

PHILIP D. MURPHY

Governor

TAHESHA WAY, ESQ. Lt. Governor DEPARTMENT OF THE TREASURY DIVISION OF PENSIONS AND BENEFITS P. O. Box 295

TRENTON, NEW JERSEY 08625-0295
Telephone (609) 292-7524 / Facsimile (609) 777-1779
TRS 711 (609) 292-6683
www.nj.gov/treasury/pensions

September 27, 2023

ELIZABETH MAHER MUOIO
State Treasurer

JOHN D. MEGARIOTIS

Acting Director

Sent via email and regular mail

The Law Offices of Lauren Sandy, LLC Lauren Sandy, Esq.

RE:

Kenneth Wise SPRS

FINAL ADMINISTRATIVE DETERMINATION

Dear Ms. Sandy:

I am writing in reference to the decision of the Board of Trustees (Board) of the State Police Retirement System (SPRS) denying the request of your client, Kenneth Wise, to register under the amended benefits provisions of L. 2019, c.157, The Bill Ricci World Trade Center Rescue, Recovery and Cleanup Operations Act (Ricci Act) after the eligibility period expired. The Board originally denied Mr. Wise's request at its meeting of May 23, 2023. You filed a timely appeal of that determination on Mr. Wise's behalf on July 18, 2023.

At its meeting of July 25, 2023, the Board considered your personal statements and written submission in furtherance of Mr. Wise's appeal. Finding no genuine issue of material fact in dispute, the Board denied an administrative hearing and directed the undersigned to draft a Final Administrative Determination.

Findings of Fact and Conclusions of Law as outlined below were presented to and approved by the Board at its September 26, 2023 meeting.

FINDINGS OF FACT

The Board made the following factual findings.

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Mr. Wise is receiving Special retirement benefits¹ from the SPRS, which became effective

December 1, 2019.

The Ricci Act was signed into law on July 8, 2019. The law permits both active and retired

members of the SPRS (as well as the PFRS and certain members of the PERS) to file for

recalculation of Ordinary Disability retirement benefits or Service retirement benefits to an

Accidental Disability retirement benefit if the member is, or becomes, totally and permanently

disabled due to participation in the rescue, recovery, or cleanup operations at the World Trade

Center between September 11, 2001, and October 11, 2001. The Ricci Act also provides for a

rebuttable presumption that the disability "occurred during and as a result of the performance of

the member's regular or assigned duties and not the result of the member's willful negligence,

unless the contrary can be proved by competent evidence." N.J.S.A. 53:5A-10(e)(2).

N.J.S.A. 53:5A-10(e)(4) required the Board to notify both active and retired members of

the respective retirement systems of the Ricci Act within 30 days of enactment (August 7, 2019).

Further, both active and retired members were required to file "a written and sworn statement with

the retirement system on a form provided by the board of trustees thereof indicating the dates

and locations of service" within two years (July 8, 2021) of the effective date of the Ricci Act.

In response to the aforementioned statute, on August 7, 2019, the Division of Pensions

and Benefits (Division) added the Ricci Act web page to its website.² The page included user-

friendly tabs for active members, retirees, and employers, which provided information about the

¹ Special Retirement is available at any age to members who have 25 years or more of service credit. The amount of the annual retirement allowance is equal to 65 percent of Final Compensation plus one percent of Final Compensation for each year of creditable service over 25 years but not to exceed 30 years. The maximum allowance is, therefore, 70 percent of Final

Compensation.

² The link on the Division's public web page was deactivated on or about August 3, 2021. See https://www.nj.gov/treasury/pensions/ricci-ch157.shtml (last accessed September 11, 2023).

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law such as qualifying dates, locations, health conditions and impairments; the requisite *Eligibility*

Registration Form; the Request for Amended Benefits Form; a sample of the postcard to be

mailed to retirees; and material for employers regarding the dissemination of information to

employees. On August 8, 2019, the Division distributed via email a letter to all Certifying Officers

advising them of their responsibilities under the Ricci Act. All Certifying Officers were required to

make the letter available to their respective locations' employees and certify to the Division that

they had done so. On August 9, 2019, Barton and Cooney, LLC, the vendor contracted by the

Division, sent 200,647 postcards addressed to retired members, using the members' home

addresses on file with the Division, to the United States Postal Service for standard delivery. On

August 16, 2019, the Division sent an email to all Certifying Officers instructing them on how to

proceed if they experienced technical difficulty with confirming distribution to their employees of

the Ricci Act notice. Finally, on June 10, 2021, the Division posted a news item on its website

advising members that the eligibility period to register under the Ricci Act was expiring soon and

that "[m]embers who meet the requirements must submit an Eligibility Registration Form by July

8, 2021. Failure to submit the form by that date will render members ineligible to apply at a later

date."

On March 3, 2023, you provided the Division with Mr. Wise's Eligibility Registration Form

and Request for Amended Benefits Form, both completed on August 29, 2022, as well as a sworn

affidavit from Mr. Wise certifying that he "did not receive any correspondence or post card from

the State Police Retirement Board or the Division of Pensions" with respect to the passage of the

Ricci Act.

Mr. Wise was an active member of the SPRS at the time during which notification of the

Ricci Act was required. As mentioned above, by way of email, the Division distributed a letter to

all Certifying Officers advising them of their responsibilities under the Ricci Act. All Certifying

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Officers were required to make the letter available to their respective locations' employees and

certify to the Division that they had done so. On August 16, 2019, Debra Prettyman, then

Certifying Officer for the New Jersey State Police, acknowledged receipt and distribution of the

information pertaining to the Ricci Act.

At its meeting of May 23, 2023, the Board considered your submissions and personal

statements, as well as all pertinent documentation in the record. Thereafter, finding that Mr. Wise

did not submit his eligibility registration form by July 8, 2021, the Board determined that Mr. Wise

is ineligible to register for amended benefits provided under the Ricci Act and denied his request

to do so.

By letter dated July 18, 2023, you appealed the Board's determination on Mr. Wise's

behalf. At its meeting of July 25, 2023, the Board considered your personal statements and written

submission in support of the appeal. Finding no genuine issue of material fact in dispute, the

Board denied an administrative hearing and directed the undersigned to draft detailed Findings

of Fact and Conclusions of Law for review at its September 26, 2023 meeting.

CONCLUSIONS OF LAW

The Board found that this matter is controlled by N.J.S.A. 53:5A-10(e)(4), which states:

The board of trustees shall promulgate rules and regulations necessary to implement the provisions of this subsection and shall notify members and retirants in the retirement system of the

enactment of this act, P.L.2019, c.157, within 30 days of enactment.

recalculation under this subsection unless within two years of the effective date of this act, P.L.2019, c.157, the member or retiree files a written and sworn statement with the retirement system on a

A member or retiree shall not be eligible for the presumption or

form provided by the board of trustees thereof indicating the dates

and locations of service.

Mr. Wise did not submit his eligibility registration form until approximately 1 year and 1

month after the July 8, 2021 statutory deadline to do so. While "[t]he power to reopen proceedings

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'may be invoked by administrative agencies to serve the ends of essential justice and the policy

of the law," Minsavage for Minsavage v. Bd. of Trs., Teachers' Pension & Annuity Fund, 240 N.J.

103, 107-08 (2019) (quoting In re Van Orden, 383 N.J. Super. 410, 419 (App. Div. 2006)), the

Board's exercise of that inherent power should be invoked only when a member demonstrates

"good cause, reasonable grounds, and reasonable diligence." Minsavage for Minsavage, 240 N.J.

at 109.

All active and retired members were notified of the Ricci Act's passage in August 2019.

Because Mr. Wise was an active member at the time, no post card was sent to him. However, the

evidence in the record establishes that the Division notified all Certifying Officers of the Ricci Act

on August 8, 2019. The Certifying Officer of the New Jersey State Police at that time confirmed

that information pertaining to the Ricci Act was disseminated to the location's employees. The

Division posted online all the information concerning the Ricci Act, including the eligibility

registration form. Thus, the Board found Mr. Wise failed to establish good cause to allow Mr. Wise

to file the form over 1 year and 1 month past the statutory deadline. Further, the Board also found

that Mr. Wise did not exercise reasonable diligence nor demonstrate reasonable grounds for such

a protracted delay in filing the eligibility registration form. See Velazquez v. Bd. of Trs., Police and

Firemen's Retirement System, 2020 N.J. Super. Unpub. LEXIS 1126 (App. Div. June 12, 2020).

As Mr. Wise did not submit the eligibility registration form to the Division by July 8, 2021,

and did not demonstrate "good cause, reasonable grounds, and reasonable diligence," the Board

found him ineligible to register for amended benefits provided under the Ricci Act, and denied his

request to do so.

As noted above, the Board has considered your personal statements, written submissions

and all documentation in the record. Because this matter does not entail any disputed questions

of fact, the Board was able to reach its findings of fact and conclusions of law on the basis of the

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retirement system's enabling statutes and without the need for an administrative hearing.

Accordingly, this correspondence shall constitute the Final Administrative Determination of the

Board of Trustees of the State Police Retirement System.

You have the right to appeal this final administrative action to the Superior Court of New

Jersey, Appellate Division, within 45 days of the date of this letter in accordance with the Rules

Governing the Courts of the State of New Jersey.

All appeals should be directed to:

Superior Court of New Jersey

Appellate Division

Attn: Court Clerk

PO Box 006

Trenton, NJ 08625

Sincerely,

William Tedder, Secretary

William Tedder

Board of Trustees

State Police Retirement System

G-4/WT

C: D. Lewis (ET)

Kenneth Wise (sent via email to:

Division of State Police

Dianna Sampson, Benefits Unit Head