

NEW JERSEY



COMPREHENSIVE ANNUAL FINANCIAL REPORT FISCAL YEAR ENDED JUNE 30, 2000

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**STATE OF NEW JERSEY
 COMPREHENSIVE ANNUAL FINANCIAL REPORT
 FISCAL YEAR ENDED JUNE 30, 2000
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INTRODUCTION





State of New Jersey
DEPARTMENT OF THE TREASURY
OFFICE OF MANAGEMENT AND BUDGET
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CHRISTINE TODD WHITMAN
Governor

ROLAND M. MACHOLD
State Treasurer

November 17, 2000

Governor Christine Todd Whitman
Members of the State Legislature
Citizens of New Jersey

In accordance with the provisions of N.J.S.A. 52:27B-46, we are pleased to transmit to you the Comprehensive Annual Financial Report of the State of New Jersey for the year ended June 30, 2000. This report is prepared by the Office of Management and Budget, Department of the Treasury, which is responsible for the accuracy of the data and the completeness and fairness of the presentation, including all disclosures.

This Financial Report, which has earned an unqualified audit opinion, presents the financial position and operating results of the State under generally accepted accounting principles as established by the Governmental Accounting Standards Board as well as the traditional budgetary basis presentations. We are confident that the data is accurate in all material respects, that it is presented in a manner designed to set forth fairly the financial position and results of the State's operations as measured by the financial activity of its various funds, and that all disclosures necessary to enable the reader to gain a reasonable understanding of the State's financial affairs have been included.

As presented in this report, the State ended the year in a sound fiscal position, with an Undesignated Fund Balance (surplus) of \$1.3 billion in the major budgeted funds (General Fund, Property Tax Relief Fund, Casino Revenue Fund, and Surplus Revenue Fund).

The Comprehensive Annual Financial Report is organized in three sections: introductory, financial, and statistical. The introductory section includes this transmittal letter with summary financial data and narrative commentary on matters of interest to the reader, the State organization chart, and the 1999 Government Finance Officers Association Certificate of Achievement for Excellence in Financial Reporting. The financial section includes the general purpose financial statements and footnotes, the combining and individual fund and account group financial statements, and the State Auditor's report on the financial statements. The statistical section includes the budgetary basis schedules, as well as selected financial and demographic information.

This report includes all funds, account groups, and component units of the entity called the State, which provides support for a full range of services including education, health and social services, transportation, law and public safety, justice, recreation, community and environmental management, public improvements, and general administrative services. The criteria utilized to determine the entity for the State of New Jersey are those prescribed by the Governmental Accounting Standards Board (see Note 1 to the Financial Statements).

BUDGETARY CONTROLS, ACCOUNTING SYSTEMS, AND INTERNAL CONTROLS

The State's financial statements are prepared in accordance with generally accepted accounting principles (GAAP) applicable to state governments as prescribed by the Governmental Accounting Standards Board. The governmental funds, expendable trust funds, and agency funds are presented on the modified accrual basis of accounting whereby revenues are recognized when measurable and available, and expenditures are recognized when goods and services are received and the related liabilities are incurred. The proprietary, nonexpendable trust, and pension trust funds are presented on the accrual basis of accounting whereby all revenues and expenses are recognized when the transactions occur, regardless of when the related cash is received or disbursed. The college and university funds are reported in conformance with GAAP as prescribed by the American Institute of Certified Public Accountants (AICPA) audit guide, "Audits of Colleges and Universities."

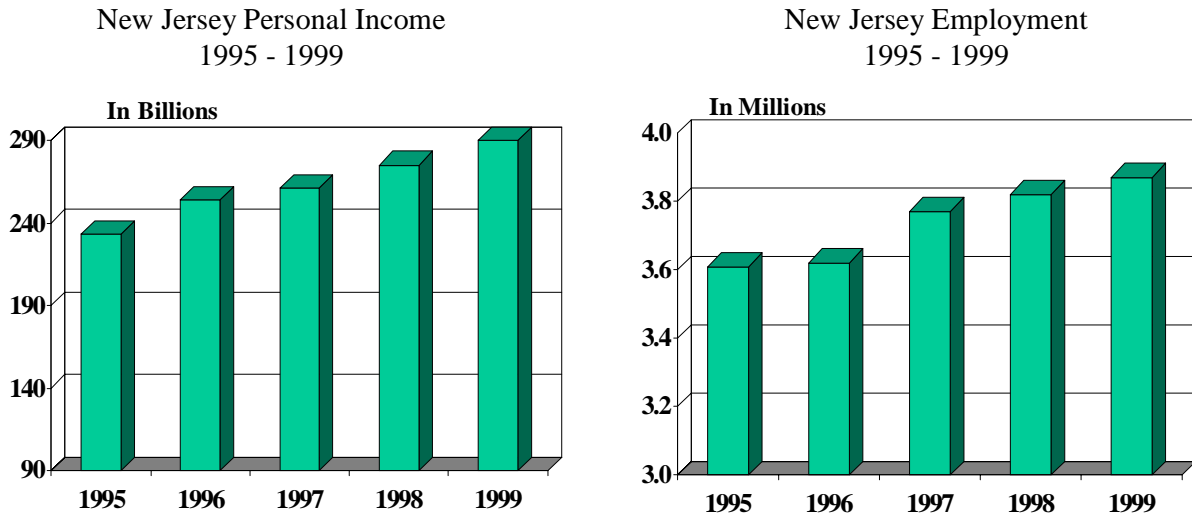
Encumbrance accounting is employed to ensure that expenditures do not exceed appropriations and allocations. Under encumbrance accounting, purchase orders, contracts, and other commitments involving the expenditure of monies are recorded in estimated amounts in order to reserve a portion of an appropriation until an actual liability is incurred. Total encumbrances and expenditures are monitored so as not to exceed amounts appropriated and/or allocated. Encumbrances outstanding at the end of a fiscal year are reported in the financial statements as reservations of fund balance. Any unencumbered and unexpended non-continuing appropriations lapse at the end of the fiscal year.

The accounting records of the various State departments are maintained on a central accounting system. The operations of this system are directed and supervised by the Office of Management and Budget. Separate accounting systems are maintained by those component units of government that are included in the State's reporting entity. The State's annual budget is comprised of individual appropriations to departments for specific programs and purposes. Budgetary control is exercised at the department level by individual appropriations and allocations within appropriations to various programs and major objects of expenditure.

In developing and maintaining the State's accounting system, consideration is given to the adequacy of internal controls. Internal accounting controls are designed to provide reasonable assurance regarding the safeguarding of assets against loss from unauthorized use or disposition and that financial records are reliable for preparing financial statements and maintaining accountability for assets. The concept of reasonable assurance recognizes that the cost of a control should not exceed the benefits likely to be derived from its use, and that the evaluation of costs and benefits requires estimates and judgments by management. All internal control evaluations occur within this framework.

ECONOMIC CONDITION

The New Jersey economy enjoyed another outstanding performance in calendar year 1999. Personal income growth continued to accelerate in 1999. Wages and salaries grew from 8.1 percent in 1998 to 8.6 percent in 1999. For the year, retail sales grew by 9.5 percent and total employment expanded by 1.7 percent. The State employment reached a record level of 3.8 million, while personal income grew by 6.2 percent. This represents the fifth consecutive year of growth in excess of 4.9 percent.



It is expected that the New Jersey economy in calendar years 2000 and 2001 will continue to grow at a moderate pace with little inflation. High levels of employment, income growth, and reasonable interest rates will continue to support consumer and business spending. New Jersey's economy, by virtue of its educated, high-technology labor resources, has benefited from newly emerging information-based fields. Employment is projected to grow by 1.5 percent in 2000, before easing in 2001 to 1.3 percent. Personal income growth is expected to be 6.3 percent in 2000, moderating to 5.9 percent in 2001. Retail sales growth is expected to moderate to 4.0 percent in 2000 and 1.1 percent in 2001. Real New Jersey Gross State Product, the most complete measure of economic activity, experienced a 5.7 percent increase in 1999 and is projected to continue at this rate in 2000, before slowing to 5.5 percent in 2001.

FISCAL YEAR 2000 REVENUE SUMMARY

The following revenue discussion encompasses the activity of the State's General Fund and four Special Revenue Funds--the Property Tax Relief Fund, the Casino Revenue Fund, the Casino Control Fund, and the Gubernatorial Elections Fund. The amounts included in this section are the actual anticipated revenues realized in support of the annual appropriations and do not include federal grants.

Fiscal Year 2000 revenue collections totaled \$19.9 billion, \$1.7 billion above Fiscal Year 1999 revenue. Revenue changes in the State's three major taxes over Fiscal Year 1999 levels were as follows: the Sales Tax increased by \$453.7 million or 9.0 percent, the Gross Income Tax increased by \$881.4 million or 13.9 percent, and the Corporation Business Tax increased by \$49.2 million or 3.5 percent. Overall, Fiscal Year 2000 revenue growth for the State's three major taxes totaled \$1.4 billion. Increased revenue over Fiscal Year 1999 levels reflects the higher level of employment within the State as evidenced by the large increase in Gross Income Tax and Sales Tax revenues.

Collections for the State's three major taxes, as a percentage of Fiscal Year 2000 total receipts, were as follows: the Gross Income Tax represented 36.2 percent; the Sales Tax equaled 27.7 percent; and the Corporation Business Tax represented 7.3 percent. The State's three major taxes represented 71.2 percent of Fiscal Year 2000 total receipts, as compared to 70.3 percent for Fiscal Year 1999. Even with major reductions in tax rates, the total revenues have grown over the past four years by \$4.2 billion.

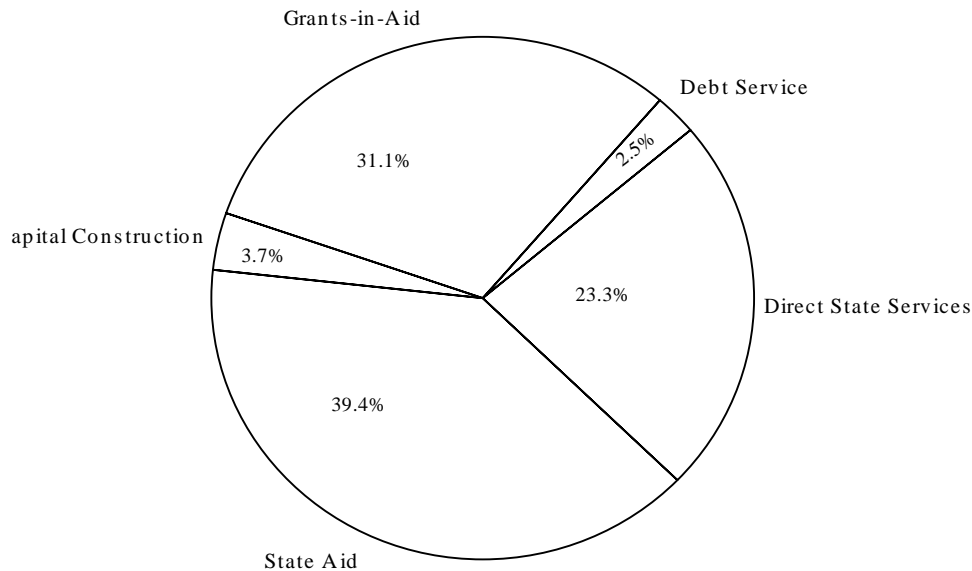
**REVENUE SUMMARY BY MAJOR TAX
1996-2000
(Expressed in Millions)**

	<u>2000</u>	<u>1999</u>	<u>1998</u>	<u>1997</u>	<u>1996</u>
Gross Income Tax	\$ 7,205.3	\$ 6,323.9	\$ 5,590.6	\$ 4,825.4	\$ 4,733.8
Sales Tax	5,508.1	5,054.4	4,766.2	4,415.4	4,318.3
Other Major Taxes	2,307.8	2,282.5	2,305.0	2,297.2	2,276.1
Miscellaneous Taxes, Fees	2,307.7	2,107.9	2,226.4	2,320.9	2,121.1
Corporation Tax	1,452.1	1,402.9	1,231.6	1,286.4	1,171.5
State Lottery	719.9	652.3	642.8	650.0	662.1
Casino Taxes and Fees	396.3	382.5	369.8	359.6	358.6
Total	<u>\$ 19,897.2</u>	<u>\$ 18,206.4</u>	<u>\$ 17,132.4</u>	<u>\$ 16,154.9</u>	<u>\$ 15,641.5</u>

**REVENUE COMPARISONS
2000 VERSUS 1999
(Expressed in Thousands)**

	<u>Fiscal Year 2000</u>	<u>Fiscal Year 1999</u>	<u>Increase/Decrease Amount</u>	<u>Percent</u>
Gross Income Tax	\$ 7,205,260	\$ 6,323,893	\$ 881,367	13.9%
Sales Tax	5,508,046	5,054,438	453,608	9.0
Other Major Taxes	2,307,836	2,282,468	25,368	1.1
Miscellaneous Taxes, Fees	2,307,707	2,107,902	199,805	9.5
Corporation Tax	1,452,136	1,402,907	49,229	3.5
State Lottery	719,929	652,343	67,586	10.4
Casino Taxes and Fees	396,307	382,514	13,793	3.6
	<u>\$ 19,897,221</u>	<u>\$ 18,206,465</u>	<u>\$ 1,690,756</u>	9.3%

**FISCAL YEAR 2000
MAJOR REVENUE CATEGORY COLLECTIONS
AS A PERCENT OF TOTAL REVENUE COLLECTIONS**



**FISCAL YEAR 2000 REVENUE SUMMARY
PERCENT DISTRIBUTION OF REVENUE COLLECTIONS**

Gross Income Tax	36.3%
Sales Tax	27.7
Other Major Taxes	11.6
Miscellaneous Taxes, Fees	11.5
Corporation Tax	7.3
State Lottery	3.6
Casino Taxes and Fees	<u>2.0</u>
Total	<u>100.0%</u>

FISCAL YEAR 2000 EXPENDITURE SUMMARY

Expenditure Category Descriptions

The following discussion of expenditures encompasses the activity of the State's General Fund and four Special Revenue Funds--the Property Tax Relief Fund, the Casino Revenue Fund, the Casino Control Fund, and the Gubernatorial Elections Fund. The amounts listed in this section are on a budgetary basis and do not include federal grants.

State expenditures based upon the annual Appropriations Act are divided into five major categories. They are State Aid, Direct State Services, Grants-in-Aid, Debt Service, and Capital Construction. Each expenditure category is described below.

State Aid represents funds that are distributed to municipalities, counties, and school districts. Most of the Gross Income Tax revenue is apportioned to State Aid, as is certain other revenue that is collected in the State's General Fund. By far the largest portion of expenditures in this category is for elementary and secondary school aid. This category also provides funding for the various public assistance programs and county psychiatric hospitals, as well as municipal property tax relief programs.

Direct State Services represent those functions operated directly by State government. Funding is largely for the salary and benefits of State employees and supports the operation of the State's departments, the Executive Office, several commissions, the State Legislature, and the Judiciary. Public services offered by State government, such as testing laboratories, social services, environmental and community services, legal services, State Police services, and the operation of prisons, psychiatric hospitals, and developmental disability centers are included in this category.

Grants-in-Aid represent programs and services provided to the public on behalf of the State by a third party provider. Grants-in-Aid payments are made to individuals and public or private agencies for benefits to which a recipient is entitled by law, or for the provision of services on behalf of the State. These payments include the Homestead Rebate/NJ SAVER programs and the Medicaid program, which reimburses hospitals, nursing homes, and physicians for services rendered to the State's needy population. Community programs for the developmentally disabled, pharmaceutical assistance to the aged and disabled, support for the State colleges and universities, Lifeline utility credits to senior citizens, financial aid grants to college students, and bus and railroad subsidies to New Jersey Transit are programs which also are included under the Grants-in-Aid umbrella.

Debt Service represents payments of interest and principal on capital projects funded through the sale of State General Obligation Bonds. Projects that have been funded through State General Obligation Bonds include prisons, bridges, roads, human services facilities, and various environmental protection projects. Appropriations authorized by the Legislature for debt service related to State contract obligations and certificates of participation are included within the Direct State Services category.

Capital Construction represents pay-as you-go allocations for various construction projects. Included in this expenditure category is the appropriation to the Transportation Trust Fund Authority.

EXPENDITURE COMPARISONS
2000 VERSUS 1999
(Expressed in Thousands)

	<u>Fiscal Year</u> <u>2000</u>	<u>Fiscal Year</u> <u>1999</u>	<u>Increase/Decrease</u> <u>Amount</u>
State Aid	\$ 7,866,421	\$ 7,475,165	\$ 391,256
Direct State Services	4,650,184	4,792,198	(142,014)
Grants-in-Aid	6,211,693	5,160,616	1,051,077
Debt Service	494,223	495,544	(1,321)
Capital Construction	737,386	608,273	129,113
	<u>\$ 19,959,907</u>	<u>\$ 18,531,796</u>	<u>\$ 1,428,111</u>

Fiscal Year 2000 Expenditures

Fiscal Year 2000 expenditures of \$19.9 billion are \$1.4 billion more than the expenditures of the prior fiscal year.

State Aid represented 39.4 percent of total Fiscal Year 2000 expenditures. State Aid expenditures increased between Fiscal Year 2000 and Fiscal Year 1999 by \$391.3 million. State Aid includes aid to public schools, teachers' pensions and social security costs, municipal aid for over 14 different programs, reimbursement to counties for welfare programs, and other miscellaneous programs.

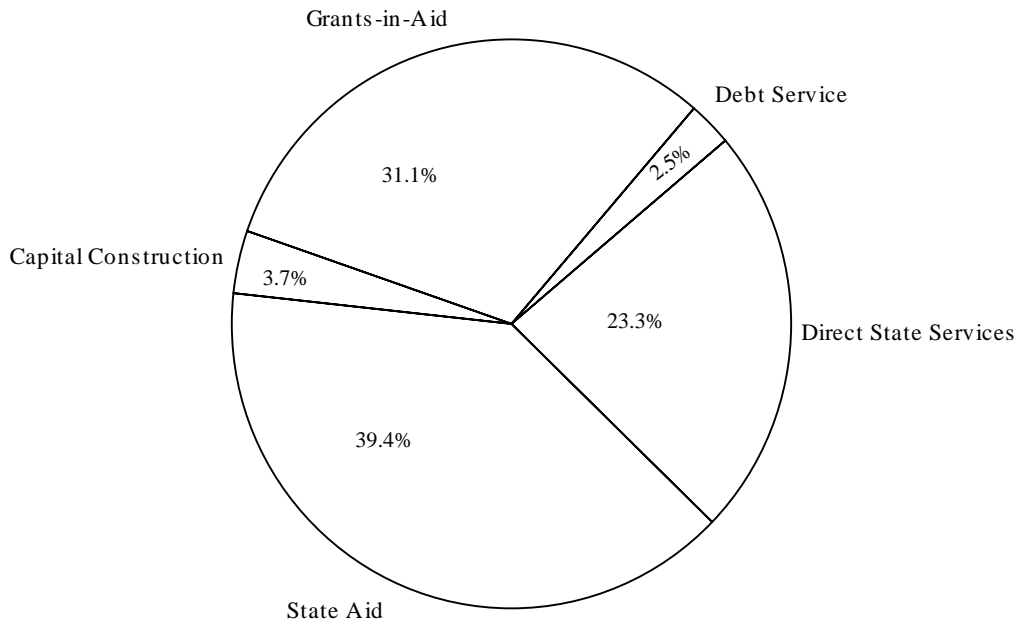
Direct State Services accounted for 23.3 percent of total Fiscal Year 2000 expenditures. Direct State Services expenditures decreased between Fiscal Year 2000 and Fiscal Year 1999 by \$142.0 million.

Grants-in-Aid accounted for 31.1 percent of total Fiscal Year 2000 expenditures. This is a \$1,051.1 million increase from the prior fiscal year.

Debt Service represented 2.5 percent of total Fiscal Year 2000 expenditures. Debt Service expenditures decreased by \$1.3 million.

Capital Construction represented 3.7 percent of total Fiscal Year 2000 expenditures. Construction for capital projects grew by \$129.1 million as compared to the prior fiscal year. The primary areas of focus for these increases centered on transportation and environmental projects.

**PERCENTAGE OF FISCAL YEAR 2000 EXPENDITURES
BY MAJOR EXPENDITURE CATEGORY**



**EXPENDITURE DOLLAR
Fiscal Year 2000**

State Aid	39.4%
Direct State Services	23.3
Grants-in-Aid	31.1
Debt Service	2.5
Capital Construction	<u>3.7</u>
Total	<u>100.0%</u>

The following table details expenditures by department for Fiscal Year 2000:

**EXPENDITURES BY DEPARTMENT
STATE FUNDS
(Expressed in Thousands)**

<u>Department</u>	<u>State Aid</u>	<u>Direct State Services</u>	<u>Grants In-Aid</u>	<u>Debt Service</u>	<u>Capital Construction</u>	<u>Total</u>
Legislative	\$ --	\$ 64,283	\$ --	\$ --	\$ 282	\$ 64,565
Judicial	--	416,266	--	--	--	416,266
Executive	--	5,198	--	--	--	5,198
Agriculture	8,564	12,316	22,659	--	5,615	49,154
Banking & Insurance	--	58,473	--	--	--	58,473
Community Affairs	966,576	41,410	104,946	--	--	1,112,932
Corrections	--	744,883	147,858	--	10,003	902,744
Education	6,138,033	49,896	3,842	--	1,149	6,192,920
Environmental Protection	21,170	214,292	1,502	112,093	79,627	428,684
Health and Senior Services	29,851	75,760	1,206,537	--	730	1,312,878
Human Services	359,198	559,579	2,426,493	--	10,405	3,355,675
Labor	--	72,793	25,204	--	--	97,997
Law & Public Safety	3,690	489,490	17,327	--	9,493	520,000
Military & Veterans' Affairs	--	69,031	997	--	3,244	73,272
Personnel	--	32,830	--	--	--	32,830
State & Public Defender	16,812	21,632	1,052,928	--	4,665	1,096,037
Transportation	22,811	246,622	149,749	--	478,001	897,183
Treasury	299,716	386,478	590,302	382,130	18,950	1,677,576
Miscellaneous	--	1,322	--	--	--	1,322
Inter-Departmental	--	1,087,630	461,349	--	115,222	1,664,201
Total	<u>\$7,866,421</u>	<u>\$4,650,184</u>	<u>\$6,211,693</u>	<u>\$ 494,223</u>	<u>\$ 737,386</u>	<u>\$19,959,907</u>

FUND BALANCES

The State ended Fiscal Year 2000 with an undesignated fund balance of \$1.3 billion for the major governmental funds. The Surplus Revenue Fund is used to account for revenues reserved for appropriation, a) in the event that anticipated revenues in the General Fund are estimated to be less than those certified by the Governor upon approval of the annual Appropriations Act, b) in the event that the State Legislature finds that an appropriation from this fund is preferable to raising revenue through a modification of the tax structure, or c) to meet an emergency which requires an immediate response in the protection of the life, safety, or well-being of the citizens of the State as determined by the Governor and approved by the Joint Budget Oversight Committee of the State Legislature. The Surplus Revenue Fund was established by P.L. 1990, c. 44. The significant increase in the Surplus Revenue Fund was the result of revenues realized in excess of the Appropriations Act anticipation and interest; offset by an appropriation for the Emergency Disaster Relief Act of 1999. Beginning Fiscal Year 2001 the Surplus Revenue Fund is capped at \$720.0 million. Any excess monies will be credited to the Debt Service Retirement Fund, which shall be used to defease or retire long term obligations as determined by the Treasurer and approved by the Joint Budget Oversight Committee. The Property Tax Relief Fund accounts for revenues from the New Jersey Gross Income Tax. Appropriations from this fund must be used exclusively for the purpose of reducing or offsetting property taxes. The Casino Revenue Fund accounts for the tax on gross revenues generated by casinos. Appropriations from this fund must be used for reductions in property taxes, utility charges, and other specified expenses of eligible senior citizens.

The following table presents a comparison of the components of the undesignated fund balances at the end of Fiscal Year 2000 and Fiscal Year 1999:

**FUND BALANCE COMPARISONS
2000 VERSUS 1999**

<u>Fund</u>	<u>Fiscal Year 2000</u>	<u>Fiscal Year 1999</u>	<u>Increase/Decrease</u>
General Fund	\$ 187,769,375	\$ 276,145,144	\$ (88,375,769)
Surplus Revenue Fund	698,198,091	626,866,844	71,331,247
Property Tax Relief Fund	397,716,604	363,801,670	33,914,934
Casino Revenue Fund	--	--	--
Total	<u>\$ 1,283,684,070</u>	<u>\$ 1,266,813,658</u>	<u>\$ 16,870,412</u>

Fiscal Year 2001 Revenue Projections

The Fiscal Year 2001 revenue projections are based on estimates of moderating economic growth. Although the underlying economic indicators are strong, forecasters anticipate a slowing in the growth of the country.

Fiscal Year 2001 revenues are projected to be \$21.1 billion, \$1.2 billion above Fiscal Year 2000 revenue. Projected revenue changes in Fiscal Year 2001 for the State’s three major taxes over Fiscal Year 2000 are as follows: the Sales Tax is expected to increase by \$514.9 million or 9.3 percent, the Gross Income Tax is expected to increase by \$532.7 million or 7.4 percent, and the Corporation Business Tax is expected to increase by \$130.0 million or 8.9 percent.

Fiscal Year 2001 resources, including the Fiscal Year 2001 opening balance, are projected at \$22.4 billion. The State’s three major taxes as a percent of total resources are as follows: Gross Income Tax represents 34.5 percent; Sales Tax represents 26.9 percent; and Corporation Business Tax represents 7.1 percent. The State’s three major taxes are projected to represent 68.5 percent of total resources.

Projected Fiscal Year 2001 revenue anticipates the receipt of \$144.2 million from the Tobacco Settlement. In addition, Fiscal Year 2001 projects dedicated revenue of \$245.1 million from the Tobacco Settlement. This represents the payments from the Master Settlement Agreement (MSA) reached in November 1998 between 46 states and the major tobacco companies. New Jersey is expected to receive payments approximating \$7.0 billion over the next 24 years. These payments are subject to inflation and changes in national smoking trends as well as other offsets and credits outlined in the MSA. In Fiscal Year 2001 a majority of the tobacco settlement revenue is appropriated for health related programs.

Fiscal Year 2001 Appropriations

The total Fiscal Year 2001 appropriation is \$21.4 billion. Of the \$21.4 billion appropriated in Fiscal Year 2001 from the General Fund, the Property Tax Relief Fund, the Casino Control Fund, the Casino Revenue Fund and the Gubernatorial Elections Fund, \$8.4 billion (39.2%) is appropriated for State Aid to Local Governments, \$6.6 billion (31.1%) is appropriated for Grants-in-Aid, \$4.7 billion (21.7%) for Direct State Services, \$1.2 billion (5.5%) for Capital Construction, and \$.5 billion (2.5%) for Debt Service on State General Obligation Bonds.

State Aid to local governments constitutes the most important aspect of Fiscal Year 2001 appropriations. These funds are essential in the funding of local government operating costs as well as property tax relief. In Fiscal Year 2001, \$8,746.0 million will be distributed to municipalities, counties, and school districts. Major State Aid programs are: Aid to School Districts (\$6,774.8 million), Unrestricted Aid to Municipalities and Counties through the Department of Community Affairs (\$890.9 million), Aid to Municipalities and Counties through the Department of the Treasury dedication of the Energy Relief Tax Fund revenues (\$750.0 million), and Aid to County Colleges (\$192.0 million).

Grants-in-Aid represents the second largest portion of the State’s Fiscal Year 2001 appropriation. In Fiscal Year 2001, \$6,656.0 million has been appropriated. These funds are distributed to individuals, public agencies, or private agencies as direct benefits or to provide services. The largest grants-in-aid programs are: Human Services programs (\$2,619.0 million), Higher Education (\$1,561.8 million), Health and Senior Services programs (\$975.0 million), Property Tax Relief Programs (\$749.1 million), and Public Transportation (\$209.0 million).

The Direct State Services Fiscal Year 2001 appropriation is \$4,661.0 million. These funds support the operating costs of the Executive Departments, the Judiciary, and the State Legislature. The largest appropriations are for the following departments: Corrections (\$766.0 million), Human Services (\$526.0 million), and Law and Public Safety (\$422.0 million). In addition, the Legislature authorized appropriations of \$451.4 million for debt service related to State contract obligations and certificates of participation.

Debt Service for General Obligation Bonds is \$530.0 million. This amount reflects the cost of financing various infrastructure and environmental projects that have been approved through prior voter referenda. In addition, the legislature authorized appropriations of \$451.4 million for debt service related to State contract obligations and certificates of participation.

Capital Construction appropriations for Fiscal Year 2001 total \$1,175.0 million. Of this amount, \$701.4 million is appropriated to the New Jersey Transportation Trust Fund Authority, \$98.0 million is for open space preservation, \$67.0 million is for hazardous substance and underground tank remediation, and \$25.0 million is for shore protection.

SERVICE EFFORTS AND ACCOMPLISHMENTS

The following sections highlight various service efforts and accomplishments the State has achieved during Fiscal Year 2000 as well as some of the goals the State hopes to achieve for Fiscal Year 2001.

Fiscal Year 2000

Fiscal Year 2000 presented New Jersey with significant challenges. The State experienced a record drought during the summer of 1999 followed by Tropical Storm Floyd's torrential rains and resultant flooding in September 1999. The State met this challenge with an \$80.0 million appropriation with the enactment of the Emergency Disaster Relief Act of 1999. The monies were to be used as follows: \$20.0 million for farmers affected by the drought, \$20.0 million in flood relief grants for Bergen, Essex, Hunterdon, Mercer, Middlesex, Morris, Passaic, Somerset, and Union counties, \$20.0 million in State and federal block grants for counties declared flood disasters, \$5.0 million to individual municipalities within the counties declared disasters, \$10.0 million to cover flood mitigation and other uses, and \$5.0 million for reimbursement to State agencies providing assistance pursuant to this Act.

The first year of the NJ SAVER program was successful in providing on average \$120 of property tax relief to eligible homeowners. This program is designed to provide homeowners with a reduction to the school tax portion of the local property tax levy. The Fiscal Year 2000 annual appropriation amounted to \$170.0 million.

The State appropriated \$163.0 million in Tobacco Settlement monies for the following programs; \$50.0 million for the HMO Assistance Fund, \$36.0 million for the State Employee's Health Benefits, \$29.0 million for existing Pharmaceutical Assistance to the Aged and Disabled, \$19.0 million for tobacco control initiatives, \$10.0 million for elder care initiatives, \$10.0 million for Corrections Mental Health programs, and \$9.0 million for various other programs.

As a result of regulatory developments at the State and Federal level, legislation has been enacted to begin the transition of utilities into a competitive, free market environment. The manner in which energy producers' conduct business in New Jersey and the way consumers buy and consume energy products in the State has been altered dramatically. The legislation addressed the need to restructure energy taxation rates so that the continual erosion of tax revenue for annual distribution to municipalities and the State's General Fund is prevented. In its place, electric, gas, and telecommunications utilities are subject to the State's Corporation Business Tax. The State's existing Sales and Use Tax, with certain exceptions, is applied to retail sales of electricity and natural gas, and a transitional energy facility assessment is applied for a limited time on electric and gas utilities. The five year phase out of the assessment began in Fiscal Year 1999 and continues in Fiscal Year 2000. Under companion legislation, municipalities were guaranteed an annual State Aid distribution of at least \$750.0 million from these replacement revenues. This amount reflects an increase of \$5.0 million over Fiscal Year 1999.

State School Aid to local districts in Fiscal Year 2000 totaled \$6,264.0 million; this included \$5,564.0 million in direct aid and an additional \$700.0 million in aid to local districts for the employers' share of teachers' pensions and social security payments. The key item of funding was Core Curriculum Standards Aid, which is geared to support the newly adopted core curriculum standards. This includes seven areas of measurable, grade-appropriate levels of accomplishment: Language Arts/Literacy, Mathematics, Science, Social Studies, Visual and Performing Arts, Physical and Mental Health Education, and World Languages. The total (\$2,845.0 million) was distributed based on a measure of local districts' property wealth and per capita income. Core Curriculum Standards Aid represented approximately fifty-three percent of the formula aid amount distributed in Fiscal Year 2000.

The State School Aid appropriations for Fiscal Year 2000, include significant funding for specific initiatives including \$312.7 million for Early Childhood Education, \$190.5 million for Demonstrably Effective Programs, \$112.0 million for the School Construction and Renovation Program, and \$54.5 million for the development of a statewide Distance Learning Network. On May 14, 1997, the State Supreme Court ruled that the new school funding law did not provide sufficient funding for the plaintiffs in the *Abbott v. Burke* case. As a result, the Fiscal Year 2000 Appropriations Act contains \$258.7 million to provide additional parity aid to these districts. On May 21, 1998, the State Supreme Court accepted the State's plan to use a nationally acclaimed reading-based program called "Success for All" and other "whole-school reforms" to assure the "thorough and efficient" education required by the State constitution. During Fiscal Year 2000 the State appropriated \$86.9 million in supplemental funding for Abbott districts, in addition to the \$2,461.0 million of formula aid, to ensure that those districts have the resources to implement needed programs and services.

On November 5, 1996, the voters of the State, through voter referendum, amended the New Jersey Constitution to provide that an amount equivalent to 4.0 percent of the revenue annually derived from the Corporation Business Tax be deposited in a special account for appropriation for the following purposes and in the following manner: 1) a minimum of 1/2 for funding State costs relating to hazardous discharge remediation; 2) a minimum of 1/3, dedicated until December 31, 2008, for funding loans and grants for underground storage tank upgrades and replacements; and 3) a minimum of 1/6 or \$5.0 million, whichever is less, for funding costs related to water quality monitoring, watershed planning, and nonpoint source water pollution prevention. The total dedicated for Fiscal Years 1997 through 2000 from the Corporation Business Tax revenues was \$212.6 million.

The State amended its constitution in June 1999 to dedicate \$98.0 million annually from the sales and use tax for open space, farmland, and historic preservation. To date more than one million acres have been preserved for public recreation, including 411,000 acres preserved through the Green Acres program, and 60,000 acres preserved through the Farmland Preservation program. The Garden State Preservation Trust has oversight responsibility in ensuring the State achieves its goal of preserving an additional one million acres over the next decade.

The State successfully completed the refinancing of its pension obligations at the end of Fiscal Year 1997. This was accomplished through the issuance of pension obligation bonds that were used to finance the formerly unfunded accrued liability. The Pension Security Plan of 1997 resulted in significant cost avoidance for Direct State Services, State Aid, and local employers participating in the Public Employees Retirement System and Police and Firemen's Retirement System. The following chart reflects combined actual and projected savings of normal and unfunded accrued liability contributions for these three groups from Fiscal Year 1997 through 2001. The total cost avoidance for this period is in excess of \$2.3 billion.

**Pension Security Plan Cost Avoidance for
Direct State Services, State Aid and Local Employers
(Expressed in Millions)**

	<u>Actual</u>	<u>Estimated</u>	
	<u>Fiscal 97-00</u>	<u>Fiscal 2001</u>	<u>Fiscal 97-01</u>
Direct State Services and State Aid			
Normal Contributions	\$ 1,291	\$ 624	\$ 1,915
Unfunded Accrued Liability Contributions	<u>60</u>	<u>--</u>	<u>60</u>
Direct State Services and State Aid Cost Avoidance	1,351	624	1,975
Local Pension Contribution Savings Cost Avoidance	<u>289</u>	<u>49</u>	<u>338</u>
Total Pension Security Plan Cost Avoidance	<u>\$ 1,640</u>	<u>\$ 673</u>	<u>\$ 2,313</u>

Fiscal Year 2001

State School Aid to local districts in Fiscal Year 2001 totals \$6,775.0 million, an increase of \$510.8 million. The total for formula aid programs for Education is \$5,661.0 million, including \$2,943.0 million for core curriculum standards aid, \$322.5 million for *Abbott v. Burke* Parity Remedy, \$760.4 million for special education, \$313.2 million for early childhood aid, and \$301.5 million for pupil transportation aid. Other aid to Education includes \$157.0 million in *Abbott* supplemental funding. There is an appropriation of \$792.5 million for the employer's share of teachers' post-retirement medical benefits and social security payments. A \$128.4 million appropriation for the school construction and renovation fund is also included.

The "Educational Facilities and Financing Act" (P.L.2000 c.72), was approved July 18, 2000. The State program provides for a total of \$11.5 billion in construction and renovation projects, \$6.0 billion to *Abbott* districts and \$5.5 billion to non-*Abbott* districts. The State expects to appropriate \$.3 billion in "pay-as-you-go" funding over the next three years, in

addition to \$8.1 billion in state bonding and \$3.1 billion in local bonding over the next ten years. The law includes an \$8.6 billion cap on State debt for the program. This fund is supported through the dedication of a portion of the \$.40 increase per pack in the cigarette tax, the dedication of a portion of the Tobacco Settlement, and the dedication of a portion of revenues from the Lottery.

The State of New Jersey has the unprecedented opportunity to make significant strides in how it provides services and information to its citizens. New Jersey is committed to being in the fast lane of the information highway. Effective use of rapidly changing technology allows the State to offer citizens and businesses greater choices as to how they can interact with government. The Office of Information Technology's (OIT) core mission is to use technology to make government services more efficient, effective, affordable, accessible, and responsive. The Fiscal Year 2001 OIT operating budget is \$101.7 million, a \$14.0 million increase over the prior fiscal year. In addition to funding for the centralized OIT, there is available in Fiscal Year 2001 \$37.0 million for New Jersey technology investments. These funds will be used for the design and implementation of the components needed to transform New Jersey into the online state.

The New Jersey Transportation Trust Fund Authority (TTFA), with the consent of the Legislature, was reauthorized for an additional four-year period beginning in Fiscal Year 2001, with a total State spending authority of \$3.75 billion. In Fiscal Year 2001, the TTFA's annual spending authority will increase by \$200 million, from \$700 million to \$900 million to fund high priority highway, bridge, and mass transit construction projects. Total available funding for this program, when factoring in federal highway and mass transit funds will total \$2.09 billion, making this the largest annual construction program in the Department of Transportation's history.

The Fiscal Year 2001 Appropriations Act includes an appropriation of \$336.7 million as phase two of a five-year plan to provide \$1.0 billion of direct school property tax relief. The NJ SAVER program will offset the school taxes that homeowners pay on the first \$45,000 of assessed value on their homes. When fully implemented, New Jersey families will receive, on average, checks in the amount of \$600 each year.

There is a \$10.6 million appropriation to provide a property tax reimbursement ("Property Tax Freeze") to over 200,000 senior and disabled homeowners, whose property taxes are effectively frozen under recently enacted legislation. Claimants must be age 65 or older, or disabled residents, with incomes below \$17,918, if single, or \$21,970, if married. The eligible homeowners under the property tax freeze receive a check from the State, which reimburses them for the difference between their current year property taxes paid and the base year. The base year is the year the taxpayer becomes eligible and files for participation in the program.

New Jersey is committed to improving the quality of life through the advancement of the arts. To reflect this commitment, the Fiscal Year 2001 Appropriations Act appropriates an additional \$10.0 million to the Department of State to be used to establish the New Jersey Cultural Trust and an additional \$4.7 million as State Aid to the Newark Museum. Funding for grants administered by the State Council on the Arts is increased by \$1.3 million to \$20.0 million in Fiscal Year 2001.

There is a \$89.7 million appropriation for NJ KidCare, a federal and state funded program that provides health insurance for children whose parents cannot afford to purchase it privately. This expansion coverage is 35% state funded and 65% federally funded. The NJ KidCare program provides a comprehensive array of health services to qualified children who have been without medical coverage for six months and are not eligible for Medicaid.

The Fiscal Year 2001 Appropriations Act includes \$45.0 million for a new initiative, the New Jersey Earned Income Tax Credit (EITC) program. This program is expected to assist approximately 237,000 working families with children in an effort to combat poverty. When fully implemented in Fiscal Year 2004, the EITC program will provide an annual refundable tax credit of over \$800 for a family of one adult and two children earning up to \$10,000 per year, over \$700 for a similar family with an annual income of \$15,000, and \$480 for a similar family with an annual income of \$20,000.

Beginning in Fiscal Year 2001 the Debt Retirement Fund was established, to allow the Treasurer, with the approval of the Joint Budget Oversight Committee, to defease or retire long-term obligations when economically advantageous. The Surplus Revenue Fund is capped at \$720.0 million, and any excess contributions will be credited to the Debt Retirement Fund instead of the Surplus Revenue Fund.

COMPONENT UNITS

The component units include the accounts of the various public authorities, colleges, and universities. These authorities are legally separate entities that are not operating departments of the State. Governing boards are vested with the power to independently manage the component units. Each component unit is established for a specific purpose for the benefit of the State's citizenry, such as economic development, public transportation, subsidized housing, environmental protection, and capital development for health and education purposes.

Authorities

Casino Reinvestment Development Authority
Hackensack Meadowlands Development Commission
Higher Education Student Assistance Authority
New Jersey Building Authority
New Jersey Commerce and Economic Growth Commission
New Jersey Development Authority For Small Business, Minorities'
And Women's Enterprise
New Jersey Economic Development Authority
New Jersey Educational Facilities Authority
New Jersey Environmental Infrastructure Trust
New Jersey Health Care Facilities Financing Authority
New Jersey Highway Authority
New Jersey Housing And Mortgage Finance Agency
New Jersey Redevelopment Authority
New Jersey Sports and Exposition Authority
New Jersey Transit Corporation
New Jersey Transportation Trust Fund Authority
New Jersey Turnpike Authority
New Jersey Water Supply Authority
South Jersey Port Corporation
South Jersey Transportation Authority

Colleges And Universities

The College of New Jersey
Thomas Edison State College
Kean University
Montclair State University
New Jersey City University
New Jersey Institute of Technology
The William Paterson University of New Jersey
Ramapo College of New Jersey
Rowan University
Rutgers, The State University of New Jersey
The Richard Stockton College of New Jersey
University of Medicine And Dentistry of New Jersey

Combined operating revenues and expenses for the State's authorities amounted to \$2.8 billion and \$3.5 billion, respectively, for Fiscal Year 2000. Total operations along with other financing sources and uses contributed to a total combined fund balance at fiscal year end of \$14.4 billion.

For Fiscal Year 2000, combined revenues for the state colleges and universities were \$3.2 billion. Combined expenditures totaled \$3.8 billion. Total operations along with other financing sources and uses contributed to a total combined fund balance at fiscal year end of \$3.7 billion.

GENERAL FIXED ASSETS

The general fixed assets of the State are used in the performance of general governmental functions and exclude the fixed assets of the component units. As of June 30, 2000, the general fixed assets of the State amounted to \$2.8 billion. This

amount represents the actual or estimated cost of the assets. Depreciation of general fixed assets is not recognized in the State's accounting system. Infrastructure assets, consisting primarily of highways, roads, and bridges, are not recorded in the general fixed assets.

DEBT ADMINISTRATION

As of June 30, 2000, outstanding General Obligation Debt totaled \$3.8 billion. General Obligation Debt must be approved by voter referendum and is used primarily to finance various environmental projects, transportation infrastructure, and correctional and institutional construction.

The State's Master Lease Program is used primarily to finance various departmental equipment needs. Prior to Fiscal Year 1996, the State issued Certificates of Participation at tax exempt rates to fund these needs. Beginning in Fiscal Year 1996 the State modified the Master Lease Program and began using a line of credit as the preferred method of financing various departmental equipment needs. As of June 30, 2000, outstanding Certificates of Participation totaled \$147.6 million, which includes the State's outstanding balance on its line of credit of \$97.3 million.

The State first began issuing Tax and Revenue Anticipation Notes during Fiscal Year 1992, in order to provide effective cash flow management of imbalances which occur in the timing of collections and disbursements of State revenues and expenditures. The State Treasurer is authorized to issue these types of instruments without constituting a general obligation of the State, or a debt, or a liability within the meaning of the State Constitution. All short-term notes that are issued must be retired within twelve months of their issuance date. The State has issued and retired short-term notes in prior fiscal years that have ranged from a high of \$1.8 billion in Fiscal Year 1992 to a low of \$450 million in Fiscal Year 1996. Beginning in Fiscal Year 1996, the State began issuing commercial paper as the sole instrument for meeting its cash flow needs. During Fiscal Year 2000, the State issued \$850.0 million in commercial paper. The entire amount was retired on June 15, 2000.

The State funds certain capital projects by authorizing the issuance of long-term bonds. The following table sets forth the trend of the State's tax-supported long-term indebtedness for the last five years:

**GENERAL OBLIGATION BONDS
LONG TERM DEBT
(Expressed in Billions)**

<u>Fiscal Year</u>	<u>Authorized- Unissued</u>	<u>Principal Amount of Outstanding Long-Term Debt</u>
2000	\$ 1.2	\$ 3.8
1999	1.1	3.6
1998	1.5	3.6
1997	1.9	3.4
1996	1.6	3.7

As of June 30, 2000, Standard and Poor's Corporation, Moody's Investors Service and Fitch Investors Service rate the State's long-term general obligation debt AA+, Aa1 and AA+, respectively. The State's Certificates of Participation are rated AA- by Standard and Poor's and by Moody's.

CASH MANAGEMENT

The State's Division of Investment was created by law in 1950 in order to centralize all functions relating to the purchases, sales, or exchanges of securities for the State's diverse funds under experienced and professional management. The statute provides investment authority to the State Investment Council and to the Director of the Division. The State Treasurer appoints the Director from a list of candidates proposed by the State Investment Council. The role of the State Investment Council is to formulate investment policies and procedures to be followed by the Director. State legislation provides that the State Investment Council may issue regulations, which specifically approve and authorize any form of investment. The State Investment Council has taken the position that the Division of Investment is bound by law to make prudent investments for the sole and direct financial benefit of the beneficiaries of the various funds under its supervision, and that the Division of

Investment may not make any concession as to the rate, risk, or terms which would benefit any other party at the expense of the beneficiaries of the funds.

Unused cash is invested primarily in the New Jersey Cash Management Fund. The fund provides the State, its authorities and agencies, local municipalities, and school districts with a vehicle for short-term investment. For the fiscal year ended June 30, 2000, the New Jersey Cash Management Fund's average daily annualized rate of return for participating state accounts was 5.57 percent. For "Other-than-State" participants the average daily annualized rate of return, which includes charges for administrative and operating expenses, was 5.49 percent for the fiscal year ended June 30, 2000.

RISK MANAGEMENT

New Jersey's risk management function is performed within the Department of the Treasury and operates to reduce the adverse impact of catastrophic loss on State operations and budgets through a combination of risk management and loss prevention techniques. The Office of Risk Management administers claims against the State and its employees under the Tort Claims Act, Workers Compensation statute, and various Federal laws, as well as claims on behalf of the State against others responsible for damage to the State, its employees, and its property.

YEAR 2000

The State's efforts to address the Y2K issue and assure the continuation of government operations in the year 2000 and beyond proved to be successful. This was accomplished through the remediation of the State's computer systems by in house and vendor resources.

AUDIT INFORMATION

The principal auditor of the State's reporting entity is the legislative Office of the State Auditor. Their examination was conducted in accordance with generally accepted auditing standards and their opinion precedes the General Purpose Financial Statements. Outside public accounting firms have been used for the audits of separately issued component units and college and university fund financial statements. In addition, the Office of the State Auditor conducts periodic financial and expanded scope audits of the various State agencies. This audit received an unqualified opinion for all funds contained in this Comprehensive Annual Financial Report.

CERTIFICATE OF ACHIEVEMENT FOR EXCELLENCE IN FINANCIAL REPORTING

The Government Finance Officers Association of the United States and Canada has awarded a Certificate of Achievement for Excellence in Financial Reporting to the State of New Jersey for its Comprehensive Annual Financial Report for the year ended June 30, 1999.

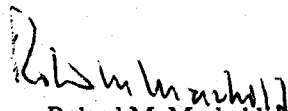
In order to qualify for the Certificate of Achievement, a governmental unit must publish an easily readable and efficiently organized comprehensive annual financial report, the contents of which conform to program standards. Such reports must satisfy both generally accepted accounting principles and applicable legal requirements.

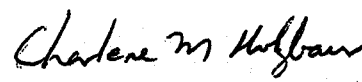
We believe our current report continues to conform to the Certificate of Achievement Program requirements.

ACKNOWLEDGMENTS

Finally, we would like to express our appreciation to the many people in the Office of Management and Budget and the Office of the State Auditor whose dedicated efforts made possible the preparation of this report. We believe that their combined efforts have produced a report that will provide a means for government, the financial community, decision makers, and concerned citizens to better understand and evaluate the State's financial condition.

Sincerely,


Roland M. Machold
State Treasurer


Charlene M. Holzbaur
State Comptroller

Certificate of Achievement for Excellence in Financial Reporting

Presented to

State of
New Jersey

For its Comprehensive Annual
Financial Report
for the Fiscal Year Ended
June 30, 1999

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Cary Brubaker
President

Jeffrey L. Esdell
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