Bonds of any Series no Bonds of such Series shall be issued except in lieu of or in substitution for other Bonds of such Series pursuant to Article III or Section 406 or Section 1106.

## **SECTION 203. Refunding Bonds.**

- 1. One or more Series of Refunding Bonds may be issued at any time to refund Outstanding Bonds of one or more Series or one or more maturities within a Series or any Bonds of one or more maturities within one or more Series. Refunding Bonds shall be issued in a principal amount sufficient, together with other moneys available therefor, to accomplish such refunding including, without limitation, the payment of the costs of issuance of such Refunding Bonds) and to make the deposits in the Funds and Accounts under the Resolution required by the provisions of the Supplemental Resolution or Series Certificate authorizing such Refunding Bonds.
- 2. Refunding Bonds of each Series shall be authenticated and delivered by the Trustee only upon receipt by the Trustee in addition to the documents required by Section 202 of:
  - (1) Instructions to the Trustee, satisfactory to it, to give due notice of redemption, if applicable, of all the Bonds to be refunded on a redemption date or dates specified in such instructions;

- (2) If the Bonds to be refunded are not by their terms subject to redemption or will not be redeemed within the next succeeding sixty (60) days, instructions to the Trustee, satisfactory to it, to mail the notice provided for in Section 1201 to the Holders of the Bonds being refunded; and
- Either (i) moneys (including moneys withdrawn and deposited pursuant to (3) subsection 4 of Section 506) in an amount sufficient to effect payment at the applicable Redemption Price of the Bonds to be refunded, together with accrued interest on such Bonds to the redemption date, which moneys shall be held by the Trustee or any one or more of the Paying Agents in a separate account irrevocably in trust for and assigned to the respective Holders of the Bonds to be refunded, or (ii) Defeasance Securities in such principal amounts, of such maturities, bearing such interest, and otherwise having such terms and qualifications and any moneys, as shall be necessary to comply with the provisions of subsection 2 of Section 1201, which Defeasance Securities and moneys shall be held in trust and used only as provided in said subsection 2; provided, however, that if the Authority determines, in its absolute discretion, to refund Variable Interest Rate Bonds without defeasing such Variable Interest Rate Bonds pursuant to subsection 1 or 2 of Section 1201, in applying this paragraph (3) to such Variable Interest Rate Bonds, interest to come due on such Variable Interest Rate Bonds on or prior to the maturity date or redemption date thereof, as the case may be, shall be calculated at the highest interest rate per annum borne by such Variable Interest Rate Bonds during the twelve (12) month period immediately preceding such date of determination, plus one percent (1.00%) per annum.
- (4) Such further documents and moneys as are required by the provisions of Article X or any Supplemental Resolution or Series Certificate authorizing such Refunding Bonds.
- 3. The proceeds, including accrued interest, of the Refunding Bonds of each Series shall be applied simultaneously with the delivery of such Refunding Bonds for the purposes of making deposits in such Funds and Accounts under the Resolution as shall be provided by the Supplemental Resolution or Series Certificate authorizing such Series of Refunding Bonds and shall be applied to the refunding purposes thereof in the manner provided in said Supplemental Resolution or Series Certificate.

**SECTION 204. Subordinated Debt.** The Authority is hereby authorized to issue from time to time Subordinated Debt, the provisions for issuance and general terms and provisions of which shall be as set forth in the Supplemental Resolution or Series Certificate authorizing such Subordinated Debt, subject however, in all cases, to the provisions of Section 512.

#### ARTICLE III

## GENERAL TERMS AND PROVISIONS OF BONDS AND OTHER OBLIGATIONS

### SECTION 301. Medium of Payment: Form and Date; Letters and Numbers.

- 1. The Bonds shall be payable, with respect to interest, principal and Redemption Price, in any coin or currency of the United States of America which at the time of payment is legal tender for the payment of public and private debts.
- 2. The Bonds of each Series may be issued only in the form of fully registered Bonds without coupons, and unless otherwise authorized by a Supplemental Resolution or Series Certificate, the Bonds of each Series shall be in substantially the form set forth in Section 1301 or substantially in the form set forth in the Supplemental Resolution or Series Certificate authorizing such Series.
- 3. Each Bond shall be lettered and numbered as provided in the Resolution or the Supplemental Resolution or Series Certificate authorizing the Series of which such Bond is a part and so as to be distinguished from every other Bond.
- 4. Except as may be otherwise provided for any Series of Bonds in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds the Bonds of each Series shall be dated as of the Interest Payment Date next preceding the date of authentication thereof by the Trustee, unless such date of authentication shall be an Interest Payment Date in which case they shall be dated as of such date of authentication; provided, however, that if, as shown by the records of the Trustee, interest on the Bonds of any Series shall be in default, the Bonds of such Series issued in lieu of Bonds surrendered for transfer or exchange may be dated as of the date to which interest has been paid in full on the Bonds surrendered; provided, further, that if the date of authentication shall be prior to the first Interest Payment Date for the Bonds of such Series Bonds shall be dated as provided in the Supplemental Resolution or Series Certificate authorizing the Bonds of such Series. Bonds of each Series shall bear interest from their date.

**SECTION 302.** Legends. The Bonds of each Series may contain or have endorsed thereon such provisions, specifications and descriptive words not inconsistent with the provisions of the Resolution as may be necessary or desirable to comply with custom, the rules of any securities exchange or commission or brokerage board, or otherwise, as may be determined by the Authority prior to the authentication and delivery thereof.

### **SECTION 303.** Execution and Authentication.

1. The Bonds shall be executed in the name of the Authority by the manual or facsimile signature of its Chairperson, Vice Chairperson or Executive Director and its seal (or a facsimile thereof) shall be impressed, imprinted, engraved or otherwise reproduced thereon and attested by the manual or facsimile signature of its Secretary or an Assistant Secretary, or in such other manner as may be required or permitted by law. In case any one or more of the officers of the Authority who shall have signed or sealed any of the Bonds shall cease to be such officer before the Bonds so signed and sealed shall have been authenticated and delivered by the Trustee

such Bonds may nevertheless, be authenticated and delivered as herein provided, and may be issued as if the persons who signed or sealed such Bonds had not ceased to hold such offices. Any Bond of a Series may be signed and sealed on behalf of the Authority by such persons as at the time of the execution of such Bonds shall be duly authorized or hold the proper office in the Authority, although at the date borne by the Bonds of such Series such persons may not have been so authorized or have held such office.

2. The Bonds of each Series shall bear thereon a certificate of authentication, in the form set forth in Section 1301, executed manually by the Trustee. Only such Bonds as shall bear thereon such certificate of authentication shall be entitled to any right or benefit under the Resolution, and no Bond shall be valid or obligatory for any purpose until such certificate of authentication shall have been duly executed by the Trustee. Such certificate of the Trustee upon any Bond executed on behalf of the Authority shall be conclusive evidence that the Bond so authenticated has been duly authenticated and delivered under the Resolution and that the Holder thereof is entitled to the benefits of the Resolution.

## **SECTION 304.** Exchange, Transfer and Registry.

- 1. The Bonds shall be transferable only upon the books of the Authority which shall be kept for such purposes at the principal corporate trust office of the Bond Registrar, by the registered owner thereof in person or by such registered owner's attorney duly authorized in writing, upon surrender thereof together with a written instrument of transfer satisfactory to the Bond Registrar duly executed by the registered owner or such registered owner's duly authorized attorney. Upon the transfer of any Bond the Authority shall issue in the name of the transferee a new Bond or Bonds of the same aggregate principal amount, Series and maturity as the surrendered Bond. For purposes of the Resolution, Option Bonds which are required to be tendered pursuant to the provisions of the Resolution shall be deemed surrendered for transfer even though such Bonds have not been actually delivered.
- 2. The registered owner of any Bond or Bonds of one or more denominations shall have the right to exchange such Bond or Bonds for a new Bond or Bonds of any denomination as the same aggregate principal amount and Series and maturity (and if applicable, interest rate within a maturity) of the surrendered Bond or Bonds. Such Bond or Bonds shall be exchanged by the Authority for a new Bond or Bonds upon the request of the registered owner thereof in person or by such registered owner's attorney duly authorized in writing, upon surrender of such Bond or Bonds together with a written instrument requesting such exchange satisfactory to the Bond Registrar duly executed by the registered owner or such registered owner's duly authorized attorney.
- 3. The Authority and each Fiduciary may deem and treat the person in whose name any Bond shall be registered upon the books of the Authority as the absolute owner of such Bond, whether such Bond shall be overdue or not, for the purpose of receiving payment of, or on account of, the principal and Redemption Price, if any, of and interest on such Bond and for the payment of the purchase price of any Option Bond tendered to the Authority and for all other purposes, and all such payments so made to any such registered owner or upon such registered owner's order shall be valid and effectual to satisfy and discharge the liability upon such Bond to

the extent of the sum or sums so paid, and neither the Authority nor any Fiduciary shall be affected by any notice to the contrary.

SECTION 305. Regulations with Respect to Exchanges and Transfers. In all cases in which the privilege of exchanging or transferring Bonds is exercised, the Authority shall execute and the Trustee shall authenticate and deliver Bonds in accordance with the provisions of the Resolution. All Bonds surrendered in any such exchange or transfer shall forthwith be delivered to the Trustee and cancelled by the Trustee. For every such exchange or transfer of Bonds whether temporary or definitive, the Authority or the Bond Registrar may make a charge sufficient to reimburse it for any tax, fee or other governmental charge required to be paid with respect to such exchange or transfer. Neither the Authority nor the Bond Registrar shall be required (a) to exchange or transfer Bonds of any Series for a period beginning on the Record Date next preceding an Interest Payment Date for Bonds of a particular Series and ending on such Interest Payment Date, or for a period of fifteen days next preceding the date (as determined by the Trustee) of any selection of Bonds to be redeemed and thereafter until after the mailing of the notice of redemption, (b) to transfer or exchange any Bonds called for redemption or (c) to transfer or exchange any Option Bonds called for mandatory purchase.

SECTION 306. Bonds Mutilated, Destroyed, Stolen or Lost. If any Bond becomes mutilated or is lost, stolen or destroyed, the Authority may execute and the Trustee shall authenticate and deliver a new Bond of like Series, date of issue, maturity date, principal amount and interest rate per annum as the Bond so mutilated, lost, stolen or destroyed, provided that (i) in the case of such mutilated Bond, such Bond is first surrendered to the Authority, (ii) in the case of any such lost, stolen or destroyed Bond, there is first furnished evidence of such loss, theft or destruction satisfactory to the Authority together with indemnity satisfactory to the Authority and the Trustee (iii) all other reasonable requirements of the Authority are complied with, and (iv) expenses in connection with such transaction are paid by the Holder. Any Bond surrendered for transfer shall be cancelled. Any such new Bonds issued pursuant to this Section in substitution for Bonds alleged to be destroyed, stolen or lost shall constitute original additional contractual obligations on the part of the Authority, whether or not the Bonds so alleged to be destroyed, stolen or lost be at any time enforceable by anyone, and shall be equally secured by and entitled to equal and proportionate benefits with all other Bonds issued under the Resolution, in any moneys or securities held by the Authority or any Fiduciary for the benefit of the Bondholders.

## **SECTION 307. Temporary Bonds.**

1. Until the definitive Bonds of any Series are prepared, the Authority may execute, in the same manner as is provided in Section 303, and upon the request of the Authority, the Trustee shall authenticate and deliver, in lieu of definitive Bonds, but subject to the same provisions limitations and conditions as the definitive Bonds, one or more temporary Bonds substantially of the tenor of the definitive Bonds in lieu of which such temporary Bond or Bonds are issued and with such omissions, insertions and variations as may be appropriate to temporary Bonds. The Authority at its own expense shall prepare and execute and, upon the surrender of such temporary Bonds for exchange and the cancellation of such surrendered temporary Bonds, the Trustee shall authenticate and, without charge to the Holder thereof, deliver in exchange therefor, definitive Bonds of the same aggregate principal amount and Series and maturity as the temporary Bonds surrendered. Until so exchanged, the temporary Bonds shall in all respects be

entitled to the same benefits and security as definitive Bonds authenticated and issued pursuant to the Resolution.

2. All temporary Bonds surrendered in exchange either for another temporary Bond or Bonds or for a definitive Bond or Bonds shall be forthwith cancelled by the Trustee.

**SECTION 308. Other Obligations**. The general terms and provisions of any Other Obligations issued under this Resolution, including, but not limited to, any or all of the items set forth in this Article III with respect to the issuance of Bonds shall be as set forth in the Supplemental Resolution or Series Certificate authorizing the issuance of such Other Obligations.

#### ARTICLE IV

#### REDEMPTION OF BONDS

**SECTION 401. Privilege of Redemption and Redemption Price**. Bonds subject to redemption prior to maturity pursuant to a Supplemental Resolution or a Series Certificate shall be redeemable, upon notice as provided in this Article IV, at such times, at such Redemption Prices and upon such terms in addition to the terms contained in this Article IV as may be specified in the Supplemental Resolution or Series Certificate authorizing such Series.

SECTION 402. Redemption at the Election or Direction of the Authority. In the case of any redemption of Bonds at the election or direction of the Authority, the Authority shall give written notice to the Trustee of its election or direction so to redeem, of the redemption date, of the Series, and of the principal amounts of the Bonds of each maturity (and, if applicable, interest rate within a maturity) of such Series to be redeemed (which Series, maturities, if applicable, interest rate within a maturity, and principal amounts thereof to be redeemed shall be determined by the Authority in its sole discretion, subject to any limitations with respect thereto contained in the Resolution). Such notice shall be given at least forty (40) days prior to the redemption date or such shorter period as shall be acceptable to the Trustee. In the event notice of redemption shall have been given as in Section 405 provided, there shall be paid on or prior to the redemption date to the appropriate Paying Agents an amount which, in addition to other moneys, if any, available therefor held by such Paying Agents, will be sufficient to redeem on the redemption date at the Redemption Price thereof, plus interest accrued and unpaid to the redemption date, all of the Bonds to be redeemed. The Authority shall promptly notify the Trustee in writing of all such payments by it to such Paying Agents.

SECTION 403. Redemption Otherwise Than at the Authority's Election or Direction. Whenever by the terms of the Resolution the Trustee is required or authorized to redeem Bonds otherwise than at the election or direction of the Authority, the Trustee shall (i) select the Bonds or portions of Bonds to be redeemed, (ii) give the notice of redemption and (iii) pay out of moneys available therefor the Redemption Price thereof, plus interest accrued and unpaid to the redemption date, to the appropriate Paying Agents in accordance with the terms of this Article IV and, to the extent applicable, Sections 506 and 507.

SECTION 404. Selection of Bonds to be Redeemed. Unless otherwise provided in the Resolution, if less than all of the Bonds of like maturity of any Series shall be called for prior redemption, the particular Bonds or portions of Bonds to be redeemed shall be selected at random by the Trustee in such manner as the Trustee in its discretion may deem fair and appropriate; provided, however, that the portion of any Bond (other than a Capital Appreciation Bond or Convertible Capital Appreciation Bond prior to its Interest Commencement Date) of a denomination of more than \$5,000 to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof, and that, in selecting portions of such Bonds for redemption, the Trustee shall treat each such Bond as representing that number of Bonds of \$5,000 denomination which is obtained by dividing by \$5,000 the principal amount of such Bond to be redeemed in part. For purposes of this Section 404, if less than all of the Capital Appreciation Bonds or Convertible Capital Appreciation Bonds prior to their respective Interest Commencement Dates shall be called for prior redemption, the portion of any Capital Appreciation Bond or Convertible Capital Appreciation Bond of a denomination of more than \$5,000 due at maturity to be redeemed shall be in the amount due at maturity of \$5,000 or a multiple thereof, and, in selecting portions of such Capital Appreciation Bond or Convertible Capital Appreciation Bond for redemption, the Trustee shall treat such Capital Appreciation Bond or Convertible Capital Appreciation Bond as representing that number of Capital Appreciation Bonds or Convertible Capital Appreciation Bonds of \$5,000 amount due at maturity which is obtained by dividing the amount due at maturity of such Capital Appreciation Bond or Convertible Capital Appreciation Bond to be redeemed in part by \$5,000.

**SECTION 405.** Notice of Redemption. When the Trustee shall receive notice from the Authority of its election or direction to redeem Bonds pursuant to Section 402, and when redemption of Bonds is authorized or required pursuant to Section 403, the Trustee shall give notice, in the name of the Authority, of the redemption of such Bonds, which notice shall specify the Series and maturities (and, if applicable, interest rate within a maturity) of the Bonds to be redeemed, the redemption date and the place or places where amounts due upon such redemption will be payable and, if less than all of the Bonds of any like Series and maturity are to be redeemed, the letters and numbers or other distinguishing marks of such Bonds so to be redeemed, and, in the case of Bonds to be redeemed in part only, such notice shall also specify the respective portions of the principal amount thereof to be redeemed. Such notice shall further state that on such date there shall become due and payable upon each Bond to be redeemed the Redemption Price thereof, or the Redemption Price of the specified portions of the principal thereof in the case of Bonds to be redeemed in part only, together with interest accrued to the redemption date, and that from and after such date interest thereon shall cease to accrue and be payable. Such notice shall be mailed by the Trustee, postage prepaid, not less than twenty-five (25) days (or such other period as may be specified in the Supplemental Resolution or Series Certificate authorizing the Bonds to be redeemed) prior to the redemption date, to the registered owners of any Bonds or portions of Bonds which are to be redeemed, at their last addresses, if any, appearing upon the registry books. Failure of the registered owner of any Bonds which are to be redeemed to receive any notice shall not affect the validity of the proceedings for the redemption of the Bonds.

If at the time of the mailing of notice of redemption, the Authority shall not have deposited with the Trustee or the Paying Agent, as applicable, moneys sufficient to redeem all the Bonds called for redemption, such notice shall state that it is conditional and subject to the deposit of the redemption moneys with the Trustee or the Paying Agent, as applicable, on the Redemption Date, and such notice shall be of no effect unless such moneys are so deposited.

SECTION 406. Payment of Redeemed Bonds. Notice having been given in the manner provided in Section 405, the Bonds or portions thereof so called for redemption shall become due and payable on the redemption date so designated at the Redemption Price, plus interest accrued and unpaid to the redemption date, and, upon presentation and surrender thereof at the office specified in such notice, such Bonds, or portions thereof, shall be paid at the Redemption Price, plus interest accrued and unpaid to the redemption date. If there shall be called for redemption less than all of a Bond, the Authority shall execute and the Trustee shall authenticate and the Paying Agent shall deliver, upon the surrender of such Bond, without charge to the owner thereof, for the unredeemed balance of the principal amount of the Bond so surrendered, Bonds of like Series and maturity in any authorized denominations. If, on the redemption date, moneys for the redemption of all of the Bonds or portions thereof of any like Series and maturity to be redeemed, together with interest to the redemption date, shall be held by the Paying Agents so as to be available therefor on said date and if notice of redemption shall have been given as aforesaid, then, from and after the redemption date, interest on the Bonds or portions thereof of such Series and maturity so called for redemption shall cease to accrue and become payable. If said moneys shall not be so available on the redemption date, such Bonds or portions thereof shall continue to bear interest until paid at the same rate as they would have borne had they not been called for redemption.

SECTION 407. Adjustment of Sinking Fund Installments Upon Redemption of Bonds. Upon any purchase or redemption (other than mandatory sinking fund redemption) of Bonds of any Series and maturity for which sinking fund redemption provisions shall have been established, there shall be credited toward each such sinking fund installment thereafter to become due, unless otherwise directed by the Authority, an amount bearing the same ratio to such sinking fund installment as the total principal amount of such Bonds so purchased or redeemed bears to the total amount of all such sinking fund installments to be so credited.

**SECTION 408.** Redemption or Prepayment of Other Obligations. Other Obligations shall be subject to redemption or prepayment at such times, if any, and subject to such terms and conditions as shall be set forth in the Supplemental Resolution or Series Certificate authorizing such Other Obligations.

**SECTION 409. Mandatory Tender for Purchase of Bonds in Lieu of Optional Redemption.** Whenever any Bonds are subject to redemption at the option of the Authority, the Authority may, upon written notice to the Trustee and the delivery of an opinion of Bond Counsel that such action will not adversely affect the tax-exempt status of any Outstanding Bonds, elect to call such Bonds for mandatory tender for purchase in lieu of optional redemption at a purchase price equal to the then applicable Redemption Price of such Bonds. The Authority shall give written notice to the Trustee of its election pursuant to this Section 409 not less than two (2) Business Days prior to the date on which the Trustee is required to give notice of such mandatory tender for purchase to the Bondholders (or such shorter period as shall be acceptable to the Trustee). The provisions of this Resolution or any Supplemental Resolution or Series Certificate applicable to the redemption of Bonds at the option of the Authority shall also apply

to a mandatory tender for purchase of such Bonds in lieu of optional redemption at the Authority's election pursuant to this Section 4.09.

### **ARTICLE V**

#### ESTABLISHMENT OF FUNDS AND APPLICATION THEREOF

## **SECTION 501.** The Pledge Effected by the Resolution.

- 1. The Bonds are special obligations of the Authority payable solely from the Pledged Property. The Revenues and all other Pledged Property are hereby pledged and a security interest is herein granted to secure the payment of the Bond Payment Obligations and the Financing Facility Payment Obligations; provided, however, that the pledge and security interest herein granted to secure the Authority's obligation to pay Subordinated Financing Facility Payment Obligations shall be subject and subordinate to the pledge and security interest herein granted to secure Bond Payment Obligations and Parity Financing Facility Payment Obligations. This pledge shall be valid and binding from and after the time of delivery by the Trustee of the first Bond authenticated and delivered hereunder.
- 2. The Revenues and all other Pledged Property so pledged and then or thereafter received by the Authority shall immediately be subject to the lien of such pledge without any physical delivery or further act, and the lien of such pledge shall be valid and binding as against all persons having claims of any kind in tort, contract or otherwise against the Authority, irrespective of whether such persons have notice thereof.
- 3. Nothing contained in this Section 501 shall be construed as limiting any authority granted to the Authority elsewhere in the Resolution to issue Subordinated Debt under the Resolution or any other resolution of the Authority or shall be deemed a limitation upon the authority of the Authority to issue bonds, notes or other Obligations under the Act secured by other income and funds other than the Revenues and other Pledged Property, including, without limitation, bonds, notes or other obligations secured by federal or State grants; provided, however, that the pledge and security interest herein granted to secure the Authority's obligation to pay Subordinated Debt shall be subject and subordinate to the pledge and security interest herein granted to secure Bond Payment Obligations and Parity Financing Facility Payment Obligations.
- 4. BONDS, NOTES AND OTHER OBLIGATIONS OF THE AUTHORITY SHALL NOT BE A DEBT OR LIABILITY OF THE STATE OR OF ANY POLITICAL SUBDIVISION THEREOF (OTHER THAN THE AUTHORITY) AND SHALL NOT CREATE OR CONSTITUTE ANY INDEBTEDNESS, LIABILITY OR OBLIGATION OF THE STATE OR OF ANY POLITICAL SUBDIVISION (OTHER THAN THE AUTHORITY) OR BE OR CONSTITUTE A PLEDGE OF THE FAITH AND CREDIT OF THE STATE OR OF ANY POLITICAL SUBDIVISION BUT ALL BONDS, NOTES AND OBLIGATIONS SHALL BE PAYABLE SOLELY FROM THE REVENUES OR OTHER FUNDS PLEDGED OR AVAILABLE FOR THEIR PAYMENT UNDER THE RESOLUTION AND THE ACT. THE AUTHORITY HAS NO TAXING POWER.
- 5. THE INCURRENCE OF ANY OBLIGATION BY THE STATE OR THE TREASURER UNDER THE STATE CONTRACT, INCLUDING ANY AND ALL TRANSFERS

AND PAYMENTS TO BE MADE THEREUNDER FROM THE GENERAL FUND OF THE STATE, SHALL BE SUBJECT TO AND DEPENDENT UPON APPROPRIATIONS BEING MADE FROM TIME TO TIME BY THE LEGISLATURE FOR THE PURPOSES SET FORTH THEREIN AND IN THE ACT. THE OBLIGATION OF THE STATE OR THE TREASURER TO PAY THE AMOUNTS PROVIDED FOR IN THE STATE CONTRACT SHALL NOT CONSTITUTE A DEBT OR LIABILITY OF THE STATE WITHIN THE MEANING OF ANY CONSTITUTIONAL OR STATUTORY PROVISION OR A PLEDGE OF THE FAITH AND CREDIT OF THE STATE AND SHALL BE DEEMED EXECUTORY ONLY TO THE EXTENT OF MONEYS APPROPRIATED, AND NO LIABILITY SHALL BE INCURRED BY THE STATE OR THE TREASURER BEYOND THE MONEYS THEN APPROPRIATED. FOR ALL PURPOSES OF THE STATE CONTRACT, THE REFERENCES TO THE STATE SHALL INCLUDE, WITHOUT LIMITATION, THE PRESENT AND ALL FUTURE LEGISLATURES OF THE STATE AND THE MEMBERS THEREOF.

**SECTION 502. Establishment of Funds and Accounts**. The following Funds and accounts are hereby established:

- (1) Transportation Program Improvement Fund for Transportation Program Bonds, to be held by the Authority, in which shall be established two (2) accounts entitled the Non Proceeds Account and the Proceeds Account;
  - (2) Program Debt Service Fund, to be held by the Trustee;
  - (3) Program Subordinated Debt Fund, to be held by the Trustee;
  - (4) Authority Program Reserve Fund, to be held by the Authority;
- (5) Program Subordinated Payment Obligations Fund, to be held by the Trustee; and
  - (6) Program Rebate Fund, to be held by the Trustee.

SECTION 503. Transportation Program Improvement Fund. (a) There shall be paid into the Proceeds Account of the Transportation Program Improvement Fund the proceeds of any Transportation Program Bonds required to be so paid by the provisions of the Resolution or any Supplemental Resolution or Series Certificate. There shall be paid into the Non Proceeds Account of the Transportation Program Improvement Fund all other amounts required to be so paid by the provisions of the Resolution or any Supplemental Resolution or Series Certificate, and there may be paid into the Non Proceeds Account of the Transportation Program Improvement Fund, at the option of the Authority, any moneys received by the Authority from any source, unless required to be otherwise applied as provided by the Resolution or any Supplemental Resolution or Series Certificate. Amounts in the Transportation Program Improvement Fund shall be applied to pay State Transportation System Costs.

(b) All Revenues shall be promptly deposited by the Authority upon receipt thereof into the Non Proceeds Account of the Transportation Program Improvement Fund. All amounts deposited in the Transportation Improvement Program Fund shall be used and applied by the Authority in accordance with the Act, the Resolution and any Supplemental Resolution or Series Certificate.

## **SECTION 504. Payments Into Certain Funds.**

- 1. On or before each Payment Date with respect to each Series of Bonds, the Authority shall pay, credit or transfer from the Non Proceeds Account of the Transportation Program Improvement Fund to the Trustee for deposit to the Program Debt Service Fund, the amount, if any, required so that the balance in said Fund shall equal the sum of the amounts of Debt Service on all Series of Bonds coming due on such Payment Date.
- 2. The Authority shall pay, credit or transfer from the Non Proceeds Account of the Transportation Program Improvement Fund to the Trustee for deposit into the Program Debt Service Fund the amount of any Financing Facility Payment Obligations on or before the due dates thereof.
- 3. Subject and subordinate at all times to the payments, credits or transfers required pursuant to paragraphs 1 and 2 of this Section 504, the Authority shall pay, credit or transfer from the Non Proceeds Account of the Transportation Program Improvement Fund to the Trustee for deposit into the Program Subordinated Debt Fund the amount of any principal, prepayment or redemption price, interest or other amounts payable m connection with any Subordinated Debt on or before the due dates thereof.
- 4. There shall be paid into the Authority Program Reserve Fund the amounts required to be so paid by the provisions of the Resolution or any Supplemental Resolution or Series Certificate.
- 5. The proceeds of each Series of Bonds issued under the Resolution shall be paid or deposited into such Funds or Accounts as shall be specified in the Supplemental Resolution or Series Certificate authorizing such Series of Bonds.
- 6. All Financing Facility Revenues shall be deposited in the Program Debt Service Fund and applied as provided in the Supplemental Resolution or Series Certificate pursuant to which the applicable Financing Facility was entered into or obtained.
- 7. The Authority and the Trustee shall transfer to the Program Rebate Fund such amounts from such Funds and Accounts and at such times as shall be specified in each arbitrage and tax certificate or similar certificate executed by the Authority in connection with the issuance of Bonds or Subordinated Debt or as otherwise advised in writing by Bond Counsel.

## **SECTION 505. Program Debt Service Fund.**

1. The Trustee shall pay out of the Program Debt Service Fund to the respective Paying Agents as applicable (i) on or before each Interest Payment Date for any of the applicable Bonds, the amount required for the interest payable on such date; (ii) on or before the date when the principal of any applicable Bonds shall become due, the amount of principal coming due on such date; (iii) on or before any redemption date for the applicable Bonds, the amount required for the payment of the Redemption Price of and interest on such Bonds then to be redeemed; (iv) on or before any due date therefor the amount of any Parity Financing Facility Payment Obligation; and (v) as soon as reasonably practicable, the amount of any prior applicable Bond Payment Obligations which remain unpaid by reason of the occurrence of an Event of Non-

Appropriation, together with, to the extent permitted by law, interest thereon at the rate then in effect on the applicable Bonds.

- 2. In the event of the refunding of any Bonds, the Trustee shall, if the Authority so directs, withdraw from the Program Debt Service Fund all, or any portion of, the amounts accumulated therein with respect to Debt Service on the Bonds being refunded and deposit such amounts with itself as Trustee to be held for the payment of the principal or Redemption Price, if applicable, of and interest on the Bonds being refunded; provided that such withdrawal shall not be made unless immediately thereafter the Bonds being refunded shall be deemed to have been paid pursuant to subsection 2 of Section 1201.
- 3. Amounts may be deposited by the Authority, in its sole discretion in the Program Debt Service Fund with respect to the Bonds of any Series and maturity to be applied by the Trustee, if so directed by the Authority, on the date specified by the Authority, which date shall be at least twenty-five days (or such shorter period as shall be acceptable to the Trustee or authorized in the applicable Supplemental Resolution or Series Certificate) prior to the maturity date or the date of any Sinking Fund Installment of any Bonds of such Series, to (i) the purchase of Bonds of such Series and maturity or (ii) the redemption at the applicable Redemption Price of such Bonds, if then redeemable by their terms. All purchases of any Bonds pursuant to this subsection 3 shall be made at prices not exceeding the applicable Redemption Price of such Bonds plus accrued interest, and such purchases shall be made by the Trustee as directed in writing from time to time by the Authority. All expenses in connection with the purchase or redemption of Bonds shall be paid by the Authority from the Authority Program Reserve Fund.
- 4. The Trustee shall establish within the Program Debt Service Fund a separate Account for each Series of Bonds. In addition, if provided in the Supplemental Resolution or Series Certificate authorizing any Series of Bonds with respect to which the Authority or the Trustee enters into or obtains a Financing Facility, the Trustee shall establish separate subaccounts within the Account established for the Bonds of such Series in the Program Debt Service Fund for the receipt and/or application of Financing Facility Revenues and the payment of the applicable Financing Facility Payment Obligations.

### **SECTION 506.** [Reserved].

## **SECTION 507. Program Subordinated Debt Fund.**

- 1. Subject to subsection 2 of this Section 507, the Trustee as directed by the Authority shall apply amounts in the Program Subordinated Debt Fund to the payment of the principal or redemption or prepayment price of and interest on each issue of Subordinated Debt and reserves therefor and to the payment of any Subordinated Financing Facility Payment Obligations in accordance with the provisions of, and subject to the priorities and limitations and restrictions provided in, the Supplemental Resolution or Series Certificate or other resolution or debt instrument authorizing each issue of Subordinated Debt.
- 2. Notwithstanding any other provisions of this Section 507, if on any Payment Date for any Series of Bonds the amount on deposit in the Program Debt Service Fund shall be less than the Debt Service and Parity Financing Facility Payment Obligations coming due on such

Payment Date with respect to such Series of Bonds, after giving effect to the transfer to the Program Debt Service Fund provided for in subsection 2 of Section 508, upon the direction of the Authority, the Trustee shall forthwith transfer from the Program Subordinated Debt Fund for deposit in the Program Debt Service Fund the amount necessary (or all moneys in the Program Subordinated Debt Fund, if necessary) to make up such deficiency.

### **SECTION 508.** Authority Program Reserve Fund.

- 1. Amounts credited to the Authority Program Reserve Fund shall be applied from time to time by the Authority to the payment of its operating expenses. In addition, to the extent not required to be applied to its operating expenses, amounts on deposit in the Authority Program Reserve Fund may be (i) transferred to the Non Proceeds Account of the Transportation Program Improvement Fund in such amounts as may be determined by resolution of the Authority or (ii) used for the purchase or redemption of any Bonds, including without limitation Option Bonds tendered for purchase and not remarketed, or purchase or redemption of Subordinated Debt, and to provide for expenses in connection with the purchase or redemption of any Bonds or any reserves which the Authority determines shall be required for such purpose.
- 2. Notwithstanding any of the provisions of this Section 508, if on any Payment Date with respect to any Series of Bonds the amount on deposit in the Program Debt Service Fund shall be less than the Debt Service Requirement with respect to such Series and with respect to such Payment Date, the Authority shall forthwith transfer from the Authority Program Reserve Fund to the Trustee for deposit in the Program Debt Service Fund the amount necessary, (or all moneys in said Authority Program Reserve Fund, if necessary) to make up such deficiency.

**SECTION 509. Program Rebate Fund.** The Authority and the Trustee shall deposit amounts in the Program Rebate Fund, and the Trustee shall apply such amounts to make payments to the United States pursuant to Section 148 of the Code, all as provided in the arbitrage and tax certificate or similar certificates delivered in connection with the issuance of each Series of Bonds and Subordinated Debt or as otherwise advised in writing by Bond Counsel.

**SECTION 510.** Cancellation and Destruction of Bonds. Except as may be otherwise provided with respect to (a) Option Bonds in the Supplemental Resolution or Series Certificate providing for the issuance thereof or (b) Bonds purchased in lieu of redemption at the election of the Authority pursuant to Section 409 in a certificate of an Authorized Officer of the Authority, all Bonds paid or redeemed, either at or before maturity, shall be delivered to the Trustee when such payment or redemption is made, and such Bonds, together with all Bonds purchased or redeemed pursuant to Section 505 which have been delivered to the Trustee and all Bonds purchased or redeemed by the Trustee, shall thereupon be promptly cancelled. Bonds so cancelled shall be destroyed by the Trustee, which shall execute a certificate of destruction in duplicate by the signature of one of its authorized officers describing the bonds so destroyed, and one executed certificate shall be filed with the Authority and the other executed certificate shall be retained by the Trustee.

## **SECTION 511. Subordinated Debt.**

- 1. The Authority may, at any time, or from time to time, issue Subordinated Debt pursuant to a Supplemental Resolution or any other resolution of the Authority for any of its corporate purposes payable out of, and which may be secured by a pledge of, the Revenues as may from time to time be available for deposit to and deposited in the Program Subordinated Debt Fund for the purpose of payment thereof; provided, however, that such pledge shall be, and shall be expressed to be, subordinate in all respects to the pledge created by the Resolution as security for the Bonds and Parity Financing Facility Payment Obligations (which Parity Financing Facility Payment Obligations are deemed to be included within the definition of the term "Bonds" for purposes of this Section 511 only).
- 2. The Authority may also, at any time or from time to time, issue Subordinated Debt to refund any Subordinated Debt issued as provided in this Section or to refund Outstanding Bonds of one or more Series or one or more maturities within a Series. Such Subordinated Debt issued for refunding purposes may be payable out of, and may be secured by a pledge of, the Revenues as may from time to time be available therefor, provided that any such payment or pledge shall be, and shall be expressed to be, subordinate and junior in all respects to the pledge and lien created under the Resolution as security for the Bonds.
- 3. The resolution, indenture or other instrument securing or evidencing each issue of Subordinated Debt shall contain provisions (which shall be binding on all holders of such Subordinated Debt) not more favorable to the holders of such Subordinated Debt than the following:
  - (a) In the event of any insolvency or bankruptcy proceedings, and any receivership, liquidation, reorganization or other similar proceedings in connection therewith, relative to the Authority or to its creditors, as such, or to its property and in the event of any proceedings for voluntary liquidation, dissolution or other winding up of the Authority, whether or not involving insolvency or bankruptcy, the Holders of all Bonds then Outstanding shall be entitled to receive payment in full of all principal, premium, if any, and interest on all such Bonds before the holders of the Subordinated Debt are entitled to receive any payment from the trust estate under the Resolution consisting of the Revenues and Pledged Property held under the Resolution (hereinafter in this subsection referred to as the "Trust Estate") on account of principal (and premium, if any) and interest upon the Subordinated Debt.
  - (b) In the event that any issue of Subordinated Debt is declared due and payable before its expressed maturity because of the occurrence of an event of default (under circumstances when the provisions of (a) above shall not be applicable), the Holders of all Bonds Outstanding at the time such Subordinated Debt so becomes due and payable because of such occurrence of such event of default shall be entitled to receive payment in full of all principal and interest on all such Bonds before the holders of the Subordinated Debt are entitled to receive any accelerated payment from the Trust Estate of principal (and premium, if any) or interest upon the Subordinated Debt.

- (c) If any Event of Default with respect to the Bonds shall have occurred and be continuing (under circumstances when the provisions of (a) above shall not be applicable), the Holders of all Bonds then Outstanding shall be entitled to receive payment in full of all principal and interest on all such Bonds before the holders of the Subordinated Debt are entitled to receive any accelerated payment from the Trust Estate of principal (and premium, if any) or interest upon the Subordinated Debt.
- (d) No Bondholder shall be prejudiced in his, her or its right to enforce the subordination of the Subordinated Debt by any act or failure to act on the part of the Authority.
- The Subordinated Debt may provide that the provisions of (a), (b), (c) and (d) above are solely for the purpose of defining the relative rights of the Holders of the Bonds on the one hand, and the holders of Subordinated Debt on the other hand, and that nothing therein shall impair, as between the Authority and the holders of the Subordinated Debt, the obligation of the Authority, which is unconditional and absolute, to pay to the holders thereof the principal thereof and premium, if any, and interest thereon in accordance with its terms, nor shall anything therein prevent the holders of the Subordinated Debt from exercising all remedies otherwise permitted by applicable law or thereunder upon default thereunder, subject to the rights under (a), (b), (c) and (d) above of the Holders of Bonds to receive cash property or securities otherwise payable or deliverable to the holders of the Subordinated Debt; and the Subordinated Debt may provide that, insofar as a trustee or paying agent for such Subordinated Debt is concerned, the foregoing provisions shall not prevent the application by such trustee or paying agent of any moneys deposited with such trustee or paying agent for the purpose of the payment of or on account of the principal (and premium, if any) and interest on such Subordinated Debt if such trustee or paying agent did not have knowledge at the time of such application that such payment was prohibited by the foregoing provisions.
- 4. Any issue of Subordinated Debt may have such rank or priority with respect to any other issue as may be provided in the Supplemental Resolution, resolution, indenture or other instrument securing such issue of Subordinated Debt and may contain such other provisions as are not in conflict with the provisions of the Resolution.

**SECTION 512. Other Funds and Accounts.** In addition to the Funds established pursuant to this Article V, the Authority shall have the right to establish additional Funds and Accounts by Supplemental Resolution and/or Series Certificate.

## **ARTICLE VI**

# DEPOSITORIES OF MONEYS, SECURITY FOR DEPOSITS AND INVESTMENT OF FUNDS

# **SECTION 601. Depositories.**

- 1. All moneys held by the Trustee and the Authority under the provisions of the Resolution shall constitute trust funds and the Trustee and the Authority may deposit such moneys with one or more Depositories in trust for said parties. All moneys deposited under the provisions of the Resolution with the Trustee or any Depository shall be held in trust and applied only in accordance with the provisions of the Resolution, and each of the Funds and Accounts established or to be established by the Resolution shall be a trust fund for the purposes thereof.
- 2. Each Depository shall be a bank or trust company organized under the laws of any state of the United States or a national banking association having capital stock, surplus and undivided earnings of \$75,000,000 or more and willing and able to accept the office on reasonable and customary terms and authorized by law to act in accordance with the provisions of the Resolution.

# **SECTION 602. Deposits.**

- 1. All Revenues and moneys held by any Depository under the Resolution may be placed on demand or time deposit, if and as directed by the Authority provided that such deposit shall permit the moneys so held to be available for use at the time when needed. Any such deposit may be made in the commercial banking department of any Fiduciary which may honor checks and drafts on such deposit with the same force and effect as if it were not such Fiduciary. All moneys held by any Fiduciary, as such, may be deposited by such Fiduciary in its banking department on demand or, if and to the extent directed by the Authority and acceptable to such Fiduciary, on time deposit, provided that such moneys on deposit be available for use at the time when needed. Such Fiduciary shall allow and credit on such moneys such interest, if any, as it customarily allows upon similar funds of similar size and under similar conditions or as required by law.
- 2. All moneys held under the Resolution by the Trustee or any Depository shall be (a) either (1) insured by the Federal Deposit Insurance Corporation, as available or (2) continuously and fully secured by lodging with the Trustee or any Federal Reserve Bank, as custodian, as collateral security, Defeasance Securities having a market value not less than the amount of such moneys, and (b) held in such other manner as may then be required by applicable Federal or State laws and regulations and applicable state laws and regulations of the state in which the Trustee or such Depository (as the case may be) is located, regarding security for, or granting a preference in the case of, the deposit of trust funds; provided, however, that, to the extent permitted by law, it shall not be necessary for the Fiduciaries to give security under this subsection 2 for the deposit of moneys with them held in trust and set aside by them for the payment of the principal or Redemption Price of or interest on any Bonds, or for the Trustee or any Depository to give security for any moneys which shall be represented by obligations or certificates of deposit purchased as an investment of such moneys.

3. All moneys deposited with the Trustee and each Depository shall be credited to the particular Fund or Account to which such moneys belong and, except as provided with respect to the investment of moneys in Investment Securities in Section 603, the moneys credited to each particular Fund or Account shall be kept separate and apart from, and not commingled with, any moneys credited to any other Fund or Account or any other moneys deposited with the Trustee and each Depository.

#### SECTION 603. Investment of Certain Funds.

- 1. Moneys held in the Program Debt Service Fund shall be invested and reinvested by the Trustee to the fullest extent practicable in Defeasance Securities which mature not later than such times as shall be necessary to provide moneys when needed for payments to be made from such Fund. Moneys held in the Transportation Program Improvement Fund, the Program Subordinated Debt Fund and the Authority Program Reserve Fund may be invested and reinvested in Investment Securities which mature not later than such times as shall be necessary to provide moneys when needed for payments to be made from such Fund. The Trustee shall make all such investments of moneys held by it in accordance with written instructions from time to time received from any Authorized Officer of the Authority. In making any investment in any Investment Securities with moneys in any Fund or Account established under the Resolution, the Authority may instruct the Trustee or any Depository to combine such moneys with moneys in any other Fund or Account, but solely for purposes of making such investment in such Investment Securities.
- 2. Interest (net of that which represents a return of accrued interest paid in connection with the purchase of any investment) earned or any gain realized on any moneys or investments in such Funds or Accounts other than the Program Debt Service Fund shall be held for the benefit of the Non Proceeds Account of the Transportation Program Improvement Fund, and shall be paid into the Non Proceeds Account of the Transportation Program Improvement Fund on a periodic basis at least quarterly as shall be directed by the Authority. Interest earned or gain realized on any moneys or investments in the Program Debt Service Fund shall be held in such Fund for the purposes thereof.
- 3. Nothing in the Resolution shall prevent any Investment Securities acquired as investments of or security for funds held under the Resolution from being issued or held in bookentry form on the books of the Department of the Treasury of the United States.
- 4. Nothing in the Resolution shall preclude the Trustee from investing or reinvesting moneys through its bond department; provided, however, that the Authority may, in its discretion, direct that such moneys be invested or reinvested in a manner other than through such bond department.

## **SECTION 604.** Valuation and Sale of Investments.

1. Obligations purchased as an investment of moneys in any Fund or Account created under the provisions of the Resolution shall be deemed at all times to be a part of such Fund or Account and any profit realized from the liquidation of such investment shall be credited

to such Fund or Account, and any loss resulting from the liquidation of such investment shall be charged to the respective Fund or Account.

- 2. In computing the amount in any Fund or Account created under the provisions of the Resolution for any purpose provided in the Resolution, obligations purchased as an investment of moneys therein shall be valued at the amortized cost thereof. The accrued interest paid in connection with the purchase of any obligation shall be included in the value thereof until interest on such obligation is paid. Such computation shall be determined as of January 1 in each year and at such other times as the Authority shall determine.
- 3. Except as otherwise provided in the Resolution, the Trustee or any Depository shall use its best efforts to sell at the best price obtainable, or present for redemption, any obligation so purchased as an investment whenever it shall be requested in writing by an Authorized Officer of the Authority so to do. Whenever it shall be necessary, or upon direction of the Authority in accordance with the Resolution, in order to provide moneys to meet any payment or transfer from any Fund or Account held by the Trustee or any Depository, the Trustee or any Depository shall use its best efforts to sell at the best price obtainable or present for redemption such obligation or obligations designated by an Authorized Officer of the Authority necessary to provide sufficient moneys for such payment or transfer.
- 4. The Trustee shall not be liable or responsible for any loss resulting from any such investment, sale or presentation for investment made in the manner provided above.

#### ARTICLE VII

# PARTICULAR COVENANTS OF THE AUTHORITY

The Authority covenants and agrees with the Trustee and the Bondholders as follows:

**SECTION 701. Payment of Bonds**. The Authority shall duly and punctually pay or cause to be paid, but solely from the Pledged Property, (a) the principal or Redemption Price of every Bond and the interest thereon, at the dates and places and in the manner provided in the Bonds, according to the true intent and meaning thereof, and (b) the amount of every Financing Facility Payment Obligation as and when the same become due.

**SECTION 702.** Extension of Payment of Bonds. The Authority shall not directly or indirectly extend or assent to the extension of the maturity of any of the Bonds or the time of payment of any claims for interest by the purchase or funding of such Bonds or claims for interest or by any other arrangement, and in case the maturity of any of the Bonds or the time for payment of any such claims for interest shall be extended, such Bonds or claims for interest shall not be entitled, in case of any default under the Resolution, to the benefit of the Resolution or to any payment out of Revenues or Funds established by the Resolution, including the investments, if any, thereof, pledged under the Resolution or the moneys (except moneys held in trust for the payment of particular Bonds or claims for interest pursuant to the Resolution) held by the Fiduciaries, except subject to the prior payment of the principal of all Bonds Outstanding the maturity of which has not been extended and of such portion of the accrued interest on the Bonds as shall not be represented by such extended claims for interest. Nothing herein shall be deemed

to limit the right of the Authority to issue Refunding Bonds and such issuance shall not be deemed to constitute an extension of maturity of Bonds.

SECTION 703. Offices for Servicing Bonds. The Authority shall at all times maintain one or more agencies in the State, and may maintain one or more such agencies in any other state or states, where Bonds may be presented for payment. The Authority hereby appoints the Trustee as Bond Registrar and the Trustee shall at all times maintain one or more agencies where Bonds may be presented for registration or transfer and where notices, demands and other documents may be served upon the Authority in respect of the Bonds or of the Resolution, and the Trustee shall continuously maintain or make arrangements to provide such services. The Authority hereby appoints the Paying Agent or Agents in such cities as its respective agents to maintain such agencies for the payment or redemption of Bonds.

**SECTION 704. Further Assurance**. At any and all times the Authority shall, as far as it may be authorized by law, comply with any reasonable request of the Trustee to pass, make, do, execute, acknowledge and deliver all and every such further resolutions, acts, deeds, conveyances, assignments, transfers and assurances as may be necessary or desirable for the better assuring, conveying, granting, pledging, assigning and confirming all and singular the rights, Revenues and other moneys, securities and funds hereby pledged, or intended so to be, or which the Authority may become bound to pledge.

SECTION 705. Power to Issue Bonds and Pledge of Pledged Property. The Authority is duly authorized under all applicable laws to create and issue the Bonds and to adopt the Resolution and to pledge the Pledged Property purported to be subjected to the lien of the Resolution in the manner and to the extent provided in the Resolution. The Pledged Property so pledged is and will be free and clear of any pledge lien, charge or encumbrance thereon or with respect thereto prior to, or of equal rank with the pledge and assignment created by the Resolution, and all action on the part of the Authority to that end has been and will be duly and validly taken. The Bonds and the provisions of the Resolution are and will be the valid and legally binding obligations of the Authority. The Authority shall at all times, to the extent permitted by law, defend, preserve and protect the pledge of the Pledged Property pledged under the Resolution and all the rights of the Bondholders under the Resolution against all claims and demands of all persons whomsoever.

**SECTION 706.** Creation of Liens. The Authority shall not issue any bonds, notes, debentures or other evidences of indebtedness of similar nature other than the Bonds, payable out of or secured by a pledge or assignment of the Pledged Property held or set aside by the Fiduciaries under the Resolution and shall not create or cause to created any lien or charge on the Pledged Property, provided, however, that nothing contained in the Resolution shall prevent the Authority from issuing, if and to the extent permitted by law (i) evidences of indebtedness payable out of or secured by a pledge and assignment of the Pledged Property on and after such date as the pledge of the Pledged Property provided in the Resolution shall be discharged and satisfied as provided in Section 1201 or (ii) Subordinated Debt.

**SECTION 707. State Contract**. The Authority shall collect and forthwith cause to be deposited with a Depository in the Non Proceeds Account of the Transportation Program Improvement Fund all amounts, if any, payable to it pursuant to the State Contract. The Trustee,

as the assignee of the Authority, shall enforce the provisions of the State Contract and agreements thereunder. The Authority will not consent or agree to or permit any amendment, change or modification to the State Contracts which would reduce the amounts payable to the Authority or extend the times when such payments are to be made thereunder. A copy of the State Contract certified by an Authorized Officer of the Authority shall be filed with the Trustee, and a copy of any such amendment certified by an Authorized Officer of the Authority shall be filed with the Trustee.

# **SECTION 708.** Accounts and Reports.

- 1. The Authority shall keep or cause to be kept proper books of record and account in which complete and correct entries shall be made of its transactions relating to the amount of Revenues and the application thereof and each Fund and Account established under the Resolution. The Authority shall satisfy this obligation by directing the Trustee to keep such records. All books and papers of the Authority shall, subject to the terms thereof, at all times be subject to the inspection of the Trustee, the Treasurer and each Financing Facility Provider.
- 2. The Trustee and any Depository shall advise the Controller of the Authority as soon as practicable after the end of each month of the respective transactions during each month relating to each Fund and Account held by it under the Resolution.
- 3. The Authority shall annually, within 180 days after the close of each Fiscal Year file with the Trustee, and otherwise as provided by law, a copy of an annual report for such Fiscal Year accompanied by an Accountant's Certificate and including the following statements in reasonable detail: (i) a statement of assets and liabilities as of the end of such Fiscal Year; (ii) a statement of Revenues and expenses of the Authority for such Fiscal Year; and (iii) a summary with respect to each Fund and Account established under the Resolution of the changes in financial condition during such Fiscal Year and the amount held therein at the end of such Fiscal Year. Such Accountant's Certificate shall state whether or not, to the knowledge of the signer, the Authority is in default with respect to any of the covenants, agreements or conditions on its part contained in the Resolution, and if so, the nature of such default.
- 4. The Authority shall file with the Trustee (a) forthwith upon becoming aware of any Event of Default or default in the performance by the Authority of any covenant, agreement or condition contained in the Resolution, a certificate signed by an Authorized Officer of the Authority and specifying such Event of Default or default and (b) within 120 days after the end of each Fiscal Year, a certificate signed by an appropriate Authorized Officer of the Authority stating whether, to the best of his or her knowledge and belief, the Authority has kept, observed, performed and fulfilled its covenants and obligations contained in the Resolution and that there does not exist at the date of such certificate any default by the Authority under the Resolution or any Event of Default or other event which, with the lapse of time specified in Section 801 would become an Event of Default, or, if any such default or Event of Default or other event shall so exist, specifying the same and the nature and status thereof.
- 5. The reports statements and other documents required to be furnished to the Trustee pursuant to any provisions of the Resolution shall be available for inspection by Bondholders at the office of the Trustee. The Authority and the Trustee may charge to each

Bondholder requesting such reports, statements and other documents a reasonable fee to cover reproduction, handling and postage.

# SECTION 709. Maintenance of Existence, Compliance with Resolution and Act and Other Matters.

- 1. The Authority shall at all times maintain its existence and shall do and perform or cause to be done and performed all acts and things required to be done or performed by or on behalf of the Authority under the provisions of the Act and the Resolution.
- 2. Upon the date of authentication and delivery of any of the Bonds, all conditions, acts and things required by law and the Resolution to exist, to have happened and to have been performed precedent to and in the issuance of such Bonds shall exist, have happened and have been performed, and the issue of such Bonds, together with all other obligations of the Authority shall comply in all respects with the applicable laws of the State.

**SECTION 710. Financing Facilities**. Subject to Section 711, the Authority shall maintain in full force and effect, and duly and punctually perform its obligations under, any agreement entered into by it in connection with the issuance of any Financing Facility, including the payment when due, but solely from the Pledged Property, of all Financing Facility Payment Obligations; provided, however, that nothing herein shall be construed to limit in any way any right of the Authority to terminate a Financing Facility in accordance with the terms thereof.

SECTION 711. Obligation to Enforce Financing Facilities. Irrespective of whether an Event of Default shall have occurred or be continuing, the Trustee shall take any and all action necessary or appropriate to enforce, on behalf of the Authority and for the benefit of the Bondholders, all rights of the Authority under any Financing Facility to which the Authority or the Trustee is a party, and notwithstanding anything to the contrary contained herein, the Authority shall have no obligation whatsoever to take any action to enforce the provisions of any such Financing Facility. In the event of the transfer, assignment or other conveyance of any Financing Facility in accordance with its terms by the Financing Facility Provider thereof or the substitution of a new Financing Facility Provider for any then existing Financing Facility Provider, the Trustee shall promptly notify the Authority and the Rating Agencies of the name and address of the new Financing Facility Provider and any modifications, amendments or supplements to the terms of the existing Financing Facility.

## **ARTICLE VIII**

## **EVENTS OF DEFAULT; REMEDIES OF BONDHOLDERS**

## **SECTION 801.** Events of Default.

- 1. The following events shall constitute an Event of Default under the Resolution:
  - (i) if default shall be made in the payment of the principal or Redemption Price of any Bond when and as the same shall become due and payable, whether at maturity or by call for redemption, or otherwise;
  - (ii) if default shall be made in the payment of any installment of interest on any Bond when and as such interest shall become due and payable;
  - (iii) if default shall be made in the payment of principal, interest or any other amounts payable in connection with any Subordinated Debt;
  - (iv) if the Authority shall fail to pay when due any Parity Financing Facility Payment Obligation; or
  - if default shall be made by the Authority in the performance or (v) observance of any other covenants, agreements or conditions on its part contained in the Resolution or in the Bonds, and such default continues for a period of sixty (60) days after written notice requiring the same to be remedied shall have been given to the Authority by the Trustee, which may give such notice in its discretion and shall give such notice at the written request of the Holders of not less than twenty-five percent (25%) in principal amount of Bonds then Outstanding; provided, however, that if such performance requires work to be done, actions to be taken, or conditions to be remedied, which by their nature cannot reasonably be done, taken or remedied, within such sixty (60) day period, no Event of Default shall be deemed to have occurred or exist if and so long as the Authority shall commence such performance within such sixty (60) day period and shall diligently and continuously prosecute the same to completion.
- 2. NOTWITHSTANDING ANYTHING CONTAINED IN THIS SECTION 801 TO THE CONTRARY, A FAILURE BY THE AUTHORITY TO PAY WHEN DUE ANY BOND PAYMENT OBLIGATIONS, SWAP PAYMENT OBLIGATIONS OR FINANCING FACILITY PAYMENT OBLIGATIONS REQUIRED TO BE MADE UNDER THIS RESOLUTION OR THE BONDS, OR A FAILURE BY THE AUTHORITY TO OBSERVE AND PERFORM ANY COVENANT, CONDITION OR AGREEMENT ON ITS PART TO BE OBSERVED OR PERFORMED UNDER THIS RESOLUTION OR THE BONDS.

RESULTING FROM THE OCCURRENCE OF AN EVENT OF NON-APPROPRIATION SHALL NOT CONSTITUTE AN EVENT OF DEFAULT UNDER THIS SECTION 801.

## SECTION 802. Remedies.

- 1. If an Event of Default shall have occurred and be continuing, and in each such case, the Trustee or the Holders of any Bonds may (i) sue to collect sums due under such Bonds or to enforce and protect the rights of the Holders of such Bonds and (ii) compel, to the extent permitted by law, by mandamus or otherwise, the performance by the Authority of any covenant made in this Resolution or the Bonds.
- 2. Nothing in this Resolution or in the Bonds contained shall affect or impair the obligation of the Authority, which is absolute and unconditional, to pay, from the sources provided in this Resolution, on the respective Interest Payment Dates, redemption dates or dates of maturity and places therein expressed, the principal or Redemption Price of and interest on the Bonds to the respective Holders thereof, or affect or impair the right of action, which is also absolute and unconditional, of any Holder to enforce such payment of its Bonds.

# **SECTION 803.** Accounting and Examination of Records After Default.

- 1. The Authority covenants that if an Event of Default shall have occurred and shall not have been remedied, the books of record and account of the Authority shall at all times be subject to the inspection and use of the Trustee and of its agents and attorneys.
- 2. The Authority covenants that if an Event of .Default shall have occurred and shall have not have been remedied, the Authority, upon demand of the Trustee, will account, as if it were the trustee of an express trust, for all Revenues and other moneys, securities and funds pledged or held under this Resolution for such period as shall be stated in such demand.

# **SECTION 804.** Application of Pledged Property After Default.

- 1. The Authority covenants that if an Event of Default shall occur and be continuing, the Authority, upon the demand of the Trustee, shall pay over or cause to be paid over to the Trustee forthwith (a) all Pledged Property then held by the Authority under the Resolution, and (b) all Revenues which are not paid directly to the Trustee as promptly as practicable after receipt thereof.
- 2. If an Event of Default shall occur and be continuing, the Trustee shall apply the Pledged Property, including all moneys, securities, funds and Revenues received by the Trustee pursuant to any right given or action taken under the provisions of this Article, together with all Funds held by the Trustee under the Resolution (other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund), as follows and in the following order of priority:
  - (i) to the payment of the reasonable and proper fees (including reasonable attorney's fees), charges, expenses and liabilities of the Fiduciaries;

(ii) to the payment of the interest and principal or Redemption Price then due on the Bonds and Financing Facility Payment Obligations, as follows:

First: To the payment of interest then due on the Bonds and Parity Financing Facility Obligations in the order of the maturity of the installments thereof then due, and, if the amount available shall not be sufficient to pay in full any installment or installments of interest or Parity Financing Facility Obligations maturing on the same date, then to the payment thereof ratably, according to the amounts due thereon, without priority or preference of any Bond or Parity Financing Facility Obligation over any other;

Second: To the payment of the unpaid principal or Redemption Price of any Bonds and Parity Financing Facility Obligations which shall have become due, whether at maturity or by call for redemption, in the order of their due dates, and, if the amount available shall not be sufficient to pay in full all Bonds or Parity Financing Facility Obligations due on any date, then to the payment thereof ratably, according to the amounts due in respect of each Bond or Parity Financing Facility Obligation, without any priority or preference over any other; and

Third: To the payment to any Financing Facility Provider of any Subordinated Financing Facility Payment Obligation then due and, if the amounts available are insufficient to pay in full all Subordinated Financing Facility Payment Obligations, then to the payment thereof ratably, without preference or priority of any Subordinated Financing Facility Payment Obligation over any other.

(iii) Notwithstanding the foregoing, to the extent provided in the applicable Supplemental Resolution or Series Certificate, Financing Facility Revenues shall be applied to the payment of principal or Redemption Price of, and interest on, the Bonds to which such Financing Facility relates, and amounts which would otherwise be paid to the holders of such Bonds shall be paid to the applicable Financing Facility Provider.

- 3. If an Event of Default shall occur and be continuing, but subject and subordinate to the amounts required to be paid pursuant to subsections 1 and 2 of this Section 804, and only after all amounts required to be paid pursuant to subsections 1 and 2 of this Section 804 have been paid in full, the Trustee shall apply any and all moneys, securities and Revenues then on deposit in or available for deposit to the Program Subordinated Debt Fund first to the payment of the reasonable and proper fees (including reasonable attorneys' fees), charges, expenses and liabilities of the Fiduciaries, and second to the payment to the persons entitled thereto of all installments of principal, redemption or prepayment price of, interest on and any other amounts payable in connection with any Subordinated Debt then outstanding, in such order of priority as shall be specified in the Supplemental Resolutions or other resolutions of the Authority authorizing the issuance of such Subordinated Debt or, if not so specified, pro rata.
- If and whenever all overdue installments of principal or Redemption Price of, and interest on, all Bonds and Financing Facility Payment Obligations, together with the reasonable and proper charges, fees (including reasonable attorneys' fees), expenses and liabilities of the Trustee, and all other sums payable by the Authority under the Resolution, including the principal and Redemption Price of and accrued unpaid interest on all Bonds which shall then be payable, shall either be paid by or for the account of the Authority, or provisions satisfactory to the Trustee shall be made for such payment, and all defaults under the Resolution or the Bonds shall be made good or secured to the satisfaction of the Trustee or provision deemed by the Trustee to be adequate shall be made therefor, the Trustee shall pay over to the Authority all moneys, securities and funds then remaining unexpended in the hands of the Trustee (except moneys, securities and funds deposited or pledged, or required by the terms of the Resolution to be deposited or pledged, with the Trustee), and thereupon the Authority and the Trustee shall be restored, respectively, to their former positions and rights under the Resolution. No such payment over to the Authority by the Trustee nor such restoration of the Authority and the Trustee to their former positions and rights shall extend to or affect any subsequent default under the Resolution or impair any right consequent thereon.

# SECTION 805. Application of Pledged Property After Event of Non-Appropriation.

- 1. The Authority covenants that if an Event of Non-Appropriation shall occur and be continuing, and provided that there shall not have occurred and then be continuing any Event of Default, the Authority, upon the demand of the Trustee, shall pay over or cause to be paid over to the Trustee forthwith (a) all Pledged Property then held by the Authority under the Resolution, and (b) all Revenues which are not paid directly to the Trustee as promptly as practicable after receipt thereof.
- 2. If an Event of Non-Appropriation shall occur and be continuing, and provided that there shall not have occurred and then be continuing any Event of Default shall occur and be continuing, the Trustee shall apply the Pledged Property, including all moneys, securities, funds and Revenues received by the Trustee pursuant to any right given or action taken under the provisions of this Article, together with all Funds held by the Trustee under the Resolution (other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund), as follows and in the following order of priority:

- (i) to the payment of the reasonable and proper fees (including reasonable attorney's fees), charges, expenses and liabilities of the Fiduciaries;
- (ii) to the payment of the interest and principal or Redemption Price then due on the Bonds and Financing Facility Payment Obligations, as follows:

First: To the payment of interest then due on the Bonds and Parity Financing Facility Obligations in the order of the maturity of the installments thereof then due, and, if the amount available shall not be sufficient to pay in full any installment or installments of interest or Parity Financing Facility Obligations maturing on the same date, then to the payment thereof ratably, according to the amounts due thereon, without priority or preference of any Bond or Parity Financing Facility Obligation over any other;

Second: To the payment of the unpaid principal or Redemption Price of any Bonds and Parity Financing Facility Obligations which shall have become due, whether at maturity or by call for redemption, in the order of their due dates, and, if the amount available shall not be sufficient to pay in full all Bonds or Parity Financing Facility Obligations due on any date, then to the payment thereof ratably, according to the amounts due in respect of each Bond or Parity Financing Facility Obligation, without any priority or preference over any other; and

Third: To the payment to any Financing Facility Provider of any Subordinated Financing Facility Payment Obligation then due and, if the amounts available are insufficient to pay in full all Subordinated Financing Facility Payment Obligations, then to the payment thereof ratably, without preference or priority of any Subordinated Financing Facility Payment Obligation over any other.

(b) Notwithstanding the foregoing, to the extent provided in the applicable Supplemental Resolution or Series Certificate, Financing Facility Revenues shall be applied to the payment of principal or Redemption Price of, and interest on, the Bonds to which such Financing Facility relate, and amounts which would otherwise be paid to the holders of such Bonds shall be paid to the applicable Financing Facility Provider.

3. If an Event of Non-Appropriation shall occur and be continuing, but subject and subordinate to the amounts required to be paid pursuant to subsections 1 and 2 of this Section 805, and only after all amounts required to be paid pursuant to subsections 1 and 2 of this Section 805 have been paid in full, the Trustee shall apply any and all moneys, securities and Revenues then on deposit in or available for deposit to the Program Subordinated Debt Fund first to the payment of the reasonable and proper fees (including reasonable attorneys' fees), charges, expenses and liabilities of the Fiduciaries, and second to the payment to the persons entitled thereto of all installments of principal, redemption or prepayment price of, interest on and any other amounts payable in connection with any Subordinated Debt then outstanding, in such order of priority as shall be specified in the Supplemental Resolutions or other resolutions of the Authority authorizing the issuance of such Subordinated Debt or, if not so specified, pro rata.

If and whenever all overdue installments of principal or Redemption Price of, and interest on, all Bonds and Financing Facility Payment Obligations, together with the reasonable and proper charges, fees (including reasonable attorneys' fees), expenses and liabilities of the Trustee, and all other sums payable by the Authority under the Resolution, including the principal and Redemption Price of and accrued unpaid interest on all Bonds which shall then be payable, shall either be paid by or for the account of the Authority, or provisions satisfactory to the Trustee shall be made for such payment, and all defaults under the Resolution or the Bonds shall be made good or secured to the satisfaction of the Trustee or provision deemed by the Trustee to be adequate shall be made therefor, the Trustee shall pay over to the Authority all moneys, securities and funds then remaining unexpended in the hands of the Trustee (except moneys, securities and funds deposited or pledged, or required by the terms of the Resolution to be deposited or pledged, with the Trustee), and thereupon the Authority and the Trustee shall be restored, respectively, to their former positions and rights under the Resolution. No such payment over to the Authority by the Trustee nor such restoration of the Authority and the Trustee to their former positions and rights shall extend to or affect any subsequent Event of Nonappropriation under the Resolution or impair any right consequent thereon.

# **SECTION 806.** Proceedings Brought by Trustee.

1. If an Event of Default shall happen and shall not have been remedied, then and in every such case, the Trustee, by its agents and attorneys, may proceed, and upon written request of the Holders of not less than twenty-five percent (25%) in aggregate principal amount of the Bonds Outstanding shall proceed, to protect and enforce its rights and the rights of the Holders of the Bonds under the Resolution forthwith by a suit or suits in equity or at law, whether for the specific performance of any covenant herein contained, or in aid of the execution of any power herein granted, or for an accounting against the Authority as if the Authority were the trustee of an express trust, or in the enforcement of any other legal or equitable right as the Trustee, being advised by counsel, shall deem most effectual to enforce any of its rights or to perform any of its duties under the Resolution

- 2. All rights of action under the Resolution may be enforced by the Trustee without the possession of any of the Bonds or the production thereof at the trial or other proceedings, and any such suit or proceedings instituted by the Trustee shall be brought in its name.
- 3. The Holders of not less than a majority in principal amount of the Bonds at the time Outstanding may direct the time, method and place of conducting any proceeding for any remedy available to the Trustee, or exercising any trust or power conferred upon the Trustee, provided that the Trustee shall have the right to decline to follow any such direction if the Trustee shall be advised by counsel that the action or proceeding so directed may not lawfully be taken, or if the Trustee in good faith shall determine that the action or proceeding so directed would involve the Trustee in personal liability or be unjustly prejudicial to the Bondholders not parties to such direction.
- 4. Upon commencing a suit in equity or upon other commencement of judicial proceedings by the Trustee to enforce any right under the Resolution, the Trustee shall be entitled to exercise any and all rights and powers conferred in the Resolution and provided to be exercised by the Trustee upon the occurrence of any Event of Default.
- 5. Regardless of the occurrence and continuation of an Event of Default, the Trustee shall have power to but, unless requested in writing by the Holders of twenty-five percent (25%) in principal amount of the Bonds then Outstanding and furnished with reasonable security and indemnity, shall be under no obligation to, institute and maintain such suits and proceedings as it may be advised shall be necessary or expedient to prevent any impairment of the security under the Resolution by any acts which may be unlawful or in violation of the Resolution, and such suits and proceedings as the Trustee may be advised shall be necessary or expedient to preserve or protect its interests and the interests of the Bondholders.

## SECTION 807. Restrictions on Bondholder's Action.

No Holder of any Bond shall have any right to institute any suit, action or 1. proceeding at law or in equity for the enforcement of any provision of the Resolution or the execution of any trust under the Resolution or for any remedy under the Resolution, unless such Holder shall have previously given to the Trustee written notice of the occurrence of an Event of Default, as provided in this Article, and the Holders of at least twenty-five percent (25%) in principal amount of the Bonds then Outstanding shall have filed a written request with the Trustee, and shall have offered it reasonable opportunity, either to exercise the powers granted in the Resolution or by the Act or by the laws of the State or to institute such action suit or proceeding in its own name, and unless such Holders shall have offered to the Trustee adequate security and indemnity against the costs, fees (including reasonable attorney's fees), expenses and liabilities to be incurred therein or thereby, and the Trustee shall have refused to comply with such request for a period of sixty (60) days after receipt by it of such notice, request and offer of indemnity, it being understood and intended that no one or more Holders of Bonds shall have any right in any manner whatever by his, her, its or their action to affect, disturb or prejudice the pledge created by the Resolution, or to enforce any right under the Resolution, except in the manner therein provided; and that all proceedings at law or in equity to enforce any provision of the Resolution shall be instituted, had and maintained in the manner provided in the

Resolution and for the equal benefit of all Holders of the Outstanding Bonds, subject only to the provisions of Section 702.

2. Nothing in the Resolution or in the Bonds contained shall affect or impair the obligation of the Authority, which is absolute and unconditional, to pay at the respective dates of maturity and places therein expressed the principal of (and premium, if any) and interest on the Bonds to the respective Holders thereof, or affect or impair the right of action, which is also absolute and unconditional, of any Holder to enforce such payment of his Bond.

**SECTION 808.** Remedies Not Exclusive. No remedy by the terms of the Resolution conferred upon or reserved to the Trustee or the Bondholders is intended to be exclusive of any other remedy, but each and every such remedy shall be cumulative and shall be in addition to every other remedy given under the Resolution or existing at law or in equity or by statute on or after the date of adoption of the Resolution.

# SECTION 809. Effect of Waiver and Other Circumstances.

- 1. No delay or omission of the Trustee or any Bondholder to exercise any right or power arising upon the occurrence of an Event of Default shall impair any right or power or shall be construed to be a waiver of any such Event of Default or be an acquiescence therein; and every power and remedy given by this Article to the Trustee or to the Bondholders may be executed from time to time and as often as may be deemed expedient by the Trustee or by the Bondholders.
- 2. The Holders of not less than a majority in principal amount of the Bonds at the time Outstanding, or their attorneys-in-fact duly authorized, may on behalf of the Holders of all of the Bonds waive any past default under the Resolution and its consequences, except a default in the payment of interest on or principal of or premium (if any) on any of the Bonds. No such waiver shall extend to any subsequent or other default or impair any right consequent thereon.
- **SECTION 810. Notice of Default**. The Trustee shall promptly mail written notice of the occurrence of any Event of Default to each registered owner of Bonds then Outstanding at such registered owner's address, if any, appearing upon the registry books of the Authority and to the Authority and each Financing Facility Provider.
- **SECTION 811. Rights of Financing Facility Providers.** To the extent provided in the applicable Supplemental Resolution or Series Certificate, any rights granted to the holders of the Bonds pursuant to this Article VIII may, instead, be exercised by the Financing Facility Provider with respect to the Bonds to which such Financing Facility relates.
- **SECTION 812. Rights of Holders of Subordinated Debt.** From and after the payment in full of the principal or Redemption Price of and interest on all Bonds issued and Outstanding under the Resolution and all Parity Financing Facility Payment Obligations, any rights granted to the Holders of the Bonds and such Parity Financing Facility Providers pursuant to this Article VIII may be exercised by the Holders of any Subordinated Debt then outstanding.

## **ARTICLE IX**

## CONCERNING THE FIDUCIARIES

SECTION 901. Trustee; Appointment and Acceptance of Duties. The Authority shall appoint the Trustee in the Supplemental Resolution or the Series Certificate to be executed in connection with the issuance of the first Series of Bonds to be issued under the Resolution. The Trustee shall signify its acceptance of the duties and obligations imposed upon it by the Resolution and such Supplemental Resolution or Series Certificate by executing and delivering to the Authority a written acceptance thereof, and by executing such acceptance the Trustee shall be deemed to have accepted such duties and obligations with respect to all Bonds issued under the Resolution, but only, however, upon the terms and conditions set forth in the Resolution and such Supplemental Resolution or Series Certificate.

# SECTION 902. Paying Agents; Appointment and Acceptance of Duties.

- 1. The Authority shall appoint one or more Paying Agents for the Bonds of each Series, and may at any time or from time to time appoint one or more other Paying Agents. All Paying Agents appointed shall have the qualifications set forth in Section 913 for a successor Paying Agent. The Trustee may be appointed a Paying Agent.
- 2. Each Paying Agent shall signify its acceptance of the duties and obligations imposed upon it by the Resolution by executing and delivering to the Authority and to the Trustee a written acceptance thereof.
- 3. Unless otherwise provided, the principal corporate trust offices of the Paying Agents are designated as the respective offices or agencies of the Authority for the payment of the interest on and principal or Redemption Price of the Bonds.

# **SECTION 903. Responsibilities of Fiduciaries.**

- 1. The recitals of fact herein and in the Bonds contained shall be taken as the statements of the Authority and no Fiduciary assumes any responsibility for the correctness of the same. No Fiduciary makes any representations as to the validity or sufficiency of the Resolution or of any Bonds issued thereunder or as to the security afforded by the Resolution, and no Fiduciary shall incur any liability in respect thereof. The Trustee shall, however, be responsible for its representations contained in its certificate of authentication on the Bonds. No Fiduciary shall be under any responsibility or duty with respect to the application of any moneys paid by such Fiduciary in accordance with the provisions of the Resolution to the Authority or any other Fiduciary. No Fiduciary shall be under any obligation or duty to perform any act which would involve it in expense or liability or to institute or defend any suit in respect thereof, or to advance any of its own moneys, unless properly indemnified. Subject to the provisions of subsection 2 of this Section 903, no Fiduciary shall be liable in connection with the performance of its duties hereunder, except for its own negligence, misconduct or default.
- 2. The Trustee, prior to the occurrence of an Event of Default and after the curing of all Events of Default which may have occurred, undertakes to perform such duties and only such duties as are specifically set forth in the Resolution. In case an Event of Default has occurred

(which has not been cured) the Trustee shall exercise such of the rights and powers vested in it by Resolution, and use the same degree of care and skill in their exercise, as a prudent person would exercise or use under the circumstances in the conduct of his or her own affairs. Any provision of the Resolution relating to action taken or to be taken by the Trustee or to evidence upon which the Trustee may rely shall be subject to the provisions of this Section 903 and Section 904.

3. The Trustee, in connection with the exercise of its discretionary rights or remedies upon the occurrence of an Event of Default as set forth under Article VIII of the Resolution, shall not incur any liability to any Bondholder, the Authority or any other person on account of the existence or alleged existence of any conflict between the interests of Holders of the Bonds in connection with which the Authority or the Trustee shall have entered into or obtained a Financing Facility and the Holders of Bonds not so secured arising from the difference in their respective security interests resulting from the availability of Financing Facility Revenues, provided that the Trustee shall not in any event be relieved of liability for its own negligent action, its own negligent failure to act or its own misconduct.

# **SECTION 904.** Evidence on Which Fiduciaries May Act.

- 1. Each Fiduciary, upon receipt of any notice, resolution, request, consent, order, certificate, report, opinion, bond or other paper or document furnished to it pursuant to any provision of the Resolution, shall examine such instrument to determine whether it conforms to the requirements of the Resolution and shall be protected in acting upon any such instrument believed by it to be genuine and to have been signed or presented by the proper party or parties. Each Fiduciary may consult with counsel, who may or may not be counsel to the Authority, and the opinion of such counsel shall be full and complete authorization and protection in respect of any action taken or suffered by it under the Resolution in good faith and in accordance therewith.
- 2. Whenever any Fiduciary shall deem it necessary or desirable that a matter be proved or established prior to taking or suffering any action under the Resolution, such matter (unless other evidence in respect thereof be therein specifically prescribed) may be deemed to be conclusively proved and established by a certificate of an Authorized Officer of the Authority, and such certificate shall be full warrant for any action taken or suffered in good faith under the provisions of the Resolution upon the faith thereof, but in its discretion the Fiduciary may in lieu thereof accept other evidence of such fact or matter or may require such further or additional evidence as it may deem reasonable.
- 3. Except as otherwise expressly provided in the Resolution, any request, order, notice or other direction required or permitted to be furnished pursuant to any provision thereof by the Authority to any Fiduciary shall be sufficiently executed in the name of the Authority when signed by an Authorized Officer of the Authority.

# **SECTION 905.** Compensation.

1. The Authority shall pay to each Fiduciary from time to time reasonable compensation for all services rendered under the Resolution, and also all reasonable expenses, charges, counsel fees and other disbursements, including without limitation those of its attorneys,

agents and employees, incurred in and about the performance of their powers and duties under the Resolution, in accordance with the agreements made from time to time between the Authority and the Fiduciary.

- 2. The Authority hereby agrees to the extent permitted by law to reimburse each Fiduciary for any and all claims, damages, losses, liabilities, costs or reasonable expenses whatsoever which such Fiduciary may incur in connection with the performance by such Fiduciary of its obligations under the Resolution; provided, however, that the Authority shall not be required to reimburse any Fiduciary for any claims damages, losses, liabilities, costs or expenses caused in whole or in part by such Fiduciary's negligence, bad faith, breach of contract or misconduct arising out of or as a result of such Fiduciary's performing its obligations under the Resolution or undertaking any transaction contemplated by the Resolution; and further provided, that the foregoing is subject to the limitations of the provisions of the New Jersey Tort Claims Act, N.J.S.A. 59:2-1 et seq. and the New Jersey Contractual Liability Act, N.J.S.A. 59:13-1 et seq.
- 3. Each Fiduciary, by accepting its appointment as such under the Resolution, agrees that such Fiduciary (i) shall give the Authority prompt notice in writing of any actual or potential claim described above, and the institution of any suit or action; (ii) shall not adjust, settle or compromise any such claim, suit or action without the consent of the Authority; and (iii) shall permit the Authority, at the Authority's sole discretion, to assume full control of the adjustment, settlement, compromise or defense of each such claim, suit or action.
- 4. While the New Jersey Contractual Liability Act, N.J.S.A. 59:13-1 et seq. is not applicable by its terms to claims arising under contracts with the Authority, each Fiduciary, by accepting its appointment as such under the Resolution, agrees that such statute (except N.J.S.A. 59:13-9) shall be applicable to all claims against the Authority arising under this Section 905.
- 5. The reimbursement obligation provided in this Section 905 does not apply to or extend to any indemnification which may be given by any Fiduciary to any other person.

**SECTION 906.** Certain Permitted Acts. Any Fiduciary, individually or otherwise, may become the owner of any Bonds, with the same rights it would have if it were not a Fiduciary. To the extent permitted by law, any Fiduciary may act as depositary for, and permit any of its officers or directors to act as a member of, or in any other capacity with respect to, any committee formed to protect the rights of Bondholders or to effect or aid in any reorganization arising out of the enforcement of the Bonds or the Resolution, whether or not any such committee shall represent the Holders of a majority in principal amount of the Bonds then Outstanding.

**SECTION 907. Resignation of Trustee**. The Trustee may at any time resign and be discharged of the duties created by the Resolution by giving no less than ninety (90) days written notice to the Authority, and mailing notice thereof to the Holders of Bonds then Outstanding, specifying the date when such resignation shall take effect, and such resignation shall take effect upon the date specified in such notice unless (i) previously a successor shall have been appointed by the Authority or the Bondholders as provided in Section 909, in which event such resignation shall take effect immediately on the appointment of such successor, or (ii) a successor shall not

have been appointed by the Authority or the Bondholders as provided in Section 909 on such date, in which event such resignation shall not take effect until a successor is appointed.

SECTION 908. Removal of the Trustee. The Trustee may be removed at any time with or without cause by an instrument or concurrent instruments in writing filed with the Trustee and signed by the Holders of a majority in principal amount of the Bonds then Outstanding or their attorneys-in-fact duly authorized, excluding any Bonds held by or for the account of the Authority. In addition, so long as no Event of Default, or an event which, with notice or passage of time, or both, would become an Event of Default, shall have occurred and be continuing, the Trustee may be removed at any time with or without cause by a resolution of the Authority filed with the Trustee.

# **SECTION 909.** Appointment of Successor Trustee.

- 1. In case at any time the Trustee shall resign or shall be removed or shall become incapable of acting, or shall be adjudged a bankrupt or insolvent, or if a receiver, liquidator or conservator of the Trustee, or of its property, shall be appointed, or if any public officer shall take charge or control of the Trustee, or of its property or affairs, a successor Trustee may be appointed by the Authority by a duly executed written instrument signed by an Authorized Officer of the Authority, but if the Authority does not appoint a successor Trustee within sixty (60) days then by the Holders of a majority in principal amount of the Bonds then Outstanding, excluding any Bonds held by or for the account of the Authority, by an instrument or concurrent instruments in writing signed and acknowledged by such Bondholders or by their attorneys-infact duly authorized and delivered to such successor Trustee, notification thereof being given to the Authority and the predecessor Trustee. After such appointment of a successor Trustee, the Authority shall mail notice of any such appointment by it or the Bondholders to the registered owners of the Bonds then Outstanding.
- 2. If no appointment of a successor Trustee shall be made pursuant to the foregoing provisions of this Section within one hundred twenty (120) days after the Trustee shall have given to the Authority written notice as provided in Section 907 or after a vacancy in the office of the Trustee shall have occurred by reason of its inability to act, removal, or for any other reason whatsoever, the Trustee (in the case of its resignation under Section 907) or the Holder of any Bond (in any case) may apply to any court of competent jurisdiction to appoint a successor Trustee. Said court may thereupon, after such notice, if any, as such court may deem proper, appoint a successor Trustee.
- 3. Any Trustee appointed under the provisions of this Section 909 in succession to the Trustee shall be a bank or trust company organized under the laws of any state or a national banking association and shall have capital stock, surplus and undivided earnings aggregating at least \$75,000,000 if there be such a bank or trust company or national banking association willing and able to accept the office on reasonable and customary terms and authorized by law to perform all the duties imposed upon it by the Resolution.

SECTION 910. Transfer of Rights and Property to Successor Trustee. Any successor Trustee appointed under the Resolution shall execute, acknowledge and deliver to its predecessor Trustee, and also to the Authority, an instrument accepting such appointment, and

thereupon such successor Trustee, without any further act, deed or conveyance, shall become fully vested with all moneys, estates, properties, rights, powers, duties and obligations of such predecessor Trustee, with like effect as if originally named as Trustee, but the Trustee ceasing to act shall nevertheless, on the written request of the Authority or of the successor Trustee, execute, acknowledge and deliver such instrument of conveyance and further assurance and do such other things as may reasonably be required for more fully and certainly vesting and confirming in such successor Trustee all the right, title and interest of the predecessor Trustee in and to any property, rights, interests and estates held by it under the Resolution, and shall pay over, assign and deliver to the successor Trustee any money or other property subject to the trusts and conditions herein set forth. Should any deed, conveyance or instrument in writing from the Authority be required by such successor Trustee for more fully and certainly vesting in and confirming to such successor Trustee any such estates, rights, powers and duties, any and all such deeds, conveyances and instruments in writing shall, on request, and so far as may be authorized by law, be executed, acknowledged and delivered by the Authority. Any such successor Trustee shall promptly notify the Paying Agents of its appointment as Trustee.

**SECTION 911. Merger or Consolidation**. Any company into which any Fiduciary may be merged or converted or with which it may be consolidated or any company resulting from any merger, conversion or consolidation to which it shall be a party or any company to which any Fiduciary may sell or transfer all or substantially all of its corporate trust business, provided such company shall be a bank or trust company organized under the laws of any state of the United States or a national banking association and shall be authorized by law to perform all the duties imposed upon it by the Resolution, shall be the successor to such Fiduciary without the execution or filing of any paper or the performance of any further act.

**SECTION 912.** Adoption of Authentication. In case any of the Bonds contemplated to be issued under the Resolution shall have been authenticated but not delivered, any successor Trustee may adopt the certificate of authentication of any predecessor Trustee so authenticating such Bonds and deliver such Bonds so authenticated; and in case any of the said Bonds shall not have been authenticated, any successor Trustee may authenticate such Bonds in the name of the predecessor Trustee, or in the name of the successor Trustee, and in all such cases such certificate shall have the full force which it is anywhere in said Bonds or in the Resolution provided that the certificate of the Trustee shall have.

# SECTION 913. Resignation or Removal of Paying Agent and Appointment of Successor.

1. Any Paying Agent may at any time resign and be discharged of the duties and obligations created by the Resolution by giving at least sixty (60) days written notice to the Authority, the Trustee and the other Paying Agents. Any Paying Agent may be removed at any time by an instrument filed with such Paying Agent and the Trustee and signed by an Authorized Officer of the Authority. Any successor Paying Agent shall be appointed by the Authority with the approval of the Trustee and shall be a bank or trust company organized under the laws of any state of the United States or a national banking association, having capital stock, surplus and undivided earnings aggregating at least \$75,000,000, and willing and able to accept the office on reasonable and customary terms and authorized by law to perform all the duties imposed upon it by the Resolution.

2. In the event of the resignation or removal of any Paying Agent, such Paying Agent shall pay over, assign and deliver any moneys held by it as Paying Agent to its successor, or if there be no successor, to the Trustee. In the event that for any reason there shall be a vacancy in the office of any Paying Agent, the Trustee shall act as such Paying Agent.

## **ARTICLE X**

## SUPPLEMENTAL RESOLUTIONS

SECTION 1001. Supplemental Resolutions Effective Upon Filing with the Trustee. For any one or more of the following purposes and at any time or from time to time, a Supplemental Resolution of the Authority may be adopted, which, upon the filing with the Trustee of a copy thereof certified by an Authorized Officer of the Authority, shall be fully effective in accordance with its terms:

- (1) To authorize Bonds of a Series and, in connection therewith, specify and determine the matters and things referred to in Article II and also any other matters and things relative to such Bonds which are not contrary to or inconsistent with the Resolution as theretofore in effect, or to amend, modify or rescind any such authorization, specification or determination at any time prior to the first authentication and delivery of such Bonds;
- (2) To close the Resolution against, or provide limitations and restrictions in addition to the limitations and restrictions contained in the Resolution on, the authentication and delivery of Bonds or the issuance of other evidences of indebtedness;
- (3) To add to the covenants and agreements of the Authority in the Resolution, other covenants and agreements to be observed by the Authority which are not contrary to or inconsistent with the Resolution as theretofore in effect;
- (4) To add to the limitations and restrictions in the Resolution, other limitations and restrictions to be observed by the Authority which are not contrary to or inconsistent with the Resolution as theretofore in effect;
- (5) To authorize, in compliance with all applicable law, Bonds of each Series to be issued in the form of Bonds issued and held in book-entry form on the books of the Authority and Fiduciary or custodian appointed for that purpose by the Authority and, in connection therewith, make such additional changes herein as are necessary or appropriate to accomplish or recognize such book-entry form Bonds, substitute for any such Fiduciary or custodian, provide for in, and amend any provisions in, the Resolution relating to the giving of notice, and specify and determine the matters and things relative to the issuance of such book-entry form Bonds as are appropriate or necessary;
- (6) To confirm, as further assurance, any pledge or assignment under, and the subjection to any security interest, pledge or assignment created or to be created by, the Resolution of the Pledged Property and to pledge any additional revenues, moneys, securities, Financing Facilities or other agreements;

- (7) To modify any of the provisions of the Resolution in any other respect whatever, provided that (i) such modification shall be, and be expressed to be effective only after all Bonds of each Series Outstanding at the date of the adoption of such Supplemental Resolution shall cease to be Outstanding, and (ii) such modification shall not adversely affect the interest of any Bondholder; and
- (8) To authorize the issuance of Subordinated Debt in accordance with the Resolution and the Act.

**SECTION 1002.** Supplemental Resolutions Effective Upon Consent of Trustee. For any one or more of the following purposes and at any time or from time to time a Supplemental Resolution may be adopted, which, upon (i) the filing with the Trustee of a copy thereof certified by an Authorized Officer of the Authority, and (ii) the filing with the Authority of an instrument in writing made by the Trustee consenting thereto, shall be fully effective in accordance with its terms:

- (1) To cure any ambiguity, supply any omission, or correct any defect or inconsistent provision in the Resolution; or
- (2) To insert such provisions clarifying matters or questions arising under the Resolution as are necessary or desirable and are not contrary to or inconsistent with the Resolution as theretofore in effect.

**SECTION 1003. Supplemental Resolutions Effective with Consent of Bondholders.** At any time or from time to time, a Supplemental Resolution may be adopted subject to consent by (a) Bondholders in accordance with and subject to the provisions of Article XI and (b) any Financing Facility Provider the consent of which is required by the applicable Financing Facility, which Supplemental Resolution, upon the filing with the Trustee of a copy thereof certified by an Authorized Officer of the Authority and upon compliance with the provisions of said Article XI, shall become fully effective in accordance with its terms as provided in said Article XI. Brokers, dealers and municipal securities dealers that purchase Bonds with a view to distribution may vote the Bonds which they purchase if, and only if, the official statements or other offering documents for all existing Bonds at the time Outstanding under the Resolution expressly disclosed that brokers, dealers and municipal securities dealers that purchase Bonds with a view to distribution may vote the Bonds which they purchase. If permitted by an applicable Supplemental Resolution or Series Certificate, a Financing Facility Provider of a Financing Facility securing a Series of Bonds shall have the right to consent to amendments on behalf of and in lieu of the Owners of the Bonds of such Series.

## **SECTION 1004. General Provisions.**

1. The Resolution shall not be modified or amended in any respect except as provided in and in accordance with and subject to the provisions of this Article X and Article XI. Nothing contained in this Article X or Article XI shall affect or limit the right or obligation of the Authority to adopt, make, do, execute, acknowledge or deliver any resolution, act or other instrument pursuant to the provisions of Section 704 or the right or obligation of the Authority to

execute and deliver to any Fiduciary any instrument which elsewhere in the Resolution it is provided shall be delivered to said Fiduciary.

- 2. Any Supplemental Resolution referred to and permitted or authorized by Sections 1001 and 1002 may be adopted by the Authority without the consent of any of the Bondholders, but shall become effective only on the conditions, to the extent and at the time provided in said Sections, respectively. The copy of every Supplemental Resolution when filed with the Trustee shall be accompanied by an opinion of Bond Counsel stating that such Supplemental Resolution has been duly and lawfully adopted in accordance with the provisions of the Resolution, is authorized or permitted by the Resolution, and is valid and binding upon the Authority and enforceable in accordance with its terms subject to any applicable bankruptcy, insolvency or other laws affecting creditors' rights generally.
- 3. The Trustee is hereby authorized to accept the delivery of a certified copy of any Supplemental Resolution referred to and permitted or authorized by Section 1001,1002 or 1003 and to make all further agreements and stipulations which may be therein contained, and the Trustee, in taking such action, shall be fully protected in relying on an opinion of Bond Counsel that such Supplemental Resolution is authorized or permitted by the provisions of the Resolution.
- 4. No Supplemental Resolution shall change or modify any of the rights or obligations of any Fiduciary without its written assent thereto.

#### ARTICLE XI

## **AMENDMENTS**

**SECTION 1101. Mailing**. Any provision in this Article for the mailing of a notice or other paper to Bondholders shall be fully complied with if it is mailed postage prepaid only (i) to each registered owner of Bonds then Outstanding at such registered owner's address, if any, appearing upon the registry books of the Authority, and (ii) to the Trustee.

SECTION 1102. Powers of Amendment. Any modification or amendment of the Resolution and of the rights and obligations of the Authority and of the Holders of the Bonds thereunder, in any particular, may be made by a Supplemental Resolution with the written consent, given as provided in Section 1103, of (a) at least a majority in principal amount of the Bonds Outstanding at the time such consent is given who are affected by the proposed modification or amendment; provided, however, that if such modification or amendment will, by its terms, not take effect so long as any Bonds of any specified like Series and maturity remain Outstanding, the consent of the Holders of such Bonds shall not be required and such Bonds shall not be deemed to be Outstanding for the purpose of any calculation of Outstanding Bonds under this Section and (b) any Financing Facility Provider the consent of which is required by the applicable Financing Facility. No such modification or amendment shall permit a change in the terms of redemption (including sinking fund installment) or maturity of the principal of any Outstanding Bond or of any installment of interest thereon or a reduction in the principal amount or the Redemption Price thereof or in the rate of interest thereon without the consent of the Holder of such Bond, or shall reduce the percentages or otherwise affect the classes of Bonds the consent of the Holders of which is required to effect any such modification or amendment, or shall change or modify any of the rights or obligations of any Fiduciary without its written assent thereto, or shall permit a change in the terms of redemption or prepayment of any Subordinated Debt or the payment of interest thereon or any other amount payable in connection therewith without the consent of the holder of such Subordinated Debt. For the purpose of this Section, a Series shall be deemed to be affected by a modification or amendment of the Resolution if the same adversely affects or diminishes the rights of the Holders of Bonds of such Series. The Trustee may in its discretion determine whether or not, in accordance with the foregoing powers of amendment, Bonds of any particular Series or maturity would be affected by any modification or amendment of the Resolution and any such determination shall be binding and conclusive on the Authority and all Holders of Bonds. Notwithstanding the foregoing, in the case of amendments or modifications to the Resolution which are to take effect simultaneously with the issuance or remarketing of Bonds of one or more Series and which are disclosed in the official statement or other offering document for such Series, purchasers of such Bonds shall be deemed to have consented to such amendments or modifications by virtue of their having purchased such Bonds and the written consents of such purchasers shall not be required.

SECTION 1103. Consent of Bondholders. The Authority may at any time adopt a Supplemental Resolution making a modification or amendment permitted by the provisions of Section 1102 to take effect when and as provided in this Section 1103. A copy of such Supplemental Resolution (or brief summary thereof or reference thereto in form approved by the Trustee), together with a request to Bondholders for their consent thereto in form satisfactory to the Trustee, shall be mailed by the Authority to Bondholders (but failure to mail such copy and request shall not affect the validity of the Supplemental Resolution when consented to as in this Section 1103 provided). Such Supplemental Resolution shall not be effective unless and until (i) there shall have been filed with the Trustee (a) the written consents of Holders of the percentages of Outstanding Bonds specified in Section 1102, (b) the written consent of any Financing Facility Provider the consent of which is required pursuant to the applicable Financing Facility and (c) an opinion of Bond Counsel stating that such Supplemental Resolution has been duly and lawfully adopted and filed by the Authority in accordance with the provisions of the Resolution, is authorized or permitted by the Resolution, and is valid and binding upon the Authority and enforceable in accordance with its terms, subject to any applicable bankruptcy, insolvency or other laws affecting creditors' rights generally, and (ii) a notice shall have been given as hereinafter in this Section 1103 provided. Each such consent shall be effective only if accompanied by proof of the holding, at the date of such consent, of the Bonds with respect to which such consent is given, which proof shall be such as is permitted by Section 1202. A certificate or certificates executed by the Trustee and filed with the Authority stating that it has examined such proof and that such proof is sufficient in accordance with Section 1202 shall be conclusive that the consents have been given by the Holders of the Bonds described in such certificate or certificates of the Trustee Any such consent shall be binding upon the Holder of the Bonds giving such consent and, anything in Section 1202 to the contrary notwithstanding, upon any subsequent Holder of such Bonds and of any Bonds issued in exchange therefor (whether or not such subsequent Holder thereof has notice thereof) unless such consent is revoked in writing by the Holder of such Bonds giving such consent or a subsequent Holder thereof by filing with the Trustee, prior to the time when the written statement of the Trustee hereinafter in this Section 1103 provided for is filed, such revocation and, if such Bonds are transferable by delivery, proof that such Bonds are held by the signer of such revocation in the manner permitted by Section 1202 hereof. The fact that a consent has not been revoked may

likewise be proved by a certificate of the Trustee filed with the Authority to the effect that no revocation thereof is on file with the Trustee. At any time after the Holders of the required percentages of Bonds shall have filed their consents to the Supplemental Resolution, the Trustee shall make and file with the Authority a written statement that the Holders of such required percentages of Bonds have filed such consents. Such written statements shall be conclusive that such consents have been so filed. At any time thereafter, notice stating in substance that the Supplemental Resolution (which may be referred to as a Supplemental Resolution adopted by the Authority on a stated date, a copy of which is on file with the Trustee) has been consented to by the Holders of the required percentages of Bonds and will be effective as provided in this Section 1103, may be given to Bondholders by the Authority by mailing such notice to Bondholders (but failure to mail such notice shall not prevent such Supplemental Resolution from becoming effective and binding as in this Section 1103 provided). The Authority shall file with the Trustee proof of the mailing thereof. A record, consisting of the certificates or statements required or permitted by this Section 1103 to be made by the Trustee shall be proof of the matters therein stated. Such Supplemental Resolution making such amendment or modification shall be deemed conclusively binding upon the Authority, the Fiduciaries and the Holders of all Bonds at the expiration of forty (40) days after the filing with the Trustee of the proof of the mailing of such last mentioned notice, except in the event of a final decree of a court of competent jurisdiction setting aside such Supplemental Resolution in a legal action or equitable proceeding for such purpose commenced within such forty (40) day period; provided, however, that any Fiduciary and the Authority during such forty (40) day period and any such further period during which any such action or proceeding may be pending shall be entitled in their absolute discretion to take such action, or to refrain from taking such action, with respect to such Supplemental Resolution as they may deem expedient.

**SECTION 1104. Modifications by Unanimous Consent**. The terms and provisions of the Resolution and the rights and obligations of the Authority and of the Holders of the Bonds thereunder may be modified or amended in any respect upon the adoption and filing by the Authority of a Supplemental Resolution and the consent of (a) the Holders of all of the Bonds then Outstanding, and (b) any Financing Facility Provider the consent of which is required by the applicable Financing Facility, such consents to be given as provided in Section 1103 except that no notice to Bondholders shall be required; provided, however, that no such modification or amendment shall change or modify any of the rights or obligations of any Fiduciary without the filing with the Trustee of the written assent thereto of such Fiduciary in addition to the consent of the Bondholders.

**SECTION 1105.** Exclusion of Bonds. Bonds owned or held by or for the account of the Authority shall not be deemed Outstanding for the purpose of consent or other action or any calculation of Outstanding Bonds provided for in this Article XI, and the Authority shall not be entitled with respect to such Bonds to give any consent or take any other action provided for in this Article. At the time of any consent or other action taken under this Article the Authority shall furnish the Trustee a certificate of an Authorized Officer of the Authority upon which the Trustee may rely, describing all Bonds so to be excluded.

**SECTION 1106.** Notation on Bonds. Bonds authenticated and delivered after the effective date of any action taken as in Article X or this Article XI provided may, and, if the Trustee so determines, shall, bear a notation by endorsement or otherwise in form approved by

the Authority and the Trustee as to such action, and in that case upon demand of the Holder of any Bond Outstanding at such effective date and presentation of his Bond for the purpose at the principal corporate trust office of the Trustee or upon any transfer or exchange of any Bond Outstanding at such effective date, suitable notation shall be made on such Bond or upon any Bond issued upon any such transfer or exchange by the Trustee as to any such action. If the Authority or the Trustee shall so determine, new Bonds so modified as in the opinion of the Trustee and the Authority to conform to such action shall be prepared, authenticated and delivered, and upon demand of the Holder of any Bond then Outstanding shall be exchanged, without cost to such Bondholder, for Bonds of the same Series and maturity then Outstanding, upon surrender of such Bonds.

## **ARTICLE XII**

## **MISCELLANEOUS**

## **SECTION 1201. Defeasance.**

- If the Authority shall pay or cause to be paid, or there shall otherwise be paid, to the Holders of all Bonds and Subordinated Debt, if any, the principal or Redemption Price, if applicable, and interest due or to become due thereon, at the times and in the manner stipulated in the Bonds and Subordinated Debt, if any, and in the Resolution, then the pledge of the Pledged Property, any Revenues, and other moneys and securities pledged under the Resolution and all covenants, agreements and other obligations of the Authority to the Bondholders shall thereupon cease terminate and become void and be discharged and satisfied. In such event, the Trustee shall cause an accounting for such period or periods as shall be requested by the Authority to be prepared and filed with the Authority and, upon the request of the Authority, shall execute and deliver to the Authority all such instruments as may be desirable to evidence such discharge and satisfaction, and the Fiduciaries shall pay over or deliver to the Authority the Pledged Property, including all moneys or securities held by them pursuant to the Resolution which are not required for the payment of principal or Redemption Price, if applicable, and interest on Bonds not theretofore surrendered for such payment or redemption. If the Authority shall pay or cause to be paid or there shall otherwise be paid to the Holders of the Outstanding Bonds of a particular Series, or of a particular maturity or particular Bonds within a maturity within a Series, the principal or Redemption Price, if applicable, and interest due or to become due thereon, at the times and in the manner stipulated therein and in the Resolution, such Bonds shall cease to be entitled to any lien, benefit or security under the Resolution, and all covenants, agreements and obligations of the Authority to the Holders of such Bonds shall thereupon cease, terminate and become void and be discharged and satisfied.
- 2. Bonds or interest installments for the payment or redemption of which moneys shall have been set aside and shall be held in trust by the Paying Agents (through deposit by the Authority of funds for such payment or redemption or otherwise) at the maturity or redemption date thereof shall be deemed to have been paid within the meaning and with the effect expressed in subsection 1 of this Section. Subject to the provisions of subsection 3 through subsection 6 of this Section, any Outstanding Bonds shall prior to the maturity or redemption date thereof be deemed to have been paid within the meaning and with the effect expressed in subsection 1 of this Section if (a) in case any of said Bonds are to be redeemed on any date prior to their

maturity, the Authority shall have given to the Trustee irrevocable instructions to mail as provided in Article IV notice of redemption of such Bonds (other than Bonds which have been purchased by the Trustee at the direction of the Authority or purchased or otherwise acquired by the Authority and delivered to the Trustee as hereinafter provided prior to the mailing of such notice of redemption) on said date, (b) there shall have been deposited with the Trustee either moneys (including moneys withdrawn and deposited pursuant to subsection 2 of Section 505 and subsection 4 of Section 506) in an amount which shall be sufficient, or Defeasance Securities (including any Defeasance Securities issued or held in book-entry form on the books of the Department of the Treasury of the United States) the principal of and the interest on which when due will provide moneys which, together with the moneys, if any, deposited with the Trustee at the same time, shall be sufficient, to pay when due the principal or Redemption Price, if applicable, and interest due and to become due on said Bonds on or prior to the redemption date or maturity date thereof, as the case may be, and (c) in the event said Bonds are not by their terms subject to redemption within the next succeeding sixty (60) days, the Authority shall have given the Trustee irrevocable instructions to mail a notice to the Holders of such Bonds that the deposit required by (b) above has been made with the Trustee and that said Bonds are deemed to have been paid in accordance with this Section 1201 and stating such maturity or redemption date upon which moneys are expected, subject to the provisions of subsection 6 of this Section 1201, to be available for the payment of the principal or Redemption Price, if applicable, of and accrued and unpaid interest on said Bonds (other than Bonds which have been purchased by the Trustee at the direction of the Authority or purchased or otherwise acquired by the Authority and delivered to the Trustee as hereinafter provided prior to the mailing of the notice of redemption referred to in clause (a) hereof). Any notice of redemption mailed pursuant to the preceding sentence with respect to Bonds which constitute less than all of the Outstanding Bonds of any maturity within a Series shall specify the letter and number or other distinguishing mark of each such Bond. The Trustee shall, as and to the extent necessary, apply moneys held by it pursuant to this Section 1201 to the payment when due of the principal or Redemption Price of and interest on such Bonds, all in the manner provided in the Resolution. The Trustee shall, if so directed by the Authority (i) prior to the maturity date of Bonds deemed to have been paid in accordance with this Section 1201 which are not to be redeemed prior to their maturity date or (ii) prior to the mailing of the notice of redemption referred to in clause (a) above with respect to any Bonds deemed to have been paid in accordance with this Section 1201 which are to be redeemed on any date prior to their maturity, apply moneys deposited with the Trustee in respect of such Bonds and redeem or sell Defeasance Securities so deposited with the Trustee and apply the proceeds thereof to the purchase of such Bonds and the Trustee shall immediately thereafter cancel all such Bonds so purchased; provided, however, that the moneys and Defeasance Securities remaining on deposit with the Trustee after the purchase and cancellation of such Bonds shall be sufficient to pay when due the principal or Redemption Price, if applicable, of, and interest due or to become due on all Bonds, in respect of which such moneys and Defeasance Securities are being held by the Trustee on or prior to the redemption date or maturity date thereof, as the case may be. If, at any time (i) prior to the maturity date of Bonds deemed to have been paid in accordance with this Section 1201 which are not to be redeemed prior to their maturity date or (ii) prior to the mailing of the notice of redemption referred to in clause (a) with respect to any Bonds deemed to have been paid in accordance with this Section 1201 which are to be redeemed on any date prior to their maturity, the Authority shall purchase or otherwise acquire any such Bonds and deliver such Bonds to the Trustee prior to their maturity date or redemption date, as

the case may be, the Trustee shall immediately cancel all such Bonds so delivered; such delivery of Bonds to the Trustee shall be accompanied by directions from the Authority to the Trustee as to the manner in which such Bonds are to be applied against the obligation of the Trustee to pay or redeem Bonds deemed paid in accordance with this Section 1201. The directions given by the Authority to the Trustee referred to in the preceding sentence shall also specify the portion if any of such Bonds so purchased or delivered and cancelled to be applied against the obligation of the Trustee to pay Bonds deemed paid in accordance with this Section 1201 upon their maturity date or dates and the portion, if any, of such Bonds so purchased or delivered and cancelled to be applied against the obligation of the Trustee to redeem Bonds deemed paid in accordance with this Section 1201 on any date or dates prior to their maturity. In the event that on any date as a result of any purchases, acquisitions and cancellations of Bonds as provided in this Section 1201 the total amount of moneys and Defeasance Securities remaining on deposit with the Trustee under this Section 1201 is in excess of the total amount which would have been required to be deposited with the Trustee on such date in respect of the remaining Bonds in order to satisfy subclause (b) of this subsection 2 of Section 1201, the Trustee shall, if requested by the Authority, pay the amount of such excess to the Authority free and clear of any trust, lien, pledge or assignment securing said Bonds or otherwise existing under this Resolution. Except as otherwise provided in this subsection 2 of Section 1201 and in subsection 3 through subsection 6 of this Section 1201, neither Defeasance Securities nor moneys deposited with the Trustee pursuant to this Section 1201 nor principal or interest payments on any such Defeasance Securities shall be withdrawn or used for any purpose other than, and shall be held in trust for, the payment of the principal or Redemption Price, if applicable, of, and interest on said Bonds; provided that any cash received from such principal or interest payments on such Defeasance Securities deposited with the Trustee, (A) to the extent such cash will not be required at any time for such purpose, shall be paid over to the Authority as received by the Trustee, free and clear of any trust, lien or pledge securing said Bonds or otherwise existing under the Resolution, and (B) to the extent such cash will be required for such purpose at a later date, shall, to the extent practicable, be reinvested in Defeasance Securities maturing at times and in amounts sufficient to pay when due the principal or Redemption Price, if applicable, and interest to become due on said Bonds on or prior to such redemption date or maturity date thereof, as the case may be, and interest earned from such reinvestments shall be paid over to the Authority, as received by the Trustee, free and clear of any trust, lien, pledge or assignment securing said Bonds or otherwise existing under the Resolution. For the purposes of this Section, Defeasance Securities shall mean and include only (A) Defeasance Securities which shall not be subject to redemption prior to their maturity other than at the option of the holder thereof, (B) Defeasance Securities as to which an irrevocable notice of redemption of such securities has been given and such securities are not otherwise subject to redemption prior to such specified date other than at the option of the Holder thereof, or (C) upon compliance with the provisions of subsection 4 of this Section 1201, Defeasance Securities which are subject to redemption prior to maturity at the option of the issuer thereof on a specified date or dates.

3. For purposes of determining whether Variable Interest Rate Bonds shall be deemed to have been paid prior to the maturity or redemption date thereof, as the case may be, by the deposit of moneys, or Defeasance Securities and moneys, if any, in accordance with the second sentence of subsection 2 of this Section 1201, the interest to come due on such Variable Interest Rate Bonds on or prior to the maturity date or redemption date thereof, as the case may be, shall be calculated at the Maximum Interest Rate permitted by the terms thereof; provided,

however, that if on any date, as a result of such Variable Interest Rate Bonds having borne interest at less than such Maximum Interest Rate for any period, the total amount of moneys and Defeasance Securities on deposit with the Trustee for the payment of interest on such Variable Interest Rate Bonds is in excess of the total amount which would have been required to be deposited with the Trustee on such date in respect of such Variable Interest Rate Bonds in order to satisfy the second sentence of subsection 2 of this Section 1201, the Trustee shall, if requested by the Authority, pay the amount of such excess to the Authority free and clear of any trust, lien, pledge or assignment securing the Bonds or otherwise existing under the Resolution.

- 4. Defeasance Securities described in clause (c) of subsection 2 of this Section 1201 may be included in the Defeasance Securities deposited with the Trustee in order to satisfy the requirements of clause (b) of subsection 2 of this Section 1201 only if the determination as to whether the moneys and Defeasance Securities to be deposited with the Trustee in order to satisfy the requirements of such clause (b) would be sufficient to pay when due either on the maturity date thereof or, in the case of any Bonds to be redeemed prior to the maturity date thereof, on the redemption date or dates specified in any notice of redemption to be mailed by the Trustee in accordance with subsection 2 of this Section 1201, the principal and Redemption Price, if applicable, and interest on the Bonds which will be deemed to have been paid as provided in subsection 2 of this Section 1201 is made both (i) on the assumption that the Defeasance Securities described in clause (c) were not redeemed at the option of the issuer prior to the maturity date thereof and (ii) on the assumptions that such Defeasance Securities would be redeemed by the issuer thereof at its option on each date on which such option could be exercised, that as of such date or dates interest ceased to accrue on such Defeasance Securities and that the proceeds of such redemption would not be reinvested by the Trustee.
- 5. In the event that after compliance with the provisions of subsection 4 of this Section 1201 the Defeasance Securities described in clause (c) of subsection 2 of this Section 1201 are included in the Defeasance Securities deposited with the Trustee in order to satisfy the requirements of clause (b) of subsection 2 of this Section 1201 and any such Defeasance Securities are actually redeemed by the issuer thereof prior to their maturity date, then the Trustee at the direction of the Authority, provided that the aggregate of the moneys and Defeasance Securities to be held by the Trustee, taking into account any changes in redemption dates or instructions to give notice of redemption given to the Trustee by the Authority in accordance with subsection 6 of this Section 1201, shall at all times be sufficient to satisfy the requirements of clause (b) of subsection 2 of this Section 1201, shall reinvest the proceeds of such redemption in Defeasance Securities.
- 6. Any notice of redemption to be mailed by the Trustee and any set of instructions relating to a notice of redemption given to the Trustee may provide, at the option of the Authority, that any redemption date or dates in respect of all or any portion of the Bonds to be redeemed on such date or dates may at the option of the Authority be changed to any other permissible redemption date or dates and that redemption dates may be established for any Bonds deemed to have been paid in accordance with this Section 1201 upon their maturity date or dates at any time prior to the actual mailing of any applicable notice of redemption.
- 7. Option Bonds shall be deemed to have been paid in accordance with the second sentence of subsection 2 of this Section 1201 only if, in addition to satisfying the requirements of

clauses (a) and (c) of such sentence, there shall have been deposited with the Trustee moneys (including moneys withdrawn and deposited pursuant to subsection 2 of Section 505 and subsection 4 of Section 506) in an amount which shall be sufficient to pay when due the maximum amount of principal of and premium, if any, and interest on such Bonds which could become payable to the Holders of such Bonds upon the exercise of any options provided to the Holders of such Bonds; provided, however, that if, at the time a deposit is made with the Trustee pursuant to subsection 2 of this Section 1201, the options originally exercisable by the Holder of an Option Bond are no longer exercisable, such Bond shall not be considered an Option Bond for purposes of this subsection. If any portion of the moneys deposited with the Trustee for the payment of the principal of and premium, if any, and interest on Option Bonds is not required for such purpose the Trustee shall, if requested by the Authority, pay the amount of such excess to the Authority free and clear of any trust, lien, pledge or assignment securing said Bonds or otherwise existing under the Resolution.

Related Swap Bonds and the Authority's Swap Payment Obligations under the applicable Swap Agreement shall be deemed to have been paid for purposes of this Section 1201 if (a) there shall have been deposited with the Trustee moneys and Defeasance Securities of the type described in subsection 2 of this Section 1201 in an amount which together with amounts due and to become due from the Swap Provider under the applicable Swap Agreement, shall be sufficient to pay when due (i) during the term of the applicable Swap Agreement, the Authority's Bond Payment Obligations, Related Swap Bond Payment Obligations and Swap Payment Obligations (other than Swap Termination Payments) in respect of such Related Swap Bonds and (ii) thereafter, all principal of and premium, if any, and interest on such Bonds to maturity or prior redemption, and (b) the Authority shall have given to the Trustee irrevocable written instructions directing the Trustee to pay, during the term of the applicable Swap Agreement to the applicable Paying Agent or Swap Provider, as the case may be, the amount required to pay the Authority's Bond Payment Obligations, Related Swap Bond Payment Obligations and Swap Payment Obligations in respect of such Related Swap Bonds. Neither moneys nor Defeasance Securities deposited with the Trustee pursuant to this subsection 8 of Section 1201 nor principal or interest payments on any such Defeasance Securities shall be withdrawn or used for any purpose other than, and shall be held in trust for, the payments to be made pursuant to subsections (a)(i) and (ii) above; provided that any cash received from such principal or interest payments on such Defeasance Securities deposited with the Trustee, if not then needed for such purpose, shall to the extent practicable, be reinvested in Defeasance Securities maturing at the times and in amounts sufficient, together with other moneys available for the purpose, to make the payments set forth in subsections (a)(i) and (ii), and interest earned from such reinvestments shall be paid over to the Authority, as received by the Trustee, free and clear of any trust, lien or pledge, and provided, further that any Defeasance Securities may be sold, transferred, redeemed or otherwise disposed of and the proceeds thereof applied to the purchase of other Defeasance Securities of the type permitted for this purpose, the principal of and interest on which, when due, together with moneys and other Defeasance Securities then held by the Trustee for such purpose, shall be sufficient to make the payments set forth in subsections (a)(i) and (ii). Notwithstanding the defeasance of any Bonds and discharge of the lien of the Resolution pursuant to this Section 1201, during the term of any Swap Agreement for which Related Swap Bonds have been defeased, the Trustee shall, subject to the foregoing provisions of this Section 1201, hold and apply (i) the Defeasance Securities deposited with it pursuant to this Section 1201 as provided in Section 505, and (ii) all payments from the Swap Provider under the applicable

Swap Agreement as Swap Revenues pursuant to Section 506. If any portion of the moneys deposited with the Trustee for the payment of the amounts set forth in subsection (a) above is not required for such purpose, the Trustee shall pay the amount of such excess as the Authority shall direct in writing.

- 9. Anything in the Resolution to the contrary notwithstanding, any moneys held by a Fiduciary in trust for the payment and discharge of any of the Bonds which remain unclaimed for two years after the date when such Bonds have become due and payable either at their stated maturity dates or by call for earlier redemption, if such moneys were held by the Fiduciary at such date, or for two years after the date of deposit of such moneys if deposited with the Fiduciary after the said date when such Bonds became due and payable shall, at the written request of the Authority, be repaid by the Fiduciary to the Authority, as its absolute property and free from trust, and the Fiduciary shall thereupon be released and discharged with respect thereto and the Bondholders shall look only to the Authority for the payment of such Bonds; provided, however, that before being required to make any such payment to the Authority the Fiduciary shall, at the expense of the Authority, cause to be published at least twice, at an interval of not less than seven days between publications, in an Authorized Newspaper, a notice that said moneys remain unclaimed and that, after a date named in said notice, which date shall be not less than thirty (30) days after the date of the first publication of such notice, the balance of such moneys then unclaimed will be returned to the Authority.
- 10. Any Subordinated Debt shall be defeased in the manner and subject to the terms and conditions set forth in the Supplemental Resolution or other resolution of the Authority authorizing the issuance thereof.

# SECTION 1202. Evidence of Signatures of Bondholders and Ownership of Bonds.

- 1. Any request, consent, revocation of consent or other instrument which the Resolution may require or permit to be signed and executed by the Bondholders may be in one or more instruments of similar tenor and shall be signed or executed by such Bondholders in person or by their attorneys appointed in writing. Proof of (i) the execution of any such instrument, or of any instrument appointing any such attorney, or (ii) the holding by any person of the Bonds shall be sufficient for any purpose of the Resolution (except as otherwise therein expressly provided) if made in the following manner, or in any other manner satisfactory to the Trustee, which may nevertheless in its discretion require further or other proof in cases where it deems the same desirable:
  - (a) The fact and date of the execution by any Bondholder or such Bondholder's attorney of such instruments may be proved by a guarantee of the signature thereon by a bank or trust company or by the certificate of any notary public or other officer authorized to take acknowledgments of deeds, that the person signing such request or other instrument acknowledged to him or her the execution thereof, or by an affidavit of a witness of such execution, duly sworn to before such notary public or other officer. Where such execution is by an officer of a corporation or association or a member of a partnership, on behalf of such corporation, association or partnership, such signature, guarantee, certificate or affidavit shall also constitute sufficient proof of his authority.

- (b) The amount of Bonds transferable by delivery held by any person executing any instrument as a Bondholder, the date of such person's holding such Bonds, and the numbers and other identification thereof, may be proved by a certificate, which need not be acknowledged or verified, in form satisfactory to the Trustee, executed by the Trustee or by a member of a financial firm or by an officer of a bank, trust company, insurance company, or financial corporation or other depository wherever situated, showing at the date therein mentioned that such person exhibited to such member or officer or had on deposit with such depositary the Bonds described in such certificate. Such certificate may be given by a member of a financial firm or by an officer of any bank, trust company, insurance company or financial corporation or depositary with respect to Bonds owned by it, if acceptable to the Trustee. In addition to the foregoing provisions, the Trustee may from time to time make such reasonable regulations as it may deem advisable permitting other proof of holding of Bonds transferable by delivery.
- 2. The ownership of Bonds registered otherwise than to bearer and the amount, numbers and other identification, and date of holding the same shall be proved by the registry books.
- 3. Any request or consent by the owner of any Bond shall bind all future owners of such Bond in respect of anything done or suffered to be done by the Authority or any Fiduciary in accordance therewith.

**SECTION 1203. Moneys Held for Particular Bonds**. The amounts held by any Fiduciary for the payment of the interest, principal or Redemption Price due on any date with respect to particular Bonds shall, on and after such date and pending such payment, be set aside on its books and held in trust by it for the Holders of the Bonds entitled thereto.

**SECTION 1204. Preservation and Inspection of Documents**. All documents received by any Fiduciary under the provisions of the Resolution shall be retained in its possession and shall be subject at all reasonable times to the inspection of the Authority, any other Fiduciary, and any Bondholder and their agents and their representatives, any of whom may make copies thereof.

**SECTION 1205. Parties Interested Herein**. Nothing in the Resolution expressed or implied is intended or shall be construed to confer upon, or to give to, any person or corporation, other than the Authority, the Fiduciaries, the Holders of the Bonds, any Financing Facility Providers and the holders of any Subordinated Debt, any right, remedy or claim under or by reason of the Resolution or any covenant, condition or stipulation thereof; and all the covenants, stipulations, promises and agreements in the Resolution contained by and on behalf of the Authority shall be for the sole and exclusive benefit of the Authority, the Fiduciaries, the Holders of the Bonds, any Financing Facility Provider and the holders of any Subordinated Debt.

**SECTION 1206.** No Recourse on the Bonds. No recourse shall be had for the payment of the principal of or interest on the Bonds, the Financing Facility Payment Obligations or the principal of or interest on any Subordinated Debt for any claim based thereon or on the Resolution against any member or officer of the Authority or any person executing the Bonds, any Financing Facility or any instrument evidencing Subordinated Debt.

# **SECTION 1207. Publication of Notice; Suspension of Publication.**

- 1. Any publication to be made under the provisions of the Resolution in successive weeks or on successive weeks or on successive dates may be made in each instance upon any business day of the week and need not be made in the same Authorized Newspaper for any or all of the successive publications, but may be made in a different Authorized Newspaper.
- 2. If, because of the temporary or permanent suspension of the publication or general circulation of any Authorized Newspaper or for any other reason, it is impossible or impractical to publish any notice pursuant to the Resolution in the manner herein provided, then such publication in lieu thereof as shall be made with the approval of the Trustee shall constitute a sufficient publication of such notice.

**SECTION 1208.** Severability of Invalid Provisions. If any one or more of the covenants or agreements provided in the Resolution on the part of the Authority or any Fiduciary to be performed should be contrary to law, then such covenant or covenants or agreement or agreements shall be deemed severable from the remaining covenants and agreements, and shall in no way affect the validity of the other provisions of the Resolution.

**SECTION 1209.** Holidays. Except with respect to the computation of a Record Date, if the date for making any payment or the last date for performance of any act or the exercising of any right, as provided in the Resolution, shall be a legal holiday or a day on which banking institutions in the city in which is located the principal office of the Trustee or the operational office of the Authority are authorized by law to remain closed, such payment may be made or act performed or right exercised on the next succeeding day not a legal holiday or a day on which such banking institutions are authorized by law to remain closed with the same force and effect as if done on the nominal date provided in the Resolution, and no interest shall accrue for the period after such nominal date.

**SECTION 1210.** Capital Appreciation Bonds; Convertible Capital Appreciation Bonds. For the purposes of (i) receiving payment of the Redemption Price if a Capital Appreciation Bond or Convertible Capital Appreciation Bond is redeemed prior to maturity, or (ii) receiving payment of a Capital Appreciation Bond or Convertible Capital Appreciation Bond if the principal of all Bonds is declared immediately due and payable following an Event of Default, as provided in Sections 801 and 802 of the Resolution, or (iii) computing the principal amount of Bonds held by the registered owner of a Capital Appreciation Bond or Convertible Capital Appreciation Bond in giving to the Authority or the Trustee any notice, consent, request or demand pursuant to the Resolution for any purpose whatsoever, or (iv) determining whether any Capital Appreciation Bond or Convertible Capital Appreciation Bond has been paid or deemed to have been paid pursuant to Section 1201 of the Resolution, the principal amount of a Capital Appreciation Bond or Convertible Capital Appreciation Bond shall be deemed to be its Accreted Value or Appreciated Value, respectively.

#### **ARTICLE XIII**

## BOND FORM AND EFFECTIVE DATE

**SECTION 1301. Form of Bonds, Trustee's Certificate of Authentication**. Subject to the provisions of the Resolution, the form of Bonds of each Series and the Trustee's Certificate of Authentication shall be in substantially the following tenor with such variations, omissions and insertions as are required or permitted by the Resolution:

# [FORM OF FULLY REGISTERED BOND]

Unless this Certificate is presented by the authorized representative of The Depository Trust Company to the Authority or its agent for registration of transfer, exchange or payment, and any certificate issued is registered in the name of CEDE & CO., or any other name as requested by an authorized representative of The Depository Trust Company (and any payment is made to CEDE & CO., or to such other entity as is requested by an authorized representative of The Depository Trust Company), ANY TRANSFER, PLEDGE, OR OTHER USE HEREOF FOR VALUE OR OTHERWISE BY OR TO ANY PERSON IS WRONGFUL since the registered owner hereof, CEDE & CO., has an interest herein.

# UNITED STATES OF AMERICA STATE OF NEW JERSEY

NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY

TRANSPORTATION PROGRAM BONDS, SERIES

THE PRINCIPAL OR REDEMPTION PRICE OF AND INTEREST ON THE SERIES BONDS ARE PAYABLE THE **PLEDGED PROPERTY** SOLELY FROM DEFINED IN THE RESOLUTION) AND NEITHER THE STATE OF NEW **JERSEY** NOR ANY POLITICAL **THAN SUBDIVISION** THEREOF, **OTHER** AUTHORITY TO THE LIMITED EXTENT SET FORTH IN THE RESOLUTION, IS OBLIGATED TO PAY THE PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THIS BOND AND THE ISSUE OF WHICH IT IS ONE AND NEITHER THE FAITH AND CREDIT NOR THE TAXING POWER OF THE STATE OF NEW JERSEY OR ANY POLITICAL SUBDIVISION THEREOF (OTHER THAN THE AUTHORITY TO THE LIMITED EXTENT SET FORTH IN THE RESOLUTION) IS PLEDGED TO THE PAYMENT OF THE PRINCIPAL OR REDEMPTION PRICE OF OR INTEREST ON THIS BOND OR THE ISSUE OF WHICH IT IS ONE. THE AUTHORITY HAS NO TAXING POWER.

	No. R				
	Interest Rate	Maturity Date	Dated Date	Authentication Date	CUSIP
Regis	stered Owner:				
Princ	ipal Sum:				Dollars
existi receive the M and s and a hereo legal respe hereo (15th	c body corporate ng under the larged hereby properties of this any successors on in any coin of tender for the part of, interest from nafter mentioned day (or if surding such interest)	te and politic as we of the State mises to pay to ated hereon, be bond at the conthereto being be recurrency of the companyment of public payment of such Part of such Part of the Dated Ded mailed to such day shall	and an instrume of New Jerse, the Registere out solely from orporate trust of herein called the United State of ach year, compared from the Principal Sumpate hereof on such Registere not be a Bustine of the State of the State hereof on the such Registere of the su	entality of the State of a cknowledges itself and Owner stated hereon the funds pledged the office of	RITY (the "Authority"), a of New Jersey created and findebted to and for value on or registered assigns, on the effort, upon presentation (such bank the Principal Sum stated at the time of payment is som such pledged funds on the uthority's obligation with to the Registered Owner by check of the Trustee appear as of the fifteenth ading Business Day) next maintained by the Bond
aggree Cons New (here Octol resolutexect	sportation Progregate principal titution and Star Jersey, 1984 as in called the "Apper 26, 2012 en ution of the Auted by an Au	am Bonds, Ser amount of \$ tutes of the Sta amended and Act"), and undo titled "2012 T athority author uthorized Offi	ries(	herein called the "Serisued under and in freey, and particularly (d., including without line) to a Resolution add Program Bond Resolution and Bonds [and Authority]	the Authority designated les Bonds"), in the full compliance with the Chapter 73 of the Laws of mitation, by L. 2012, c.13 opted by the Authority on ution" and a supplemental a Series Certificate duly] (said Resolution as alled the "Resolution").
are sp	esolution on a pecial obligation	parity with the ns of the Auth	Series nority payable	Bonds (herein collections solely from, and second	l other bonds issued under tively called the "Bonds") ured as to payment of the lance with their terms and

the provisions of the Resolution solely by, the Pledged Property, subject only to the provisions of the Resolution permitting the application thereof for the purposes and on the terms and conditions set forth in the Resolution. Pledged Property under the Resolution includes, without limitation, the State Contract, all Revenues and the Funds, including Investment Securities held in any such Funds thereunder, together with all proceeds and revenues of the foregoing and all of the Authority's right, title and interest in and to the foregoing and all other moneys, securities or funds pledged for the payment of the principal or Redemption Price of and interest on the Bonds in accordance with the terms and provisions of the Resolution, provided, however, that all amounts paid to the Authority from the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds created under the Act are subject to and dependent upon appropriations being made from time to time by the New Jersey State Legislature. The New Jersey State Legislature has no legal obligation to make any such appropriations. Copies of the Resolution are on file at the office of the Authority and at the above mentioned office of the Trustee and reference is hereby made to the Act and to the Resolution and any and all supplements thereto and modifications and amendments thereof for a description of the pledge and assignment and covenants securing the Bonds, the nature, extent and manner of enforcement of such pledge, the rights and remedies of the holders of the Bonds with respect thereto, the terms and conditions upon which the Bonds are issued and may be issued thereunder, the terms and provisions upon which this bond shall cease to be entitled to any lien benefit or security under the Resolution and for the other terms and provisions thereof. All covenants, agreements and obligations of the Authority under the Resolution may be discharged and satisfied at or prior to the maturity or redemption of this bond if moneys or certain specified securities shall have been deposited with the Trustee.

As provided in the Resolution, Bonds may be issued from time to time pursuant to Supplemental Resolutions or Series Certificates in one or more series, in various principal amounts, may mature at different times, may bear interest at different rates and may otherwise vary as in the Resolution provided. The aggregate principal amount of Bonds which may be issued under the Resolution is not limited except as provided in the Act, and all Bonds issued and to be issued under the Resolution are and will be equally secured by the pledge and covenants made therein, except as otherwise expressly provided or permitted in the Resolution.

To the extent and in the manner permitted by the terms of the Resolution, the provisions of the Resolution, or any resolution amendatory thereof or supplemental thereto, may be modified or amended by the Authority, with the written consent of the holders of at least a majority in principal amount of the Bonds Outstanding at the time such consent is given who are affected by the proposed modification or amendment; provided, however, that if such modification or amendment will, by its terms, not take effect so long as any Bonds of any specified like Series and maturity remain Outstanding, the consent of the holders of such Bonds shall not be required and such Bonds shall not be deemed to be Outstanding for the purpose of any calculation of Outstanding Bonds under this Section and (b) any Financing Facility Provider the consent of which is required by the applicable Financing Facility. If permitted by an applicable Supplemental Resolution or Series Certificate, a Financing Facility Provider of a Financing Facility securing a Series of Bonds shall have the right to consent to amendments on behalf of, and in lieu of, the Owners of the Bonds of such Series. No such modification or amendment shall permit a change in the terms of redemption including sinking fund installments) or maturity of the principal of any Outstanding Bond or of any installment of

interest thereon or a reduction in the principal amount or the Redemption Price thereof or in the rate of interest thereon without the consent of the holder of such Bond or shall reduce the percentages or otherwise affect the classes of Bonds the consent of the holders of which is required to effect any such modification or amendment, or shall change or modify any of the rights or obligations of the Trustee or of any Paying Agent without its written assent thereto, or shall permit a change in the terms of redemption or prepayment of any Subordinated Debt or the payment of interest thereon or any other amount payable in connection therewith without the consent of the holder of such Subordinated Debt.

This bond is transferable, as provided in the Resolution, only upon the books of the Authority kept for that purpose at the above-mentioned office of the Trustee, as Bond Registrar, by the Registered Owner hereof in person, or by such Registered Owner's attorney duly authorized in writing, upon surrender of this bond together with a written instrument of transfer satisfactory to the Bond Registrar duly executed by the Registered Owner or such Registered Owner's duly authorized attorney, and thereupon a new fully registered bond or bonds of the same aggregate principal amount, Series and maturity as this bond shall be issued to the transferee in exchange therefor as provided in the Resolution, and upon payment of the charges therein prescribed. The Authority, the Trustee and any Paying Agent may deem and treat the Registered Owner as the absolute owner hereof for the purpose of receiving payment of, or on account of, the principal or Redemption Price hereof and interest due hereon and for all other purposes.

The Series \_\_\_\_\_ Bonds are subject to redemption prior to maturity as set forth in the Supplemental Resolution or Series Certificate authorizing such Series \_\_\_\_\_ Bonds.

No covenant or agreement contained in this bond shall be deemed to be the covenant or agreement of any member, officer, attorney, agent or employee of the Authority in an individual capacity. No recourse shall be had for the payment of principal, premium, if any, or interest on this bond against any officer, member, agent, attorney or employee of the Authority past, present or future, or any successor body or their heirs, personal representatives, successors, as such, either directly or through the Authority, or any such successor body, whether by virtue of any constitutional provision, statute or rule of law, or by the enforcement of any assessment or penalty, or otherwise, all of such liability being hereby released as a condition of and as a consideration for the execution and delivery of this bond.

This bond shall not constitute the personal obligation, either jointly or severally, of any director, officer, employee or agent of the Authority. The Act provides that neither the members of the Authority nor any person executing Bonds for the Authority shall be liable personally on said Bonds by reason of the issuance thereof.

It is hereby certified and recited that all conditions, acts and things required by law and the Resolution to exist, to have happened and to have been performed precedent to and in the issuance of this bond, exist, have happened and have been performed and that the Series of Bonds of which this is one, together with all other indebtedness of the Authority, complies in all respects with the applicable laws of the State of New Jersey, including, particularly, the Act.

This bond shall not be entitled to any benefit under the Resolution or be valid or become obligatory for any purpose until this bond shall have been authenticated by the execution by the Trustee of the Trustee's Certificate of Authentication hereon.

IN WITNESS WHEREOF NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY, has caused this bond to be executed in its name and on its behalf by the manual or facsimile signature of its Chairperson, Vice President or Executive Director, and its seal to be impressed, imprinted, engraved or otherwise reproduced hereon, and attested by the manual or facsimile signature of its Secretary or Assistant Secretory, all as of the Dated Date hereof.

NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY

	By:Chairperson
	or Executive Director
Attest:	
Secretary or Assistant Secretary	
Scordiary or Assistant Scordiary	

#### [FORM OF CERTIFICATE OF AUTHENTICATION]

#### TRUSTEE'S CERTIFICATE OF AUTHENTICATION

This bond is one of the Series Resolution.	Bonds delivered pursuant to the within mentioned
	, as Trustee
	ByAuthorized Officer

**SECTION 1302. Escheat Provision.** Anything in the Resolution to the contrary notwithstanding, any moneys held by a Fiduciary in trust for the payment and discharge of any of the Bonds which remain unclaimed after the date when such Bonds have become due and payable, either at their stated maturity dates or by call for earlier redemption, if such moneys were held by the Fiduciary at such date, or after the date of deposit of such moneys if deposited with the Fiduciary after the said date when such Bonds became due and payable, shall, be applied when and as provided in the Uniform Unclaimed Property Act, N.J.S.A. 46:30B-1 et seq, and the Fiduciary shall thereupon be released and discharged with respect thereto and the Bondholders shall have such rights as are provided in said Uniform Unclaimed Property Act.

**SECTION 1303. Governing Law.** This Resolution shall be governed by and construed in accordance with the laws of the State.

**SECTION 1304.** Effective Date. This Resolution shall take effect immediately upon its adoption in accordance with the Act.

# APPENDIX III COPY OF THE STATE CONTRACT



# AMENDED AND RESTATED CONTRACT IMPLEMENTING FUNDING PROVISIONS OF THE NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY ACT WITH RESPECT TO TRANSPORTATION PROGRAM BONDS

THIS AMENDED AND RESTATED CONTRACT IMPLEMENTING FUNDING PROVISIONS OF THE NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY ACT WITH RESPECT TO TRANSPORTATION PROGRAM BONDS (the "Agreement") is made as of January 9, 2019, by and among the Treasurer of the State of New Jersey (the "Treasurer"), the Commissioner of the New Jersey Department of Transportation (the "Commissioner"), and the New Jersey Transportation Trust Fund Authority (the "Authority"), a public body corporate and politic of the State of New Jersey (the "State").

#### **BACKGROUND**

WHEREAS, the Authority was established and exists pursuant to the New Jersey Transportation Trust Fund Authority Act of 1984, L. 1984, c. 73, as amended and supplemented (the "Act"), including by L. 2012, c. 13 (the "2012 Legislation") and L. 2016, c. 56 (the "2016 Legislation"); and

WHEREAS, the Act provides that there exists an urgent need for a stable and assured method of financing the planning, acquisition, engineering, construction, reconstruction, repair and rehabilitation of New Jersey's transportation system and that, unless additional State funding is provided immediately for New Jersey's transportation system, the cost of repair and reconstruction will increase geometrically and the economic well-being and safety of users of the State's transportation system will be endangered; and

WHEREAS, in 1984 the Act established an arrangement whereby the State's share of the costs related to the reconstruction and repair of New Jersey's transportation system could be financed; and

WHEREAS, prior to the amendments to the Act made pursuant to the 2012 Legislation, the funding of New Jersey's transportation system had been undertaken through the issuance of the Authority's Transportation System Bonds, under the Authority's 1995 Transportation System Bond Resolution, as amended and supplemented; and

WHEREAS, the 2012 Legislation provided, among other things, for (i) the authorization of the "Transportation Program Bonds," in such amounts for such years as set forth in the 2012 Legislation; (ii) the provision of the payment of debt service on the Transportation Program Bonds solely from certain revenues constitutionally dedicated pursuant to Article VIII, Section II, paragraph 4 of the Constitution of the State of New Jersey (the "State Constitution") and deposited into the "Transportation Trust Fund Account – Subaccount for Debt Service for Transportation Program Bonds," and (iii) changes to the Joint Budget Oversight Committee's review of certain bonding by the Authority; and

WHEREAS, such constitutionally dedicated revenues consisted of (i) a portion of the amount equivalent to the revenue derived from \$0.105 per gallon of the tax imposed on the sale of motor fuels pursuant to chapter 39 of title 54 of the Revised Statutes (the "Motor Fuels Tax"), and (ii) a portion of certain amounts derived from State revenues collected from (a) the tax on the gross receipts of the sale of petroleum products imposed pursuant to L. 1990, c. 42 (C.54:15B-1 et seq.) as amended and supplemented (the "Petroleum Products Tax") and (b) the State tax imposed under the "Sales and Use Tax Act," pursuant to L. 1966, c. 30 (C.54:32B-1 et seq.) as amended and supplemented (the "Sales and Use Tax"), all subject and subordinate to certain appropriations and uses of the revenues as set forth in the State Constitution; and

WHEREAS, pursuant to the 2012 Legislation, the debt service on the Authority's Transportation Program Bonds was payable from the following statutorily dedicated sources as set forth in N.J.S.A. 27:1B-20, as amended by the 2012 Legislation, which sources are also constitutionally dedicated: a portion of an amount equivalent to the revenue derived from (i) \$0.105 per gallon from the Motor Fuels Tax; (ii) the Petroleum Products Tax; and (iii) the tax imposed under the Sales and Use Tax Act on the sale of new motor vehicles (the "Sales and Use Tax on the Sale of New Motor Vehicles"); and

WHEREAS, in order to implement the financing arrangement provided for in the 2012 Legislation with respect to the Transportation Program Bonds, the Treasurer, the Commissioner and the Authority have been authorized by Section 23 of the Act, as amended by the 2012 Legislation, to enter into one or more contracts; and

WHEREAS, pursuant to the authority so granted in Section 23 of the Act, as amended by the 2012 Legislation, the Treasurer, the Commissioner and the Authority entered into that certain Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with Respect to Transportation Program Bonds, dated as of December 4, 2012 (the "Original Agreement"), in order to implement the financing arrangements provided for in the Act, as amended by the 2012 Legislation, with respect to the Transportation Program Bonds, and to secure financial obligations of the Authority to be incurred thereafter with respect to the Transportation Program Bonds; and

WHEREAS, pursuant to the Act, as amended by the 2012 Legislation, the Authority has issued Transportation Program Bonds under the Authority's 2012 Transportation Program Bond Resolution adopted by the Authority on October 26, 2012, as amended and supplemented (the "Transportation Program Bond Resolution"), to provide funding for New Jersey's transportation system; and

WHEREAS, the Act was further amended on October 14, 2016 by the 2016 Legislation to, among other things, authorize the issuance of not-to-exceed \$12 billion in new money Transportation Program Bonds between Fiscal Year 2017 and Fiscal Year 2024, except that, in computing the foregoing limitation as to the amount of new money Transportation Program Bonds the Authority may issue, any original issue premium received in connection with the issuance of such Transportation Program Bonds shall count against the foregoing limitation; and

WHEREAS, as amended by the 2016 Legislation, the Act provides that (i) the Treasurer shall credit to the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds a portion of an amount equivalent to all revenue derived from the collection of the Motor Fuels Tax, and (ii) the Treasurer shall, in addition to the foregoing, credit to the Transportation Trust Fund Account - Subaccount for Debt Service for Transportation Program Bonds (A) a portion of an amount equivalent to all revenue derived from the Petroleum Products Tax beginning in Fiscal Year 2017 and during each Fiscal Year thereafter, and (B) a portion of an amount equivalent to the revenue derived from the Sales and Use Tax on the Sale of New Motor Vehicles during each Fiscal Year, provided that the total amount credited to the Transportation Trust Fund Account from the revenue derived from the Sales and Use Tax on the Sale of New Motor Vehicles shall not be less than \$200,000,000 in each Fiscal Year; and

WHEREAS, by Concurrent Resolution, passed in the Senate and Assembly on January 11, 2016, the New Jersey Legislature proposed an amendment to Article VIII, Section II of the State Constitution (i) to credit to a special account in the General Fund, in each Fiscal Year, an amount equivalent to all revenues derived from the Motor Fuels Tax and (ii) to credit to a special account in the General Fund, in each Fiscal Year, an amount equivalent to all revenues derived from the Petroleum Products Tax; and

WHEREAS, the question of whether to so amend the State Constitution was submitted to the people of New Jersey at the general election held on November 8, 2016; and

WHEREAS, the official results of that election indicate that the majority of all votes cast for and against that question at such election were cast in favor of said amendment to the State Constitution; and

WHEREAS, said amendment to the State Constitution became effective on December 8, 2016; and

WHEREAS, pursuant to the authority so granted in Section 23 of the Act, as amended by the 2016 Legislation, the Treasurer, the Commissioner and the Authority will enter into this Agreement in order to incorporate certain changes to the Act, as provided for in the 2016 Legislation, relating to the Transportation Program Bonds, and to implement the financing arrangements provided for in the Act, as amended by the 2016 Legislation, with respect to the Transportation Program Bonds and to secure financial obligations of the Authority to be incurred thereafter with respect to the Transportation Program Bonds; and

WHEREAS, the Authority has duly authorized its Chairperson, Vice Chairperson or Executive Director by a Fifth Supplemental Transportation Program Bond Resolution adopted on December 11, 2018 to enter into and execute this Agreement.

NOW, THEREFORE, in consideration of the promises, mutual covenants and agreements herein set forth and the undertakings of each party to the others, the Treasurer, the Commissioner and the Authority do hereby promise, covenant and agree as follows:

#### ARTICLE I

#### **DEFINITIONS**

#### 1.1. Definitions.

As used and referred to in this Agreement, and unless a different meaning clearly appears from the context:

"Act" shall mean the New Jersey Transportation Trust Fund Authority Act of 1984, L. 1984, c. 73 as from time to time amended and supplemented, including, but not limited to, by the 2012 Legislation and the 2016 Legislation.

"Authority" shall mean the New Jersey Transportation Trust Fund Authority, a public body corporate and politic established pursuant to the Act.

"Bond Resolution" means any resolution, indenture, agreement, or other instrument adopted or entered into by the Authority which provides security for the payment of the Transportation Program Bonds, notes or other obligations related to such Transportation Program Bonds, including, but not limited to, the Transportation Program Bond Resolution, as amended and supplemented.

"Commissioner" shall mean the Commissioner of the New Jersey Department of Transportation.

"Department" shall mean the New Jersey Department of Transportation.

"Fiscal Year" shall mean the twelve month period ending on June 30 of each year.

"Special Transportation Fund" shall mean the separate State fund established by Section 21 of the Act.

"Transportation Trust Fund Account" shall mean the account in the General Fund of the State established by Section 20 the Act.

"Transportation Trust Fund Subaccount" shall mean the subaccount in the Transportation Trust Fund Account entitled "Subaccount for Debt Service for Transportation Program Bonds" established by Section 20 the Act.

"Treasurer" shall mean the Treasurer of the State of New Jersey.

#### **ARTICLE II**

## TRANSPORTATION TRUST FUND ACCOUNT—SUBACCOUNT FOR DEBT SERVICE FOR TRANSPORTATION PROGRAM BONDS

- 2.1. (a) Beginning on December 8, 2016 of the Fiscal Year commencing July 1, 2016 and during each Fiscal Year thereafter in which the Authority has Transportation Program Bonds, notes or other obligations issued under the Transportation Program Bond Resolution or any agreements securing such Transportation Program Bonds, notes or other obligations outstanding, the Treasurer shall credit to the Transportation Trust Fund Subaccount a portion of an amount equivalent to all revenue derived from the collection of the Motor Fuels Tax.
- (b) The Treasurer shall, in addition to the foregoing, credit to the Transportation Trust Fund Subaccount:
- (i) a portion of an amount equivalent to all revenue derived from the Petroleum Products Tax beginning on December 8, 2016 of the Fiscal Year commencing July 1, 2016 and during each Fiscal Year thereafter; and
- (ii) a portion of an amount equivalent to the revenue derived from the Sales and Use Tax on the Sale of New Motor Vehicles during each Fiscal Year, provided that the total amount credited to the Transportation Trust Fund Account from the revenue derived from the Sales and Use Tax on the Sale of New Motor Vehicles shall not be less than \$200,000,000 in each Fiscal Year.
- (c) In addition to all other amounts to be credited to the Transportation Trust Fund Subaccount as provided in this Section 2.1, there shall be credited to the Transportation Trust Fund Subaccount in each Fiscal Year any additional amounts from the Sales and Use Tax necessary to secure and provide for the payment of the Transportation Program Bonds, notes or other obligations issued under the Bond Resolution.
- 2.2. (a) Not later than the fifth business day of the month following the month in which a credit has been made pursuant to the foregoing section, the Treasurer shall pay the Authority for its purposes as provided in the Act, the amount then credited to the Transportation Trust Fund Subaccount.
- (b) All payments to the Authority shall be subject to and dependent upon appropriations being made from time to time by the Legislature for the purposes of the Act.
- (c) Notwithstanding anything contained herein to the contrary, (i) all revenues deposited in the Transportation Trust Fund Subaccount pursuant to Sections 2.1(a) and 2.1(b) hereof shall consist solely of revenues which are dedicated pursuant to the State Constitution, including Article VIII, Section II, paragraph 4, and subsections (a) and (d) of Section 20 of the Act, and (ii) all revenues deposited in the Transportation Trust Fund Subaccount pursuant to Section 2.1(c) hereof shall consist solely of revenues which are dedicated pursuant to the State Constitution, including Article VIII, Section II, paragraph 4.

2.3. Unless the Legislature otherwise provides, in the event that appropriations with respect to any Fiscal Year have not been made by July 1 of said Fiscal Year, the initial credit of any amounts to be credited hereunder shall be in an amount equal to that which would have been credited to the Transportation Trust Fund Subaccount if the appropriations had been made by said July 1.

#### ARTICLE III

#### SPECIAL TRANSPORTATION FUND

- 3.1. The Treasurer shall maintain the Special Transportation Fund in accordance with the Act.
- 3.2. Subject to the rights and security interests of holders from time to time of such Transportation Program Bonds, notes or other obligations relating to such Transportation Program Bonds as the Authority may hereafter issue and other secured parties under the Transportation Program Bond Resolution, the Authority agrees to transfer to the Special Transportation Fund from its available funds or revenues such amounts as may be appropriated by law to fund designated categorical or specific projects of the Department of Transportation.
- 3.3. The Commissioner may from time to time, but not more frequently than monthly, certify to the Authority an amount necessary to fund payments made, or anticipated to be made, by or on behalf of the Department from appropriations established for or made to the Department from revenues or other funds of the Authority. The Commissioner's certification shall be deemed conclusive for the purposes of this Section
- 3.4. Within 15 days of receipt of the Commissioner's certification, the Authority shall transfer the amount so certified from the available funds of the Authority to the Treasurer for deposit in the Special Transportation Fund. Such transfers shall be subject to the provisions of the Transportation Program Bond Resolution in effect at the time of the transfer.
- 3.5. All funds transferred to the Special Transportation Fund in accordance with the preceding Section shall only be expended by the Department pursuant to such appropriations or authorizations as may be made from time to time by the Legislature for the purposes of the Act.

#### ARTICLE IV

#### PLEDGE OF AGREEMENT

4.1. The parties hereto acknowledge that the Authority will pledge this Agreement as security for the payment of its Transportation Program Bonds, notes or other obligations issued under the Transportation Program Bond Resolution or any agreements securing such Transportation Program Bonds, notes or other obligations in accordance with the Act, as amended by the 2012 Legislation and the 2016 Legislation, and will covenant with the holders of such

Transportation Program Bonds, notes or other obligations to enforce the provisions of this Agreement.

#### ARTICLE V

#### SUBJECT TO APPROPRIATION

5.1. It is expressly understood by the parties that the incurrence of any obligation by the State under this Agreement, including any payments to be made hereunder from the Transportation Trust Fund Subaccount or the Special Transportation Fund, shall be subject to and dependent upon appropriations being made from time to time by the Legislature for the purposes of the Act.

#### **ARTICLE VI**

#### SEVERABILITY OF INVALID PROVISIONS

6.1. If any one or more of the covenants or agreements provided in this Agreement to be performed on the part of the Treasurer, the Commissioner or the Authority should be deemed contrary to law, then such covenant or covenants, agreement or agreements, shall be deemed severable from the remaining agreements and covenants and shall in no way affect the validity of the other provisions of this Agreement.

#### ARTICLE VII

#### **GOVERNING LAW**

7.1. This Agreement shall be construed and governed in accordance with the laws of the State of New Jersey.

#### ARTICLE VIII

#### **HEADINGS**

8.1. Headings preceding the texts of the several Articles hereof are solely for the convenience of reference and shall not constitute a part of this Agreement or affect its meaning, construction or effect.

#### ARTICLE IX

#### **EXECUTION IN COUNTERPARTS**

9.1. This Agreement may be executed in several counterparts, each of which shall be deemed an original and all of which shall constitute but one and the same instrument.

#### ARTICLE X

#### AMENDMENTS AND SUPPLEMENTS

10.1. This Agreement may be amended or supplemented from time to time when necessary or desirable to further implement the provisions of the Act; provided that no amendment or supplement to this Agreement shall adversely affect the interests of the holders of the Authority's Transportation Program Bonds, notes or other obligations secured by this Agreement.

#### ARTICLE XI

#### EFFECTIVE DATE AND TERMINATION

- 11.1. This Agreement shall become effective as of January 9, 2019.
- 11.2. This Agreement shall terminate when the Authority shall have paid or made provision for payment of all of its Transportation Program Bonds, notes or other obligations secured by this Agreement.

IN WITNESS WHEREOF, the parties have themselves executed this Agreement or have done so by their officers thereunto duly authorized as of the date first written above.

TREASURER, STATE OF NEW JERSEY

By:
ELIZABETH MAHER MUOIO
COMMISSIONER, NEW JERSEY DEPARTMENT OF TRANSPORTATION
By:
NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY
Ву:
LEWIS DAIDONE
Evagutiva Director

IN WITNESS WHEREOF, the parties have themselves executed this Agreement or have done so by their officers thereunto duly authorized as of the date first written above.

TREASURER, STATE OF NEW JERSEY

By: \_\_\_\_\_\_ELIZABETH MAHER MUOIO

COMMISSIONER, NEW JERSEY DEPARTMENT OF TRANSPORTATION

NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY

LEWIS DAIDONI

**Executive Director** 

#### APPENDIX IV

#### FORM OF THE CONTINUING DISCLOSURE AGREEMENT



#### CONTINUING DISCLOSURE AGREEMENT

This **CONTINUING DISCLOSURE AGREEMENT** (the "Disclosure Agreement") is made as of the \_\_\_ day of October, 2025, by and among the TREASURER OF THE STATE OF NEW JERSEY (the "Treasurer"), the NEW JERSEY TRANSPORTATION TRUST FUND AUTHORITY (the "Authority"), a public body corporate and politic of the State of New Jersey (the "State"), and U.S. BANK TRUST COMPANY, NATIONAL ASSOCIATION, as Dissemination Agent (the "Dissemination Agent"), in its capacity as trustee under the 2012 Transportation Program Bond Resolution adopted by the Authority on October 26, 2012, as amended and supplemented (the "General Bond Resolution"), including as supplemented by the Seventeenth Supplemental Transportation Program Bond Resolution adopted by the Authority on September 18, 2025, and a Series Certificate of the Authority, dated as of October \_\_, 2025 (collectively, the "Resolution"). This Disclosure Agreement is entered into in connection with the issuance and sale of the Authority's \$\_\_\_\_\_\_ Transportation Program Bonds, 2025 Series AA (the "2025 Series Bonds").

- **SECTION 1. Purpose of the Disclosure Agreement.** This Disclosure Agreement is being executed and delivered for the benefit of the holders and beneficial owners of the 2025 Series Bonds (collectively, the "Holders") and in compliance with Rule 15c2-12(b)(5) of the Securities and Exchange Commission (the "SEC"), as it may be amended from time to time, including administrative or judicial interpretations thereof, as it applies to the 2025 Series Bonds.
- **SECTION 2. Definitions.** In addition to the definitions set forth above and in the Resolution, which apply to any capitalized term used in this Disclosure Agreement unless otherwise defined herein, the following capitalized terms shall have the following meanings:
- "Continuing Disclosure Information" shall mean, collectively, (i) each Treasurer's Annual Report, (ii) any notice required to be filed with the MSRB pursuant to Section 3(c) of this Disclosure Agreement, and (iii) any notice of a Listed Event required to be filed with the MSRB pursuant to Section 5(c) of this Disclosure Agreement.
- "Listed Event" or "Listed Events" shall mean any of the events listed in Section 5(a) of this Disclosure Agreement.
  - "MSRB" shall mean the Municipal Securities Rulemaking Board.
  - "Obligated Person" shall have the meaning given to such term in the Rule.
- "Opinion of Counsel" shall mean a written opinion of counsel expert in federal securities law acceptable to the Treasurer and the Authority, which may be counsel or bond counsel to the Authority.
- "Rule" shall mean Rule 15c2-12(b)(5) adopted by the SEC under the Securities Exchange Act of 1934, as it may be amended from time to time, including administrative or judicial interpretations thereof, as it applies to the 2025 Series Bonds.
- "Treasurer's Annual Report" shall mean the Treasurer's Annual Report provided pursuant to, and as described in, Sections 3 and 4 of this Disclosure Agreement.

#### **SECTION 3.** Provision of the Treasurer's Annual Report.

(a) The Treasurer shall, no later than March 15, 2026, and March 15 of each year during which any of the 2025 Series Bonds remain Outstanding, provide to the Dissemination Agent the

Treasurer's Annual Report prepared for the fiscal year of the State ending the immediately preceding June 30 (or if the fiscal year of the State shall end on any date other than June 30, the Treasurer shall provide the Treasurer's Annual Report to the Dissemination Agent not later than the fifteenth day of the ninth month next following the end of such other fiscal year); provided, however, that the audited financial statements of the State may be submitted separately from the Treasurer's Annual Report and later than the date required herein for the filing of the Treasurer's Annual Report if such audited financial statements are not available by such date, but only if the unaudited financial statements are included in such respective Treasurer's Annual Report. Each Treasurer's Annual Report provided to the Dissemination Agent by the Treasurer shall comply with the requirements of Section 4 of this Disclosure Agreement but may be submitted as a single document or as separate documents comprising a package. Each Treasurer's Annual Report may cross-reference other information which is available to the public on the MSRB's internet website, or which has been filed with the SEC and, if the document incorporated by reference is a final official statement, it must be available from the MSRB. Unless otherwise required by law, any Continuing Disclosure Information filed with the MSRB in accordance with this Disclosure Agreement shall be in an electronic format as shall be prescribed by MSRB Rule G-32 and shall be accompanied by such identifying information as shall be prescribed by MSRB Rule G-32.

- (b) The Dissemination Agent, promptly on receiving the Treasurer's Annual Report, and, in any event, not later than April 1 in each year (or if the fiscal year of the State shall end on any date other than June 30, not later than the first day of the tenth month next following the end of such other fiscal year), shall submit such Treasurer's Annual Report received by it to the MSRB in accordance with the Rule.
- (c) If the Treasurer fails to submit the Treasurer's Annual Report to the Dissemination Agent by the date required in subsection (a) of this Section 3, the Dissemination Agent shall send a notice to the Treasurer and the Authority advising of such failure. Whether or not such notice is given or received, if the Treasurer thereafter fails to submit the Treasurer's Annual Report to the Dissemination Agent or to submit it directly to the MSRB as provided in subsection (d) of this Section 3 by the last Business Day of the month in which such Treasurer's Annual Report was due, the Dissemination Agent shall promptly send a notice to the MSRB, in substantially the form attached as Exhibit A hereto.
- (d) (i) Notwithstanding anything to the contrary contained in this Disclosure Agreement, in order to expedite the transmission of the Treasurer's Annual Report to the MSRB, as set forth in subsections (a), (b) and (c) of this Section 3, the Treasurer shall have the option, but shall not be obligated, to submit the Treasurer's Annual Report directly to the MSRB by not later than March 15 in each year during which any of the 2025 Series Bonds remain Outstanding, (or if the fiscal year of the State shall end on any date other than June 30, not later than the fifteenth day of the ninth month next following the end of such other fiscal year). In the event that the Treasurer elects to submit the Treasurer's Annual Report directly to the MSRB, the Treasurer shall, at the same time, submit the Treasurer's Annual Report to the Dissemination Agent together with evidence that such Treasurer's Annual Report has been forwarded by the Treasurer to the MSRB, upon which evidence the Dissemination Agent may rely. In the event that the Treasurer elects not to submit the Treasurer's Annual Report directly to the MSRB, the Treasurer shall provide the Treasurer's Annual Report to the Dissemination Agent within the time period specified in subsection (a) of this Section 3.
- (ii) If the Dissemination Agent does not receive notice that the Treasurer has submitted the Treasurer's Annual Report directly to the MSRB as provided in subsection (d)(i) of this Section 3 by the last Business Day of the month in which such Treasurer's Annual Report was due, the Dissemination Agent shall promptly send a notice to the MSRB, in substantially the form attached as Exhibit A hereto.

#### **SECTION 4.** Contents of the Treasurer's Annual Report.

- (a) Treasurer's Annual Report means (i) information pertaining to the finances and operating data of the State substantially of the type captioned as follows in Appendix I to the Official Statement of the Authority circulated in connection with the issuance of the 2025 Series Bonds: "STATE FINANCES," "FINANCIAL RESULTS AND ESTIMATES," "CASH MANAGEMENT," "TAX AND REVENUE ANTICIPATION NOTES," "LONG-TERM OBLIGATIONS," "MORAL OBLIGATIONS," "STATE EMPLOYEES," "STATE FUNDING OF PENSION PLANS," "FUNDING POST-RETIREMENT MEDICAL BENEFITS" and "LITIGATION" and (ii) the State's Annual Comprehensive Financial Report, being the audit report prepared annually by the Office of the State Auditor with respect to the State's general purpose financial statements for each year, all such financial information included in clause (ii) above being prepared using the accounting standards set forth in subsection (b) of this Section 4
- (b) The State prepares its financial statements in accordance with the provisions of Statements No. 34 and No. 35 of the Governmental Accounting Standards Board.

#### **SECTION 5.** Reporting of Listed Events.

- (a) This Section 5 shall govern the giving of notices of the occurrence of any of the following Listed Events:
  - (1) Principal and interest payment delinquencies;
  - (2) Non-payment related defaults, if material;
  - (3) Unscheduled draws on debt service reserves reflecting financial difficulties;
  - (4) Unscheduled draws on credit enhancements reflecting financial difficulties;
    - (5) Substitution of credit or liquidity providers, or their failure to perform;
  - (6) Adverse tax opinions, the issuance by the Internal Revenue Service of proposed or final determinations of taxability, Notices of Proposed Issue (IRS Form 5701-TEB) or other material notices or determinations with respect to the tax status of the 2025 Series Bonds, or other material events affecting the tax status of the 2025 Series Bonds;
    - (7) Modifications to rights of Holders, if material;
    - (8) Bond calls, if material, and tender offers;
    - (9) Defeasances of the 2025 Series Bonds;
  - (10) Release, substitution or sale of property securing repayment of the 2025 Series Bonds, if material;
    - (11) Rating changes relating to the 2025 Series Bonds;

- (12) Bankruptcy, insolvency, receivership or similar event of the Obligated Person;<sup>1</sup>
- (13) The consummation of a merger, consolidation, or acquisition involving the Obligated Person or the sale of all or substantially all of the assets of the Obligated Person, other than in the ordinary course of business, the entry into a definitive agreement to undertake such an action or the termination of a definitive agreement relating to any such actions, other than pursuant to its terms, if material;
- (14) Appointment of a successor or additional trustee for the 2025 Series Bonds or the change of name of a trustee for the 2025 Series Bonds, if material;
- (15) Incurrence of a Financial Obligation (as defined below) of the Obligated Person, if material, or agreement to covenants, events of default, remedies, priority rights, or other similar terms of a Financial Obligation of the Obligated Person, any of which affect Holders, if material; and
- (16) Default, event of acceleration, termination event, modification of terms, or other similar events under the terms of a Financial Obligation of the Obligated Person, any of which reflect financial difficulties.

With respect to events (15) and (16), "Financial Obligation" means a (A) debt obligation; (B) derivative instrument entered into in connection with, or pledged as security or a source of payment for, an existing or planned debt obligation; or (C) guarantee of (A) or (B), but shall not include municipal securities as to which a final official statement has been provided to the MSRB consistent with the Rule.

- (b) The Treasurer shall in a timely manner not in excess of seven (7) Business Days after the occurrence of any Listed Event notify the Dissemination Agent in writing to report the event pursuant to subsection (c) of this Section 5. The Authority shall promptly upon obtaining actual knowledge of the occurrence of any of the Listed Events notify the Treasurer in writing of the occurrence of such event but shall not be required to give any such notice to the Dissemination Agent. In determining the materiality of any of the Listed Events specified in subsection (a) of this Section 5, the Treasurer and the Authority may, but shall not be required to, rely conclusively on an Opinion of Counsel.
- (c) If the Dissemination Agent has been instructed by the Treasurer to report the occurrence of a Listed Event, the Dissemination Agent shall file a notice of such occurrence with the MSRB within three (3) Business Days of the receipt of such instruction, but in no event later than ten (10) Business Days after the occurrence of a Listed Event. In addition, notice of Listed Events described in subsections (a)(8) and (9) of this Section 5 shall be given by the Dissemination Agent under this subsection simultaneously with the giving of the notice of the underlying event to the Holders of the affected 2025 Series Bonds pursuant to the Resolution.

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<sup>&</sup>lt;sup>1</sup> For the purposes of the event identified in paragraph (a)(12) of this Section 5, the event is considered to occur when any of the following occur: The appointment of a receiver, fiscal agent or similar officer for the Obligated Person in a proceeding under the U.S. Bankruptcy Code or in any other proceeding under state or federal law in which a court or governmental authority has assumed jurisdiction over substantially all of the assets or business of the Obligated Person, or if such jurisdiction has been assumed by leaving the existing governing body and officials or officers in possession but subject to the supervision and orders of a court or governmental authority, or the entry of an order confirming a plan of reorganization, arrangement or liquidation by a court or governmental authority having supervision or jurisdiction over substantially all of the assets or business of the Obligated Person.

- (d) Notwithstanding anything to the contrary in this Disclosure Agreement, in order to expedite the transmission of notice of the occurrence of Listed Events as set forth in this Section 5, the Treasurer shall have the option, but shall not be obligated to, file timely notice (which notice, if filed, shall not be filed in excess of ten (10) Business Days after the occurrence of any Listed Event), directly with the MSRB, copying the Dissemination Agent on any such notice.
- (e) Each notice of a Listed Event relating to the 2025 Series Bonds shall include the CUSIP numbers of the 2025 Series Bonds to which such notice relates or, if the notice relates to all bond issues of the Authority, including the 2025 Series Bonds, such notice need only include the base CUSIP number of the Authority.
- **SECTION 6.** Termination of Reporting Obligation. The respective obligations of the Treasurer and the Authority under this Disclosure Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the 2025 Series Bonds.
- **SECTION 7. Amendment; Waiver.** Notwithstanding any other provisions of this Disclosure Agreement, the Authority and the Treasurer may amend this Disclosure Agreement, and any provision of this Disclosure Agreement may be waived, if such amendment or waiver is supported by an Opinion of Counsel addressed to the Treasurer, the Authority and the Dissemination Agent to the effect that such amendment or waiver will not, in and of itself, cause the undertakings herein to violate the Rule. No amendment to this Disclosure Agreement shall change or modify the rights or obligations of the Dissemination Agent without its written assent thereto.
- **SECTION 8.** Additional Information. Nothing in this Disclosure Agreement shall be deemed to prevent the Treasurer or the Authority from disseminating any other information, using the means of dissemination set forth in this Disclosure Agreement or any other means of communication, or including any other information in any Treasurer's Annual Report or notice of occurrence of a Listed Event, as the case may be, in addition to that which is required by this Disclosure Agreement. If the Treasurer or the Authority chooses to include any information in any Treasurer's Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Disclosure Agreement, it shall not have any obligation under this Disclosure Agreement to update or continue to provide such information or include it in any future Treasurer's Annual Report or notice of occurrence of a Listed Event.

#### **SECTION 9.** Default.

- (a) In the event of a failure of the Treasurer or the Authority to comply with any provision of this Disclosure Agreement, the Dissemination Agent may (and, at the written request of the Holders of at least 25% in aggregate principal amount of Outstanding 2025 Series Bonds affected by such failure shall), or any Holder may take such actions as may be necessary and appropriate to cause the Treasurer or the Authority to comply with its obligations under this Disclosure Agreement; provided, however, that no person or entity shall be entitled to recover monetary damages hereunder under any circumstances. Notwithstanding the foregoing, the right of any Holder to challenge the adequacy of information provided pursuant to this Disclosure Agreement shall be limited in the same manner as enforcement rights are limited under the General Bond Resolution. A default under this Disclosure Agreement shall not be deemed an Event of Default under the Resolution, and the sole remedy under this Disclosure Agreement in the event of any failure of the Treasurer or the Authority to comply with this Disclosure Agreement shall be an action to compel performance.
- (b) For purposes of this Disclosure Agreement, in making determinations under applicable securities law, the Treasurer or the Authority may, but shall not be required to, rely on an Opinion of Counsel with respect to matters of a legal nature.

**SECTION 10. Beneficiaries.** This Disclosure Agreement shall inure solely to the benefit of the Dissemination Agent and the Holders, and each Holder is hereby declared to be a third-party beneficiary of this Disclosure Agreement. Except as provided in the immediately preceding sentence, this Disclosure Agreement shall create no rights in any other person or entity.

**SECTION 11. Reimbursement of the Dissemination Agent.** The provisions of Section 905 of the General Bond Resolution relating to reimbursement of a Fiduciary shall apply to the performance by the Dissemination Agent of its obligations as Dissemination Agent under this Disclosure Agreement.

**SECTION 12. Notices.** All notices and other communications required or permitted under this Disclosure Agreement shall be in writing and shall be deemed to have been duly given, made and received only when delivered (personally, by recognized national or regional courier service, or by other messenger, for delivery to the intended addressee) or when deposited in the United States mail, registered or certified mail, postage prepaid, return receipt requested, addressed as set forth below:

#### (i) <u>If to the Authority</u>:

New Jersey Transportation Trust Fund Authority Finance and Administration Building 1035 Parkway Avenue, P.O. Box 600 Trenton, New Jersey 08625 Attn: Executive Director

#### (ii) <u>If to the Treasurer</u>:

New Jersey Department of the Treasury c/o Office of Public Finance 50 West State Street, 5<sup>th</sup> Floor P.O. Box 005
Trenton, New Jersey 08625
Attn: Director, Office of Public Finance

#### (iii) <u>If to the Dissemination Agent:</u>

U.S. Bank Trust Company, National Association 333 Thornall Street, Fourth Floor Edison, New Jersey 08837 Attn: Corporate Trust Department

Any party may alter the address to which communications are to be sent by giving notice of such change of address in conformity with the provisions of this Section 12 for the giving of notice.

**SECTION 13. Successors and Assigns.** All of the covenants, promises and agreements contained in this Disclosure Agreement by or on behalf of the Treasurer, the Authority or the Dissemination Agent shall bind and inure to the benefit of their respective successors and assigns, whether so expressed or not.

**SECTION 14. Headings for Convenience Only.** The descriptive headings in this Disclosure Agreement are inserted for convenience of reference only and shall not control or affect the meaning or construction of any of the provisions hereof.

**SECTION 15.** Counterparts. This Disclosure Agreement may be executed in several counterparts, each of which shall be an original and all of which shall constitute but one and the same instrument.

**SECTION 16. Severability.** If any provision of this Disclosure Agreement, or the application of any such provision in any jurisdiction or to any person or circumstance, shall be held invalid or unenforceable, the remaining provisions of this Disclosure Agreement, or the application of such provision as is held invalid or unenforceable in jurisdictions or to persons or circumstances other than those in or as to which it is held invalid or unenforceable, shall not be affected thereby.

**SECTION 17. Governing Law and Venue.** This Disclosure Agreement shall be governed by and construed in accordance with the laws of the State. The parties hereto agree that the Authority, the Treasurer or the State may be sued, pursuant to Section 9 hereof, only in a State court in the County of Mercer in the State.

**SECTION 18.** Compliance with L. 2005, c. 271. The Dissemination Agent hereby acknowledges that it has been advised of its responsibility to file an annual disclosure statement on political contributions with the New Jersey Election Law Enforcement Commission ("ELEC") pursuant to N.J.S.A. 19:44A-20.27 (L. 2005, c. 271, section 3) if the Dissemination Agent enters into agreements or contracts, such as this Disclosure Agreement, with a public entity, such as the Authority, and receives compensation or fees in excess of \$50,000 or more in the aggregate from public entities, such as the Authority, in a calendar year. It is the Dissemination Agent's responsibility to determine if such filing is necessary. Failure to do so can result in the imposition of financial penalties by ELEC. Additional information about this requirement is available from ELEC at 888-313-3532 or at www.elec.state.nj.us.

**SECTION 19.** Compliance with L. 2005, c. 92. In accordance with L. 2005, c. 92, the Dissemination Agent agrees that all services performed under this Disclosure Agreement, or any subcontract awarded under this Disclosure Agreement, shall be performed within the United States of America.

[SIGNATURE PAGE TO FOLLOW]

IN WITNESS WHEREOF, the parties hereto have caused this Disclosure Agreement to be executed and delivered by their proper and duly authorized officers as of the day and year first above written.

#### TREASURER, STATE OF NEW JERSEY

By:	
<i>-</i>	Elizabeth Maher Muoio
	State Treasurer
	JERSEY TRANSPORTATION ST FUND AUTHORITY
By: _	Charles Maciejunes
	Executive Director
NAT	BANK TRUST COMPANY, FIONAL ASSOCIATION, ssemination Agent
By: _	Paul O'Brien
	Vice President

[SIGNATURE PAGE TO CONTINUING DISCLOSURE AGREEMENT]

#### EXHIBIT A

#### NOTICE OF FAILURE TO FILE AN ANNUAL REPORT

Name of Is	suer:		nsportation Trust Fund Authority _ Transportation Program Bonds, 2025 Series AA
Date of Issi of affected	uance Bond issue:	October, 2025	5
Treasurer's Continuing	Annual Repor	t with respect to	the Treasurer of the State of New Jersey has not provided the of the above-named issue as required by Section 3 of the of October, 2025, among the Treasurer, the Authority and
THE EXP	ECTED FILING		HE DISSEMINATION AGENT HAS BEEN ADVISED OF Treasurer anticipates that the specified Treasurer's Annual]
Dated:			
			U.S. BANK TRUST COMPANY, NATIONAL ASSOCIATION, as Dissemination Agent
			By: Name: Title:
cc: Tre	easurer		

Authority



# APPENDIX V FORM OF OPINION OF BOND COUNSEL



[UPON DELIVERY OF THE 2025 SERIES AA BONDS, CHIESA SHAHINIAN & GIANTOMASI PC, BOND COUNSEL, IS EXPECTED TO RENDER ITS APPROVING LEGAL OPINION IN SUBSTANTIALLY THE FOLLOWING FORM]

#### [CLOSING DATE]

New Jersey Transportation Trust Fund Authority Trenton, New Jersey

The Honorable Elizabeth Maher Muoio Treasurer, State of New Jersey Trenton, New Jersey

Re: New Jersey Transportation Trust Fund Authority

\$1,500,000,000 Transportation Program Bonds, 2025 Series AA

#### Ladies and Gentlemen:

We have acted as Bond Counsel to the New Jersey Transportation Trust Fund Authority (the "Authority"), a public body corporate and politic and an instrumentality of the State of New Jersey (the "State"), created pursuant to the New Jersey Transportation Trust Fund Authority Act, constituting Chapter 73 of the Laws of 1984 of the State, as amended and supplemented, including without limitation, by L. 2012, c. 13 and L. 2016, c. 56 (the "Act"), in connection with the Authority's issuance of its Transportation Program Bonds, 2025 Series AA in the aggregate principal amount of \$1,500,000,000 (the "2025 Program Bonds").

The 2025 Program Bonds are issued under and pursuant to (i) the New Jersey State Constitution (the "Constitution") and laws of the State including, without limitation, the Act; and (ii) a resolution of the Authority adopted October 26, 2012 entitled "2012 Transportation Program Bond Resolution" (the "Bond Resolution"), as amended and supplemented from time to time, including by the Authority's Seventeenth Supplemental Transportation Program Bond Resolution adopted on September 18, 2025 (the "Seventeenth Supplemental Resolution") and a Series Certificate dated as of the date of sale of the 2025 Program Bonds (the "Series Certificate;" the Bond Resolution, as amended and supplemented, including by the Seventeenth Supplemental Resolution and the Series Certificate, is referred to herein as the "Resolution"). Capitalized terms used but not defined in this opinion shall have the respective meanings given to them in the Resolution.

The 2025 Program Bonds are being issued for the purposes of (i) paying State Transportation System Costs and (ii) paying the costs of issuance of the 2025 Program Bonds.

The 2025 Program Bonds are dated and bear interest from their date of delivery. Interest on the 2025 Program Bonds will be payable semi-annually on each June 15 and December 15, commencing December 15, 2025. The 2025 Program Bonds bear interest at the rates per annum, will mature on June 15 in each of the years and will be subject to redemption prior to maturity all as set forth in the Resolution.

The 2025 Program Bonds are issuable only in fully registered form without coupons and, when issued, will be registered initially in the name of and held by Cede & Co., as nominee for The Depository Trust Company, New York, New York, an automated depository for securities and clearinghouse for securities transactions. Purchases of the 2025 Program Bonds will be in book-entry only form without certificates in the denominations of \$5,000 or integral multiples thereof and are lettered and numbered from one upward preceded by the letter "R" prefixed to the number.

The Act provides for certain payments to be made to the Authority from the Subaccount for Debt Service for Transportation Program Bonds within the Transportation Trust Fund Account in the State General Fund, subject to and dependent upon appropriations being made from time to time by the New Jersey State Legislature (the "State Legislature") for such purpose. Pursuant to the Act, the Authority, the State Treasurer (the "Treasurer") and the Commissioner of the New Jersey Department of Transportation (the "Commissioner") have entered into the "Amended and Restated Contract Implementing Funding Provisions of the New Jersey Transportation Trust Fund Authority Act with respect to Transportation Program Bonds", dated as of January 9, 2019 (the "State Contract"), to implement such payments and other arrangements provided for in the Act. Pursuant to the State Contract, the Treasurer has agreed to make payments to the Authority solely from amounts appropriated by the State Legislature in amounts sufficient to pay, when due, the principal of and interest on all Bonds issued under the Resolution, including the 2025 Program Bonds, subject to and dependent upon appropriations being made from time to time by the State Legislature.

In the Resolution, the Authority has pledged the Pledged Property as security for all Bonds issued under the Resolution, including the 2025 Program Bonds. The Pledged Property consists of the Revenues and the Funds (other than the Program Rebate Fund and the Proceeds Account of the Transportation Program Improvement Fund) created under the Resolution, including Investment Securities held in any such Fund, together with all proceeds and revenues of the foregoing and all of the Authority's right, title and interest therein, and all other moneys, securities or funds pledged for the payment of the principal of and interest on the Bonds in accordance with the terms and provisions of the Resolution. All Bonds issued under the Resolution are special obligations of the Authority which are payable solely from, and secured solely by, the Pledged Property.

The 2025 Program Bonds shall not, in any way, be a debt or liability of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) and shall not create or constitute an indebtedness, liability or obligation of the State or of any political subdivision thereof (other than the Authority to the limited extent set forth in the Resolution) or be or constitute a pledge of the faith and credit of the State or any political subdivision thereof. The Authority has no taxing power.

The Authority reserves the right to issue additional Bonds for the purposes and on the conditions stated in the Resolution. As provided in the Resolution, any such additional Bonds (except Subordinated Debt as defined in the Resolution) may be secured equally as to security and payment with the 2025 Program Bonds.

In connection with the opinions set forth below, we have examined such documents, records of the Authority and other instruments, including original counterparts or certified copies of the Resolution and the other documents listed in the record of proceedings relating to the issuance of the 2025 Program Bonds, and such matters of law and other proofs, as we deemed necessary to enable us to express the opinions set forth below. In our examination, we have assumed the legal capacity of all natural persons, the genuineness of all signatures, the authenticity of all documents tendered to us as originals and the conformity to original documents of all documents submitted to us as certified, conformed or photostatic copies.

Based upon and subject to the foregoing and the assumptions and qualifications set forth below, we are of the opinion that:

- 1. The Authority is a public body corporate and politic and an instrumentality of the State, duly organized and validly existing under the Act and has the right, power and authority under the Act to adopt the Resolution, to execute the Series Certificate, to enter into the State Contract and to issue the 2025 Program Bonds.
- 2. The Resolution has been duly and lawfully adopted by the Authority, is in full force and effect and is valid and binding upon the Authority and enforceable against the Authority in accordance with its terms, and no other authorization for the Resolution is required which has not been obtained.
- 3. The Resolution creates the valid pledge which it purports to create of the Pledged Property, including payments made to the Authority pursuant to the State Contract, subject to and dependent upon appropriations being made from time to time by the State Legislature for such purpose.
- 4. The 2025 Program Bonds have been duly and validly authorized and issued by the Authority in accordance with the Constitution and the statutes of the State, including the Act and the Resolution, constitute valid and binding obligations of the Authority as provided in the Resolution, are entitled to the benefits of the Resolution, the State Contract and the Act and are enforceable in accordance with their terms and the terms of the Resolution.
- 5. The State Contract is in full force and effect and is valid and binding upon the Authority, the Commissioner and the Treasurer and enforceable against the Authority, the Commissioner and the Treasurer in accordance with its terms, provided that the payment obligations thereunder are subject to and dependent upon appropriations being made from time to time by the State Legislature for such purpose.
- 6. The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements which must be met subsequent to the issuance and delivery of the 2025 Program Bonds in order that interest on the 2025 Program Bonds be and remain excludable from the gross income of the owners thereof for Federal income tax purposes. In its Tax Regulatory Agreement (the "Tax Certificate") executed by the Authority in connection with the issuance of the 2025 Program Bonds (but which does not constitute a covenant under the Resolution), the Authority

represents that the Authority expects and intends to be able to comply with and will, to the extent permitted by law, comply with the provisions and procedures set forth in the Tax Certificate and do and perform all acts and things necessary or desirable in order to assure that, under the Code as presently in effect, interest on the 2025 Program Bonds will, for purposes of Federal income taxation, be and remain excludable from the gross income of the owners thereof. In rendering the opinion set forth in this Paragraph 6, We have assumed the Authority's compliance with the applicable provisions of the Tax Certificate.

Pursuant to the applicable provisions of the Code and related rulings, regulations and judicial decisions, interest on the 2025 Program Bonds is not includable in gross income of the owners thereof for federal income tax purposes pursuant to Section 103 of the Code and is not treated as a preference item under Section 57 of the Code for purposes of computing the federal alternative minimum tax imposed on individuals. However, such interest is taken into account in determining the "adjusted financial statement income" (as defined in Section 56A of the Code) of "applicable corporations" (as defined in Section 59(k) of the Code) for purposes of computing the alternative minimum tax imposed on such corporations.

[We are also of the opinion that the difference between the principal amount of the 2025 Program Bonds maturing on June 15, 20\_\_ (the "Discount Bonds") and their initial offering price to the public (excluding bond houses, brokers, or similar persons or organizations acting in the capacity of underwriters or wholesalers) at which price a substantial amount of such Discount Bonds were sold, constitutes original issue discount which is excluded from gross income for Federal income tax purposes to the same extent as interest on the Discount Bonds. Further, such original issue discount accrues actuarially on a constant interest rate basis over the term of each Discount Bond, and the basis of each Discount Bond acquired at such initial offering price by an initial purchaser thereof will be increased by the amount of such accrued original issue discount.]

[Under Section 171(a)(2) of the Code, no deduction is allowed for the amortizable bond premium (determined in accordance with Section 171(b) of the Code) on tax-exempt bonds. Under Section 1016(a)(5) of the Code, however, an adjustment must be made to the owner's basis in such bond to the extent of any amortizable bond premium that is disallowable as a deduction under Section 171(a)(2) of the Code.]

No opinion is expressed, however, as to the extent the accrual or receipt of interest on the 2025 Program Bonds may otherwise affect the Federal income tax liability of, or other consequences to, the recipients thereof, which will depend on each recipient's particular tax status and other items of income or deduction.

7. We are also of the opinion that interest on the 2025 Program Bonds and any gain realized on the sale thereof are not includable in gross income under the New Jersey Gross Income Tax Act, as amended.

The foregoing opinions are qualified to the extent that the enforceability of the Resolution, the State Contract, the 2025 Program Bonds and all related obligations of the various parties thereto may be limited as to remedies by any applicable bankruptcy, insolvency, debt adjustment, reorganization, moratorium and similar laws of general application at the time in

effect and by judicial decisions and principles of equity affecting creditors' rights generally and judicial discretion. In addition, we wish to advise you that no opinion is being rendered as to the availability of any particular remedy under the Resolution, the State Contract or the 2025 Program Bonds.

This opinion is issued as of the date hereof, and we assume no obligation to update, revise or supplement this opinion to reflect any facts or circumstances that may come to our attention after the date of this opinion, or any changes in law or interpretations thereof that may occur after the date of this opinion, or for any reason whatsoever. Notwithstanding anything to the contrary contained herein, we acknowledge that this opinion is a government record subject to release under the Open Public Records Act (N.J.S.A. 47:1A-1 et seq.).

Very truly yours,



### APPENDIX VI BOOK-ENTRY ONLY SYSTEM



The information in this APPENDIX VI concerning The Depository Trust Company ("DTC") and DTC's book-entry only system has been provided by DTC. Accordingly, the Authority takes no responsibility for the accuracy or completeness of such information and neither the DTC Participants nor the Beneficial Owners should rely on such information with respect to such matters but should instead confirm the same with DTC or the DTC Participants, as the case may be.

DTC will act as Securities Depository for the 2025 Series AA Bonds. The 2025 Series AA Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully registered certificate will be issued for each maturity and, if applicable, interest rate within a maturity of the 2025 Series AA Bonds in the aggregate principal amount of each such maturity and, if applicable, interest rate within the 2025 Series AA Bonds, and will be deposited with DTC.

DTC, the world's largest securities depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity issues, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. DTC is owned by the users of its regulated subsidiaries. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC is rated AA+ by Standard & Poor's. The DTC Rules applicable to its Participants are on file with the Securities and Exchange Commission.

Purchases of 2025 Series AA Bonds under the DTC system must be made by or through Direct Participants, which will receive a credit for the 2025 Series AA Bonds on DTC's records. The ownership interest of each actual purchaser of each 2025 Series AA Bond ("Beneficial Owner") is in turn to be recorded on the Direct Participants' and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmations providing details of the transaction, as well as periodic statements of their holdings, from the Direct Participant or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the 2025 Series AA Bonds are to be accomplished by entries made on the books of Direct Participants and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in 2025 Series AA Bonds, except in the event that use of the book-entry system for the 2025 Series AA Bonds is discontinued.

To facilitate subsequent transfers, all 2025 Series AA Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co., or such other name as may be requested by an authorized representative of DTC. The deposit of 2025 Series AA Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the 2025 Series AA Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such 2025 Series AA Bonds are credited, which may or may not be the Beneficial Owners. The Direct Participants and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time. Beneficial Owners of the 2025 Series AA Bonds may wish to take certain steps to augment the transmission to them of notices of significant events with respect to the 2025 Series AA Bonds, such as redemptions, tenders, defaults and proposed amendments to the 2025 Series AA Bonds documents. For example, Beneficial Owners of the 2025 Series AA Bonds may wish to ascertain that the nominee holding the 2025 Series AA Bonds for their benefit has agreed to obtain and transmit notices to the Beneficial Owners. In the alternative, Beneficial Owners may wish to provide their names and addresses to the Trustee and request that copies of notices be provided directly to them.

Redemption notices shall be sent to DTC. If less than all of the 2025 Series AA Bonds within a maturity are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such maturity to be redeemed. Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to 2025 Series AA Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Authority as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts 2025 Series AA Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Redemption proceeds and principal and interest payments on the 2025 Series AA Bonds will be made to Cede & Co. or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts upon DTC's receipt of funds and corresponding detail information from the Authority or the Trustee, on payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, the Trustee, or the Authority, subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest payments to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Authority or the Trustee, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct Participants and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the 2025 Series AA Bonds at any time by giving reasonable notice to the Authority or the Trustee. Under such circumstances, in the event that a successor depository is not obtained, 2025 Series AA Bond certificates are required to be printed and delivered.

The Authority may decide to discontinue use of the system of book-entry-only transfers through DTC (or a successor securities depository). In that event, 2025 Series AA Bond certificates will be printed and delivered to DTC.

NONE OF THE AUTHORITY, THE TRUSTEE OR THE PAYING AGENT WILL HAVE ANY RESPONSIBILITY OR OBLIGATION, EITHER SINGULARLY OR JOINTLY, TO DTC PARTICIPANTS, TO INDIRECT PARTICIPANTS, OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (I) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DTC PARTICIPANT, OR ANY INDIRECT PARTICIPANT; (II) ANY NOTICE THAT IS PERMITTED OR REQUIRED TO BE GIVEN TO THE HOLDERS OF THE 2025 SERIES AA BONDS UNDER THE RESOLUTION; (III) THE PAYMENT BY DTC OR ANY DTC PARTICIPANT OR INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OR INTEREST DUE WITH RESPECT TO THE 2025 SERIES AA BONDS; (IV) THE SELECTION BY DTC OR ANY DIRECT PARTICIPANT OR INDIRECT PARTICIPANT OF ANY PERSON TO RECEIVE PAYMENT/INTEREST OF A PARTIAL REDEMPTION OF THE 2025 SERIES AA BONDS; (V) ANY

CONSENT GIVEN OR OTHER ACTION TAKEN BY DTC AS THE HOLDER OF THE 2025 SERIES AA BONDS; OR (VI) ANY OTHER MATTER.

SO LONG AS CEDE & CO., AS NOMINEE OF DTC, IS THE REGISTERED OWNER OF ALL OF THE 2025 SERIES AA BONDS, REFERENCES IN THIS APPENDIX VI TO THE OWNERS, HOLDERS, OR REGISTERED OWNERS OF THE 2025 SERIES AA BONDS SHALL MEAN CEDE & CO. AND SHALL NOT MEAN THE BENEFICIAL OWNERS OF THE 2025 SERIES AA BONDS.

