

# **SECTION 5.20 NUCLEAR HAZARDS**

## 5.20.1 HAZARD DESCRIPTION

Nuclear hazards and incidents generally refer to incidents involving (1) the release of significant levels of radioactive materials or (2) exposure of workers or the general public to radiation. The primary concerns following a nuclear incident or accident is the public health impact from direct exposure to a radioactive plume, inhalation of radioactive materials, ingestion of contaminated food, water and milk, and long term exposure to deposited radioactive materials in the environment that may lead to either acute (radiation sickness or death) or chronic (cancer) health effects.

# 5.20.2 LOCATION

New Jersey has four operating nuclear power plants located within the State. These facilities include the Salem Nuclear Generating Station Unit 1 and Unit 2, Hope Creek Nuclear Generating Station, and Oyster Creek Nuclear Generating Station, which stopped generation in fall 2018. In addition to these facilities, several facilities in neighboring states are within the 50-mile ingestion pathway zone that affects portions of New Jersey. These facilities include the Indian Point Energy Center in Buchanan, New York; the Limerick Generating Station in Limerick, Pennsylvania; and the Peach Bottom Atomic Power Station in Delta, Pennsylvania. The location of these facilities in both New Jersey and in neighboring states, along with the 10-mile emergency planning zones (EPZ) and 50-mile ingestion pathway zones are highlighted in Figure 5.20-1.

#### 5.20.2.1 HOPE CREEK AND SALEM 1 AND 2

There are three nuclear power generating stations located on Artificial Island, in Lower Alloways Creek Township in Salem County. The Salem Nuclear Generating Station is composed of two pressurized water reactors, Salem 1 and Salem 2. The stations are located on the southern half of Artificial Island. The third nuclear power generating station on Artificial Island is the Hope Creek Nuclear Generating Station, which uses a boiling water reactor. It is located 0.25 mile north of Salem 1 and 2. These three generating stations are owned by Public Service Enterprise Group (PSEG). The population within the 10-mile radius surrounding the Salem/Hope Creek site is 15,645.

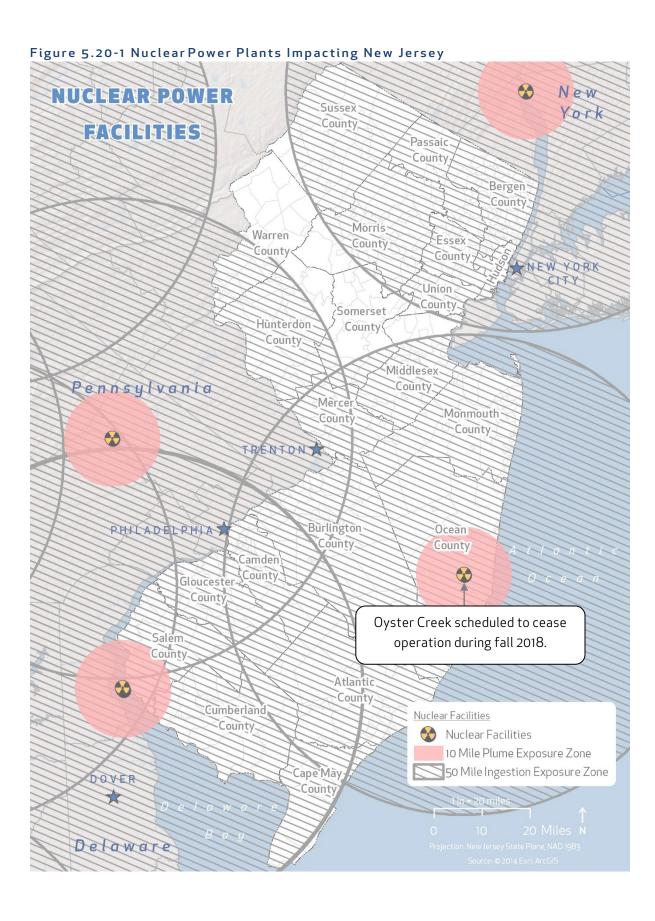
Artificial Island is a 700-acre man-made site created by the deposition of fill from Delaware River dredging operations. Land use in the areas adjacent to the exclusion zone (as defined by 10 Code of Federal Regulations [CFR] 100) consists of commercial, government, agricultural, and residential.

To the north and east are extensive tidal marshlands and low-lying areas. Mad Horse Creek Wildlife Management Area, located to the north and east of Artificial Island, is a State government facility that supports trapping and fishing. The wildlife area is also important for migratory birds. Within 10 miles of the site is some of South Jersey's prime agricultural land. The nearest New Jersey resident to the site is 3.9 miles away (New Jersey Department of Environmental Protection [NJDEP] 2004).

# 5.20.2.2 OYSTER CREEK

The Oyster Creek Generating Station stopped production in the fall of 2018. While it was in operation Oyster Creek Station was a single-unit, boiling-water reactor located in Lacey Township, Ocean County, near Barnegat Bay. The plant was owned and operated by Exelon Corporation (United States Nuclear Regulatory Commission [U.S.NRC] 2013; Baldauf [NJDEP] 2013).

Oyster Creek is located on 1,316 acres and is traversed by U.S. Highway Route 9. Geographically, the plant is situated in the Outer Coastal Plain near the Pinelands National Reserve. The reserve is characterized by a fragile ecosystem and a large untapped groundwater reserve. In addition, there are extensive freshwater and saltwater marshes. Barnegat Bay Inlet and the Atlantic Ocean are within 10 miles of the plant (U.S.NRC 2013).



This generating station is scheduled to be permanently closed down by October 2018. The State of New Jersey negotiated and entered into an agreement with Exelon Corporation to cease operations in order to protect Barnegat Bay by ceasing water withdrawals and discharges. This agreement was entered on December 9, 2010 and the station is on track to close on time (NJDEP, 2016).

## 5.20.3 EXTENT

The U.S. NRC encourages the use of Probabilistic Risk Assessments (PRA) to estimate quantitatively the potential risk to public health and safety considering the design, operations, and maintenance practices at nuclear power plants. PRAs typically focus on accidents that can severely damage the core and that may challenge containment.

The New Jersey Office of Emergency Management (NJOEM) and the NJDEP have developed a State Radiological Emergency Response Plan with consultation from other state agencies and according to all relevant guidelines established by the Federal Emergency Management Agency (FEMA) as required by the Radiation Accident Response Act (N.J.S.A. 26:2D-37 et seq. effective October 27, 1981). The Plan includes a 10-Mile Emergency Planning Zone (EPZ) defined as the area with a radius of approximately 10 miles around a nuclear power generating station. The 10 Mile EPZ considers potential adverse public health impacts for the Plume Exposure Pathway based on the potential for acute health effects due to radiation exposure from a catastrophic accident at a nuclear power generating station. The Plan also includes provisions for the 50 Mile Ingestion Pathway Emergency Planning Zone where additional public health impacts must be considered for long term or chronic health effects that could result from the direct exposure to deposited radioactive materials or from consumption of contaminated food, water and milk. The exact size and configuration of the 10 mile and 50 mile EPZ may vary in relation to local emergency response capabilities, topography, road networks and political boundaries (Baldauf [NJDEP], 2013).

The nuclear industry has adopted pre-determined, site-specific Emergency Action Levels (EAL). The EALs provide the framework and guidance to observe, address, and classify the severity of site-specific incidents and conditions that are communicated to off-site emergency response organizations (Nuclear Regulatory Commission, 2008). Additional EALs specifically deal with issues of security, such as threats of airborne attack, hostile action within the facility, or facility attack. These EALs ensure that appropriate notifications for the security threat are made in a timely manner.

Each facility is also equipped with a public alerting system, which includes a number of sirens to alert the public located in the Plume Ingestion Pathway EPZ. This alerting system is activated by the counties of each specific EPZ. Emergency notifications and instructions are communicated to the public via the Emergency Alert System as activated by the NJOEM Emergency Operations Center. State officials also have the capability to send emergency messages as text messages to mobile devices.

#### 5.20.4 PREVIOUS OCCURRENCES AND LOSSES

No major nuclear incidents have occurred in New Jersey. In the past 20 years, there have been two alerts at Oyster Creek and one alert at Salem/Hope Creek site (Christiansen [NJEOM] 2013).

#### 5.20.4.1 FEMA DISASTER DECLARATIONS

FEMA has made no disaster declarations related to nuclear incidents in New Jersey.

#### 5.20.5 PROBABILITY OF FUTURE OCCURRENCES

Three major nuclear reactor accidents have occurred in the history of civil nuclear power: Three Mile Island, Chernobyl, and Fukushima. Since the Three Mile Island accident, nuclear power has become heavily regulated; however, as with any industrial activity, it is not entirely risk-free. Incidents and accidents may happen that will lead to continued improvements in safety (Word Nuclear Association, 2013).

#### 5.20.5.1 POTENTIAL EFFECTS OF CLIMATE CHANGE

Power plants located along the shore may be vulnerable to the impacts of Climate Change and Sea Level Rise. Specifically Salem Nuclear Power Plant is the nation's second-largest nuclear generating complex located on the eastern shore of the Delaware River, known as Artificial Island. According to John Vidal, "flooding can be catastrophic to a nuclear power plant because it can knock out its electrical systems, disabling its cooling mechanisms and leading to overheating and possible meltdown and a dangerous release of radioactivity" (Vidal, Hakai Magazine, 2018).

## 5.20.6 IMPACT ANALYSIS

#### 5.20.6.1 SEVERITY AND WARNING TIME

The potential public health impacts are greatest at locations nearest to the point of release from the nuclear power generating station. For planning purposes, a 10 Mile Emergency Planning Zone has been established as the area where the population has the potential to receive acute radiation doses from major releases of radiation from a catastrophic accident. The exposure pathways that are considered for the Early Phase of a nuclear accident are from direct radiation exposure to gamma radiation in the radioactive plume, inhalation of radioactive particles while submersed in a radioactive plume and from exposure to deposited radioactive materials on the ground. The Early Phase of an emergency may last anywhere from hours to days (Baldauf [NJDEP], 2013).

Consideration of the impact of deposited radiation in the environment begins with the Intermediate Phase. During this time, the public exposure pathways assessed are from prolonged exposure to deposited radioactive materials and from the ingestion of food, water, and milk that has become contaminated from deposited radioactive materials. Consideration is given to potential chronic health effects of long term exposure to and ingestion of radioactive materials. For planning purposes, a 50 Mile Ingestion Planning Zone is established for this phase of the accident. The Intermediate phase of an accident may last from weeks, to months or years depending on the severity of the accident and the extent of the dispersion of radioactive materials in the environment (Baldauf [NJDEP], 2013).

There is often warning that a nuclear accident has occurred or has the potential to occur. Nuclear facilities must notify the appropriate authorities in the incident of an accident. The Nuclear Regulatory Commission uses four classification levels for nuclear incidents (Nuclear Regulatory Commission, 2008):

- Unusual Event: Under this category, incidents are in process or have occurred that indicate potential degradation in the level of safety of the plant. No release of radioactive material requiring off-site response or monitoring is expected unless further degradation occurs.
- Alert: If an alert is declared, incidents are in process or have occurred which involve an actual or potential substantial degradation in the level of safety of the plant. Any releases of radioactive material from the plant are expected to be limited to a small fraction of the United States Environmental Protection Agency (USEPA) Protective Action Guides (PAG).
- Site Area Emergency: A site area emergency involves incidents in process or which have occurred that result in actual or likely major failures of plant functions needed for protection of the public. Any releases of radioactive material are not expected to exceed the USEPA PAGs except near the site boundary.
- General Emergency: A general emergency involves actual or imminent substantial core damage or melting of reactor fuel with the potential for loss of containment integrity.
  Radioactive releases during a general emergency can reasonably be expected to exceed the USEPA PAGs for more than the immediate site area.

Communities across the United States use outdoor warning sirens for many purposes. Sirens are used to warn the public of many hazards including fires, flooding, and other events that warrant public

notifications. For the Oyster Creek EPZ, when activated, sirens will emit a three-minute steady sound. If sirens are heard, residents should tune to one of the Emergency Alert System (EAS) stations. The siren network is tested annually with a full activation. A monthly test is also conducted which operates the sirens individually or collectively for less than a minute (Exelon Generation, 2013). For the Salem and Hope Creek EPZ, when activated, sirens will emit a three- to five-minute siren. If sirens are heard, residents should tune to one of the Emergency Alert System (EAS) stations (PSEG Nuclear LLC 2013).

#### 5.20.6.2 SECONDARY HAZARDS

Public health emergencies and environmental impacts are secondary hazards of a nuclear incident. Information regarding these is provided in the Severity portion of this section.

### 5.20.6.3 ENVIRONMENTAL IMPACTS

The impact on the environment that a radiological event will have depends on where the event is located and the extent of irradiation. The animals, plants and other wildlife surrounding the radiological event will certainly be impacted. Underground water and soil can become contaminated when exposed to radiological material.

# 5.20.7 VULNERABILITY ASSESSMENT

To understand risk, the assets exposed within the hazard area are identified. For the nuclear hazard, the ESRI nuclear plant dataset and associated 10- and 50-mile buffers were used as the hazard areas to assess risk. Please note these hazard areas are considered approximate and should be treated as such. Vulnerability and potential losses are discussed in terms of these defined zones throughout the State, according to jurisdiction and State-owned and leased facilities.

#### 5.20.7.1 ASSESSING VULNERABILITY BY JURISDICTION

As discussed earlier, the release of dangerous levels of radiation could impact the health and safety of the population located near the nuclear power plant. Populations that reside within the 10-mile EPZ as well as the 50-mile ingestion pathway zone are considered vulnerable. The total approximate population in New Jersey within the 10-mile EPZ is approximately 193,127 people. The total approximate population in New Jersey in the 50-mile ingestion zone is approximately 8,389,566 people. Evacuations are a protective action within the ingestion pathway. Table 5.20-1 outlines the estimated population within New Jersey located within each zone per nuclear facility by county. In summary, every County has a portion located in a 10- and/or 50-mile EPZ.

Individuals living within 10 miles of a nuclear power are the most vulnerable to the effects of nuclear hazards, and may be directly exposed to radiation during a nuclear incident. The following counties have residents located within the approximate 10-mile EPZ: Cumberland, Ocean, and Salem Counties.

Individuals located within 50 miles of a nuclear power plant are also vulnerable to the effects of a release involving the contamination of water supplies, crops, and livestock by radioactive materials. Because of the location of nuclear facilities both in New Jersey and in neighboring states, the majority of the State falls within a 50-mile radius of a facility. Individuals with pre-existing medical conditions, access and functional needs, the elderly, and those without transportation may require evacuation assistance if an incident should occur.

#### 5.20.7.2 ESTIMATING POTENTIAL LOSSES BY JURISDICTION

Much of New Jersey lies within a 50-mile radius of a nuclear power plant (Figure 5.20-1). Housing may become uninhabitable because of continued exposure from deposited radiation in the environment, depending on the extent of irradiation of particulate matter or other materials during the incident. Property may become unusable for agricultural purposes because of contaminated soil or water sources used for irrigation. A total risk exposure would be equal to the full replacement of each building and property (Baldauf [NJDEP], 2013).

Table 5.20-1 New Jersey Population within the 10-Mile and 50-Mile Radii

	Oyste	er Creek		Creek 1/ m 1 & 2	India	n Point	Limer	ick 1 & 2	Peach Bottom 2 & 3		
County	10- Mile EPZ	50-Mile Zone	10- Mile EPZ	Mile		50-Mile Zone	10- Mile EPZ	50-Mile Zone	10- Mile EPZ	50- Mile Zone	
Atlantic	0	275,376	0	119,826	0	0	0	0	0	0	
Bergen	0	0	0	0	0	926,330	0	0	0	0	
Burlington	0	450,556	0	239,320	0	0	0	395,844	0	0	
Camden	0	511,998	0	511,998	0	0	0	507,144	0	0	
Cape May	0	25,710	0	74,501	0	0	0	0	0	0	
Cumberland	0	64,323	2,325	157,035	0	0	0	7,622	0	0	
Essex	0	0	0	0	0	791,609	0	0	0	0	
Gloucester	0	199,447	0	290,298	0	0	0	284,352	0	22,423	
Hudson	0	0	0	0	0	662,619	0	0	0	0	
Hunterdon	0	0	0	0	0	0	0	115,029	0	0	
Mercer	0	370,212	0	0	0	0	0	318,998	0	0	
Middlesex	0	566,524	0	0	0	48,688	0	0	0	0	
Monmouth	0	629,185	0	0	0	0	0	0	0	0	
Morris	0	0	0	0	0	477,851	0	0	0	0	
Ocean	170,744	583,450	0	0	0	0	0	0	0	0	
Passaic	0	0	0	0	0	507,574	0	0	0	0	
Salem	0	12,675	20,058	65,120	0	0	0	60,669	0	47,423	
Somerset	0	92,553	0	0	0	32,590	0	26,339	0	0	
Sussex	0	0	0	0	0	145,930	0	0	0	0	
Union	0	0	0	0	0	512,032	0	0	0	0	
Warren	0	0	0	0	0	4,499	0	62,495	0	0	
Total	170,74 4	3,782,00 9	22,383	1,458,09 8	0	4,109,72 2	0	1,778,49 2	0	69,846	

Source: American Community Survey 5 Year Estimates, 2015

## 5.20.7.3 ASSESSING VULNERABILITY TO STATE FACILITIES

Employees working in State buildings and critical facilities located within the 10-mile EPZ are considered vulnerable. Tables 5.20-2 and 5.20-3 outline the number of State buildings located within the 10- and 50-mile zones by county and agency, respectively. According to the exposure data, Ocean County has the highest number of State buildings that are located within a 10-mile radius of a nuclear power plant.

Critical facilities are important in ensuring the day-to-day function of society. These facilities include utilities, hospitals, and schools, among others similar in nature. According to the analysis, 185 facilities are located within the 10-mile EPZ of any nuclear plant, and 11,010 facilities are located in the greater 50-mile ingestion zone. Like State-owned and leased entities, these facilities need to ensure continuity of operation during a disaster. Tables 5.20-4 and 5.20-5 outline the number of critical facilities that are located in the 10- and 50- mile zones.

## ESTIMATING POTENTIAL LOSSES TO STATE FACILITIES

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Public and private infrastructure may be lost due to contamination from a nuclear incident. The type of infrastructure impacted would depend on the nature of the event and the extent of its effects.

Table 5.20-2 Number of State Buildings Located within the 10-Mile and 50-Mile Radii by County

	Oyster	· Creek		Treek 1/ 11 & 2	Indiar	Point	Limeri	ck 1 & 2	Peach Bottom 2 & 3			
County	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone		
Atlantic	0	165	0	73	0	0	0	0	0	0		
Bergen	0	0	0	0	0	79	0	0	0	0		
Burlington	0	683	0	141	0	0	0	233	0	0		
Camden	0	154	0	154	0	0	0	65	0	0		
Cape May	0	15	0	188	0	0	0	0	0	0		
Cumberland	0	84	3	464	0	0	0	0	0	0		
Essex	0	0	0	0	0	102	0	0	0	0		
Gloucester	0	32	0	55	0	0	0	54	0	6		
Hudson	0	0	0	0	0	53	0	0	0	0		
Hunterdon	0	0	0	0	0	0	0	499	0	0		
Mercer	0	673	0	0	0	0	0	651	0	0		
Middlesex	0	181	0	0	0	85	0	0	0	0		
Monmouth	0	450	0	0	0	0	0	0	0	0		
Morris	0	0	0	0	0	203	0	0	0	0		
Ocean	143	244	0	0	0	0	0	0	0	0		
Passaic	0	0	0	0	0	250	0	0	0	0		
Salem	0	0	32	121	0	0	0	76	0	57		
Somerset	0	80	0	0	0	0	0	4	0	0		
Sussex	0	0	0	0	0	443	0	0	0	0		
Union	0	0	0	0	0	48	0	0	0	0		
Warren	0	0	0	0	0	0	0	25	0	0		
Total	143	2,761	35	1,196	0	1,263	0	1,607	0	63		

Source: NJOMB, 2018

Table 5.20-3 Number of State Buildings Located within the 10-Mile and 50-Mile Radii by Agency

			Норе						y Agency				
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County	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone	10- Mile EPZ	50- Mile Zone			
Agriculture	0	10	0	0	0	0	0	1	0	0			
Banking and Insurance	0	1	0	0	0	0	0	1	0	0			
Chief Executive	0	1	0	0	0	1	0	1	0	0			
Children and Families	1	97	1	28	0	36	0	45	0	1			
Community Affairs	0	4	0	2	0	5	0	4	0	0			
Corrections	0	235	0	284	0	123	0	364	0	0			
Education	0	55	0	4	0	7	0	53	0	2			
Environmental Protection	102	852	27	344	0	588	0	335	0	31			
Health	0	9	0	0	0	0	0	8	0	0			
Human Services	0	381	0	220	0	144	0	212	0	0			
Judiciary	9	47	2	22	0	27	0	29	0	2			
Juvenile Justice Commission	8	164	0	13	0	10	0	63	0	0			
Labor and Work Force Development	0	19	1	6	0	22	0	12	0	1			
Law and Public Safety	0	22	0	2	0	5	0	6	0	0			
Legislature	0	6	0	0	0	0	0	5	0	0			
Military and Veterans Affairs	1	180	0	46	0	53	0	49	0	0			
Miscellaneous Commissions	0	2	0	1	0	0	0	2	0	0			
Motor Vehicles Commission	12	65	4	29	0	45	0	31	0	4			
Personnel	0	2	0	0	0	0	0	2	0	0			
State	0	19	0	0	0	0	0	18	0	0			
State Police	1	98	0	27	0	18	0	64	0	1			
Transportation	9	307	0	147	0	162	0	212	0	21			
Treasury	0	185	0	21	0	17	0	90	0	0			
Total	143	2,761	35	1,196	0	1,263	0	1,607	0	63			

Source: NJOMB, 2018

Table 5.20-4 Number of Critical Facilities Located within a 10-Mile Radius of a Nuclear Facility

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County	Atlantic	Bergen	Burlington	Camden	Cape May	Cumberlan d	Essex	Gloucester	Hudson	Hunterdon	Mercer	Middlesex	Monmouth	Morris	Ocean	Passaic	Salem	Somerset	Sussex	Union	Warren	Total

Facility

Table 5.20-5 Number of Critical Facilities Located within a 50-Mile Radius of a Nuclear																						
Wastewater	С	9	82	m	9	m	9	Э	7	7	9	4	10	13	C	m	m	1	7	5	7	108
Storage of Scords Records	1	•	'	i		1	_	'	•	•	7	-	1	i	-	-	1	'	1	'	'	11
Shelters	52	228	137	112	26	49	109	6	96	40	119	105	48	94	32	87	39	88	92	137	46	1,715
Joodas	103	419	179	231	32	70	360	120	186	28	157	213	328	231	208	215	40	33	69	223	32	3,507
Rail Tunnels	1	1	-1	1	- 1	ı	- 1	1	-	1	- 1	1		1	1	1	- 1	٠	1	1	-	-
Rail Facilities	4	30	-1	m	1	ı	22	ı	ω	m	4	2	14	81	7	6	1	7	1	15	1	139
Potable Water	-	m	-	-	_	ı	4	1	7	_	m	2	m	2	7	12	- 1	'	1	m	1	47
Ports	1	,	-1	_	-	ı	3	ı	4	1	- 1	•	7	ı	ı	1		٠		2	ı	16
90ilo9	24	74	39	45	6	15	42	26	24	18	24	24	55	37	34	7	ω	_	16	25	∞	569
110	1	1	1	1	1	ı	-	1	1	1	1	-	1	1	1	1	1	1	1	1	1	-
Natural Gas	1	1	1	1	- 1	ı	- 1	1	-	1	- 1	•		1	- 1	1		•	•	•	-	-
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Light Rail Facilities	1	•	11	9		ı	17	1	24	•	m	1	1	'		1	1	'	1	1	1	61
Highway SlannuT	1	1	1	1	1	ı	1	1	2	1	1	1	1	1	1	1	1	'	1	1	1	2
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Fire	59	142	73	9/	27	25	63	22	54	33	37	64	124	85	80	27	25	0	43	43	19	1,194
Геггу	1	-	- 1	1	-	ı	-	1	∞	1	-	1	7	ı	1	1	•		•	1	1	12
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EWS	51	101	75	92	25	78	27	43	37	33	35	70	128	83	93	28	22	ω	38	50	15	1,145
Electric Power	7	4	- 1	_	- 1	ı	-	ı	7	ı	_	-	_	$\sim$	_	_	-	-	1	-	1	21
- smsQ	48	8	164	80	91	37	33	89	n	83	92	37	122	216	66	146	47	56	244	29	7	1,695
Correctional Institutions	1	-	2	7	•	9	2	1	2	Э	m	4	-	1	1	1	_	•	•	-	_	30
noitesinummoD	-	1	-	1	- 1	-	- 1	1	-	1	7	1	-	1	-	7	-	•	- 1	1	-	12
sbəəN lsisəq2	19	46	29	31	10	6	43	17	91	2	25	56	22	39	20	29	9	4	∞	22	5	498
Airport	7	-	-	1	7	-	7	ı	1	1	-	1	_	-	1	1	-	•	-	1	1	13
Total Number	388	1,148	747	701	229	251	784	346	493	328	538	816	905	913	621	648	201	539	542	607	351	12,096
County	Atlantic	Bergen	Burlington	Camden	Cape May	Cumberlan d	Essex	Gloucester	Hudson	Hunterdon	Mercer	Middlesex	Monmouth	Morris	Ocean	Passaic	Salem	Somerset	Sussex	Union	Warren	Total