



State of New Jersey

DEPARTMENT OF THE TREASURY
DIVISION OF PURCHASE AND PROPERTY
PROCUREMENT BUREAU
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May 14, 2026

Via Electronic Mail Only to angelique@strohman.com

Angelique S. Gosselin
Strohman Enterprise Inc
7494 Industrial Park Rd
Suite H
Mechanicsville VA 23116

Re: I/M/O Bid Solicitation #26DPP01214 Strohman Enterprise Inc
Protest of Notice of Proposal Rejection
T0106 - Law Enforcement Firearms Equipment and Supplies – Statewide

Dear Ms. Gosselin:

This final agency decision is in response to the protest dated May 11, 2026 (“Protest”), submitted by Strohman Enterprise Inc (“Strohman”). In that correspondence, Strohman protests the Notice of Proposal Rejection issued on April 30, 2026, by the Division’s Proposal Review Unit (“PRU”) for Bid Solicitation #26DPP01214 – T0106 - Law Enforcement Firearms Equipment and Supplies – Statewide (“Bid Solicitation”). The record of this procurement reveals that the Quote submitted by Strohman was deemed non-responsive on the grounds of “Missing required certification(s), form(s), or attachment(s): Ownership Disclosure Form”. In their Protest, Strohman stated it “submitted the quote, and [] forgot to attach the Ownership disclosure form. I have attached the required form.” Protest, page 1. Strohman attached a completed Owner Disclosure Form to their Protest.

By way of background, on February 6, 2026, the Division’s Procurement Bureau (“Bureau”) issued the Bid Solicitation on behalf of Statewide Agencies and Cooperative Purchasing Participants. The purpose of the Bid Solicitation was to “solicit Quotes for various categories of law enforcement firearms, equipment and supplies.” Bid Solicitation Sec. 1.1, *Purpose and Intent*. “It is the intent of the State of New Jersey (State) to award Contracts to those responsible Bidders whose Quotes, conforming to this Bid Solicitation are most advantageous to the State, price and other factors considered. The State may award any or all price lines.” *Id.* On March 9, 2026 Bid Amendment 1 was posted to NJSTART revising the Bid Opening Date to April 30, 2026. On March 25, 2026 Bid Amendment 2 was posted to NJSTART which provided answers to questions posed through the electronic question and answer process as outlined in Bid Solicitation Section 2.1, *Electronic Question and Answer Period*. This Bid Amendment also uploaded a Revised Bid Solicitation and a Revised State Supplied Price Sheet.

On April 30, 2026, the PRU opened eighty-two (82) Quotes which were received by the submission deadline of 2:00 pm eastern time. After conducting an initial review of the Quotes received for compliance with mandatory Quote submission requirements, it was determined that Strohman’s Quote was non-

responsive for failing to submit Ownership Disclosure, as required pursuant to N.J.S.A. 52:25-24.2. The Ownership Disclosure Form and a summary of the requirements therein is outlined in Bid Solicitation Section 3.13.2.

In consideration of Strohman's Protest, I have reviewed the record of this procurement, including the Bid Solicitation, the Quote, relevant statutes, regulations, and case law. This review of the record has provided me with the information necessary to determine the facts of this matter and to render an informed final agency decision on the merits of the protest. I set forth herein the Division's final agency decision.

The Division's administrative regulations that govern the advertised procurement process establish certain requirements that must be met in order for a Quote to be accepted. Those regulations provide in relevant part that:

(a) In order to be eligible for consideration for award of contract, the bidder's proposal shall conform to the following requirements or be subject to designation as a non-responsive proposal for non-compliance:

...

4. Contain all RFP-required certifications, forms, and attachments, completed and signed as required. An RFP may designate certain forms and/or certifications that need not be included in the bidder's proposal but that must be provided by a successful bidder upon request prior to an award of contract;

[N.J.A.C. 17:12-2.2(a) (emphasis added).]

If the requirements of N.J.A.C. 17:12-2.2 are not met, a Quote must be rejected. This regulation mandates stringent enforcement to maintain the equal footing of all Bidders and to ensure the integrity of the State's bidding process.

The subject procurement was comprised of the Bid Solicitation, other documents and mandatory forms which were specifically addressed in Bid Solicitation Section 3.0, *Quote Submission Requirements*, and Section 3.13.2 of the Bid Solicitation, *Ownership Disclosute Form*, states in pertinent part that

Pursuant to N.J.S.A. 52:25-24.2, in the event the Bidder is a corporation, partnership or limited liability company, the Bidder **must** disclose all 10% or greater owners by (a) completing and submitting the Ownership Disclosure Form with the Quote; ...

A Bidder's failure to submit the information required by N.J.S.A. 52:25-24.2 will result in the rejection of the Quote as non-responsive and preclude the award of a Contract to said Bidder.

[Emphasis added.]

The term "must" denotes a mandatory requirement as further set forth in the Bid Solicitation's glossary:

Must – Denotes that which is a mandatory requirement.

[Bid Solicitation Section 9, *DEFINITIONS*.]

The term “shall” also denotes that which is a mandatory requirement as further set forth in the Bid Solicitation’s glossary:

Shall – Denotes that which is a mandatory requirement.

[Bid Solicitation Section 9, *DEFINITIONS*.]

Strohman failed to submit an Ownership Disclosure Form with their initial Quote. Bid Solicitation Section 3.13.2, alerts the Bidder to the requirements of N.J.S.A. 52:25-24.2 and the ways to fulfill the requirements thereof, and that the failure to submit the same shall result in the rejection of a Bidder’s Quote. With their Protest, Strohman submitted an Ownership Disclosure Form. The language of Bid Solicitation Section 3.13.2 unambiguously requires the rejection of a bidder’s Quote if Ownership Disclosure is not submitted by Quote opening. By failing to submit a completed Ownership Disclosure Form, Strohman did not comply with a mandatory condition of the Bid Solicitation because it submitted a Quote without the Ownership Disclosure. The instructions in Bid Solicitation Section 3.13.2 were clear, stating that failing to submit a completed and sufficiently detailed Ownership Disclosure shall result in the rejection of the Bidder’s Quote. A review of Strohman’s Quote in NJSTART shows that no Ownership Disclosure Form was submitted, as displayed in their profile:

Category: Ownership Disclosure

Description: N.J.S.A. 52:25-24.2 requires disclosure of the names and addresses of those individuals, partnerships and/or corporations owning a 10% or greater interest in the bidding entity (“Interest owners”). Further, if any of these interest owners is itself a partnership or corporation, you must disclose the names and addresses of the interest owners of that partnership or corporation.

Neither statement is applicable. A current, true and complete Statement of Bidder Ownership on the attached form has been or will be uploaded to the vendor profile prior to the submission deadline and is intended to accompany the bidder's submission.

Per Strohman’s protest they “forgot to attach the Ownership Disclosure Form.” By failing to submit a completed Ownership Disclosure Form, Strohman’s Quote contained a non-waivable deviation rendering the Quote non-responsive. Twp. of River Vale v. Longo Constr. Co., 127 N.J. Super. 207, 222 (Law Div. 1974).

With their Protest, Strohman submitted a completed Ownership Disclosure Form. Allowing Strohman to provide information to satisfy the requirements in Bid Solicitation Section 3.13.2, which was included in their Protest, after the Quote submission deadline would result in an impermissible supplementation of the Quote, which the Division cannot allow as doing so would be contrary to the Court’s holding in In re Protest of Award of On-Line Games Prod. & Operation Servs. Contract, Bid No. 95-X-20175, 279 N.J. Super. 566, 597 (App. Div. 1995). In On-Line Games, the Appellate Division held that “in clarifying or elaborating on a proposal, a bidder explains or amplifies what is already there. In supplementing, changing or correcting a proposal, the bidder alters what is there. It is the alteration of the original proposal which was interdicted by the RFP”. Id. Here, the Division cannot accept Strohman providing a completed Ownership Disclosure Form required in the Bid Solicitation after Quote opening, as doing so is an impermissible supplementation, change and correction to the submitted Quote.

In light of the findings set forth above, I sustain the conclusions in the Bureau’s May 1, 2026 Proposal Rejection Letter, that Strohman’s Quote was non-responsive for failing to provide sufficient Owner Disclosure as required by the Bid Solicitation and uphold the May 1, 2026, Notice of Proposal Rejection.

Thank you for your company’s continuing interest in doing business with the State of New Jersey, I encourage you to log into [NJSTART](#) to select any and all commodity codes for procurements you may be interested in submitting a Quote for so that you may receive notification of future bidding opportunities.

This is the Division's final agency decision. Pursuant to N.J.A.C. 17:12-3.1, this determination is appealable to the Appellate Division of the Superior Court in accordance with the New Jersey Court Rules (R. 2:4-1) which provide a party 45 days to appeal this final agency decision.

Sincerely,

A handwritten signature in black ink that reads "Cory K. Kestner". The signature is written in a cursive, flowing style.

Cory K. Kestner, Esq.
Chief Hearing Officer

c. K. Thomas
 B. Birchmeier
 G. Longmuir