## [Third Reprint] ASSEMBLY, No. 5472

# STATE OF NEW JERSEY 219th LEGISLATURE

INTRODUCED MARCH 15, 2021

Sponsored by: Assemblyman HERB CONAWAY, JR. **District 7 (Burlington)** Assemblywoman JOANN DOWNEY **District 11 (Monmouth)** Assemblyman ERIC HOUGHTALING **District 11 (Monmouth)** Assemblywoman SHANIQUE SPEIGHT **District 29 (Essex)** Senator VIN GOPAL **District 11 (Monmouth)** Senator JOSEPH A. LAGANA **District 38 (Bergen and Passaic)** Senator LINDA R. GREENSTEIN **District 14 (Mercer and Middlesex)** Senator DAWN MARIE ADDIEGO **District 8 (Atlantic, Burlington and Camden)** Senator ANTHONY M. BUCCO **District 25 (Morris and Somerset)** Senator DECLAN J. O'SCANLON, JR. **District 13 (Monmouth)** HE STA

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#### SYNOPSIS

Requires law enforcement to provide written notification to parent or guardian of person under age 18 who commits first offense of unlawfully possessing or consuming alcoholic beverage, cannabis, marijuana, or hashish.

#### **CURRENT VERSION OF TEXT**

As amended by the Senate on March 25, 2021.

1 AN ACT concerning parental notification of minors' alcohol <sup>1</sup>[and],<sup>1</sup> <sup>3</sup>marijuana, hashish, and<sup>3</sup> cannabis<sup>3</sup>[<sup>1</sup>, marijuana, and 2 <u>hashish</u><sup>1</sup>]<sup>3</sup> use <sup>1</sup>[under certain circumstances]<sup>1</sup> <sup>3</sup><u>under certain</u> 3 circumstances<sup>3</sup> and amending P.L.1979, c.264 <sup>3</sup>[<sup>2</sup>and P.L.1991, 4 <u>c.169</u><sup>2</sup>]<sup>3</sup>. 5 6 7 BE IT ENACTED by the Senate and General Assembly of the State 8 of New Jersey: 9 10 1. Section 1 of P.L.1979, c.264 (C.2C:33-15) is amended to 11 read as follows: 12 1. a. (1) Any person under the legal age to purchase alcoholic 13 beverages, or under the legal age to purchase cannabis items, who 14 knowingly possesses without legal authority or who knowingly consumes any alcoholic beverage, cannabis item, marijuana, or 15 16 hashish in any school, public conveyance, public place, or place of 17 public assembly, or motor vehicle shall be subject to the following 18 consequences: (a) for a first violation, a written warning issued by a law 19 20 enforcement officer to the underage person <sup>2</sup>[and, if the underage person is under 18 years of age, a written warning issued by a law 21 22 enforcement officer to the parent, guardian, or other person having <u>legal custody of the underage person</u><sup>2</sup>. The written warning shall 23 24 include the person's name, address, and date of birth, and a copy of 25 the warning containing this information, plus a sworn statement that 26 includes a description of the relevant facts and circumstances that 27 support the officer's determination that the person committed the 28 violation, shall be temporarily maintained in accordance with this 29 section only for the purposes of determining a second or subsequent 30 violation subject to the consequences set forth in subparagraph (b) 31 or (c) of this paragraph. [Notwithstanding the provisions of] <sup>2</sup>[<u>Pursuant to</u> section 3 of P.L.1991, c.169 (C.33:1-81.1a)]<sup>2</sup> 32 [concerning]<sup>2</sup>[, <u>a</u> written notification of a] <u>If the</u><sup>2</sup> violation of 33 this section <sup>2</sup> is <sup>3</sup> [committed<sup>2</sup>]<sup>3</sup> by a person under 18 years of age <sup>2</sup>, 34 <u>a written notification concerning</u> the violation shall be provided<sup>2</sup> to 35 the parent, guardian or other person having legal custody of the 36 underage person [, a written notification] <sup>2</sup>[shall]<sup>2</sup> [not] <sup>2</sup>[be 37 provided]<sup>2</sup> [pursuant to that section] <sup>2</sup>[for]<sup>2</sup> [a first] <sup>2</sup>[any 38 violation of this paragraph] in accordance with section 3 of 39 P.L.1991, c.169 (C.33:1-81.1a)<sup>2</sup>. 40 41 (b) for a second violation, a written warning issued by a law 42

enforcement officer to the underage person indicating that a second
violation has occurred, which includes the person's name, address,
and date of birth. If the violation is by a person 18 years of age or

**EXPLANATION** – Matter enclosed in **bold-faced brackets** [thus] in the above bill is not enacted and is intended to be omitted in the law.

Matter underlined <u>thus</u> is new matter

Matter enclosed in superscript numerals has been adopted as follows: <sup>1</sup>Assembly ACD committee amendments adopted March 17, 2021. <sup>2</sup>Assembly AHS committee amendments adopted March 17, 2021.

<sup>&</sup>lt;sup>3</sup>Senate floor amendments adopted March 25, 2021.

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1 older, the officer shall provide the person with informational 2 materials about how to access community services provided by 3 public or private agencies and organizations that shall assist the 4 person with opportunities to access further social services, 5 including but not limited to counseling, tutoring programs, 6 mentoring services, and faith-based or other community initiatives. 7 If the violation is by a person under 18 years of age, a written notification concerning the second violation <sup>2</sup>[, along with a copy 8 of the written warning for the person's first violation,  $]^2$  shall be 9 10 provided to the parent, guardian or other person having legal 11 custody of the underage person in accordance with section 3 of 12 P.L.1991, c.169 (C.33:1-81.1a). The written notification shall 13 include the same or similar informational materials about how to 14 access community services provided by public or private agencies 15 and organizations as those provided directly by a law enforcement 16 officer to a person 18 years of age or older who commits a second 17 violation of this paragraph. A copy of the second written warning 18 to the underage person, and, if applicable, the written notification to 19 the parent, guardian or other person having legal custody of the 20 underage person concerning the second warning, plus a sworn 21 statement that includes a description of the relevant facts and 22 circumstances that support the officer's determination that the 23 person committed the second violation, shall be temporarily 24 maintained in accordance with this section only for the purposes of 25 determining a subsequent violation subject to the consequences set 26 forth in subparagraph (c) of this paragraph.

27 (c) for a third or subsequent violation, a write-up issued by a 28 law enforcement officer to the underage person indicating that a 29 third or subsequent violation has occurred, which includes the 30 person's name, address, and date of birth. If the violation is by a 31 person 18 years of age or older, the officer shall include with the 32 write-up a referral for accessing community services provided by a 33 public or private agency or organization, and provide notice to that 34 agency or organization of the referral which may also be used to 35 initiate contact with the person, and the agency or organization shall 36 offer assistance to the person with opportunities to access further 37 social services, including but not limited to counseling, tutoring 38 programs, mentoring services, and faith-based or other community 39 initiatives. If the violation is by a person under 18 years of age, a 40 written notification concerning the third or subsequent violation 41 shall be provided to the parent, guardian or other person having 42 legal custody of the underage person in accordance with section 3 43 of P.L.1991, c.169 (C.33:1-81.1a). The written notification shall include a referral for the person and the parent, guardian or other 44 45 person having legal custody of the underage person for accessing 46 community services provided by a public or private agency or 47 organization, and provide notice to that agency or organization of 48 the referral which may also then be used to initiate contact with

1 both persons, and the agency or organization shall offer assistance 2 to both with opportunities to access further social services, 3 including counseling, tutoring programs, mentoring services, and 4 faith-based or other community initiatives. A copy of a write-up for 5 a third or subsequent violation, the written notification to the 6 parent, guardian or other person having legal custody of the 7 underage person, if applicable, and accompanying referrals, plus a 8 sworn statement that includes a description of the relevant facts and 9 circumstances that support the officer's determination that the 10 person committed the third or subsequent violation, shall be 11 temporarily maintained in accordance with this section only to the 12 extent necessary to track referrals to agencies and organizations, as 13 well as for the purposes of determining a subsequent violation 14 subject to the consequences set forth in this subparagraph.

15 The failure of a person under the legal age to purchase alcoholic 16 beverages or cannabis items, or the failure of a parent, guardian or 17 other person having legal custody of the underage person, to accept 18 assistance from an agency or organization to which a law 19 enforcement referral was made, or to access any community 20 services provided by that agency or organization shall not result in 21 any summons, initiation of a complaint, or other legal action to be 22 adjudicated and enforced in any court.

(2) (a) A person under the legal age to purchase alcoholic
beverages or cannabis items is not capable of giving lawful consent
to a search to determine a violation of this section, and a law
enforcement officer shall not request that a person consent to a
search for that purpose.

(b) The odor of an alcoholic beverage, marijuana, hashish, 28 29 cannabis, or cannabis item, or burnt marijuana, hashish, cannabis, 30 or cannabis item, shall not constitute reasonable articulable 31 suspicion to initiate an investigatory stop of a person, nor shall it constitute probable cause to initiate a search of a person or that 32 33 person's personal property to determine a violation of paragraph (1) 34 of this subsection. Additionally, the unconcealed possession of an 35 alcoholic beverage, marijuana, hashish, or cannabis item in 36 violation of paragraph (1) of this subsection, observed in plain sight 37 by a law enforcement officer, shall not constitute probable cause to 38 initiate a search of a person or that person's personal property to 39 determine any further violation of that paragraph or any other 40 violation of law.

41 (3) A person under the legal age to purchase alcoholic beverages or cannabis items who violates paragraph (1) of this 42 43 subsection for possessing or consuming an alcoholic beverage, 44 marijuana, hashish, or a cannabis item shall not be subject to arrest, <sup>1</sup>shall not be transported to a police station, police headquarters, or 45 other place of law enforcement operations,<sup>1</sup> and shall not 46 <sup>1</sup><u>otherwise</u><sup>1</sup> be subject to detention or <sup>1</sup>[otherwise]<sup>1</sup> be taken into 47 custody by a law enforcement officer  $^{1}$ <u>at or near the location where</u> 48

the violation occurred,<sup>1</sup> except to the extent <sup>1</sup>that detention or 1 2 custody at or near the location is<sup>1</sup> required to issue a written warning or write-up, <sup>1</sup>collect the information necessary to<sup>1</sup> provide 3 notice of a violation to a parent, guardian or other person having 4 5 legal custody of the underage person in accordance with section 3 6 of P.L.1991, c.169 (C.33:1-81a), or make referrals for accessing 7 community services provided by a public or private agency or 8 organization due to a third or subsequent violation, unless the 9 person is being arrested, detained, or otherwise taken into custody 10 for also committing another violation of law for which that action is 11 legally permitted or required.

12 (4) Consistent with the provisions of subsection c. of section 1 13 of P.L.2020, c.129 (C.40A:14-118.5), the video and audio recording 14 functions of a law enforcement officer's body worn camera, as 15 defined in that section, shall be activated whenever the law 16 enforcement officer is responding to a call for service related to a 17 violation or suspected violation of paragraph (1) of this subsection 18 for possessing or consuming an alcoholic beverage, marijuana, 19 hashish, or a cannabis item, or at the initiation of any other law 20 enforcement or investigative encounter between an officer and a 21 person related to a violation or suspected violation of that 22 paragraph, and shall remain activated until the encounter has fully 23 concluded and the officer leaves the scene of the encounter; 24 provided, however, that the video and audio recording functions of 25 a body worn camera shall not be deactivated pursuant to 26 subparagraph (a) of paragraph (2) of subsection c. of P.L.2020, 27 c.129 (C.40A:14-118.5), based on a request to deactivate the 28 camera by a person who is the subject of a responsive call for 29 service or law enforcement or investigative encounter related to a 30 violation or suspected violation of paragraph (1)of this subsection.

31 (5) As part of the process for the issuance of a written warning 32 or write-up to a person for a violation of paragraph (1)of this 33 subsection, the law enforcement officer shall take possession of any 34 alcoholic beverage, marijuana, hashish, or cannabis item from the 35 person, and any drug or cannabis paraphernalia for use with any 36 marijuana, hashish, or cannabis item. The existence and description 37 of the alcoholic beverage, marijuana, hashish, or cannabis item, and 38 any drug or cannabis paraphernalia shall be included in the sworn 39 statement that includes a description of the relevant facts and 40 circumstances that support the officer's determination that the 41 person committed a violation, and which record is temporarily 42 maintained in accordance with this section to determine subsequent 43 possession or consumption violations, and track referrals for 44 accessing community services provided by a public or private 45 agency or organization due to a third or subsequent violation. Any 46 alcoholic beverage, marijuana, hashish, cannabis item, or drug or 47 cannabis paraphernalia obtained by the law enforcement officer 48 shall either be destroyed or secured for use in law enforcement

training or educational programs in accordance with applicable law
 and directives issued by the Attorney General.

3 (6) With respect to any violation of paragraph (1) of this 4 subsection concerning the possession or consumption of an 5 alcoholic beverage, marijuana, hashish, or any cannabis item:

6 (a) a person under the legal age to purchase alcoholic beverages
7 or cannabis items shall not be photographed or fingerprinted,
8 notwithstanding any provisions of section 2 of P.L.1982, c.79
9 (C.2A:4A-61) to the contrary;

10 (b) (i) any copy of any written warning or write-up issued to a 11 person under the legal age to purchase alcoholic beverages or 12 cannabis items, written notification provided to the person's parent, 13 guardian or other person having legal custody in accordance with 14 section 3 of P.L.1991, c.169 (C.33:1-81.1a), sworn statement 15 describing the relevant facts and circumstances that support an 16 officer's determination that a person committed a violation, or 17 referrals for accessing community services provided by a public or 18 private agency or organization pertaining to a third or subsequent 19 violation shall be segregated and maintained in a separate physical 20 location or electronic repository or database from any other records 21 maintained by a law enforcement agency, and reported to the 22 Attorney General in a manner so that they are similarly segregated 23 and maintained in a separate physical location or electronic 24 repository or database from other law enforcement records 25 accessible to the Attorney General and State and local law 26 enforcement agencies, and shall not be transferred to or copied and 27 placed in any other physical location or electronic repository or 28 database containing any other law enforcement records. These 29 records shall only be used to the extent necessary to determine a 30 subsequent violation of paragraph (1) of this subsection or to track 31 referrals to agencies and organizations, and shall not be revealed, 32 reviewed, or considered in any manner with respect to any current 33 or subsequent juvenile delinquency matter, including but not limited 34 to, a charge, filing, eligibility or decision for diversion or discharge, 35 or sentencing, other disposition, or related decision affecting the 36 juvenile, or with respect to any current or subsequent prosecution 37 for committing an offense or other violation of law, including but 38 not limited to, a charge, filing, eligibility or decision for diversion 39 or discharge, or sentencing, other disposition, or related decision 40 affecting an adult under 21 years of age. Also, these records shall 41 be deemed confidential and shall not be subject to public inspection 42 or copying pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 43 et seq.), and their existence shall not be acknowledged based upon 44 any inquiry in the same manner as if the records were expunged 45 records pursuant to the provisions of subsection a. of N.J.S.2C:52-46 15.

47 The Attorney General may use the records described herein to 48 generate the number of occurrences and other statistics concerning

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1 first, second, third and subsequent violations of paragraph (1) of 2 this subsection, the municipal, county or other geographic areas 3 within which first, second, third and subsequent violations occur, 4 and the law enforcement agencies involved in first, second, third 5 and subsequent violations, which are to be compiled and made 6 available by the Attorney General in accordance with section 4 of P.L.2021, c.25  ${}^{3}$  (C.2C:33-15.1) ${}^{3}$ . The identity of any person 7 named in a record shall not be revealed or included in the 8 9 information to be compiled and made available in accordance with 10 that section.

The records of violations shall only be maintained temporarily
and shall be destroyed or permanently deleted as set forth in
subparagraph (c) of this paragraph.

14 (ii) any records pertaining to a person's acceptance of assistance 15 from an agency or organization to which a law enforcement referral 16 was made shall not be revealed, reviewed, or considered in any 17 manner with respect to any current or subsequent juvenile 18 delinquency matter, including but not limited to, a charge, filing, 19 eligibility or decision for diversion or discharge, or sentencing, 20 other disposition, or related decision affecting the juvenile, or with 21 respect to any current or subsequent prosecution for committing an 22 offense or other violation of law, including but not limited to, a 23 charge, filing, eligibility or decision for diversion or discharge, or 24 sentencing, other disposition, or related decision affecting an adult 25 under 21 years of age. Also, these records shall be deemed 26 confidential and shall not be subject to public inspection or copying 27 pursuant to the provisions of P.L.1963, c.73 (C.47:1A-1 et seq.), 28 and their existence shall not be acknowledged based upon any 29 inquiry in the same manner as if the records were expunged records 30 pursuant to the provisions of subsection a. of N.J.S.2C:52-15.

(c) <sup>3</sup>[Wall] all<sup>3</sup> of the records maintained by a law enforcement 31 32 agency and reported to the Attorney General as described in 33 subsubparagraph (i) of subparagraph (b) of this paragraph shall be 34 destroyed or permanently deleted by the law enforcement agency 35 and Attorney General on the second anniversary following the 36 creation of the record concerning a violation, or not later than the 37 last day of the month in which that second anniversary date falls, or 38 alternatively not later than the 21st birthday of a person who is the 39 subject of a record, or not later than the last day of the month in 40 which that birthday falls, whichever date occurs sooner, except that 41 a record shall be maintained upon request by the person named in 42 the record or representative thereof, the law enforcement officer 43 who made the record, or the law enforcement agency currently 44 maintaining the record if it involves a lawsuit, disciplinary 45 complaint, or criminal prosecution arising from the violation 46 described in the record, based on an assertion that the record has 47 evidentiary or exculpatory value. Upon final disposition of the

matter for which the extended record retention was requested, the
 record shall be destroyed or permanently deleted.

3 (d) A law enforcement officer shall be guilty of the crime of 4 official deprivation of civil rights as set forth in section 3 of 5 P.L.2021, c.25 (C. ${}^{3}2C:30-6.1{}^{3}$ ) for violating the provisions of 6 paragraph (1) of this subsection that address law enforcement 7 actions involving persons who are under the legal age to purchase 8 alcoholic beverages or cannabis items.

b. (Deleted by amendment, P.L.2021, c.25)

10 c. (Deleted by amendment, P.L.2021, c.25)

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11 d. Nothing in this act shall apply to possession of alcoholic 12 beverages by any such person while actually engaged in the 13 performance of employment pursuant to an employment permit 14 issued by the Director of the Division of Alcoholic Beverage 15 Control, or for a bona fide hotel or restaurant, in accordance with 16 the provisions of R.S.33:1-26, or while actively engaged in the 17 preparation of food while enrolled in a culinary arts or hotel 18 management program at a county vocational school or post-19 secondary educational institution; and nothing in this section shall 20 apply to possession of cannabis items by any such person while 21 actually engaged in the performance of employment by a cannabis 22 establishment, distributor, or delivery service as permitted pursuant 23 to the "New Jersey Cannabis Regulatory, Enforcement Assistance, and Marketplace Modernization Act," P.L.2021, c.16 <sup>3</sup>(C.24:6I-31) 24 et al.)<sup>3</sup>. 25

e. Except as otherwise provided in this section, the provisions
of section 3 of P.L.1991, c.169 (C.33:1-81.1a) shall apply to a
parent, guardian or other person with legal custody of a person
under 18 years of age who is found to be in violation of this section.
f. An underage person and one or two other persons shall be
immune from prosecution under this section if:

(1) one of the underage persons called 9-1-1 and reported that
another underage person was in need of medical assistance due to
alcohol consumption, or the consumption of marijuana, hashish, or
a cannabis item;

36 (2) the underage person who called 9-1-1 and, if applicable, one
37 or two other persons acting in concert with the underage person
38 who called 9-1-1 provided each of their names to the 9-1-1
39 operator;

40 (3) the underage person was the first person to make the 9-1-141 report; and

42 (4) the underage person and, if applicable, one or two other
43 persons acting in concert with the underage person who made the 944 1-1 call remained on the scene with the person under the legal age
45 in need of medical assistance until assistance arrived and
46 cooperated with medical assistance and law enforcement personnel
47 on the scene.

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1 The underage person who received medical assistance also shall 2 be immune from prosecution under this section. For purposes of this section, an alcoholic beverage includes 3 g. powdered alcohol as defined by R.S.33:1-1, a cannabis item 4 5 includes any item available for lawful consumption pursuant to the "New Jersey Cannabis Regulatory, Enforcement Assistance, and 6 Marketplace Modernization Act," P.L.2021, c.16 <sup>3</sup>[(C.<sup>2</sup><u>2C:30-6.1</u><sup>2</sup>] 7 (C.24:6I-31 et al.)<sup>3</sup>, and the terms "marijuana" and "hashish" have 8 9 the same meaning as set forth in N.J.S.2C:35-2, and the terms "drug 10 paraphernalia" and "cannabis paraphernalia" have the same 11 meaning as set forth in N.J.S.2C:36-1 and section 3 of P.L.2021, c.16  ${}^{3}$  [(C. ${}^{2}2C:30-6.1^{2}$ )] (C.24:6I-33)  ${}^{3}$ , respectively. 12 (cf: P.L. 2021, c.25, s.2) 13 14 <sup>3</sup>[<sup>2</sup>2. Section 3 of P.L.1991, c.169 (C.33:1-81.1a) is amended to 15 16 read as follows: 17 3. A parent, guardian or other person having legal custody of a 18 person under 18 years of age found in violation of R.S.33:1-81 or 19 section 1 of P.L.1979, c.264 (C.2C:33-15) with respect to purchasing, 20 possessing, or consuming any alcoholic beverage, marijuana, hashish, 21 or cannabis item available for lawful consumption pursuant to the 22 "New Jersey Cannabis Regulatory, Enforcement Assistance, and 23 Marketplace Modernization Act," P.L.2021, c.21 (C.24:6I-31 et al.) 24 shall be notified of the violation in writing. The parent, guardian or 25 other person having legal custody of a person under 18 years of age 26 shall be subject to a fine in the amount of \$500.00 upon any 27 subsequent violation of R.S.33:1-81 or section 1 of P.L.1979, c.264 28 (C.2C:33-15) on the part of such person if it is shown that the parent, 29 guardian or other person having legal custody failed or neglected to exercise reasonable supervision or control over the conduct of the 30 person under 18 years of age.<sup>2</sup> 31 (cf: P.L.2021, c.16, s.71)]<sup>3</sup> 32 33

34  ${}^{2}$ [2.]  ${}^{3}$ [3.<sup>2</sup>] 2.<sup>3</sup> This act shall take effect  ${}^{3}$ [on the 60<sup>th</sup> day 35 following enactment] <u>immediately</u><sup>3</sup>.