



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	1
Source:	County Report	Approved by OSG Director	
NE Item No.	1	Preliminary Staff Recommendation:	Agreement

General Topic:

InterGovernmental

County/NE Proposed Change to State Plan Section:

The County requests that the State Planning Commission affirm explicitly in the State Plan that changes in State growth management policy shall come through the State Planning process and discussed openly through cross-acceptance.

STATEWIDE ISSUE

Issue #5 Interagency Coordination p.35

The Draft Final State Plan includes a statement that, by statute, the growth management policies of New Jersey state agencies are established by the State Planning Commission (SPC), memorialized in the State Plan, and implemented by the state agencies. Ad hoc policy initiatives of any individual agency (such as the Big Map initiative of the Department of Environmental Protection), and actions inconsistent with these policies, should be referred to the State Planning Commission for a formal determination of consistency or endorsement as appropriate.

Preliminary State Plan Section as Currently Proposed:

I. Role of the State Development and Redevelopment Plan

Section 1- Changes to the Role of the State Plan, Role of State Agencies p.9

Section in Existing State Plan:

Role of State Agencies p. 278

Additional Information Regarding Proposal:**Staff Response:****STATEWIDE ISSUE**

We agree with the county recommendation, although we note that by state statute, the State Plan sets forth the growth management policies to guide state actions to achieve those policies. State departments are required to adhere to the State Plan as prepared by way of an open process managed by the State Planning Commission.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	2
Source:	County Report	Approved by OSG Director	
NE Item No.	1	Preliminary Staff Recommendation:	Agreement

General Topic:

InterGovernmental

County/NE Proposed Change to State Plan Section:

The County requests that the SPC Affirm explicitly in the State Plan that changes in State growth management policy shall come through the State Planning process and discussed openly through cross-acceptance.

Burlington County supports the notion that “the State Planning Act contemplates that state agency investment decisions will be made based on the provisions of the State Plan.”(SDRP, p. 278) That has not been the case with the state Department of Education, and, more specifically, with the Schools Construction Corporation (SCC). Unfortunately, the SCC approved a day care center for a site in a Burlington County community that is located in the heart of the county’s Farm Belt, has a Planning Area 4 designation, and is currently under cultivation. Burlington County is greatly concerned about what appears to be a cavalier and flawed justification for the SCC’s selection of this site: “The property was available and being marketed and would not have remained farmland.” (Courier-Post, February 8, 2004) Indeed, this land could have been sold to another farmer and remained in agriculture. For counties and municipalities to act consistent with the State Plan, local governments need to expect that all State agencies, including the Department of Education and the SCC, will act in accordance with the growth management policies and priorities of the State Development and Redevelopment Plan.

Preliminary State Plan Section as Currently Proposed:**I. Role of the State Development and Redevelopment Plan**

Section 1- Changes to the Role of the State Plan, Role of State Agencies p.9

Section in Existing State Plan:

Role of State Agencies p. 278

Additional Information Regarding Proposal:**Staff Response:****STATEWIDE ISSUE**

It is critical to the advancement of smart growth planning to insure that local school plans are compatible with the State Plan and locally endorsed plans. School boards often make decisions independent of any municipal-wide land use planning process with the result that the local planning process often reacts to and is impacted by the decisions of the school board. School locations, when properly coordinated with local land use plans, can play an integral role in creating safe, walkable and “user-friendly” neighborhoods which reduce the reliance on the automobile to access the school site. Also, balancing proposed development with current or expected school capacity can avoid the problems created by overcrowded or inadequate school facilities. Conversely, better coordination between school boards and local governing bodies can also serve to better inform the long-term capital plans of school districts by adequately informing the districts of impending development.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	4
Source:	County Report	Approved by OSG Director	
NE Item No.	1	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

The County requests the SPC to incorporate revised "provisional projections in the State Development and Redevelopment Plan.

Burlington County and its municipalities provide municipal projections for incorporation in the State Plan on a provisional basis, subject to modifications arising from the more intensive analysis associated with the Plan Endorsement process. Specifically, these numbers are provided not to limit future projections that may arise from Plan Endorsement but rather to guide planning and investment decisions until current and updated Endorsed Plans are incorporated into the State Plan.

Preliminary State Plan Section as Currently Proposed:

Appendix A. Population, Employment, Other Stats

Section Six, Population and Employment Projections for 2005, p.36

Section in Existing State Plan:

Selected Population, Employment and Household Projections for 2020, p.283.

Additional Information Regarding Proposal:

Burlington County Cross-acceptance Report Table 1: 2005 Cross-acceptance Population Projections (page 6) and Table 2: 2005 Cross-acceptance Employment Projections. (page 7)

Staff Response:

The SPC takes projections from the County Cross-acceptance Reports into account when evaluating the accuracy of projections used during the Cross-acceptance process in preparation for the release of the Draft Final State Plan. The Impact Assessment conducted on the Draft Final State Plan will evaluate the projections provided in the Preliminary Plan along with those submitted by the counties. During the Plan Endorsement process, petitioners will have the opportunity to submit their own projections with concrete information as to why their projections should be utilized instead of those provided by the State.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	5
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the Office of Smart Growth issue a report citing trends and status of indicators in the 2001 State Plan and that existing indicators are retained, modified, or supplemented by new indicators based on this evaluation.

The State Planning Commission and Office of Smart Growth have failed to make a case as to why the indicators in the 2001 State Plan should be changed. The Commission and Office have failed to provide a report on the progress of ANY indicator, through either a reexamination report associated with the Preliminary Plan (as was issued in 1997, Publication 124) or in the FY2003-2004 Annual Report of the Office of Smart Growth. Therefore, having made no attempt to use the current indicators, the recommendations for change lack validity and many justifications are plainly erroneous.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	6
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:**County/NE Proposed Change to State Plan Section:**

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
Headline Indicator #2 on page 15 of the Preliminary Plan is not a new indicator, as it is already in the 2001 State Plan on page 273 as Additional Indicator 14.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	12
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators

STATEWIDE ISSUE, Modification of Additional Indicator #21 Municipalities with Median Household Incomes of Less than \$30,000 per Year.

The original indicator is based on a published nationwide study delineating household income levels outside the range of housing affordability. While the proposed change would draw the indicator closer to COAH definitions of low and moderate income households, the change of basing the indicator on a municipality's (relatively variable and driven by the number of higher income households) median income instead of an absolute (though adjustable with inflation) threshold would relate more to adherence with a regulatory and programmatic convention than to the ability of households to afford housing within the community and does not have technical merit with regard to facing the challenge of housing affordability.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, page 17

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of a full list of targets and indicators is forthcoming as part of the work of our consultants. When we reexamine the indicators, we may use the suggested change.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	16
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue # 40, New indicator, "Infrastructure Costs...by Planning Area."Page 24

It is generally not possible to obtain Gross State Product input data by Planning Area for areas where municipalities are divided into multiple planning areas. Even use of municipal scale employment data allocated among Planning Areas introduce a range of error that render such an indicator not only difficult to measure or to replicate but to be unreliable.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 18

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

We agree that the necessary data is difficult to obtain and analyze and may propose an alternative definition of this indicator or drop the indicator entirely.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	17
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue #41, New indicator, "Average transportation costs...by Planning Area." page 24

This indicator may be misleading as it may be overly complex to estimate and yield results that are hard to replicate and even harder to interpret, at least in ways that favor the State Plan. Suburban and rural transportation costs may tend to be lowest due to higher travel speeds, lower insurance rates and absence of parking and transit fees.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 18

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

We agree that it would be difficult to produce a consistent objective methodology for this indicator.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	19
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators

STATEWIDE ISSUE, Issue # 42, addition of indicator that monitors the Number of Municipalities with Substantive Certification, page 25

While an acceptable indicator if adjusted to account for municipalities that are not required to petition COAH, the Commission contradicts its earlier ban on planning and procedural-based indicators.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two, Targets and Indicators, page 20

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Agree: We agree that this is a process-based indicator that should be eliminated. The focus should be on results, in this case, the percent of households paying more than 30% of their pre-tax income toward housing.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	20
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue 43, New Indicator to Goal 6: Provide Housing a a Reasonable Cost, page 25

It is not clear how this indicator improves on the more comprehensive, and less procedural, Additional Indicator 24, Annual Production of Affordable Housing, which is proposed for deletion under Preliminary Plan.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, page 20

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

We are working on improving this and other housing indicators using newly available data from DCA's Division of Codes and Standards.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	22
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the State Planning Commission include additional Indicators for rural areas.

The State Plan incorporates new indicators and targets for eco-historic tourism, sewage sludge disposal, buffers around military bases (two miles), areas for agricultural industry growth/farmland preservation, and economic contributions of the agricultural industry.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:****STATEWIDE ISSUE**

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. More justification is needed as to what each of these indicators would mean or signify and how they would achieve the goals of the State Plan. Information as to how it is proposed that these topics are measured is needed as well.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	25
Source:	County Report	Approved by OSG Director	
NE Item No.	3	Preliminary Staff Recommendation:	Agreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

The proposed reorganization is withdrawn and the existing (2001) structure of State Plan Goals and Statewide Policies is retained.

STATEWIDE ISSUE, Issue # 4, page 33-34

New Policy, The Statewide Policy on Equity, as THE most crosscutting policy, is completely undercut by limiting it to the Economic State Plan Goal. Clearly, it applies to housing and infrastructure issues as well (noting that environmental justice has become institutionalized as an issue through community responses to existing and proposed infrastructure investments). Over the course of the past 13 years, the Equity Policy has served the State Plan very well as a principle that holds the State Plan together. In placing the Equity Policy within the economic and agricultural goal, urban interests and even agricultural interests may feel violated by what appears to be a deemphasis, and potential siloing, of this policy. The proposed reorganization should be withdrawn and the existing (2001) structure of State Plan Goals and Statewide Policies should be retained.

Preliminary State Plan Section as Currently Proposed:

New Policy: Equity

Section Three: Changes to the Structure of the Statewide Goals, Strategies, and Policies, p. 22-23.

Section in Existing State Plan:

Statewide Policies, Equity, p.110

Additional Information Regarding Proposal:**Staff Response:**

STATEWIDE ISSUE

We agree with the county recommendation that Equity should be separate heading because it crosscuts all other policies.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	26
Source:	County Report	Approved by OSG Director	
NE Item No.	4	Preliminary Staff Recommendation:	Agreement

General Topic:**County/NE Proposed Change to State Plan Section:**

Incorporate revised policies in the State Development and Redevelopment Plan.

STATEWIDE ISSUE Issue # 7, New Policy, Safe Routes to School, page 42-43

New Policy, "Safe Routes to Schools." Modify the last statement to promote traffic calming but not for the reasons cited. Traffic calming neither reduces traffic congestion nor pollution, but increases them in favor of pedestrian, bicycle and vehicular safety.

Preliminary State Plan Section as Currently Proposed:

State Planning Goals and Strategies

Section 4- Changes to Content of Statewide Goals, Strategies, and Policies, Page 26

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

The words "traffic-calming" should simply be eliminated not only because traffic-calming does not, by itself, reduce traffic congestion, but because it is a specific traffic technique that does not have to be cited in a policy discussion..



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	27
Source:	County Report	Approved by OSG Director	
NE Item No.	4	Preliminary Staff Recommendation:	Agreement

General Topic:

County/NE Proposed Change to State Plan Section:

Incorporate revised policies in the State Development and Redevelopment Plan.

STATEWIDE ISSUE, Issue 8 New Policy, School Facility Infrastructure Costs, page 43

"Integrated Plans, Regulations and Programs." Ensuring that "infrastructure investments and other related programs are consistent with approved school facility plans..." is an amnesty to past and future failures of the New Jersey Department of Education in approving improperly sited and designed school facilities. This policy states that the NJDOE approval of a school facility in a rural portion of a Burlington County municipality binds the municipality and county to costly road improvements, as well as imposes costs involved in silencing a neighboring community fire/EMS station, all avoidable had these costs been considered, and not externalized, in siting the school facility at the beginning.

Preliminary State Plan Section as Currently Proposed:

State Planning Goals and Strategies

Section 4, Changes to the Content of Statewide Goals, Policies, and Strategies, Page 26

Section in Existing State Plan:

Additional Information Regarding Proposal:

Staff Response:

STATEWIDE ISSUE

For new school construction, the State Plan should actively encourage municipal coordination with local school boards in decision-making regarding school construction consistent with local master plans. For existing schools, the State Plan should recognize that infrastructure to support the use of the school may be needed, however, decisions regarding the state infrastructure should include appropriate smart growth improvements required of the school boards. These smart growth improvements might include neighborhood connectivity enhancements and agreements regarding the location of new schools.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	28
Source:	County Report	Approved by OSG Director	
NE Item No.	4	Preliminary Staff Recommendation:	Agreement

General Topic:**County/NE Proposed Change to State Plan Section:**

Incorporate revised policies in the State Development and Redevelopment Plan.

STATEWIDE ISSUE Issue 6, In reference to Community-based Economic Development, page 48

"Community-based Economic Development." Add, "and that are not, due to noise, traffic or dependence on rail lines, water bodies or other specific site requirements, more appropriately located outside of mixed-use and residential areas."

Preliminary State Plan Section as Currently Proposed:

State Planning Goals and Strategies

Section 4, Changes to the Content of Statewide Goals, Policies, and Strategies, Page 27

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

A change will be made to add "while respecting the impacts of the development on current and future residents and the environment in municipalities."



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	29
Source:	County Report	Approved by OSG Director	
NE Item No.	4	Preliminary Staff Recommendation:	Agreement

General Topic:**County/NE Proposed Change to State Plan Section:**

Incorporate revised policies in the State Development and Redevelopment Plan.

STATEWIDE ISSUE Issue 7, Statewide Policy #15, Agriculture page 68

Revised Agriculture Policy #3 - Coordinated Planning. Replace, in the last lines, "...better coordination of farmland preservation efforts with open space, recreation, and historic preservation investments" with "...better coordination of farmland reservation efforts with all infrastructure investments, including but not limited to highways, sewer service, storm water management, open space, recreation and historic preservation investments."

Preliminary State Plan Section as Currently Proposed:

State Planning Goals and Strategies

Section 4, Changes to the Content of Statewide Goals, Policies, and Strategies, page 28

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

The State's Farmland Preservation programs are designed to preserve the agricultural industry and to work as a planning tool to assist a community in reaching its overall goals. All of the public investments cited above should be appropriately coordinated. However, the existence of infrastructure in any area should not preclude preservation of farmland in that same area.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	30
Source:	County Report	Approved by OSG Director	
NE Item No.	5	Preliminary Staff Recommendation:	Agreement

General Topic:

Agricultural

County/NE Proposed Change to State Plan Section:

The County of Burlington requests that supplementary narrative and policies for areas for Agricultural Industry Growth be added to the State Plan Policy Map chapter.

STATEWIDE ISSUE Issue # 3, Areas for Agricultural Industry Growth, page 29

Areas for Agricultural Industry Growth. This term is insufficiently defined in the absence of supporting narrative and policies within the State Plan Policy Map chapter. The State Plan needs to define the rules for delineating these areas; what functions they serve; in which planning areas they may be located; what resources, if any, are prioritized or dedicated to such areas; and how these areas relate to the Department of Agriculture's Agricultural Smart Growth Plan for New Jersey.

Preliminary State Plan Section as Currently Proposed:

Appendix D. Glossary

Section 5, Changes to the Glossary Definitions, page 30

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Agree, a change will be made to reflect that areas of agricultural industry growth should be recognized as existing or planned agricultural industry nodes, rather than smart growth areas.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	3
Source:	County Report	Approved by OSG Director	
NE Item No.	1	Preliminary Staff Recommendation:	Disagreement

General Topic:

InterGovernmental

County/NE Proposed Change to State Plan Section:

The County requests that the State Planning Commission affirm explicitly in the State Plan that changes in State growth management policy shall come through the State Planning process and discussed openly through cross-acceptance.

STATEWIDE ISSUE

Issue #28 Opposes the removal of CAFRA Coastal Centers from the State Plan Policy Map p.92

Allowing undesignated coastal centers to expire in the eyes of the NJDEP runs counter to New Jersey's Smart Growth agenda. For example, centers that have not been officially "blessed" by the SPC will see their impervious coverage ratios decrease to as low as three (3) percent. That is contrary to the State Plan's anti-sprawl vision of concentrating development into compact, mixed-use centers. If these centers, identified and mapped by the NJDEP, were appropriate places to accept development five years ago, then no growth management purpose is being served by allowing them to expire and be forced to accept development in a pattern and density of sprawl.

Burlington County suggests that Cross-acceptance be used to better define where the CAFRA centers are located, and to refine their development boundaries, so that they can be incorporated into the State Plan Policy Map when the State Plan is readopted. By mapping these centers during Cross-acceptance, state agencies are alerted to the local intent for them.

Preliminary State Plan Section as Currently Proposed:

Planning for Centers

Section 1- Changes to the Role of the State Plan, Role of State Agencies p.9

Section in Existing State Plan:

Role of State Agencies p. 278

Additional Information Regarding Proposal:**Staff Response:**

STATEWIDE ISSUE

The SPPM reflects only SPC designated centers.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	7
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators

STATEWIDE ISSUE, Issue #15, Deletion of Additional Indicator 8 Generation of solid waste on a per capita and per job base, Page 16

Deletion of Additional Indicator #8 - The Generation of Solid Waste is directly associated with Goal #4 (Protect the Environment, Prevent and Clean Up Pollution), Statewide Policies #14 (Waste Management, Recycling and Brownfields) and with the requirement of the Infrastructure Needs Assessment to address solid waste capital facilities. Further, this indicator is cross-cutting as waste flow reduction reduces demand for energy (waste transport and processing), vehicle miles travelled (waste transport), land consumption (for landfills), air pollution (waste transport and odors) and water pollution (leachate from solid waste storage, transport and landfill facilities).

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Targets and Indicators, Page 16

Section in Existing State Plan:

Indicators and Targets, Indicator #8, The Generation of Solid Waste

Additional Information Regarding Proposal:**Staff Response:****STATEWIDE ISSUE**

We agree that there is a cross-cutting nature between the goals and policies of the State Plan. However the current State Plan makes no direct linkages between the goals and policies. The same applies to Indicators and Targets. We are looking at alternatives such as a matrix table to illustrate the cross-cutting relationships.

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. However, solid waste generation is not closely enough aligned with land use decisionmaking for OSG to track this indicator.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	8
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:**County/NE Proposed Change to State Plan Section:**

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue # 8 Deletion of Additional Indicator 10, page 14

Green House Gas Emissions. Far from being limited exclusively to mobile emissions, as erroneously alleged by the Preliminary Plan, greenhouse gas emissions are dramatically affected by energy conservation and green design in development and redevelopment as called for in Goal #4 and in Statewide Policies #13 (Energy) and #19 (Design).

Preliminary State Plan Section as Currently Proposed:

Section Two: Indicators and Targets, Page 17

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:****STATEWIDE ISSUES**

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. The State Plan is not responsible for regulating emissions. However, we are attempting to implement policies that reduce the amount of time people spending in traffic and reduce the amount of vehicle miles traveled.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	9
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators

STATEWIDE ISSUE, Issue #22, Deletion of Additional Indicator #19 Percent of Development on Individual Septic Systems., Page 18

Perhaps one of the most egregious deletions proposed, this is an indicator of sprawl and environmental degradation, as higher density development should be based on regional sewer or community septic systems, and the spread of even properly functioning septic systems increases the likelihood of ground water pollution.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Targets and Indicators, Page 17

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

The State Plan generally supports development and redevelopment in PA1, PA2 and centers. Where development occurs in other planning areas, the decision regarding how to address wastewater disposal and its relationship to land use is far too complex to describe in a single useful indicator.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	10
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Deletion of Additional Indicator #26 - Percent of Land in New Jersey covered by adopted watershed plans.

This proposal may reflect more of a past administration's antipathy to watershed planning than a relationship to the State Plan. Watershed planning is recognized as an integral part of water resources protection in Federal law, and has every connection to the State Plan that a municipal land use master plan has while integrating jurisdictions based on watershed, instead of political, boundaries.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, page 17

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:****STATEWIDE ISSUE**

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. While discussion of watershed management planning is worthy of inclusion in the State Plan, this indicator is a process-based indicator that is not a useful way of guiding land use decision making.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	11
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators

STATEWIDE ISSUE, Issue #8, Modification of Key Indicator 4, This indicator should be expanded to include public utility infrastructure." Page 23

Public utility infrastructure is included under the Energy, Telecommunications, Water Supply and Wastewater Disposal infrastructure systems. It is possible that the Commission's implication is to measure these systems by ownership (public utility v. private utility), but the effect of such a distinction on policy responses is questionable.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 17

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

At this time we do not differentiate in the Plan between public and private infrastructure. Some information may become available with the completion of the Infrastructure Needs Assessment which is forthcoming as part of the work of our consultants.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	13
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue #2, Deletion of Additional Indicator 1 - Average Annual Disposable Income, Page 12

This is not an indicator of salaries but rather of the extent to which costs of living erode wages, salaries and other income. Because the State Plan is evaluated for its impacts on the economy, and because the State Plan should lead to sustaining a high value economy and reduce costs of infrastructure and other services, this is a highly appropriate indicator that is an early warning signal of success or failure, and that normalizes for national trends by setting a target with a wide range over the national average.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 17

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. However, annual average disposable income is not closely enough aligned with land use decision-making for OSG to track this indicator.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	14
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue #3, Deletion of Additional Indicator #2 - Unemployment, Page 12.

In addition to the reasons cited above, the State Plan is evaluated based on its economic impacts including loss of employment. Also, high unemployment rates will tend to reduce State Plan implementation in favor of short-term responses. Therefore, the premise for deleting this indicator is in error.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 18

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. However, unemployment is not closely enough aligned with land use decision-making for OSG to track this indicator



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	15
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators

STATEWIDE ISSUE, Issue # 14, Deletion of Additional Indicator 7 - Economic Output per Unit of Energy Consumed. Page 16

Refer to comments regarding Additional Indicator 10, above. The flawed logic suggests that green building and energy conservation are not a State policy concern.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 18

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of the full list of targets and indicators is forthcoming as apart of the work of our consultants.

However, economic output per unit of energy consumed is not closely enough aligned with land use decision-making for OSG to track this indicator.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	18
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the existing indicators are retained, modified or supplemented by new indicators
STATEWIDE ISSUE, Issue #1, Indicator and Target Organization, Page 12

The Commission appears to be creating "silos" of indicators by narrowing them to specific goals and at the same time questioning what the indicator for that goal has to do with land use and the State Plan (which includes this goal) overall. Additional Indicator #2 - Generation of Solid Waste, siloed into Goal 2 on page 16, is forced into, then expunged from this goal as well. The faults of the logic behind the proposals in this section are already addressed above.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two: Indicators and Targets, Page 18 and 19

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

We agree that there is a cross-cutting nature between the goals and policies of the State Plan. However the current State Plan makes no direct linkages between the goals and policies. The same applies to Indicators and Targets. We are looking at alternatives such as a matrix table to illustrate the cross-cutting relationships.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	21
Source:	County Report	Approved by OSG Director	
NE Item No.	2	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the SPC retain greenhouse gas emissions indicator and add new indicator for use of renewable energy resources.

STATEWIDE ISSUE, Issue # 8. Deletion of Additional Indicator 10 Green House Gas Emissions, page 14

Green house gas emissions are directly related to Statewide Policy 10, Air Resources and its sub-policies, Statewide Policy 8, Transportation and its subpolicies, and green design in development and redevelopment as called for in Goal #4 and in Statewide Policies #13.

Preliminary State Plan Section as Currently Proposed:

Indicators and Targets

Section Two, Indicators and Targets,

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Completion of the full list of targets and indicators is forthcoming as part of the work of our consultants. The State Plan is not responsible for regulating emissions. However, we are attempting to implement policies that reduce the amount of time people spending in traffic and reduce the amount of vehicle miles traveled.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	23
Source:	County Report	Approved by OSG Director	
NE Item No.	3	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

The proposed reorganization is withdrawn and the existing (2001) structure of State Plan Goals and Statewide Policies is retained.

STATEWIDE ISSUE, Issue # 2. page 2

While acknowledging the cross-cutting nature of many of the State Plan's policies, the proposed reorganization to align Statewide Policy sets to individual State Plan Goals dramatically makes it more difficult for these policies to be read and implemented in a cross-cutting fashion. In its current structure, the reader of the State Plan may read all of the goals in sequence and understand what the State Plan seeks to achieve. In its current structure, all of the Statewide Policies have equal weight.

The proposed structure is not more "concise" as it is not a reduction, only a reorganization of content. The proposed structure becomes "user friendly" because it makes it very easy for a State Department (or other entity) to focus only on the goal it feels most closely aligned to. In this case, the State Plan will be regarded as an interloper, easily substituted for and made irrelevant by the Department's own functional plans, and the opportunities to reach "out the window" to gain efficiencies by leveraging programs across disciplines and departments is lost. This narrowing of focus, a natural tendency of plan implementation, directly contradicts the purpose of the State Planning Act.

Preliminary State Plan Section as Currently Proposed:

State Planning Goals and Strategies

Section Three, Changes to structure of Statewide Goals, Strategies, and Policies

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

We agree that there is a cross-cutting nature between the goals and policies of the State Plan. However, the current State Plan makes no direct linkages between the goals and policies. We are looking at alternatives such as a matrix table to illustrate the cross-cutting relationships.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	24
Source:	County Report	Approved by OSG Director	
NE Item No.	3	Preliminary Staff Recommendation:	Disagreement

General Topic:**County/NE Proposed Change to State Plan Section:**

The proposed reorganization is withdrawn and the existing (2001) structure of State Plan Goals and Statewide Policies is retained.

Placing the Statewide Policies on Design under the Housing Goals is a failed force-fit. The Design policies, among the most cross-cutting in the State Plan, focus on community design as well as redevelopment,

Preliminary State Plan Section as Currently Proposed:

Section Three: Changes to the Structure of the Statewide Goals, Strategies, and Policies, p. 22-23.

Section in Existing State Plan:

Goal 6, To Provide Adequate Housing at a Reasonable Cost, p.79, Policies on Design p.174

Additional Information Regarding Proposal:**Staff Response:****STATEWIDE ISSUE**

We agree that there is a cross-cutting nature between the goals and policies of the State Plan. We are looking at alternatives such as a matrix table to illustrate the cross-cutting relationships.



New Jersey State Planning Commission Negotiation Worksheet Policy Issues

County:	BURLINGTON COUNTY	OSG Item No.	31
Source:	County Report	Approved by OSG Director	
NE Item No.	5	Preliminary Staff Recommendation:	Disagreement

General Topic:

Other

County/NE Proposed Change to State Plan Section:

Burlington County requests that the proposal to delete Identified Centers and Proposed Centers from the State Plan be withdrawn.

STATEWIDE ISSUE Issue #4, Deletion of Identified and Proposed Centers from the Glossary, page 29

Although the State Planning Commission has not officially designated these centers either directly or through Endorsed Plans, this list is a very useful reference for State, regional and county agencies, alerting them to the local intent for these places even in the absence of a State Planning Commission approved Planning and implementation Agenda. These designations should guide agencies in making Smart Growth investment and permitting decisions in and around these future centers so

that the opportunity for these areas to become Endorsed Plan Centers is not aborted by uninformed State agency actions. In order to avoid confusion, Burlington County accepts an alternative approach in which Identified Centers and Proposed Centers are not depicted on the official State Plan Policy Map (SPPM), including the quads, but are instead displayed on an Information Map or data layer that is subordinate to the SPPM, much in the same way as the other data layers that comprise the overall map are included within the State Plan.

Preliminary State Plan Section as Currently Proposed:

Appendix D. Glossary

Section 5, Changes to the Glossary Definitions, page 31

Section in Existing State Plan:**Additional Information Regarding Proposal:****Staff Response:**

STATEWIDE ISSUE

Since these geographic entities are no longer used as an official part of the State Plan, they have created substantial confusion for users of the State Plan.