

BEFORE THE STATE OF NEW JERSEY
BOARD OF PUBLIC UTILITIES

IN THE MATTER OF THE PETITION)
OF PUBLIC SERVICE ELECTRIC AND)
GAS COMPANY FOR APPROVAL OF)
EXTENSION OF A SOLAR)
GENERATION INVESTMENT)
PROGRAM AND ASSOCIATED COST) BPU DOCKET NO. EO12080721
RECOVERY MECHANISM AND FOR)
CHANGES IN THE TARIFF FOR)
ELECTRIC SERVICE B.P.U.N.J. No. 15)
ELECTRIC PURSUANT TO N.J.S.A.)
48:2-21 AND N.J.S.A. 48:2-21.1)

SURREBUTTAL TESTIMONY OF DAVID E. DISMUKES, PH.D.
ON BEHALF OF THE
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FILED: March 1, 2013

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- 1 • Section III: SREC Oversupply Projections
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3 **II. POLICY**

4 **Q. DO YOU AGREE WITH THE COMPANY’S ASSERTION THAT ITS**
5 **PROPOSED SOLAR 4 ALL EXTENSION PROGRAM (“SFAE”) IS CONSISTENT WITH**
6 **STATE ENERGY POLICY?**

7 A. No. The Company cites section 1 of the legislation commonly known as the Regional
8 Greenhouse Gas Initiative (“RGGI”), N.J.S.A. 26:2C-45, as support for its SFAE proposal.¹ The
9 Company specifically quotes the legislative finding that: “public utility involvement and
10 competition in renewable energy, conservation, and energy efficiency industries are essential to
11 maximize efficiencies” as the primary support for its position that the SFAE is consistent with
12 state energy policy. However, this citation and specific quotation do not, contrary to the
13 Company’s assertions, provide strong policy support for the proposed SFAE for a variety of
14 reasons.

15 **Q. DO YOU THINK THE COMPANY’S REFERENCE IS TAKEN OUT OF**
16 **CONTEXT?**

17 A. Yes. While it is true that the legislation explicitly states “public utility involvement” is
18 important, the legislation does not go so far as to specifically define or require a certain type of
19 involvement for utilities. Electric distribution companies (“EDCs” or “utilities”) can participate
20 in renewable and energy efficiency programs in a number of ways that go beyond making utility-
21 owned, rate-recovered investments. For instance, New Jersey’s other EDCs are “involved” in
22 solar markets, and help facilitate long-term contracting in those markets, without owning any

¹ Rebuttal Testimony of Terrence J. Moran, 5:1-3.

1 solar generation assets.² While it is also true that the Company’s Solar 4 All and Solar Loan
2 programs were filed and approved by the Board under the RGGI legislation, the Board was not
3 forced to unconditionally accept either program, nor was it required to approve any program that
4 may result in negative net economic benefits. Moreover, public utility involvement in renewable
5 energy is not without limits. Section 13 of the RGGI legislation allows the Board to issue orders
6 “approving, modifying or denying” cost recovery for such programs and in so doing, to consider
7 subject to a number of market conditions and factors:

8 An electric public utility or a gas public utility seeking cost recovery for any
9 program pursuant to this section shall file a petition with the board to request cost
10 recovery. In determining the recovery by electric public utilities and gas public
11 utilities of program costs for any program implemented pursuant to this section,
12 the board may take into account the potential for job creation from such programs,
13 the effect on competition for such programs, existing market barriers,
14 environmental benefits, and the availability of such programs in the marketplace.³

15 **Q. DOES THE COMPANY’S REFERENCE TO THE RGGI LEGISLATION**
16 **IGNORE OTHER IMPORTANT MARKET CONSIDERATIONS?**

17 A. Yes. The RGGI legislation explicitly notes the combination of both “utility involvement
18 and competition” as being important in renewable energy, including solar. The Company fails to
19 recognize that even if the Company’s program is consistent with the “utility involvement” aspect
20 of the legislation, the SFAE is likely inconsistent with “competition” requirements. Several
21 intervenors representing the solar industry in this proceeding have raised important questions
22 about the fact that the SFAE subsidizes the Company’s participation in solar energy markets as a
23 non-price sensitive direct investor. For instance, KDC Solar notes that both the size and duration
24 of the SFAE will “directly and adversely” impact market competition by guaranteeing PSE&G’s

² See I/M/O the Review of Utility Supported Solar Programs, BPU Dkt. No. EO11050311V, Order at 3 (May 23, 2012).

³ N.J.S.A 48:3-98.1.b, emphasis added.

1 solar investments with ratepayer funds giving PSE&G and unfair competitive edge.⁴SEIA also
2 notes that:

3 “where the state policy is to create a vibrant competitive marketplace, as is the
4 case in New Jersey, regulators should consider as well the impact of such
5 ownership on the competitive solar market place currently under development via
6 the Solar Renewable Energy Credit (SREC) market. Because the Company is
7 unresponsive to SREC prices, the negative impact of utility direct investment on
8 the competitive market place must be seriously considered and addressed.”⁵

9 SEIA also notes that utility-direct investment is just one tool in a suite of options available to
10 regulators and that SEIA’s support for the initial Solar 4 All program was in the “context of a
11 very different market environment.”⁶

12 **Q. HAVE ANY INTERVENORS EXPRESSED CONCERNS ABOUT PUBLIC**
13 **UTILITY INVOLVEMENT IN THE SREC MARKET?**

14 A. Yes. MSEIA has recognized this, arguing that:

15 MSEIA’s position is that SRECs were created to support the growth of solar
16 power in a competitive marketplace. Therefore, we believe that it is inappropriate
17 for solar capacity developed and owned by a regulated monopoly to receive
18 SRECs.⁷

19 **Q. IS THE COMPANY’S REFERENCE TO THE ENERGY MASTER PLAN**
20 **(“EMP”) TAKEN OUT OF CONTEXT AS WELL?**

21 A. Yes. The Company focuses on the section in the EMP that discusses the Governor’s
22 preference for linking solar energy development and wise land use policies.⁸ While it is true that
23 the EMP seeks to make better use of productive and unproductive land in the state, none of these
24 recommendations were made in a vacuum ignoring “net economic benefits.” The EMP is crystal
25 clear in noting that “New Jersey’s environmental, economic, and reliability goals require that

⁴ Direct Testimony of Thomas P. Lynch, 3:7.

⁵ Direct Testimony of Katie BolcarRever, 3:28-29; and 4:1-4.

⁶ Direct Testimony of Katie BolcarRever, 3:22-23; and 10:20-21.

⁷ Direct Testimony of Lyle Rawlings, p. 3.

⁸ Rebuttal Testimony of Terrence J. Moran, 5:10-20.

1 cost/benefit studies rationally measure total impacts, including direct energy costs, quantifiable
 2 environmental benefits, and indirect socio-economic benefits.”⁹ The EMP also notes that:

3 New Jersey can meet its renewable energy challenges through measured and cost-
 4 effective policy choices. Determining the cost-effectiveness of policy options requires a
 5 comprehensive analytic effort that considers all costs and benefits, both direct and
 6 indirect. In addition, cost-effectiveness must be calculated from both the perspective of
 7 program participants and non-participants. It is often the case that participants benefit
 8 from programs that are driven by admirable policy choices, *e.g.*, customer rebate
 9 programs that subsidize the purchase of efficient home appliances, or clean solar PV
 10 installations that encourage in-State manufacturing. It is not clear, however, if non-
 11 participants reap sufficient benefits in the form of cleaner air or lower power prices to
 12 offset the additional cost that then become enshrined in the retail electric bill. Going
 13 forward, New Jersey should implement more rigorous cost/benefit analyses to determine
 14 the cost-effectiveness of its energy policy options.¹⁰

15 Further, the EMP notes:

16 The policy goals and action plans set forth in this EMP are designed to support this target
 17 in a way that ensures that worthwhile environmental objectives do not undermine other
 18 laudable resource planning objectives, in particular, reliability and economics, i.e., price.
 19 Informed tradeoffs among these objectives – the environment, reliability and economics –
 20 are therefore required to achieve the annual RPS targets. In gauging the impact of new
 21 renewable energy sources to meet the RPS, New Jersey must continue to evaluate job
 22 creation prospects and associated economic multiplier effects as well as the efficiency
 23 and fairness of incentives and subsidies. Against the backdrop of high energy costs, New
 24 Jersey’s current fiscal challenges remind policymakers that the method for achieving the
 25 RPS should be flexible – neither rigid nor absolute. New Jersey should formulate the
 26 incentives and portfolio of renewable energy sources that result in the most cost-effective
 27 energy alternatives possible. Mid-course corrections to achieve the RPS objectives that
 28 safeguard New Jersey’s need for reliability and economic benefits are encouraged.
 29 Emphasis should be placed on resources that provide a net economic benefit to the State
 30 by providing jobs and investment, in addition to clean energy.¹¹

31 **Q. DO YOU AGREE WITH THE COMPANY’S ASSERTION THAT “WITHOUT**
 32 **[THE] SFAE THESE PROGRAMS WILL SIMPLY NOT BE BUILT?”**

33 A. No, and several of the citations provided by the Company that suggest other intervenors
 34 support its position appear to be taken out of context, and inconsistent with the bigger picture

⁹ 2011 New Jersey Energy Master Plan, December 6, 2011, p. 75.

¹⁰ 2011 New Jersey Energy Master Plan, December 6, 2011, p. 75 (**Emphasis added**).

¹¹ 2011 New Jersey Energy Master Plan, December 6, 2011, p. 76, emphasis added.

1 policy positions taken by these parties. For instance, PSE&G cites the testimony of Thomas
2 Lynch¹² as stating that landfills “could potentially benefit from subsidized investment.”
3 However, this was *after* his testimony stated that private companies are seeking the opportunity
4 to make investments in the solar market without the need for ratepayer subsidies. Further, Mr.
5 Lynch’s statement that landfills could potentially benefit also came *after* he stated that
6 “[a]lternatively, if the Board is inclined to proceed...”¹³ Mr. Lynch also goes on to say that
7 investment in other program segments of the SFAE, such as warehouse roofs and municipal
8 locations:

9 is not constrained and needs no special incentives. Allowing PSEG to enter these
10 segments under the Extension Program, subsidized by the rate payers, would have
11 significant adverse impacts on market competition – the exact consequence that
12 the BPU was attempting to avoid when it approved PSEG’s initial Solar 4 All
13 Program in 2009.”¹⁴

14 PSE&G also cites the testimony of SEIA “regarding PSE&G’s expertise”¹⁵ when in fact SEIA’s
15 testimony clearly states that:

- 16 • The market segments being targeted by the SFAE are not underserved.¹⁶
17 • Direct utility participation should be limited:

18 There is a heightened risk that the utility will leverage any advantage it has
19 established in marketing, financing, or distributing electricity by virtue of
20 its authority to operate as a regulated entity to supplant, rather than
21 supplement third party development.¹⁷

- 22 • The warehouse sector does not “merit utility intervention.”¹⁸

¹² Rebuttal Testimony of Terrence J. Moran, page 6, footnote 5.

¹³ Direct Testimony of Thomas P. Lynch, 3:14.

¹⁴ Direct Testimony of Thomas P. Lynch, 4:8-14.

¹⁵ Rebuttal Testimony of Terrence J. Moran, page 6, footnote 5.

¹⁶ Direct Testimony of Katie BolcarRever, 14:3-5.

¹⁷ Direct Testimony of Katie BolcarRever, 15:10-14.

¹⁸ Direct Testimony of Katie BolcarRever, 15:15-18.

- 1 • The parking lot sector does not warrant utility intervention.¹⁹
2 • While the landfill/brownfield segment is targeted by policy makers, utility ownership “is
3 one tool” and other incentives or market support mechanism may address any market
4 barriers.²⁰

5 **Q. DOES PAST SOLAR INSTALLATION DATA SUPPORT THE COMPANY’S**
6 **ASSERTION THAT “WITHOUT [THE] SFAE THESE PROGRAMS WILL SIMPLY**
7 **NOT BE BUILT?”²¹**

8 A. No. Data distributed by the Office of Clean Energy (“OCE”) shows that at least 60
9 projects have been built or are underway at brownfield, landfill, parking lot and farmland sites.
10 Schedule DED-SR-1 provides a summary of these projects. In New Jersey, 11 brownfield
11 installations totaling 21 MW have been completed, and eight of these brownfield installations are
12 in PSE&G’s service territory. There are 48 parking lot installations totaling almost 24 MW and
13 at landfills seven projects totaling 17.1 MW have been completed. In addition, about 99 MW
14 have been installed in 19 farmland and “various” other settings. All together, these projects total
15 161 MW, or about 17 percent of New Jerseys’ total solar installations.²²

16 **III. SREC OVERSUPPLY PROJECTIONS**

17 **Q. DOES THE COMPANY ATTEMPT TO REFUTE THE CLAIM THAT THE**
18 **PROPOSED S4AE IS UNNECESSARY IN LIGHT OF THE CURRENT STATE OF THE**
19 **MARKET FOR SOLAR RENEWABLE ENERGY CERTIFICATES?**

20 A. Yes. PSE&G essentially makes three arguments attempting to refute the point made in
21 my Direct Testimony that the S4AE is unnecessary in light of the over development that exists

¹⁹ Direct Testimony of Katie BolcarRever, 16:3-8.

²⁰ Direct Testimony of Katie BolcarRever, 16:27-33; and 17:1-17.

²¹ Rebuttal Testimony of Terrence J. Moran, 6:2-3.

²² OCE has noted that this is “not a full and complete representation of all solar projects located on these land use types.

1 within the State’s solar energy market. First, the Company claims that attempting to predict the
2 New Jersey future solar build rates or future SREC prices is difficult in light of uncertainties.²³
3 Second, the Company claims that a review of the historic solar build rate in New Jersey suggests
4 that the market may not be overbuilt for as long as some parties have suggested.²⁴ Lastly, the
5 Company insists that Rate Counsel is “missing the point,” in its definition of necessity.²⁵ PSE&G
6 claims that its proposal is intended to ensure solar development on non-productive properties
7 consistent with the State’s general policy objectives.²⁶

8 **Q. DO YOU DISAGREE WITH THE COMPANY’S POSITION THAT SOLAR**
9 **INSTALLATION AND SREC SUPPLY FORECASTS OFTEN INCORPORATE A**
10 **DEGREE OF UNCERTAINTY?**

11 A. No. Forecasts by definition incorporate varying degrees of uncertainty. However, the
12 Company is likely overstating the extent of uncertainty surrounding the solar market forecasts.
13 For instance, the Company references a Bloomberg New Energy Finance (“BNEF”) December 3,
14 2012 publication showing solar supply status starting Energy Year 2015 (“EY2015”) as
15 **#BEGIN CONFIDENTIAL# [REDACTED] #END CONFIDENTIAL#**. What the Company fails
16 to put into context is the **#BEGIN CONFIDENTIAL# [REDACTED]**

17 [REDACTED]
18 [REDACTED]
19 [REDACTED]
20 [REDACTED]
21 [REDACTED]

²³ Rebuttal Testimony of Terrence J. Moran, 11:9-10.
²⁴ Rebuttal Testimony of Terrence J. Moran, 10:13-16.
²⁵ Rebuttal Testimony of Terrence J. Moran, 10:13.
²⁶ Rebuttal Testimony of Terrence J. Moran, 10:10-12.

1 [REDACTED]

2 [REDACTED]

3 [REDACTED]

4 [REDACTED] #END CONFIDENTIAL#

5 **Q. HAVE YOU PERFORMED ANY ANALYSIS ASSESSING THE IMPACT THAT**
6 **THE SFAE WILL HAVE ON THE NEW JERSEY SOLAR MARKET UNDER**
7 **CONSERVATIVE PROJECTIONS?**

8 A. Yes, and the results of that analysis are presented in Schedule DED-SR-2. The first page
9 of this schedule presents the SREC supply assumption used in this analysis relative to the State's
10 annual RPS requirements. As shown, I assume the SREC market will be long EY2012 through
11 EY2014, with SREC supply equating to 150 percent, 200 percent, and 125 percent of the State's
12 RPS in each of these energy years. I then assume that in EY2015 and EY2016, SREC supply
13 excluding S4AE will only account for 90 percent of the State's RPS. This assumption is
14 intended to be consistent with the most pessimistic solar development forecasts presented in this
15 proceeding.

16 **Q. WHAT HAPPENS TO THIS CONSERVATIVELY LOW FORECAST WITH THE**
17 **COMPANY'S SFAE DEVELOPMENT IS ADDED TO THE MARKET?**

18 A. The results show that even under these overly conservative assumptions, the SREC
19 market will be long (in excess of the State's RPS requirement) through EY2018. With the
20 inclusion of the proposed S4AE, the SREC market will never return to balance through at least
21 EY2020. This further reinforces the consideration of a "new normal" in New Jersey solar energy
22 markets consisting of relatively steady and strong solar installation rates with lower and more
23 stable SREC prices.

1 **Q. HAVE YOU ESTIMATED JUST HOW UNDERSUPPLIED THE MARKET**
2 **NEEDS TO BE IN ORDER TO ACCOMMODATE THE COMPANY'S PROPOSED**
3 **SFAE DEVELOPMENT?**

4 A. Yes. Solar development would have to decrease to about 68 to 69 percent of the State's
5 RPS in EY2014 and EY2015 in order to accommodate the capacity that would be developed
6 under the SFAE as proposed. This is a level of under-development well below what most
7 forecasts and solar stakeholders expect for those EYs.

8 **Q. PLEASE DESCRIBE THE COMPANY'S POSITION REGARDING THE OCE**
9 **SOLAR DEVELOPMENT FORECASTS.**

10 A. The Company suggests that the OCE's solar development forecasts should not be given
11 much weight due to the simplicity of the methods used to develop it. In this the Company argues
12 that the OCE's forecast does not take into account industry trends as it calculates future solar
13 build rates as an assumed proportion of the incremental RPS.²⁷

14 **Q. DO YOU AGREE THAT THE OCE'S SOLAR DEVELOPMENT FORECAST**
15 **SHOULD BE DISMISSED OUT OF HAND AS BEING OVERLY SIMPLISTIC?**

16 A. No. It is a well held concept in forecasting that predictive models should maintain a
17 certain degree of simplicity, so the Company's arguments that OCE's forecasts are too simple
18 does not hold a considerable amount of merit. Further, the Company, despite its criticisms, has
19 failed to provide any forecasting variance analysis of past OCE projections to support its claims
20 that OCE's approach is significantly flawed. OCE's projections represent another set of insights
21 into solar market development, and are important since they come from a neutral third party.

²⁷See, Rebuttal Testimony of Terrence J. Moran, 12:8-16.

1 The fact that OCE's projections are consistent with other sources, including commercial sources
2 purchased by the Company, suggests that the "simplistic" approach may not be without merit.

3 **Q. HAS THE COMPANY RAISED ANY ISSUES IN THE PAST REGARDING**
4 **OCE'S SOLAR DEVELOPMENT FORECAST?**

5 A. No and, in fact, the Company was asked in discovery to provide all analyses, comments
6 or other materials it provided to the OCE regarding OCE's solar installation projections. The
7 Company answered that it had not provided any comments, input or recommendations to the
8 OCE. The Company also indicated that it had not performed a variance analysis (measuring the
9 difference between actuals-to-projected installations) on the OCE's forecast.²⁸

10 **Q. HAS THE COMPANY PRESENTED AN EMPIRICAL ANALYSIS OF THE**
11 **SOLAR ENERGY MARKET IN ANY OF ITS TESTIMONY IN THIS PROCEEDING?**

12 A. No, it has not. The Company has taken every opportunity to criticize and dismiss the
13 solar market analyses of all parties who have presented such analyses within this proceeding,
14 without submitting an alternative analysis of its own. In fact, when asked in discovery to provide
15 all New Jersey solar market analyses within its possession, the Company provided a series of
16 reports, that included a number of solar market projections, from BNEF.²⁹ The BNEF forecast
17 presented in my Direct Testimony was the most recent of these reports from BNEF and was
18 provided by the Company as the only solar market forecast in its possession.

19 **Q. HAS THE COMPANY SUBSEQUENT TO THE FILING OF TESTIMONY**
20 **ATTEMPTED TO PRESENT AN EMPIRICAL ANALYSIS OF THE SOLAR ENERGY**
21 **MARKET?**

²⁸ Company response to RCR-P-53.

²⁹ Company response to Data Request RCR-P-1.

1 A. Yes. The Company prepared a forecast that was provided in response to discovery
2 questions associated with its rebuttal testimony.³⁰ This new Company solar development
3 forecast clearly comes late in this proceeding. Regardless, even this new PSE&G forecast is
4 only able to justify the inclusion of its proposed S4AE by assuming a 487 MWh, or 36.4 percent,
5 shortfall in New Jersey solar generation supply in EY2014. This is inconsistent with the position
6 of the BNEF, and the OCE worse-case projections, which project New Jersey solar generation
7 supply to equate to #BEGIN CONFIDENTIAL# [REDACTED] #END CONFIDENTIAL# and
8 126.6 percent of the State's RPS, respectively. In fact, the Company's estimated solar market
9 shortfall does not appear to be supported by its prior testimony which clearly states that "[w]hat
10 is known with relative certainty is that the New Jersey SREC market will be 'long' through
11 EY2014."³¹

12 **Q. DO YOU AGREE WITH THE COMPANY'S ASSERTION THAT AN INFLUX**
13 **OF LARGE GRID-CONNECTED PROJECTS IS CHANGING THE MAKEUP OF THE**
14 **PROJECT PIPELINE?**³²

15 A. I agree that an increase in large grid-connected projects accounts for a large portion of the
16 project pipeline, however, I disagree with the Company's assertion that this has imparted a
17 greater degree of uncertainty to the market. Namely, the Company's assertion that large grid
18 connected projects are generally less likely to come to fruition, or that an increase in the
19 cancellation rates of these projects has had a substantial effect on the overall market, is
20 unsupported.

³⁰Company response to Data Request RCR-P-53.

³¹Rebuttal Testimony of Terrence J. Moran, 11:13-14.

³²Rebuttal Testimony of Terrence J. Moran, 12:18-19; 13:9-11.

1 Q. HAVE YOU CONDUCTED ANY ANALYSIS OF THE CANCELLATION RATES
2 OF NEW JERSEY SOLAR PROJECTS?

3 A. Yes, and the results of that analysis are presented in Schedule DED-SR-3. This analysis
4 utilizes monthly reports provided by the OCE to compare the total capacity of projects listed in
5 the project pipeline with the capacity of those that end up being cancelled or scrubbed.³³ This
6 schedule depicts, on a capacity (kW) basis, the percentage of grid-connected and net metered
7 capacity residing within the pipeline in any given month versus the amount of capacity which
8 ends up actually being constructed. The results of my analysis show that historically, grid-
9 connected projects within the pipeline were far more likely to come to fruition than net metered
10 projects. Around the beginning of 2012 this began to change, as market conditions and new
11 regulations have caused circumstances where a substantial portion of capacity proposed after this
12 time has ended up being cancelled. However, the completion percentage of net metered capacity
13 has remained strong, averaging 62.5 percent since November 2010 and has only fluctuated
14 between a low of 54.5 percent and a high of 70.9 percent. The decline in the completion rate of
15 grid-connected projects has also had little effect on the overall completion rate of solar energy
16 capacity within the pipeline, which remained at a healthy 58.2 percent in October 2012, due to
17 the small percentage of overall New Jersey solar market grid-connected projects. Even during
18 the substantial run up in grid-connected capacity seen in the summer of 2012, in my analysis
19 grid-connected solar energy only accounted for 30.6 percent of the total solar energy pipeline.
20 On average since November 2010, grid-connected solar has accounted for less than 20 percent of
21 solar capacity moving within the pipeline.

³³ For the purpose of this analysis, all projects within the pipeline as of December 31, 2012 were removed from calculations as it is unknown whether these projects will be built.

1 **Q. HAS THE OCE CHANGED ITS PROJECTION OF NEW JERSEY SOLAR**
2 **BUILD RATES AND GENERATION?**

3 A. Yes. At the most recent BPU-OCE Renewable Energy Committee meeting held
4 February 14, 2013, the OCE presented an update of its solar generation forecast to include 2012
5 solar projects installed subsequent to October 31, 2012. I have updated the historic and
6 forecasted solar installation trends based on this updated information in Schedule DED-SR-4.
7 The second page of this analysis shows that the OCE forecasts monthly build rates to continue to
8 be significant, at between 14 MW per month, to 48 MW per month over the next five energy
9 years. The OCE's revised numbers are arguably more optimistic than previous forecasts
10 regarding build rates as the OCE "low" forecast now projects an increase in solar installation
11 rates in EY2015 and EY2016. This means that, contrary to the Company's position, the OCE
12 sees greater possibility of the current oversupply in the Solar Markets continuing into the future
13 than it did just two months ago.

14 In addition, Schedule DED-SR-5 shows that OCE also estimates SREC availability to be
15 above, if not significantly above, the new solar RPS requirement defined in the Solar Energy Act
16 ("SEA")³⁴ until EY2016. The one exception to this above-requirement is still the trend within
17 the "low" forecast scenario for EY2016 where SREC availability is anticipated to be below the
18 RPS requirement in that year. OCE's median SREC availability forecast, however, ranges from
19 a high of 230 percent of the annual SREC requirement to a low of 116 percent of the SREC
20 requirement in EY2016.

³⁴ L. 2012, c. 24.

1 Q. DO YOU BELIEVE THE COMPANY'S CITATION TO TWO RECENT
2 CANCELLATIONS OF LARGE GRID SUPPLY PROJECTS³⁵ INDICATES
3 "EVIDENCE" OF A SIGNIFICANT REDUCTION IN BUILD RATES BEYOND THAT
4 INCORPORATED WITHIN FORECASTS BY MARKET ANALYSTS?

5 A. No. I have reviewed the OCE published inventory of projects currently within the
6 pipeline and at the time of the December forecast, which was provided as a Schedule in my
7 Direct Testimony, the OCE had already removed both of these two grid supply projects from its
8 pipeline inventory. This understanding is apparently consistent with the Company's
9 understanding.³⁶ Contrary to the Company's claims, this would imply that the OCE had already
10 taken into account the effect the withdrawal of these two projects would have on projected solar
11 development.

12 **IV. Rate Impact Analysis**

13 Q. DO YOU AGREE WITH THE COMPANY'S ASSERTIONS THAT YOUR RATE
14 IMPACT ANALYSIS IS INCORRECT?

15 A. No. In my direct testimony I noted that the revenue credits utilized by the Company in
16 developing its rate impact estimates were overstated. These revenue credits were based upon
17 unrealistically high SREC prices as well as PJM energy and capacity prices. The Company
18 suggests that my criticism of these revenue credits is incorrect since "these figures are not
19 guarantees of future market conditions," since "the actual rate may go up or down."³⁷ The point
20 of my analysis, however, was not to suggest that prices were, or should be, known with any
21 certainty but rather to point out that the Company's estimated rate impacts were understated

³⁵ Rebuttal Testimony of Terrence J. Moran, 14:14 to 15:5.

³⁶ Company response to Data Request RCR-P-55.

³⁷ Rebuttal Testimony of Terrence J. Moran, 23:18-19; 24:13-14.

1 since they were based upon SREC, energy and capacity prices that were beyond most reasonable
2 expectations of future market conditions.

3 **Q. WHAT ARE THE CONSEQUENCES OF OVERSTATING THE MAGNITUDE**
4 **OF THESE REVENUE CREDITS?**

5 A. For ratepayers, two consequences are noteworthy. First, high SREC prices can make the
6 rate impacts associated with the Company's proposal appear reasonable. And second, since
7 there are no regulatory or financial consequences to the Company at some later date if these
8 revenue credits were incorrectly estimated, ratepayers would, in fact, bear the full responsibility
9 for the Company's revenue credit forecasting error. This fact was highlighted by Ms. Andrea
10 Crane³⁸ in her direct testimony, and was also highlighted, although with a different emphasis, by
11 SEIA³⁹ in its direct testimony. SEIA correctly noted in its direct testimony that utilities like
12 PSE&G are SREC price insensitive since, holding other factors constant, these utilities will
13 likely be held harmless for any revenue credit shortfalls that may occur in the future.⁴⁰ One of
14 the points made in my direct testimony was to provide an empirical example of this indifference
15 and the resulting rate impacts that arise from that SREC-price insensitive as it relates to
16 ratepayers.⁴¹

17 **Q. DID SEIA'S ANALYSIS OF THIS SREC RATE INSENSITIVITY FOCUS ON**
18 **RATEPAYER IMPACTS?**

19 A. Not directly, but SEIA did highlight another important aspect of this SREC rate
20 insensitivity that impacts ratepayers: namely, the anti-competitive aspects that a program like the
21 SFAE can have on solar market development. As I noted earlier, the approach the Company

³⁸ Direct Testimony of Andrea Crane, 14:11-17.

³⁹ Direct Testimony of Katie BolcarRever, 4:6-11; and 10:12-17.

⁴⁰ Direct Testimony of Katie BolcarRever, 4:6-11; and 10:12-17.

⁴¹ Direct Testimony of David E. Dismukes, Schedule DED-24.

1 uses to estimate its rate impacts excludes any incentive for revenue credit accuracy since it will
2 be held harmless for any revenue deficiencies that limit its ability to earn a reasonable return on
3 and of its prudently-incurred SFAE investments. SEIA notes that the Company also has little
4 incentive to maximize the value of the SFAE investments it makes once they are put into place
5 since, once again, the Company will be held harmless for any revenue deficiencies associated
6 with any prudently-incurred SFAE investment.⁴² So, ratepayers bear the risk of both the forecast
7 errors of the Company's filing as well as any failures to maximize the value of those investments
8 once they are put into place. This is an outcome that does not happen in competitive markets: if
9 a developer incorrectly predicts the revenue streams associated with its investment, or if this
10 same developer fails to maximize the value of that investment once it is put in place, the
11 developer and its shareholders bear the risk of those bad decisions and actions. This result will
12 likely not occur if the SFAE is approved. If anything, the Company's rebuttal testimony simply
13 underscores its indifference to the level of revenue credit since, according to the Company "rate
14 impact[s] may go up or down."⁴³

15 **Q. ARE THE COMPANY'S ESTIMATES BASED ON THE MOST RECENT CEEEP**
16 **ANALYSES?**

17 A. No. The Company also rejects my recommendation that the Board use the most recent
18 Rutgers' Center for Energy, Economic & Environmental Policy ("CEEEP") energy and capacity
19 forecast used for evaluating cost-effectiveness for energy efficiency programs.⁴⁴ The Company's
20 rate impact analysis uses CEEEP's assumptions and forecasts from a June 2012 memo, when a
21 more recent and revised set of assumptions and forecasts is available. The CEEEP forecasts

⁴² Direct Testimony of Katie BolcarRever, 4:6-11; and 10:12-17.

⁴³ Rebuttal Testimony of Terrence J. Moran, 23:19.

⁴⁴ Rebuttal Testimony of Terrence J. Moran, 24:13-22.

1 were developed to be utilized as avoided cost assumptions by the utilities in their RGGI filings
2 and for an energy efficiency market potential study prepared on behalf of the New Jersey Clean
3 Energy Program. The “DRAFT Energy Efficiency Cost-Benefit Analysis Avoided Cost
4 Assumptions” memo, dated June 5, 2012, was circulated by CEEEP to interested parties for
5 comment. CEEEP updated its June 5 report and circulated a revised draft for comment on July
6 25, 2012. CEEEP considered comments from Rate Counsel, New Jersey Natural Gas, and
7 Nexant, Inc., and distributed its resultant “Energy Efficiency Cost-Benefit Analysis Avoided
8 Cost Assumptions” on October 22, 2012. There should be nothing unreasonable about using a
9 more contemporaneous and revised set of assumptions and forecasts from a neutral party like
10 CEEEP.

11 **Q. ARE THE COMPANY’S OBJECTIONS TO USING THE CEEEP FORECAST**
12 **CONSISTENT WITH ITS OTHER CRITICISMS OF YOUR TESTIMONY?**

13 A No. Although the Company highlights changes in solar installation rates over the past
14 two months as somehow representing a significant change in solar markets (potentially justifying
15 its SFAE investment), it fails to apply the same logic when examining an energy and capacity
16 price forecast developed by CEEEP. The CEEEP forecast simply shows continued improvement
17 in energy and capacity market conditions created, in part, by recent New Jersey policy actions.
18 Changes in these market conditions should be included in the SFAE rate impact analysis.

19 **Q. DO YOU AGREE WITH THE COMPANY’S ASSERTION THAT LOW SREC**
20 **PRICES CREATE OFFSETTING RATEPAYER BENEFITS IN ELECTRICITY**
21 **COMMODITY COSTS?**

22 A. No, since (1) there is simply no way a directly and proportional pass-through of SREC
23 price decreases can be verified in the broader electricity commodity market; and (2) the average

1 price for solar paid for by PSE&G customers will still be higher under the Company's SFAE
2 proposal, if approved.

3 **Q. WITH REGARD TO THE FIRST OF YOUR TWO POINTS, ARE YOU**
4 **SUGGESTING THAT ELECTRICITY COMMODITY MARKETS IN NEW JERSEY**
5 **ARE NOT FULLY COMPETITIVE?**

6 A. Not necessarily, but the degree to which SREC prices are simply "pass-through" to Basic
7 Generation Service ("BGS") and by Third Party Suppliers ("TPS") has been discussed and
8 debated for several years in many of the Board's prior solar investigations, proceedings, and
9 workshops. No one knows for certain the competitiveness of the SREC component of BGS
10 offers, in particular, and there have been claims and opinions that BGS suppliers bid the full
11 Solar Alternative Compliance Price ("SACP") as part of their overall commodity bids into the
12 auction. This does not necessarily mean that these commodity markets are uncompetitive. It
13 could mean that some competitive participants in this market tend to choose, and incur, the same
14 hedging cost (i.e., the SCAP) for their uncertain solar energy requirements rather run the risk of
15 incurring higher SREC prices at some later date in their three-year generation service obligation.
16 This may not be an entirely unreasonable decision for these market participants given what were
17 consistently "short" SREC markets prior to last year. The statement the Company references
18 from my direct testimony was simply referencing this likely outcome in past years. It is
19 uncertain whether or not this bidding strategy has changed since. This is one of the reasons why
20 Rate Counsel has recommended a bifurcated BGS bidding process that completely separates the
21 SREC component of the longer term bid from the electricity commodity component. It is my
22 understanding from participating in the last Renewable Energy Committee meeting that Rate

1 Counsel's proposal is one of several ideas being explored in the Board's investigation of solar
2 development volatility that is required under the SEA.

3 **Q. DOES THE COMPANY'S POSITION DO ANYTHING TO MINIMIZE THE**
4 **RISK-SHIFTING NATURE OF ITS SFAE PROPOSAL?**

5 A. No, and if anything, the Company's rebuttal position underscores and highlights the
6 repeated instances in which the market risk of its SFAE investments will be shifted away from
7 itself and onto ratepayers without any form of compensation or reasonable risk mitigation. The
8 Company's SREC price reduction pass-through theory is based upon the same program design
9 fundamentals as its various revenue credits: SREC price reductions may or may not be passed
10 through the BGS or through TPS charges but the degree, nature, and likelihood of such a pass-
11 through occurring is up to the market, not the Company. Such an uncertain outcome is
12 inequitable, inefficient, and unnecessary given the current and anticipated SREC oversupply, or
13 adequately-supplied market conditions.

14 **Q. DO YOU AGREE WITH THE COMPANY'S POSITION THAT THE SREC**
15 **PRICE OFFSET, TO THE EXTENT IT OCCURS, WILL ADEQUATELY COVER THE**
16 **COSTS OF ITS SFAE PROGRAM?**

17 A. No, since such a position flies in the face of a basic economic axiom: "there is no such
18 thing as a free lunch." Consider that the levelized cost of the Company's program is \$344/MWh
19 of solar generation. Even if SREC prices were to fall by \$50/SREC, as noted in the Company's
20 example, and passed entirely through by the BGS auction and TPS charges, it would still not be
21 enough to offset the \$194/SREC premium associated with its program. Even at \$200/SREC, the
22 Company's program is "out of the market" by as much as \$144/SREC, or some 139 percent.
23 Requiring ratepayers to pay such a premium, despite the fact that they have already paid some

1 \$600 million in rebates, prior PSE&G solar programs, SREC and SACP-related charges,
2 deprives them of a return on the hard-earned investments they have made to develop a
3 competitive and low-cost New Jersey solar energy market (see Schedule DED-SR-6 for an
4 itemization of these costs).

5 **V. Net Economic Benefits: Methodology and Assumptions**

6 **a. Leakage Analysis**

7 **Q. DO YOU AGREE WITH THE COMPANY’S CRITICISM OF THE LEAKAGE**
8 **FACTOR USED IN YOUR NET ECONOMIC BENEFITS ANALYSIS?**

9 A. No. The Company asserts that the use of a leakage factor is incorrect since “even if an
10 EPC contractor’s mailing address is out-of-state, our experience has been that contractors have
11 used in-state labor to construct PSE&G’s solar projects in New Jersey.”⁴⁵ This defense is highly
12 flawed since:

- 13 1) The assessment of leakages is a well-recognized, methodologically-appropriate,
14 and mathematically necessary component of any economic impact model.
- 15 2) My analysis never stated nor suggested that there would be a zero in-state labor
16 impact.
- 17 3) The solar energy industry, like most aspects of the energy industry, is capital
18 intensive, not labor intensive.
- 19 4) Such conclusions are anecdotal and unsupported by any alternative economic
20 analysis estimating or quantifying the in-state economic impacts of the
21 Company’s past Solar 4 All program.

⁴⁵ Rebuttal Testimony of Terrence J. Moran, 22:10-13.

1 **Q. LET'S TURN TO THE FIRST FLAW YOU IDENTIFIED. CAN YOU EXPLAIN**
2 **THE ROLE OF LEAKAGES IN REGIONAL ECONOMIC IMPACT MODELING?**

3 A. Yes, leakages are a crucial component to input-output ("I/O") modeling. Leakages
4 account for goods and services that are imported into an economy, and are therefore not
5 produced within the study area of interest. Accurate estimation of these leakages is crucial in
6 obtaining reasonable economic impacts, since imported goods and services that are not produced
7 in the study area should be treated differently than goods and services that are produced within
8 the study area. Failure to account for leakages can lead to large overestimates of economic
9 impacts.

10 **Q. ARE THERE ANY THEORETICAL AND MATHEMATICAL REASONS WHY**
11 **LEAKAGES HAVE TO OCCUR IN A REGIONAL ECONOMIC IMPACT MODEL?**

12 A. Yes, there are two main sources of leakages that must be included an I/O model. First,
13 the input used in the I/O model must consist of the dollars actually spent in the study area, not
14 necessarily the entire cost of the project. These study area direct impacts (often called "shocks")
15 consist of "production changes associated with the immediate effects or final demand
16 changes."⁴⁶ These direct effects are then "backward-linked" to industries and household
17 spending patterns to estimate indirect and induced effects.⁴⁷ Thus, failure to appropriately
18 account for leakages will result in an overestimate of not only the direct effects, but also the
19 indirect and induced effects as well. The second source of leakages occurs when direct
20 expenditures are backward-linked to industries and households since some portion of these
21 dollars will also be spent on imports. The proportion of dollars spent in the study area through

⁴⁶Lindall, Scott A., and Douglas C. Olson. "The IMPLAN input-output system." *Stillwater MN* (1996).
Page 14.

⁴⁷*Ibid.*

1 these backward linkages are defined by what are called Regional Purchasing Coefficients
2 (“RPC”). Each industry within the economy has a unique RPC which “are derived by an
3 econometric equation” leading to RPCs that “predict how much local production is actually used
4 locally.”⁴⁸ These RPCs are important in scaling the local indirect and induced effects from an
5 economic “shock.”

6 **Q. HAVE ANY OTHER STUDIES RECOGNIZED THE LEAKAGES ASSOCIATED**
7 **WITH SOLAR ENERGY INVESTMENTS?**

8 A. Yes, there are several studies that recognize the leakages associated with a wide range of
9 renewable energy investments, including solar energy. Specific examples include:

- 10 • A study that estimates the employment impacts of an expanded infrastructure investment
11 program. The paper provides a breakdown of domestic supply versus imports in
12 considering supplies from the manufacturing sector to overall infrastructure. Within the
13 energy infrastructure sector, imports provide about 22 percent of total supplies; and for
14 solar specifically, imported supplies account for 30.2 percent, representing a significant
15 import leakage.⁴⁹
- 16 • Similarly, in a study on behalf of the National Renewable Energy Laboratory (“NREL”)
17 estimating the benefits of the Solar American Initiative, the implied leakages range from
18 76 percent to 85 percent.⁵⁰

⁴⁸ IMPLAN Pro User’s Guide. MIG, Inc. page 41.

⁴⁹ See J. Heintz, R. Pollin and H. Gerrett-Peltier. 2009. How Infrastructure Investments Support the U.S. Economy: Employment, Productivity and Growth. Political Economy Research Institute.

⁵⁰ S. Grover. 2007. Energy, Economic, and Environmental Benefits of the Solar America Initiative. ECONorthwest. Prepared for National Renewable Energy Laboratory. NREL/SR-640-41998.

- 1 • Another NREL study estimating the development benefits of wind power in Nebraska
2 assumes that the share of construction expected to stay in Nebraska ranges from 13 to 25
3 percent.⁵¹
- 4 • A study by the Brattle Group, in calculating economic and fiscal impacts of a 550 MW
5 solar plant in California, estimates that \$175 million out of \$1.2 billion would be spent
6 locally on materials and labor during the construction phase of the project. This implies a
7 leakage of about 85 percent.^{52,53}

8 Thus, the Company's assertion that the use of a leakage factor is incorrect is refuted by a number
9 of studies and empirical research.

10 **Q. DID YOUR ANALYSIS ASSUME THAT ALL LABOR WOULD BE OUT-OF-**
11 **STATE?**

12 A. No. My analysis assumed that as much as 62.3 percent of all project labor would come
13 from within New Jersey. This would result in as much as 3.8 direct jobs per million dollars in
14 SFAE installation expenditures (in-state only) or as many as 5.7 total jobs per million dollars in
15 installation expenditures. These estimates are developed using the employment impact multiplier
16 incorporated in the JEDI model. This direct employment multiplier does not "low-ball" the
17 potential employment impact of solar investments and is actually higher than the 6.5 jobs per

⁵¹ E. Lantz. 2009. Economic Development Benefits from Wind Power in Nebraska: A Report for the Nebraska Energy Office. National Renewable Energy Laboratory, p. 6.

⁵² S. Hamilton, M. Berkman and M. Tran. 2011. Economic and Fiscal Impacts of the Topaz Solar Farm. The Brattle Group.

⁵³See also, Global Insight. 2003. Economic Impact Analysis of the Cape Wind Off-Shore Renewable Energy Project. p. 11; Northwest Economic Associates. 2003. Assessing the Economic Development Impacts of Wind Power. Prepared for National Wind Coordinating Committee. pp. 43-44; E. Lantz and G. Mosey. 2009. How to Estimate Economic Impacts from Renewable Energy. National Renewable Energy Laboratory. p. 15; U.S. Government Accountability Office. 2004. Wind Power's Contribution to Electric Power Generation and Impact on Farms and Rural Communities. GAO-04-756. pp. 76-77; and N. Mongha, E. Stafford and C. Hartman. 2006. An Analysis of the Economic Impact on Utah County, Utah from the Development of Wind Power Plants. Energy Efficiency and Renewable Energy, U.S. Department of Energy.

1 MW (or 1.19 jobs per million dollars) assumed by the Company in its own net benefits estimate.
2 Thus, it is difficult to accept or even understand the Company's basic argument on this matter.
3 The Company's assertions miss the big picture: my estimates do not under-estimate solar
4 employment impacts and there is simply no reason to increase those employment estimates to
5 any higher level as the Company's rebuttal would suggest.⁵⁴

6 **Q. IS THE LABOR COMPONENT OF THE COMPANY'S SFAE PROGRAM THE**
7 **MOST SIGNIFICANT SHARE OF ITS OVERALL PROGRAM EXPENDITURES?**

8 A. No. Total program labor expenditures are estimated to be as much as 26 percent of
9 overall SFAE program expenditures. In-state labor expenditures are estimated to be as much as
10 16 percent of overall SFAE expenditures, and 45 percent of all in-state SFAE expenditures. The
11 results of even the Company's analysis would still result in a likely negative net economic
12 impact even if 100 percent of all estimated SFAE program labor were assumed to be supplied in-
13 state and the Company's erroneous rate impacts were included in the analysis. Schedule DED-
14 SR-7 is provided for illustration purposes only and shows that even if the erroneous assumption
15 of 100 percent of all SFAE labor came from within New Jersey, and the Company's
16 exceptionally understated rate impacts are included, the net economic impacts of the program
17 would continue to be negative on a constant dollar basis. For instance, the direct net economic
18 benefits, as measured in terms of economic output, is a negative \$406.76 million, while the total
19 net economic benefits, as measured by economic output, is a negative \$398.32; all of which are
20 estimated in constant dollar terms. The estimated economic output impacts are only slightly
21 positive on an NPV basis (\$76.78 million), however, net employment associated with the SFAE
22 remains negative in the analysis (a loss of 706 employment-years).

⁵⁴Rebuttal Testimony of Terrence J. Moran, 22:10-22 and 23:1-10.

1 **Q. HAS THE COMPANY PROVIDED ANY SPECIFIC RECORD EVIDENCE TO**
2 **SUPPORT ITS LEAKAGE ASSERTIONS?**

3 A. No, the Company has provided no documented alternative leakage factor. Instead, it
4 bases its decision to dismiss all program leakages on an assertion that “the existing Solar 4 All
5 projects were built using in-state union labor” and the “expect[ation that] the Extension Program
6 would also employ a local New Jersey workforce.”⁵⁵ This response is deficient for a number of
7 reasons. First, trades and craft labor are not the only types of labor that goes into a solar
8 installation. “Labor” also includes professional labor including engineering, design, legal, and
9 other professional services support. It is highly unlikely that out-of-state solar developers would
10 rely exclusively on in-state professional services since many have their own set of in-house
11 professionals. Second, the Company’s assertions are based upon a labor, not an equipment-
12 based justification. The Company, however, takes this labor-based assertion, and generalizes it
13 to ALL program expenditures. In other words, the Company’s asserts (through the alternative
14 analysis provided in TJM-S4AE-4 and TJM-S4AE-5) that since in-state union trades and crafts
15 labor will be used in the SFAE, then 100 percent of all program expenditures must also be in-
16 state as well. This assumption is clearly unjustified, and not supported by the information
17 provided by the Company.

18 **Q. WAS THE COMPANY ASKED TO PROVIDE SUPPORTING EVIDENCE FOR**
19 **THIS 100 PERCENT IN-STATE PROGRAM EXPENDITURE ASSUMPTION?**

20 A. Yes. In its response to Data Request RCR-P-12, the Company provided a list of the
21 contractors used in its original S4A program. In Data Request RCR-P-64, the Company was
22 asked to provide invoices as well as a break-down of equipment versus labor costs and a break-

⁵⁵ Rebuttal Testimony of Terrence J. Moran, 22:12-14.

1 down of labor hours for each of the out-of-state contractors listed in its response to RCR-P-12.
2 The Company objected stating that the request was overly broad, unduly burdensome, and not
3 relevant to this proceeding. The Company was also asked to provide in Data Requests RCR-P-
4 65 through RCR-P-82, copies of the contracts for each of the solar projects supported by out-of-
5 state contractors. The Company objected to each of these requests as well. The Company's
6 responses claim that this information is "not relevant" to the current proceeding, when, in fact,
7 such information is directly relevant in addressing the issue of SFAE program expenditure
8 leakages.

9 **b. Direct Impact Estimation**

10 **Q. DO YOU AGREE WITH THE COMPANY'S ASSERTION THAT YOUR**
11 **POSITIVE ECONOMIC IMPACTS ARE "FAR LARGER THAN THE**
12 **CONSERVATIVE ESTIMATES PROVIDED BY PSE&G?"⁵⁶**

13 A. Not entirely, since the Company's original direct economic impacts are not as much
14 "conservative" as they are wrong. The Company's analysis only considers the direct economic
15 impacts of the construction activities associated with the proposed SFAE. The Company's
16 analysis fails to consider the additional positive economic impacts associated with the ongoing
17 annual operation and maintenance ("O&M") expenditures associated with the SFAE
18 installations. My net economic benefits analysis included both the one time construction, as well
19 as the annual, ongoing benefits associated with the SFAE solar installations. The Company is
20 simply comparing oranges and apples in its rebuttal testimony when it compares my estimated
21 8,270 job-years of total impacts (combined construction and O&M) to its estimated 885 job-
22 years (construction only).

⁵⁶ Rebuttal Testimony of Terrence J. Moran, 23:3.

1 Q. ARE THE COMPANY'S ESTIMATES BASED UPON ANY WELL-
2 RECOGNIZED MODELING FRAMEWORK?

3 A. No. The Company's "modeling" consists of multiplying 136 MW of proposed SFAE
4 capacity by the 6.47 job years per MW factor utilized by Rutgers in developing estimates for the
5 EMP.⁵⁷This represents the direct economic impact of construction only and does not include the
6 direct and indirect impacts. PSE&G did not model any indirect or induced impacts and simply
7 assumed the "indirect jobs would be the same as the direct jobs, i.e., 6.5 job years per MW."⁵⁸
8 Thus, at best, the Company's analysis (1) focuses only on direct and indirect impacts – excluding
9 any induced impact and (2) bases 50 percent of its impact on an assumption.

10 c. Model Selection

11 Q. DOES THE COMPANY TAKE ISSUE WITH YOUR USE OF THE JEDI
12 MODEL FOR EXAMINING THE ECONOMIC IMPACTS OF ITS SFAE?

13 A. Yes, the Company notes that "JEDI models are simple spreadsheet screening tools and
14 as such cannot accurately model some of the more complicated aspects of the Solar 4 All
15 Extension program" and goes further to note "[JEDI] is a simple input-output model and does
16 not have the ability to directly model multi-year programs such as [the] Solar 4 All Extension."⁵⁹
17 This characterization of the JEDI model certainly crosses the line in both its hubris and degree of
18 inaccuracy, and is somewhat ironic given that the Company's own estimation of the economic
19 impacts of its SFAE program consists of the simple multiplication of two numbers.⁶⁰ The
20 Company's criticisms are incorrect since:

21 1) JEDI is not a "simple" spreadsheet model but one that is based upon a larger

⁵⁷ Company response to RCR-P-21.

⁵⁸ Company response to RCR-P-21.

⁵⁹ Rebuttal Testimony of Terrence J. Moran, 28:5-8.

⁶⁰ See RCR-P-21

1 underlying input-output modeling framework. This framework is then
2 incorporated into a more user-friendly spreadsheet platform.

3 2) JEDI and IMPLAN (the model I used to estimate my rate impacts) are not
4 independent models but are directly related.

5 3) JEDI and IMPLAN are well-recognized and used and relied upon in numerous
6 policy making contexts at the federal and state levels.

7 4) The JEDI and IMPLAN models utilized in my net economic benefits analysis are
8 based upon reliable economic and empirical principles and methods, and while
9 the direct estimation process for both models is static in nature, that process can
10 be easily modified to estimate dynamic economic impacts.

11 **Q. CAN YOU PLEASE EXPLAIN WHY JEDI IS NOT A SIMPLE SPREADSHEET**
12 **MODEL?**

13 A. As I noted in my direct testimony,⁶¹ the JEDI model is created by the NREL to estimate
14 “the number of jobs and economic impacts to a local area that can reasonably be supported” by a
15 project such as S4AE.⁶²The Company is incorrect in asserting that just because the JEDI model
16 has been developed in a user-friendly manner, it should be characterized as “simplistic.” In fact,
17 JEDI includes a considerable degree of complexity. This model has been specifically calibrated
18 in a number of different ways in order to allow for robust estimation of the economic impacts of
19 an array of energy project types across the U.S. First, JEDI has been calibrated for each state in
20 the U.S. to control for economic differences created by similar projects in differing parts of the
21 country. Second, the JEDI model has been calibrated specifically for a number of power
22 generation investments that include biofuels, coal, CHP, geothermal, marine & hydrokinetic

⁶¹ Direct Testimony of David E. Dismukes, Ph.D., 37:22 to 38:1.

⁶²See <http://www.nrel.gov/analysis/jedi/about_jedi.html>

1 power, natural gas, photovoltaics, and wind.⁶³ Third, JEDI allows for users to incorporate
2 customized (project specific) information such as costs and expenditures, financing and tax
3 parameters and local shares of spending in order to provide a reasonable estimate of the
4 economic impacts associated with a specific project. Finally, the JEDI model breaks these
5 economic impacts into components that include employment, labor income and output. This
6 degree of calibration and customization makes JEDI something considerably more than what the
7 Company characterizes as a “simple spreadsheet model.”

8 **Q. ARE JEDI AND IMPLAN DIFFERING, UNRELATED ECONOMIC IMPACT**
9 **MODELS?**

10 A. No. The JEDI model is actually a modification of the IMPLAN model. JEDI’s “[e]conomic
11 multipliers . . . are derived from Minnesota IMPLAN Group’s IMPLAN accounting software and
12 state data files.”⁶⁴ JEDI utilizes the multipliers and consumption patterns derived from IMPLAN
13 “to estimate the local economic activity and the resulting impact from new energy generation
14 plants.”⁶⁵ The JEDI model incorporates changes in spending patterns due to investment in power
15 plants or other projects and matches these changes with the appropriate IMPLAN industries.
16 Thus, the underlying methodology under which these models operate work is identical. The
17 primary difference between the two models comes from NREL’s calibration of the IMPLAN
18 model to provide a more accurate estimate of economic impacts for specific energy related
19 investments.

20 **Q. IS JEDI A RELATIVELY WIDELY-USED MODEL FOR EXAMINING**
21 **RENEWABLE ENERGY IMPACTS?**

⁶³*Ibid.*

⁶⁴*Ibid.*

⁶⁵See <<http://www.nrel.gov/analysis/jedi/methodology.html>>

1 A. Yes. The JEDI model has been used for analyzing a variety of different renewable
2 energy impacts throughout the United States. In 2012 alone, NREL cites fifteen separate
3 publications that have utilized the JEDI model.⁶⁶NREL also notes that studies using the JEDI
4 model have been published in peer-reviewed academic journals such as *Energy Policy*, *Clean*
5 *Technologies and Environmental Policy*, *AIChE Journal*, *Renewable Energy*, *Renewable and*
6 *Sustainable Energy Reviews*, among others.⁶⁷ Furthermore, the model has been used by other
7 entities such as the U.S. Environmental Protection Agency (EPA), the World Bank, and the
8 Center for Renewable Energy at Illinois State University.⁶⁸

9 **Q. IS IMPLAN A WELL-RESPECTED MODEL FOR EXAMINING REGIONAL**
10 **ECONOMIC IMPACTS, PARTICULARLY THOSE ASSOCIATED WITH ENERGY**
11 **INDUSTRIES?**

12 A. Yes. The IMPLAN model is not only well respected, but also has been used extensively
13 in modeling economic impacts of energy related projects. For example, IMPLAN has been used
14 to estimate the employment and gross state product impacts of renewable portfolio standards in
15 states including Arizona, Wisconsin, Nebraska, Colorado, Texas, and Washington.⁶⁹ In fact, the
16 Clean Energy States Alliance cites IMPLAN as an appropriate model for evaluating the benefits
17 and costs of an RPS.⁷⁰ The Edward J. Bloustein School of Planning and Public Policy at Rutgers
18 University also cites IMPLAN as a model that can be used to estimate economic impacts of

⁶⁶See <<http://www.nrel.gov/analysis/jedi/publications.html>>

⁶⁷*Ibid.*

⁶⁸*Ibid.*

⁶⁹ Ernest Orlando Lawrence Berkeley National Laboratory. *Weighing the Costs and Benefits of State Renewables Portfolio Standards: A Comparative Analysis of State-Level Policy Impact Projections*. May 2007. Table 3 on page 24.

⁷⁰ Clean Energy States Alliance. *Evaluating the Benefits and Costs of a Renewable Portfolio Standard. A Guide for State RPS Programs*. May 2012.

1 energy infrastructure investments.⁷¹ IMPLAN has also been utilized by the U.S. Department of
2 the Interior's Bureau of Ocean Energy Management ("BOEM") in estimating economic impacts
3 of holding lease sales in the Gulf of Mexico⁷² as well as the MAG-PLAN Alaska model.⁷³ I
4 personally have worked for about 15 years with BOEM and its predecessor agency in developing
5 these customized, IMPLAN-based models for offshore energy investments. IMPLAN has also
6 been used to model a number of non-energy based natural resource impacts by federal agencies
7 such as the U.S. Department of Transportation ("USDOT") and the U.S. Department of
8 Agriculture ("USDA").⁷⁴

9 **Q. CAN YOU EXPLAIN WHY IMPLAN REPRESENTS A METHODOLOGICALLY**
10 **SOUND FRAMEWORK FOR MODELING ECONOMIC IMPACTS?**

11 A. The IMPLAN model is based upon a through "input-output accounting [that] describes
12 commodity flows from producers to intermediate and final consumers."⁷⁵ IMPLAN has data on
13 508 sectors and constructs Social Accounting Matrices ("SAMs") to describe "all commodity
14 flows, not only purchases and production of sales and commodities, but transfer payments to and
15 from institutions." It is these commodity flows between industries that drive the economic
16 multipliers. IMPLAN utilizes data from a number of sources including the Bureau of the
17 Census, Bureau of Labor Statistics, and the Bureau of Economic Analysis (BEA).⁷⁶

⁷¹ Edward J. Bloustein School of Planning and Public Policy, Rutgers University. *Economic Impacts of Energy Infrastructure Investment*. October 2010.

⁷² U.S. Department of the Interior: Mineral Management Service Gulf of Mexico OCS Region. *Gulf of Mexico OCS Oil and Gas Lease Sales: 2003-2007. Final Environmental Impact Statement. Volume I: Chapters 1-10*.

⁷³ U.S. Department of the Interior: Bureau of Ocean Energy Management. *MAG-PLAN Alaska Update*. May 2012

⁷⁴ U.S. Department of Transportation. *Analyzing the Economic Impact of Transportation Projects Using RIMS II, Implan, and REMI*. 2000.

See <http://www.nrcs.usda.gov/wps/portal/nrcs/detail/null/?cid=nrcs143_009732>

⁷⁵ Lindall, Scott A., and Douglas C. Olson. "The IMPLAN input-output system." *Stillwater MN* (1996).

⁷⁶ Hartgen, David T. *Traffic Congestion in North Carolina. Status, Prospects and Solutions*. March 2007

1 **Q. ARE YOU SUGGESTING THAT THE RUTGERS MODEL IS AN INADEQUATE**
2 **METHOD?**

3 A. No, but the Rutgers R/ECON model is proprietary and users typically pass along various
4 types of assumptions to Rutgers, which in turn, estimates a variety of New Jersey-specific
5 impacts. There is nothing inherently wrong with this approach to economic impact modeling,
6 but these underlying equations are not available for independent verification making R/ECON a
7 “black box” type of modeling that is likely not fully understood by users outside of The Rutgers
8 Economic Advisory Services.

9 **Q. DOES R/ECON HAVE AN ADVANTAGE OVER JEDI AND IMPLAN BECAUSE**
10 **IT USES NEW JERSEY-SPECIFIC DATA?**

11 A. No, R/ECON, JEDI, and IMPLAN all use New Jersey specific data. However, JEDI and
12 IMPLAN have datasets that allow the modeling framework to be used in other states as well.
13 R/ECON is limited to New Jersey alone. All three models though are appropriate for economic
14 impact studies in New Jersey since each model takes advantage of New Jersey specific data in
15 estimating economic impacts.

16 **Q. DO THE RESULTS FROM R/ECON AND IMPLAN DIFFER SIGNIFICANTLY?**

17 No, given the inputs are provided to each model in a comparable manner, these models will in
18 general produce outputs that are similar. For instance, the CEEEP employed the R/ECON model
19 to estimate the economic impact of a small 8 kW residential photovoltaic system.⁷⁷ R/ECON
20 estimates a multiplier of 1.44. I replicated this analysis using the JEDI model and estimated a
21 multiplier of 1.85. While these two models will not produce identical multipliers due to

⁷⁷ Edward J. Bloustein School of Planning and Public Policy: Center for Energy, Economic & Environmental Policy. *Economic Impact Analysis of New Jersey's Proposed 20% Renewable Portfolio Standard: Prepared for NJ Board of Public Utilities – Office of Clean Energy. December 2004.*

1 differences in the underlying methods employed by these models, these estimates are similar,
2 differing by 0.41. Interestingly, the JEDI multiplier is actually larger than the R/ECON
3 multiplier meaning that JEDI estimates larger economic impacts for renewable energy
4 investments than R/ECON.

5 **Q. IS IT POSSIBLE TO INCORPORATE DYNAMIC CONSIDERATIONS INTO**
6 **EITHER JEDI OR IMPLAN?**

7 A. Yes, while the direct estimation process for both JEDI and IMPLAN is static in nature,
8 that process can be easily modified to estimate dynamic economic impacts. In fact, the
9 economic impacts presented in my Direct Testimony do just that. Schedules DED-15, DED-17,
10 DED-18, DED-24 and DED-25 use JEDI and/or IMPLAN results to estimate dynamic economic
11 impacts until 2036. In order to extrapolate these results into a dynamic model, it is assumed that
12 the relationship between inputs and outputs within each sector is constant over time. JEDI
13 divides estimated economic impacts into both construction and O&M, where the construction
14 impacts will occur during construction years and O&M impacts will occur yearly during the
15 operational life of the project. While it is true that the IMPLAN and JEDI models are inherently
16 static models, their results can easily be expanded to estimate dynamic impacts.

17 **Q. DOES JEDI AUTOMATICALLY TAKE LEAKAGES INTO ACCOUNT?**

18 A. JEDI does take into account leakages on the front end of the project, but it is
19 responsibility of the modeler/user to define and insert this leakage share into the specific prompt
20 for leakages. The Company assumes that 100 percent of installation labor, permitting, other
21 costs and business overhead will be purchased locally,⁷⁸ and as such, fails to account for any
22 leakages leading to an overstatement of the economic benefits of S4AE.

⁷⁸ See RCR-P-50 – PSGE Version – 02D-PV_Model_rel._PV10.17.11

1 **d. Expenditure Profile Assumptions and Impacts**

2 **Q. HAS THE COMPANY RAISED ANY ISSUES REGARDING YOUR METHODS**
3 **FOR ALLOCATING CERTAIN SFAE PROGRAM EXPENDITURES?**

4 A. Yes. The Company has raised two issues about the methods I used to allocate certain
5 SFAE capital expenditures to various economic sectors for net benefits estimation. The
6 Company suggests that I misallocated two different types of expenditures and in doing so
7 “underestimate[s] the labor involved in constructing Solar 4 All extension projects, thus reducing
8 the impact on projected jobs, output, and employment.”⁷⁹ The Company opines that the \$60.5
9 million associated with SFAE “Site Preparation” activities should not be allocated to a category
10 entitled “Permitting” in JEDI but instead should be allocated to “Labor – Installation” (95
11 percent) and Permitting (5 percent)⁸⁰The Company also opines that “Contingencies” should be
12 reallocated to “Materials and Equipment” (30 percent), “Labor” (60 percent), and “Other Costs”
13 (10 percent).⁸¹

14 **Q. WOULD YOU PLEASE EXPLAIN THE SIGNIFICANCE OF PROGRAM**
15 **EXPENDITURES ALLOCATIONS TO YOUR ECONOMIC IMPACT ANALYSIS?**

16 A. Impact expenditure profiles are important components of regional economic impact
17 analyses since one economic sector can generate a set of economic activities that differs from
18 another. Consider, for example, the petroleum refining sector, which is relatively capital-
19 intensive, and creates proportionally fewer jobs than a more labor-intensive sector like retail
20 services. For illustration purposes, assume there are only two sectors in a regional economy:
21 refining and retail services. If a regional economic impact modeler were to allocate more of an

⁷⁹ Rebuttal Testimony of Terrence J. Moran, 29:13-15.

⁸⁰ Company response to RCR-P-62.

⁸¹ Company response to RCR-P-63.

1 anticipated investment amount into the refining sector, as opposed to the retail services sector,
2 the model output would yield fewer overall jobs than if the investment allocation was more
3 highly leveraged to the retail services sector. This does not mean that the overall economic
4 impact will be larger for the labor-intensive sectors since wages (and labor income) can also
5 influence the resulting total economic impacts. For instance, in this two-sector economy
6 example, it could easily be the case that while refining creates fewer jobs, it creates a higher
7 labor income and overall positive economic impact since the wages paid to workers in the
8 refining sector are considerably higher than those in the retail services sector.

9 **Q. ARE THE MOVEMENTS OF DOLLARS FROM ONE ECONOMIC SECTOR TO**
10 **ANOTHER LIKELY TO RESULT IN A CONSIDERABLE SHIFT IN THE OVERALL**
11 **IMPACTS?**

12 A. No. The Company's proposed reallocations of program expenditures will not change the
13 overall economic impacts much given offsetting interactions of sector-specific leakages as well
14 as wage differentials between sectors. In fact, the Company's re-allocation proposals result in
15 outcomes that suggest its SFAE proposal is more, not less uneconomic. Schedule DED-SR-8
16 provides the new economic impact results utilizing each of the Company's re-allocation
17 proposals and its faulty rate impact analysis. The results continue to show a negative net
18 economic impact associated with the SFAE. For instance, there is still a negative net economic
19 benefit, as measured in terms of economic output, from the Company's re-allocation proposal of
20 \$578.77 million in current dollar terms, and a negative \$57.05 million in net economic benefits
21 (measured in economic output) on an NPV basis. Page 2 of the exhibit shows that the
22 Company's recommended changes will still result in a loss of some 1,852 employment
23 opportunities (as measured in employment-years), even though (as shown on page 3) there is a

1 marginally small NPV increase in labor income of \$53.25 million. Overall, the conclusion is still
2 the same: changing the expenditure profile, and assuming the Company's faulty rate impacts,
3 still results in negative net economic benefits.

4 **Q. THEN HOW DOES THE COMPANY ARRIVE AT A POSITIVE NET**
5 **ECONOMICS BENEFIT ESTIMATE UNDER ITS REVISED ANALYSIS?**

6 A. The positive net economic benefit generated by the Company in its analysis is generated
7 entirely by eliminating all leakages associated with its program expenditures. As I noted earlier
8 in my testimony, the Company justifies its zero leakage assumption on the position that since in-
9 state union trades and skilled union labor will be used on SFAE projects, then 100 percent of all
10 program expenditures must also be in-state as well. This logic is clearly unjustified, and not
11 supported by any record information in this proceeding. In fact, the Company repeatedly failed
12 to respond to numerous Rate Counsel data requests attempting to ascertain the merits of its
13 unsupported leakage position by asking for invoice-specific information from out-of-state
14 contractors that participated in its Solar 4 All program. The Company repeatedly objected to the
15 requests for these out-of-state invoices claiming that such information is irrelevant to this
16 proceeding. Absent such support, the Board should dismiss the Company's assertions on this
17 matter.

18 **VI. Conclusion**

19 **Q. DOES THIS CONCLUDE YOUR SURREBUTTAL TESTIMONY FILED ON**
20 **MARCH 1, 2013?**

21 A. Yes it does, however, I hold open the right to modify or supplement my surrebuttal
22 testimony should additional information or evidence be provided at some later date.

SCHEDULES DED-SR-1 THROUGH DED-SR-8

**Solar Installations by Land Use
(as of February 8, 2013)**

Land Use Type	Number of Installations	Total Capacity (MW)
Brownfield	11	21.0
Parking Lot	48	23.9
Landfill	7	17.2
Farmland	11	68.8
Various	8	30.0
Total	85	160.8

SREC Market Oversupply Projection, without SFAE

Energy Year	RPS Requirement (GWh)	Solar Generation		Banked SRECs		SREC Oversupply (GWh)	SREC Oversupply (%)
		Assumption (%)	SREC Supply (GWh)	Total	Used		
EY2012	442	150%	663	221	-	221	150.0%
EY2013	596	200%	1,192	817	-	817	200.0%
EY2014	1,686	125%	2,108	1,239	-	1,239	125.0%
EY2015	2,034	90%	1,831	1,239	203	1,035	100.0%
EY2016	2,305	90%	2,075	1,035	231	805	100.0%
EY2017	2,538	90%	2,284	805	254	551	100.0%
EY2018	2,733	90%	2,460	551	273	278	100.0%
EY2019	2,836	90%	2,552	278	278	(0)	99.8%
EY2020	2,942	90%	2,648	(0)	-	(0)	90.0%

Source: Company Response to RCR-P-15.

SREC Market Oversupply Projection, with SFAE

Energy Year	RPS		Solar Generation		Banked SRECs			SREC Oversupply (%)	
	Requirement (GWh)	Assumption (%)	SREC Supply (GWh)	SFAE (GWh)	Total	Used	Remaining		
EY2012	442	150%	663	-	221	-	221	663	150.0%
EY2013	596	200%	1,192	-	817	-	817	1,192	200.0%
EY2014	1,686	125%	2,108	12	1,251	-	1,251	2,120	125.7%
EY2015	2,034	90%	1,831	34	1,251	169	1,081	2,034	100.0%
EY2016	2,305	90%	2,075	86	1,081	145	937	2,305	100.0%
EY2017	2,538	90%	2,284	150	937	104	833	2,538	100.0%
EY2018	2,733	90%	2,460	159	833	114	719	2,733	100.0%
EY2019	2,836	90%	2,552	158	719	126	593	2,836	100.0%
EY2020	2,942	90%	2,648	158	593	136	457	2,942	100.0%

Capacity in Solar Project Pipeline

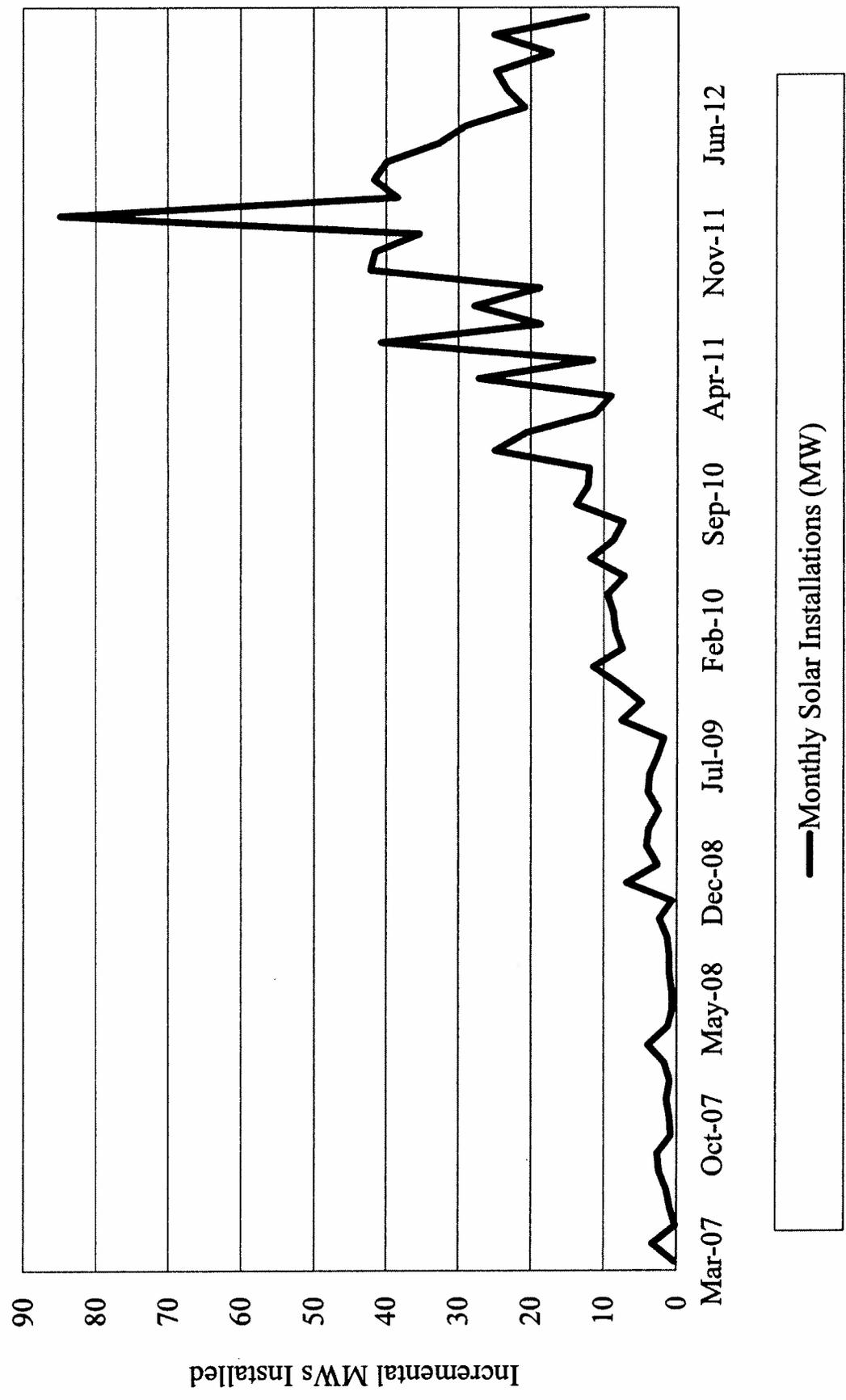
As of Month Ending	Capacity in Solar Project Pipeline ----- (kW) -----			Percentage of Pipeline ----- (%) -----	
	Net Metered	Grid- Connected	Total	Net Metered	Grid- Connected
Nov-10	174,516	40,903	215,419	81.01%	18.99%
Dec-10	104,043	41,851	145,894	71.31%	28.69%
Jan-11	113,533	38,675	152,208	74.59%	25.41%
Mar-11	194,304	28,099	222,402	87.37%	12.63%
Apr-11	208,952	28,099	237,050	88.15%	11.85%
May-11	252,743	28,099	280,841	89.99%	10.01%
Jun-11	248,771	27,184	275,955	90.15%	9.85%
Jul-11	238,838	77,724	316,562	75.45%	24.55%
Aug-11	224,548	136,871	361,418	62.13%	37.87%
Oct-11	240,390	148,694	389,084	61.78%	38.22%
Nov-11	235,105	143,553	378,658	62.09%	37.91%
Dec-11	231,523	134,499	366,022	63.25%	36.75%
Jan-12	213,355	91,657	305,012	69.95%	30.05%
Feb-12	197,044	88,317	285,360	69.05%	30.95%
Mar-12	172,904	85,106	258,010	67.01%	32.99%
Apr-12	145,195	81,392	226,586	64.08%	35.92%
Jun-12	105,268	64,653	169,921	61.95%	38.05%
Jul-12	89,284	63,272	152,556	58.53%	41.47%
Aug-12	70,334	45,854	116,188	60.53%	39.47%
Oct-12	35,155	8,076	43,231	81.32%	18.68%
			Average:	71.99%	28.01%

Estimated Solar Cancellation Rates by Project Type

As of Month Ending	Capacity in Solar Project Pipeline (kW)				Completion Percentages					
	Completed Projects		Cancelled Projects		Metered	Grid- Connected	Total	Metered	Grid- Connected	Total
	Metered	Grid- Connected	Metered	Grid- Connected						
Nov-10	115,633	34,681	58,882	6,222	66.26%	84.79%	69.78%	66.26%	84.79%	69.78%
Dec-10	104,043	35,629	58,340	6,222	64.07%	85.13%	68.39%	64.07%	85.13%	68.39%
Jan-11	113,533	32,044	66,943	6,631	62.91%	82.85%	66.43%	62.91%	82.85%	66.43%
Mar-11	194,304	21,467	79,863	6,631	70.87%	76.40%	71.38%	70.87%	76.40%	71.38%
Apr-11	208,952	21,467	87,407	6,631	70.51%	76.40%	71.02%	70.51%	76.40%	71.02%
May-11	252,743	21,467	121,124	6,631	67.60%	76.40%	68.22%	67.60%	76.40%	68.22%
Jun-11	248,771	20,553	150,755	6,631	62.27%	75.61%	63.12%	62.27%	75.61%	63.12%
Jul-11	238,838	46,672	129,047	31,052	64.92%	60.05%	64.07%	64.92%	60.05%	64.07%
Aug-11	224,548	77,556	153,922	59,314	59.33%	56.66%	58.62%	59.33%	56.66%	58.62%
Oct-11	240,390	76,297	153,367	72,397	61.05%	51.31%	58.38%	61.05%	51.31%	58.38%
Nov-11	235,105	71,156	150,743	72,397	60.93%	49.57%	57.85%	60.93%	49.57%	57.85%
Dec-11	231,523	62,102	148,442	72,397	60.93%	46.17%	57.07%	60.93%	46.17%	57.07%
Jan-12	213,355	19,260	144,937	72,397	59.55%	21.01%	51.70%	59.55%	21.01%	51.70%
Feb-12	197,044	16,330	135,322	71,987	59.29%	18.49%	50.72%	59.29%	18.49%	50.72%
Mar-12	172,904	13,119	108,365	71,987	61.47%	15.41%	50.77%	61.47%	15.41%	50.77%
Apr-12	145,195	9,405	99,794	71,987	59.27%	11.55%	47.37%	59.27%	11.55%	47.37%
Jun-12	105,268	6,756	87,739	57,897	54.54%	10.45%	43.48%	54.54%	10.45%	43.48%
Jul-12	89,284	5,375	54,250	57,897	62.20%	8.50%	45.77%	62.20%	8.50%	45.77%
Aug-12	70,334	5,375	52,087	40,479	57.45%	11.72%	44.99%	57.45%	11.72%	44.99%
Oct-12	35,155	1,073	19,050	7,003	64.86%	13.29%	58.17%	64.86%	13.29%	58.17%
Average:					62.51%	46.59%	58.36%	62.51%	46.59%	58.36%

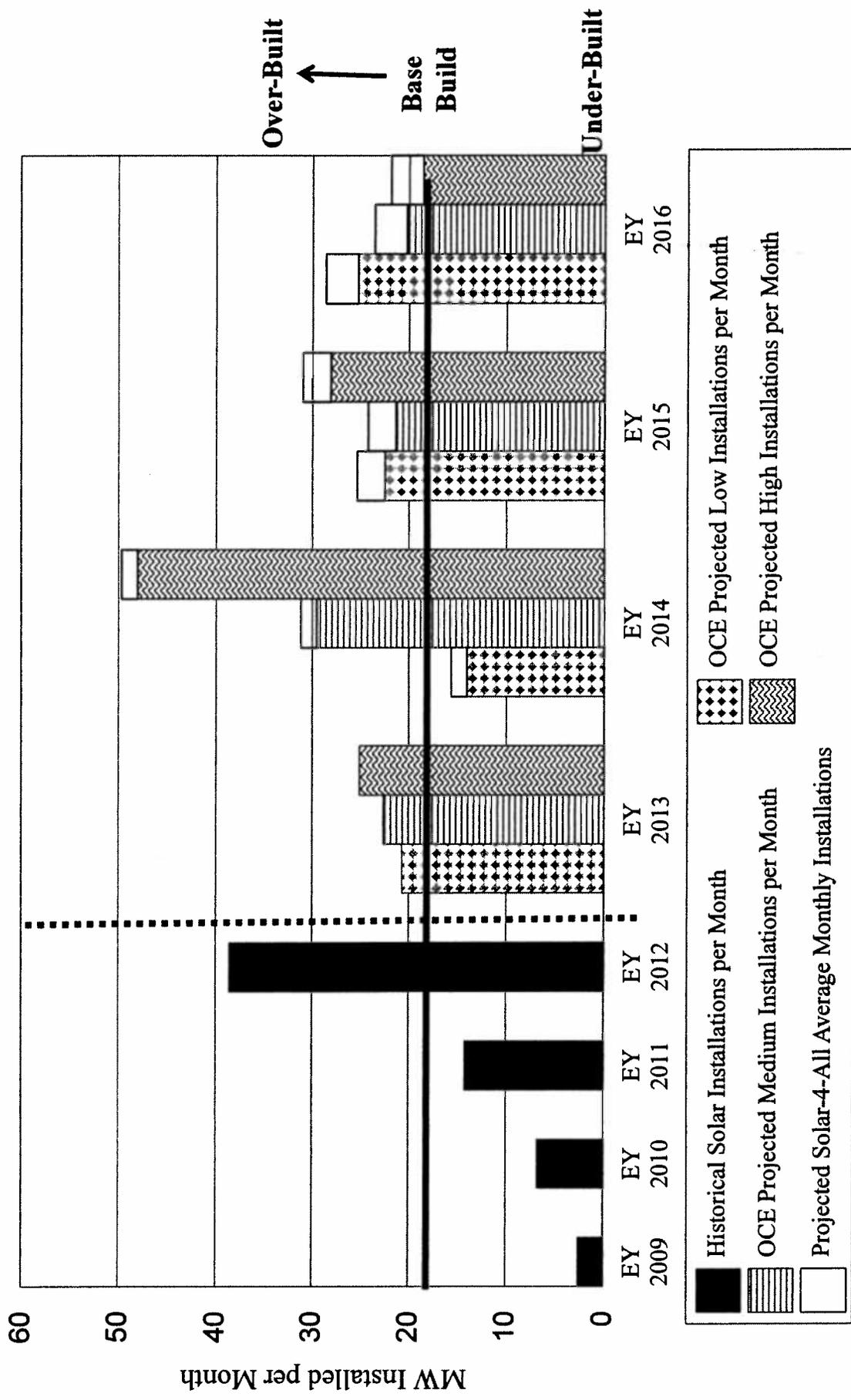
Source: Office of Clean Energy, Solar Projects Pipeline and Solar Installation Summary.

Updated OCE Forecast, Historical Monthly Solar Installations



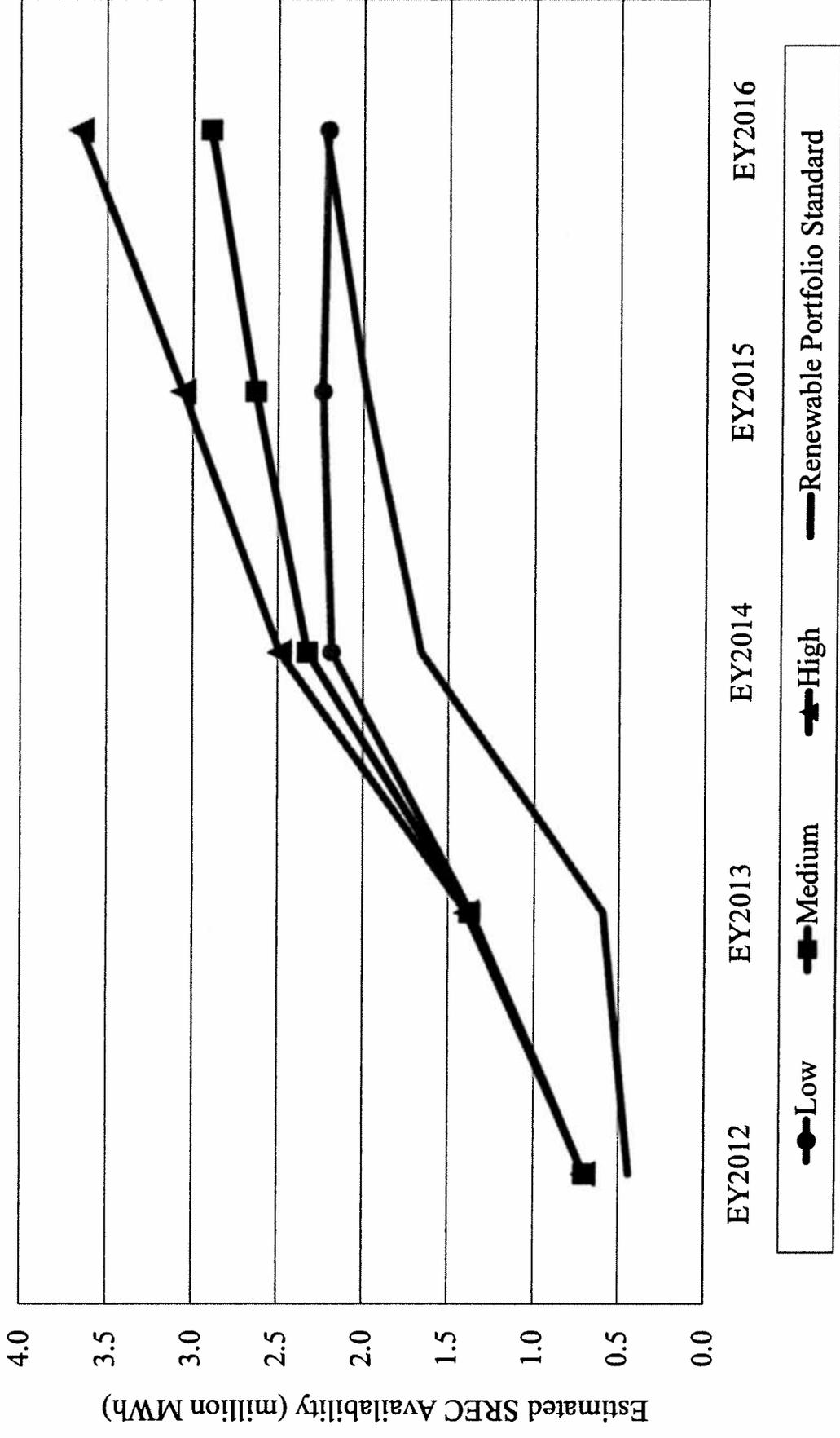
Source: Office of Clean Energy, Solar Installation Summary (as of Oct. 31, 2012).

Updated OCE Forecast, Projected Monthly Solar Installations



Source: Office of Clean Energy, Solar Installation Summary and Solar Installed Capacity Forecast (as of Oct. 31, 2012); and Company Response to RCR-A-15.

Updated OCE Forecast, SREC Availability



Source: Office of Clean Energy, Solar Installed Capacity Forecast (as of Dec. 31, 2012).

Updated OCE Forecast, SREC Availability

Energy Year	Item	NJCEP Solar Generation Forecast		
		Low	Medium	High
2012	OCE Projected SREC Availability (MWh)	704,688	704,688	704,688
	NJ Solar RPS Requirement (MWh)	442,000	442,000	442,000
	Percentage of RPS Requirement	159.43%	159.43%	159.43%
2013	OCE Projected SREC Availability (MWh)	1,367,588	1,377,688	1,378,988
	NJ Solar RPS Requirement (MWh)	596,000	596,000	596,000
	Percentage of RPS Requirement	229.46%	231.16%	231.37%
2014	OCE Projected SREC Availability (MWh)	2,102,788	2,255,788	2,441,388
	NJ Solar RPS Requirement (MWh)	1,660,500	1,660,500	1,660,500
	Percentage of RPS Requirement	126.64%	135.85%	147.03%
2015	OCE Projected SREC Availability (MWh)	2,041,288	2,436,688	2,976,788
	NJ Solar RPS Requirement (MWh)	1,984,500	1,984,500	1,984,500
	Percentage of RPS Requirement	102.86%	122.79%	150.00%
2016	OCE Projected SREC Availability (MWh)	2,001,588	2,592,688	3,519,088
	NJ Solar RPS Requirement (MWh)	2,227,500	2,227,500	2,227,500
	Percentage of RPS Requirement	89.86%	116.39%	157.98%

Total SRECs and Ratepayer Expense, without SFAE

Energy Year	Total SRECs										Utility Supported Funded Programs									
	Current Solar RPS	ACE	JCP&L	RE	Loan I&B	PSI&G Solar	Solar for All	Total EDCs	Remaining SRR	Market	ACE	JCP&L	RE	Loan I&B	PSI&G Solar	Solar for All	Total EDCs	Remaining SRR	Market	
2005	5,714	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	5,714	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	\$ 47,695,793	\$	
2006	10,450	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	10,450	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	\$ 80,442,096	\$	
2007	32,743	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	32,743	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	\$ 65,439,838	\$	
2008	65,384	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	65,384	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	\$ 61,905,188	\$	
2009	130,266	n.a.	n.a.	n.a.	n.a.	3,397	92,000	95,397	34,869	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	n.a.	2,053,269	\$ 19,555,523	\$	
2010	171,095	2,588	13,368	111	17,194	3,387	92,000	125,261	45,834	\$ 964,176	\$ 5,435,400	\$ 51,224	\$ 8,166,904	\$ 9,641,591	\$ 24,259,295	\$ 28,040,745	\$			
2011	306,000	12,865	33,235	1,759	30,304	36,387	92,000	170,163	135,837	\$ 5,336,812	\$ 13,832,566	\$ 678,423	\$ 13,777,224	\$ 17,222,238	\$ 50,847,263	\$ 76,952,792	\$			
2012	442,000	23,939	49,056	4,770	36,387	36,387	92,000	206,152	235,848	\$ 8,138,521	\$ 17,498,063	\$ 1,822,641	\$ 16,078,993	\$ 37,714,975	\$ 81,253,193	\$ 62,051,216	\$			
2013	596,000	23,939	49,056	4,770	36,387	36,387	93,000	206,152	389,848	\$ 8,138,521	\$ 17,498,063	\$ 1,822,641	\$ 16,078,993	\$ 31,888,979	\$ 75,427,197	\$ 46,781,760	\$			
2014	1,726,615	23,939	49,056	4,770	36,387	36,387	93,000	207,152	1,519,463	\$ 8,138,521	\$ 17,498,063	\$ 1,822,641	\$ 16,078,993	\$ 30,409,532	\$ 73,947,750	\$ 129,154,314	\$			
2015	2,093,566	23,939	49,056	4,770	36,387	36,387	93,000	207,152	1,886,414	\$ 8,138,521	\$ 17,498,063	\$ 1,822,641	\$ 16,078,993	\$ 25,259,323	\$ 68,797,541	\$ 84,888,634	\$			
2016	2,383,652	23,939	49,056	4,770	36,387	36,387	92,000	206,152	2,177,500	\$ 8,138,521	\$ 17,498,063	\$ 1,822,641	\$ 16,078,993	\$ 32,474,467	\$ 76,012,685	\$ 82,745,002	\$			
2017	2,637,145	23,939	49,056	4,770	36,387	36,387	92,000	206,152	2,430,993	\$ 8,138,521	\$ 17,498,063	\$ 1,822,641	\$ 16,078,993	\$ 27,564,702	\$ 71,102,920	\$ 316,029,098	\$			
2005 through 2012:																				
Total NPV	1,163,652	39,392	95,659	6,640	87,282	368,000	368,000	596,973	566,679	\$ 14,439,509	\$ 36,766,079	\$ 2,552,288	\$ 39,636,757	\$ 65,018,437	\$ 158,413,020	\$ 442,083,191	\$ 600,496,211	\$ 297,695,889	\$ 376,662,447	
2005 through 2017:																				
Total NPV	10,600,630	159,087	340,939	30,490	269,217	830,000	830,000	1,629,733	8,970,897	\$ 55,132,114	\$ 124,256,344	\$ 11,665,493	\$ 120,031,722	\$ 212,615,440	\$ 523,701,113	\$ 1,101,681,999	\$ 1,625,383,112	\$ 514,990,930	\$ 723,385,127	

Note: ¹Includes Estimated Solar RPS Expenditures (SACP + SREC) and REIP and/or CORE Solar Rebate Expenditures.
 Source: Company Response to RCR-A-1 and RCR-P-15; "EDC Solar Long-term Contracting Program Analysis," Center for Energy, Economic and Environmental Policy May 3, 2012; OCE Compliance Results; and Docket No. ER12070606, Direct Testimony of Stephen Swetz, Schedule SS-S4A-2a.

Total SRECs and Ratepayer Expense, with SFAE

Energy Year	Current Solar RPS		Local SRECs		Total SRECs		Remaining SRECs		Total SRECs		Remaining SRECs	
	Year	Solar RPS	Local SRECs	Total SRECs	Total SRECs	Remaining SRECs	Total SRECs	Remaining SRECs	Total SRECs	Remaining SRECs	Total SRECs	Remaining SRECs
2005	5,714	n.a.	n.a.	n.a.	n.a.	5,714	n.a.	5,714	n.a.	n.a.	n.a.	47,695,793
2006	10,450	n.a.	n.a.	n.a.	n.a.	10,450	n.a.	10,450	n.a.	n.a.	n.a.	80,442,096
2007	32,743	n.a.	n.a.	n.a.	n.a.	32,743	n.a.	32,743	n.a.	n.a.	n.a.	65,439,838
2008	65,384	n.a.	n.a.	n.a.	n.a.	65,384	n.a.	65,384	n.a.	n.a.	n.a.	61,905,188
2009	130,266	n.a.	n.a.	n.a.	n.a.	130,266	n.a.	130,266	n.a.	n.a.	n.a.	21,608,793
2010	171,095	2,588	13,368	111	171,194	45,834	5,336,812	5,497,906	51,224	8,166,904	9,641,591	24,259,295
2011	306,000	12,865	33,235	1,759	343,004	135,837	8,138,521	17,498,063	1,822,641	16,078,993	37,714,975	50,847,263
2012	442,000	23,939	49,056	4,770	514,825	255,848	8,138,521	17,498,063	1,822,641	16,078,993	81,253,193	81,253,193
2013	596,000	23,939	49,056	4,770	773,765	389,848	8,138,521	17,498,063	1,822,641	16,078,993	31,888,979	75,427,197
2014	1,726,615	23,939	49,056	4,770	36,387	1,517,234	8,138,521	17,498,063	1,822,641	16,078,993	30,409,532	82,947,224
2015	2,093,566	23,939	49,056	4,770	36,387	1,865,869	8,138,521	17,498,063	1,822,641	16,078,993	25,259,323	96,906,225
2016	2,183,652	23,939	49,056	4,770	36,387	2,121,332	8,138,521	17,498,063	1,822,641	16,078,993	32,474,467	126,837,390
2017	2,637,145	23,939	49,056	4,770	36,387	2,320,229	8,138,521	17,498,063	1,822,641	16,078,993	27,564,702	152,372,830
2005 through 2012:												
Total	1,163,652	39,392	95,659	6,440	87,282	368,000	5,143,959	36,766,029	2,552,288	39,636,757	65,018,437	158,413,020
NPV												
2005 through 2017:												
Total	1,163,652	159,887	340,939	30,490	269,217	830,880	11,401,703	29,519,699	1,976,625	29,549,650	47,047,081	115,614,938
NPV												
Total												
NPV												

Note: ¹Includes Estimated Solar RPS Expenditures (SACP + SREC) and REIP and/or CORE Solar Rebate Expenditures.
 Source: Company Response to RCR-A-1 and RCR-P-15; "EDC Solar Long-term Contracting Program Analysis," Center for Energy, Economic and Environmental Policy May 3, 2012; OCE Compliance Results; and Docket No. ER12070606, Direct Testimony of Stephen Swetz, Schedule SS-S4A-2a.

Net Economic Impacts using 100 Percent In-State Labor

Year	Construction and O&M			Economic Impacts - Output (million \$)			Rate Impact			Total		
	Direct	Indirect	Induced	Direct	Indirect	Induced	Direct	Indirect	Induced	Direct	Indirect	Total
2013	\$ 19.42	\$ 6.98	\$ 11.07	\$ 37.47	\$ (1.49)	\$ (0.38)	\$ (0.94)	\$ (2.79)	\$ 17.94	\$ 6.60	\$ 10.13	\$ 34.68
2014	52.37	18.57	29.54	100.48	(7.58)	(1.94)	(4.78)	(14.21)	44.79	16.63	24.76	86.27
2015	107.01	37.84	60.23	205.08	(23.51)	(6.01)	(14.83)	(44.08)	83.50	31.83	45.40	161.00
2016	106.62	39.45	62.31	208.37	(41.84)	(10.70)	(26.39)	(78.45)	64.77	28.74	35.92	129.91
2017	41.63	19.82	30.17	91.62	(68.77)	(17.59)	(43.37)	(128.94)	(27.14)	2.23	(13.21)	(37.33)
2018	4.81	7.97	10.99	23.77	(64.07)	(16.38)	(40.40)	(120.12)	(59.25)	(8.42)	(29.42)	(96.35)
2019	4.94	8.18	11.28	24.40	(54.53)	(13.95)	(34.39)	(102.24)	(49.59)	(5.77)	(23.11)	(77.84)
2020	5.08	8.40	11.58	25.06	(45.85)	(11.73)	(28.92)	(85.97)	(40.78)	(3.33)	(17.33)	(60.91)
2021	5.21	8.62	11.89	25.73	(39.42)	(10.08)	(24.86)	(73.91)	(34.21)	(1.46)	(12.97)	(48.19)
2022	5.35	8.85	12.21	26.42	(32.78)	(8.38)	(20.67)	(61.46)	(27.43)	0.47	(8.46)	(35.05)
2023	6.98	9.59	13.34	29.90	(29.79)	(7.62)	(18.79)	(55.85)	(22.81)	1.97	(5.45)	(25.95)
2024	9.27	10.55	14.83	34.65	(28.87)	(7.38)	(18.21)	(54.12)	(19.60)	3.17	(3.36)	(19.47)
2025	14.36	12.46	17.83	44.65	(30.26)	(7.74)	(19.08)	(56.74)	(15.90)	4.72	(1.25)	(12.09)
2026	14.19	12.60	18.01	44.80	(32.47)	(8.30)	(20.48)	(60.88)	(18.28)	4.30	(2.47)	(16.08)
2027	9.42	11.21	15.72	36.35	(32.66)	(8.35)	(20.60)	(61.24)	(23.25)	2.86	(4.88)	(24.89)
2028	6.27	10.38	14.31	30.96	(32.12)	(8.21)	(20.25)	(60.22)	(25.84)	2.16	(5.94)	(29.25)
2029	6.37	10.54	14.54	31.46	(29.65)	(7.58)	(18.70)	(55.59)	(23.28)	2.96	(4.16)	(24.13)
2030	6.02	9.96	13.74	29.72	(38.95)	(9.96)	(24.56)	(73.03)	(32.93)	0.00	(10.82)	(43.30)
2031	6.19	10.23	14.11	30.53	(38.95)	(9.96)	(24.56)	(73.03)	(32.76)	0.27	(10.45)	(42.50)
2032	6.35	10.51	14.50	31.36	(38.95)	(9.96)	(24.56)	(73.03)	(32.60)	0.55	(10.07)	(41.67)
2033	6.26	10.36	14.29	30.91	(38.95)	(9.96)	(24.56)	(73.03)	(32.69)	0.40	(10.27)	(42.12)
2034	6.41	10.60	14.63	31.64	(38.95)	(9.96)	(24.56)	(73.03)	(32.54)	0.64	(9.94)	(41.38)
2035	6.34	10.49	14.47	31.30	(38.95)	(9.96)	(24.56)	(73.03)	(32.61)	0.53	(10.09)	(41.72)
2036	4.68	7.73	10.67	23.08	(38.95)	(9.96)	(24.56)	(73.03)	(34.27)	(2.23)	(13.90)	(49.95)
TOTAL	\$ 461.55	\$ 311.89	\$ 456.25	\$ 1,229.70	\$ (968.32)	\$ (222.07)	\$ (547.60)	\$ (1,628.02)	\$ (406.76)	\$ 89.82	\$ (91.35)	\$ (388.32)
NPV	\$ 256.89	\$ 125.25	\$ 180.03	\$ 571.97	\$ (284.11)	\$ (67.55)	\$ (166.56)	\$ (495.18)	\$ (7.43)	\$ 57.71	\$ 23.47	\$ 76.78

Net Economic Impacts using 100 Percent In-State Labor

Year	Construction and O&M			Economic Impacts - Employment (number of jobs)			Rate Impact			Total		
	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total
2013	227	37	330	(15)	(4)	(20)	212	36	212	62	310	310
2014	612	99	887	(75)	(22)	(101)	537	95	537	154	786	786
2015	1250	202	1811	(233)	(67)	(312)	1018	189	1018	292	1499	1499
2016	1246	211	1827	(414)	(23)	(556)	832	188	832	252	1272	1272
2017	487	106	772	(680)	(38)	(913)	(193)	68	(193)	(16)	(141)	(141)
2018	57	43	65	(634)	(35)	(851)	(577)	8	(577)	(117)	(686)	(686)
2019	58	44	69	(539)	(30)	(724)	(481)	14	(481)	(88)	(555)	(555)
2020	60	45	69	(453)	(25)	(609)	(394)	20	(394)	(61)	(435)	(435)
2021	61	46	71	(380)	(22)	(523)	(329)	25	(329)	(41)	(345)	(345)
2022	63	48	73	(324)	(18)	(435)	(261)	30	(261)	(20)	(252)	(252)
2023	82	51	79	(295)	(16)	(395)	(213)	35	(213)	(5)	(183)	(183)
2024	109	57	88	(286)	(16)	(383)	(177)	41	(177)	6	(130)	(130)
2025	168	67	106	(299)	(17)	(402)	(131)	50	(131)	20	(61)	(61)
2026	166	68	107	(321)	(18)	(431)	(155)	50	(155)	15	(90)	(90)
2027	111	60	94	(323)	(18)	(434)	(212)	42	(212)	1	(169)	(169)
2028	74	56	85	(318)	(18)	(426)	(244)	38	(244)	(6)	(212)	(212)
2029	75	57	87	(293)	(16)	(394)	(218)	40	(218)	2	(175)	(175)
2030	71	53	82	(385)	(21)	(517)	(314)	32	(314)	(29)	(311)	(311)
2031	73	55	84	(385)	(21)	(517)	(312)	34	(312)	(27)	(305)	(305)
2032	75	56	86	(385)	(21)	(517)	(310)	35	(310)	(24)	(300)	(300)
2033	74	56	85	(385)	(21)	(517)	(312)	34	(312)	(26)	(298)	(298)
2034	75	57	87	(385)	(21)	(517)	(310)	36	(310)	(24)	(298)	(298)
2035	75	56	86	(385)	(21)	(517)	(311)	35	(311)	(24)	(298)	(298)
2036	55	42	64	385	11	517	440	63	440	174	677	677
TOTAL	5,403	1,670	9,790	(7,618)	(431)	(10,494)	(2,414)	1,239	(2,414)	472	(764)	(764)

Net Economic Impacts using 100 Percent In-State Labor

Year	Construction and O&M			Economic Impacts - Labor Income (million \$)			Rate Impact			Total		
	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total
2013	\$ 14.51	\$ 2.22	\$ 20.04	\$ (0.71)	\$ (0.05)	\$ (0.28)	\$ (1.04)	\$ 13.80	\$ 2.17	\$ 3.03	\$ 19.00	
2014	39.11	5.91	53.87	(3.63)	(0.28)	(1.40)	(5.31)	35.48	5.63	7.41	48.56	
2015	79.93	12.05	110.01	(11.27)	(0.86)	(4.35)	(16.47)	68.66	11.19	13.62	93.53	
2016	79.64	12.56	110.86	(20.05)	(1.53)	(7.74)	(29.32)	59.59	11.03	10.80	81.54	
2017	31.11	6.32	46.46	(32.96)	(2.51)	(12.72)	(48.19)	(1.84)	3.81	(3.88)	(1.73)	
2018	3.62	2.55	9.45	(30.70)	(2.34)	(11.85)	(44.89)	(27.08)	0.21	(8.77)	(35.44)	
2019	3.71	2.61	9.71	(26.13)	(1.99)	(10.09)	(38.21)	(22.42)	0.62	(6.92)	(28.50)	
2020	3.81	2.68	9.97	(21.97)	(1.67)	(8.48)	(32.13)	(18.16)	1.01	(5.23)	(22.16)	
2021	3.92	2.75	10.23	(18.89)	(1.44)	(7.29)	(27.62)	(14.97)	1.32	(3.95)	(17.39)	
2022	4.02	2.83	10.51	(15.71)	(1.20)	(6.06)	(22.97)	(11.69)	1.63	(2.63)	(12.46)	
2023	5.24	3.06	12.29	(14.27)	(1.09)	(5.51)	(20.87)	(9.04)	1.98	(1.75)	(6.58)	
2024	6.95	3.37	14.76	(13.83)	(1.05)	(5.34)	(20.23)	(6.88)	2.32	(1.14)	(5.47)	
2025	10.75	3.98	20.07	(14.50)	(1.10)	(5.60)	(21.20)	(3.75)	2.87	(0.50)	(1.14)	
2026	10.62	4.02	20.04	(15.56)	(1.19)	(6.01)	(22.75)	(4.94)	2.84	(0.87)	(2.71)	
2027	7.06	3.58	15.35	(15.65)	(1.19)	(6.04)	(22.89)	(8.59)	2.39	(1.59)	(7.54)	
2028	4.71	3.32	12.32	(15.39)	(1.17)	(5.94)	(22.50)	(10.68)	2.14	(1.92)	(10.19)	
2029	4.79	3.37	12.51	(14.21)	(1.08)	(5.49)	(20.78)	(9.42)	2.29	(1.40)	(8.26)	
2030	4.52	3.18	11.82	(18.66)	(1.42)	(7.21)	(27.28)	(14.14)	1.76	(3.35)	(15.47)	
2031	4.65	3.27	12.14	(18.66)	(1.42)	(7.21)	(27.29)	(14.02)	1.85	(3.24)	(15.15)	
2032	4.77	3.36	12.47	(18.66)	(1.42)	(7.21)	(27.28)	(13.89)	1.94	(3.13)	(14.82)	
2033	4.71	3.31	12.29	(18.66)	(1.42)	(7.21)	(27.29)	(13.96)	1.89	(3.19)	(15.00)	
2034	4.82	3.39	12.59	(18.66)	(1.42)	(7.21)	(27.29)	(13.85)	1.97	(3.10)	(14.71)	
2035	4.77	3.35	12.45	(18.66)	(1.42)	(7.21)	(27.29)	(13.90)	1.93	(3.14)	(14.84)	
2036	3.51	2.47	9.18	(18.66)	(1.42)	(7.21)	(27.29)	(15.15)	1.05	(4.21)	(18.11)	
TOTAL	\$ 345.26	\$ 99.51	\$ 591.39	\$ (416.08)	\$ (31.70)	\$ (160.64)	\$ (608.43)	\$ (70.82)	\$ 67.81	\$ (29.07)	\$ (27.04)	
NPV	\$ 191.85	\$ 39.92	\$ 288.67	\$ (126.56)	\$ (9.64)	\$ (48.66)	\$ (185.06)	\$ 65.29	\$ 30.28	\$ 6.76	\$ 103.61	

Net Economic Impacts using PSE&G Reallocation Proposals

Year	Construction and O&M			Economic Impacts - Output (million \$)			Rate Impact			Total		
	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total
	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$	\$
2013	13.15	4.60	7.86	25.61	(1.49)	(0.38)	(0.94)	11.66	4.22	6.92	22.82	
2014	35.38	12.15	20.80	68.33	(7.58)	(1.94)	(4.78)	27.80	10.21	16.02	54.12	
2015	72.27	24.71	42.34	139.31	(23.51)	(6.01)	(14.83)	48.76	18.69	27.51	95.23	
2016	72.46	26.57	45.02	144.05	(41.84)	(10.70)	(26.39)	30.62	15.87	18.63	65.59	
2017	29.46	15.32	24.78	69.57	(68.77)	(17.59)	(43.37)	(39.31)	(2.27)	(18.59)	(59.38)	
2018	4.91	8.13	12.11	25.16	(64.07)	(16.38)	(40.40)	(59.16)	(8.25)	(28.29)	(94.96)	
2019	5.04	8.35	12.44	25.83	(54.53)	(13.95)	(34.39)	(49.49)	(5.60)	(21.95)	(76.41)	
2020	5.18	8.57	12.77	26.52	(45.85)	(11.73)	(28.92)	(40.67)	(3.16)	(16.14)	(59.45)	
2021	5.32	8.80	13.11	27.23	(39.42)	(10.08)	(24.86)	(34.11)	(1.28)	(11.75)	(46.68)	
2022	5.46	9.04	13.47	27.96	(32.78)	(8.38)	(20.67)	(27.32)	0.65	(7.21)	(33.50)	
2023	6.60	9.59	14.37	30.56	(29.79)	(7.62)	(18.79)	(23.19)	1.97	(4.42)	(25.30)	
2024	8.19	10.29	15.52	34.00	(28.87)	(7.38)	(18.21)	(20.68)	2.91	(2.68)	(20.12)	
2025	11.65	11.58	17.71	40.94	(30.26)	(7.74)	(19.08)	(18.61)	3.84	(1.38)	(15.80)	
2026	11.59	11.78	17.98	41.35	(32.47)	(8.30)	(20.48)	(20.88)	3.47	(2.50)	(19.53)	
2027	8.45	11.01	16.58	36.04	(32.66)	(8.35)	(20.60)	(24.21)	2.66	(4.02)	(25.20)	
2028	6.40	10.59	15.78	32.77	(32.12)	(8.21)	(20.25)	(25.72)	2.38	(4.47)	(27.44)	
2029	6.50	10.76	16.04	33.30	(29.65)	(7.58)	(18.70)	(23.15)	3.18	(2.66)	(22.29)	
2030	6.14	10.17	15.15	31.46	(38.95)	(9.96)	(24.56)	(32.81)	0.21	(9.41)	(41.57)	
2031	6.31	10.44	15.56	32.32	(38.95)	(9.96)	(24.56)	(32.64)	0.48	(9.00)	(40.71)	
2032	6.48	10.73	15.98	33.19	(38.95)	(9.96)	(24.56)	(32.47)	0.77	(8.58)	(39.84)	
2033	6.39	10.57	15.76	32.72	(38.95)	(9.96)	(24.56)	(32.56)	0.61	(8.81)	(40.31)	
2034	6.54	10.82	16.13	33.49	(38.95)	(9.96)	(24.56)	(32.41)	0.86	(8.43)	(39.54)	
2035	6.47	10.71	15.96	33.13	(38.95)	(9.96)	(24.56)	(32.48)	0.75	(8.61)	(39.89)	
2036	4.77	7.89	11.76	24.43	(38.95)	(9.96)	(24.56)	(34.18)	(2.07)	(12.80)	(48.60)	
TOTAL	\$ 351.09	\$ 273.18	\$ 424.98	\$ 1,049.25	\$ (868.32)	\$ (222.07)	\$ (547.60)	\$ (517.23)	\$ 51.11	\$ (122.62)	\$ (578.77)	
NPV	\$ 182.48	\$ 97.90	\$ 157.76	\$ 438.14	\$ (284.11)	\$ (67.55)	\$ (166.56)	\$ (81.63)	\$ 30.36	\$ (8.80)	\$ (57.05)	

Net Economic Impacts using PSE&G Reallocation Proposals

Year	Construction and O&M			Economic Impacts - Employment (number of jobs)			Rate Impact			
	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total	
2013	184	24	255	(15)	(1)	(4)	169	24	43	
2014	495	64	683	(75)	(4)	(22)	420	60	102	
2015	1011	131	1394	(233)	(13)	(67)	779	118	185	
2016	1011	141	1420	(414)	(23)	(119)	597	118	149	
2017	403	82	632	(680)	(38)	(195)	277	44	(48)	
2018	58	44	173	(634)	(35)	(182)	(576)	9	(677)	
2019	59	45	178	(539)	(30)	(155)	(480)	15	(646)	
2020	61	46	183	(453)	(25)	(130)	(383)	21	(426)	
2021	62	47	188	(390)	(22)	(112)	(327)	26	(336)	
2022	64	48	193	(324)	(18)	(93)	(260)	31	(242)	
2023	80	51	217	(295)	(16)	(85)	(215)	35	(179)	
2024	102	55	249	(286)	(16)	(82)	(184)	39	(134)	
2025	150	62	318	(299)	(17)	(86)	(148)	45	(84)	
2026	149	63	319	(321)	(18)	(92)	(172)	45	(112)	
2027	104	59	262	(323)	(18)	(93)	(219)	41	(172)	
2028	75	57	226	(318)	(18)	(91)	(242)	39	(200)	
2029	76	58	230	(293)	(16)	(84)	(217)	42	(164)	
2030	72	55	217	(385)	(21)	(111)	(313)	33	(300)	
2031	74	56	223	(385)	(21)	(111)	(311)	35	(294)	
2032	76	58	229	(385)	(21)	(111)	(309)	36	(288)	
2033	75	57	226	(385)	(21)	(111)	(310)	35	(291)	
2034	77	58	231	(385)	(21)	(111)	(308)	37	(286)	
2035	76	57	228	(385)	(21)	(111)	(309)	36	(289)	
2036	56	42	168	385	21	111	441	64	686	
TOTAL	4,652	1,460	8,642	(7,818)	(431)	(2,245)	(3,166)	1,029	285	(1,852)

Net Economic Impacts using PSE&G Reallocation Proposals

Year	Construction and O&M			Economic Impacts - Labor Income (million \$)			Rate Impact			Total		
	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total	Direct	Indirect	Total
2013	\$ 11.82	\$ 1.46	\$ 15.63	\$ (0.71)	\$ (0.05)	\$ (1.04)	\$ 11.11	\$ 1.40	\$ 12.51	\$ (1.04)	\$ 2.06	\$ 14.59
2014	31.84	3.84	41.91	(3.63)	(0.28)	(4.31)	28.21	3.57	31.78	(5.31)	4.79	36.60
2015	65.05	7.82	85.55	(11.27)	(0.86)	(12.13)	53.79	6.96	60.75	(16.47)	8.26	69.08
2016	65.02	8.42	86.91	(20.05)	(1.53)	(21.58)	44.97	6.89	51.86	(29.32)	5.61	57.59
2017	25.90	4.87	38.19	(32.96)	(2.51)	(35.47)	(7.06)	2.36	(4.70)	(48.19)	(5.51)	(10.00)
2018	3.65	2.60	9.88	(30.70)	(2.34)	(33.04)	(27.05)	0.26	(26.79)	(44.89)	(8.45)	(35.01)
2019	3.75	3.49	10.14	(26.13)	(1.99)	(28.12)	(22.38)	0.68	(21.64)	(38.21)	(6.59)	(28.06)
2020	3.85	2.74	10.42	(21.97)	(1.67)	(23.64)	(18.12)	1.07	(17.05)	(32.13)	(4.90)	(21.71)
2021	3.95	2.81	10.69	(18.89)	(1.44)	(20.33)	(14.94)	1.37	(13.57)	(27.62)	(3.61)	(16.93)
2022	4.06	2.89	10.98	(15.71)	(1.20)	(16.91)	(11.65)	1.69	(9.96)	(22.97)	(2.28)	(11.99)
2023	5.07	3.07	12.43	(14.27)	(1.09)	(15.36)	(9.21)	1.98	(7.23)	(20.87)	(1.47)	(8.44)
2024	6.48	3.29	14.41	(13.83)	(1.05)	(14.78)	(7.35)	2.23	(5.12)	(20.23)	(0.96)	(5.81)
2025	9.58	3.70	18.58	(14.50)	(1.10)	(15.60)	(4.92)	2.59	(2.33)	(21.20)	(0.57)	(2.62)
2026	9.50	3.76	18.65	(15.56)	(1.19)	(16.75)	(6.06)	2.57	(3.49)	(22.75)	(0.90)	(4.10)
2027	6.64	3.52	15.12	(15.65)	(1.19)	(16.84)	(9.01)	2.33	(6.71)	(22.89)	(1.36)	(7.77)
2028	4.76	3.39	12.87	(15.39)	(1.17)	(16.56)	(10.63)	2.21	(8.35)	(22.50)	(1.51)	(9.63)
2029	4.83	3.44	13.08	(14.21)	(1.08)	(15.29)	(9.37)	2.36	(7.01)	(20.78)	(0.98)	(7.70)
2030	4.57	3.25	12.69	(18.66)	(1.42)	(20.08)	(14.10)	1.83	(12.27)	(27.29)	(2.95)	(14.93)
2031	4.69	3.34	12.69	(18.66)	(1.42)	(20.08)	(13.97)	1.92	(12.05)	(27.29)	(2.83)	(14.60)
2032	4.82	3.43	13.04	(18.66)	(1.42)	(20.08)	(13.84)	2.01	(11.83)	(27.29)	(2.72)	(14.26)
2033	4.75	3.38	12.85	(18.66)	(1.42)	(20.08)	(13.91)	1.96	(11.95)	(27.29)	(2.78)	(14.44)
2034	4.86	3.46	13.15	(18.66)	(1.42)	(20.08)	(13.80)	2.04	(11.76)	(27.29)	(2.68)	(14.14)
2035	4.81	3.42	13.01	(18.66)	(1.42)	(20.08)	(13.85)	2.00	(11.85)	(27.29)	(2.72)	(14.28)
2036	3.55	2.52	9.59	(18.66)	(1.42)	(20.08)	(15.12)	1.10	(14.02)	(27.29)	(3.90)	(17.70)
TOTAL	\$ 297.82	\$ 87.09	\$ 512.16	\$ (416.08)	\$ (31.70)	\$ (487.78)	\$ (118.27)	\$ 55.39	\$ (63.88)	\$ (38.95)	\$ (3.01)	\$ (96.26)
NPV	\$ 160.04	\$ 31.13	\$ 238.41	\$ (126.56)	\$ (9.64)	\$ (136.20)	\$ 33.48	\$ 21.49	\$ (114.71)	\$ (38.95)	\$ (3.01)	\$ (96.26)